

气候变化框架公约

Distr.: Limited 11 November 2022

Chinese

Original: English

附属履行机构 第五十七届会议 2022年11月6日至12日,沙姆沙伊赫 议程项目22 与气候赋权行动有关的事项

与气候赋权行动有关的事项

主席提出的结论草案

附属履行机构的建议

附属履行机构第五十七会议作为建议提出以下决定草案,供《公约》缔约方会议第二十七届会议和作为《巴黎协定》缔约方会议的《公约》缔约方会议第四届会议审议和通过:

决定草案[-/CP.27][-/CMA.4]

《格拉斯哥气候赋权行动工作方案》之下的行动计划

《公约》缔约方会议和作为《巴黎协定》缔约方会议的《公约》缔约方会议,

回顾《公约》第四条和第六条以及《巴黎协定》第十二条,

承认气候变化是人类共同关注的问题,缔约方在采取行动处理气候变化时,应当尊重、促进和考虑它们各自对人权、健康权、土著人民权利、当地社区权利、移徙者权利、儿童权利、残疾人权利、弱势人权利、发展权,以及性别平等、妇女赋权和代际公平等的义务,

回顾第 18/CP.26 号、第 17/CMA.1 号和第 22/CMA.3 号决定,

又回顾第 1/CP.26 号和第 1/CMA.3 号决定,其中促请缔约方迅速开始实施《格拉斯哥气候赋权行动工作方案》,同时尊重、促进和考虑各自在人权以及性别平等和妇女赋权方面的义务;





- 1. 通过附件所载《格拉斯哥气候赋权行动工作方案》之下的四年期行动计划,该行动计划侧重于通过短期、明确和有时限的活动,在《格拉斯哥工作方案》各优先领域(政策一致性;协调行动;工具和支持;监测、评价和报告)的指引下,立即采取行动,同时以平衡的方式考虑到气候赋权行动的六大要素;¹
- 2. 认识到气候赋权行动的六大要素和《格拉斯哥工作方案》的优先领域 具有相互关联性,对气候行动的实现和进展具有同等的相关性和重要性;
 - 3. 强调应以包容、跨代际和促进性别平等的方式实施该行动计划;
 - 4. 回顾曾在《格拉斯哥工作方案》之下: 2
- (a) 请缔约方和相关非缔约方利害关系方参与和支持《格拉斯哥工作方案》的实施,同时保持国家驱动的做法;
- (b) 请多边和双边机构和组织,包括资金机制的经营实体,酌情为实施气候赋权行动的有关活动提供资金支持:
- (c) 鼓励有条件的政府间组织和非政府组织为气候赋权行动的有关活动提供技术或资金支持;
- (d) 请秘书处促进与其他组织、私营部门和捐助方的伙伴关系,以支持实施《格拉斯哥工作方案》;
 - 5. 申明上文第4段所述任务也适用于行动计划;
- 6. 注意到秘书处关于《格拉斯哥工作方案》之下各项活动执行进展情况 的年度概要报告:³
- 7. 请秘书处在《格拉斯哥工作方案》之下的每一份年度概要报告中纳入 关于行动计划中所列材料、资源和结论的信息,例如关于活动 A.1、A.2、B.1、 C.2、C.3 和 D.1 的执行进展情况的信息;
- 8. 请缔约方和非缔约方利害关系方在行动计划持续期间每年通过提交材料门户网站⁴ 向秘书处提交关于安排年度气候赋权行动对话的建议,如建议的发言人和指导性问题清单,以加强对话,满足缔约方和更广泛的气候赋权行动界的需要;
 - 9. 注意到附件所述将由秘书处开展的活动所涉估计预算问题;
 - 10. 请秘书处在资金允许的情况下开展本决定所要求的行动。

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¹ 教育、培训、公众认识、公众参与、公众获取信息和气候变化方面的国际合作。

² 第 18/CP.26 号决定,第 5、第 6、第 9 和第 10 段;以及第 22/CMA.3 号决定,第 5、第 6、第 9 和第 10 段。

³ FCCC/SBI/2022/17.

⁴ https://www4.unfccc.int/sites/submissionsstaging/Pages/Home.aspx.

Annex

Action plan under the Glasgow work programme on Action for Climate Empowerment

[English only]*

- 1. This action plan under the Glasgow work programme on Action for Climate Empowerment (ACE) sets out short-term, clear and time-bound activities in the four priority areas of the Glasgow work programme¹ (see tables 1-4)² aimed at addressing gaps and challenges related to implementing the six ACE elements³ and creating opportunities to accelerate their implementation.
- 2. Parties, the secretariat, UNFCCC constituted bodies and relevant organizations are invited to undertake the activities set out in the ACE action plan, as appropriate.
- 3. The ACE action plan will be undertaken in such a manner as to advance implementation of all six ACE elements in a balanced manner.

Priority areas

4. The objectives of the priority areas⁴ are set out in paragraphs 5–8 below.

A. Policy coherence

5. To strengthen coordination of work under ACE, recognizing that activities related to ACE are also carried out under workstreams that are part of the UNFCCC process, as well as under frameworks and processes of the United Nations system and in multiple sectors and strategies at the national level.

B. Coordinated action

6. To continue to build long-term, strategic, operational, multilevel, multi-stakeholder, intergenerational partnerships that bring together different expertise, resources and knowledge to accelerate ACE implementation.

C. Tools and support

7. To enhance access to tools and support for building capacity and raising awareness among Parties, national ACE focal points and non-Party stakeholders with regard to ACE.

D. Monitoring, evaluation and reporting

8. To strengthen monitoring, evaluation and reporting of the implementation of all six ACE elements at all levels, according to Parties' specific priorities, needs and national circumstances.

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^{*} To be made available in all six official languages in the report on the session.

¹ See decision 18/CP.26, annex, chap. III.

² Abbreviations used in the tables: COP = Conference of the Parties, SB = sessions of the subsidiary bodies.

³ See decision 18/CP.26, annex, chap. IV.

⁴ As per decisions 18/CP.26, annex, paras. 6, 9, 11 and 15; and 22/CMA.3, annex, paras. 6, 9, 11 and 15.

Table 1
Priority area A: policy coherence

Activity	Responsible entity or entities	Timeline	Deliverables/outputs	Level of implementation
A.1 Strengthening coordination of ACE work under the UNFCCC	Secretariat	Ongoing to COP 31 (2026)	Identifying good practices for integrating the six ACE elements into the work of the UNFCCC constituted bodies and reporting thereon in the annual summary report under the Glasgow work programme	International
	Leading: secretariat	SB 62 (2025)	Organizing a joint session with representatives of the UNFCCC constituted bodies and all work programmes under the UNFCCC at the ACE Dialogue to discuss ways of enhancing understanding of the role of children and youth and indigenous peoples in accelerating ACE implementation and promoting intergenerational knowledge-sharing in the context of their work	International
	Contributing: UNFCCC constituted bodies, including the Facilitative Working Group of the Local Communities and Indigenous Peoples Platform, Parties, relevant organizations			
A.2 Strengthening integration of ACE into the development and implementation of national climate policies, plans, strategies and action	Secretariat	Ongoing to COP 31 (2026)	Identifying good practices for integrating the ACE elements into national climate change policies, plans, strategies and action, including the considerations reflected in the eleventh preambular paragraph of the Paris Agreement — which, acknowledging that climate change is a common concern of humankind, states that Parties should, when taking action to address climate change, respect, promote and consider their respective obligations on human rights, the right to health, the rights of indigenous peoples, local communities, migrants, children, persons with disabilities and people in vulnerable situations and the right to development, as well as gender equality, empowerment of women and intergenerational equity — in the context of ACE, and reporting thereon in the annual summary report under the Glasgow work programme	International
	Secretariat	SB 62 (2025)	Holding an interactive workshop at the ACE Dialogue in 2025, and at the regional level on an ongoing basis until COP 31 (2026), on developing and implementing national climate change policies, plans, strategies and action using a clear inclusive, intergenerational and gender-responsive approach	International, regional
	Relevant organizations	Ongoing to COP 31 (2026)	Facilitating voluntary peer-to-peer exchanges that serve to provide technical and substantive guidance to national ACE focal points for engaging in relevant national processes and policies, such as national ACE strategies, according to national circumstances	International, regional

Table 2 **Priority area B: coordinated action**

Activity	Responsible entity or entities	Timeline	Deliverables/outputs	Level of implementation
B.1 Enhancing regional cooperation through virtual and in-person regional dialogues, workshops and consultations, prior to the ACE Dialogues, taking advantage of existing forums, such as the regional collaboration centres and regional climate weeks, as appropriate, to enhance implementation of the Glasgow work programme at the regional level as well as local ACE hubs building on local initiatives	Leading: relevant organizations, Parties Contributing: secretariat	Ongoing to COP 31 (2026)	Sharing experience and good practices from virtual and in- person regional dialogues, workshops and consultations prior to the ACE Dialogues, as appropriate Presenting the outcomes of regional activities at the ACE Dialogues and reporting thereon in the annual summary report under the Glasgow work programme and ACE newsletters	Regional
B.2 Promoting the development of regional and local networks and platforms that support ACE activities at the regional, national and local level, encouraging the involvement of youth, women, academics, children, traditional leaders and indigenous peoples in developing and implementing ACE activities and providing capacity-building in this regard	Leading: secretariat Contributing: Parties, national ACE focal points, relevant organizations	Ongoing to COP 31 (2026)	Increased peer-to-peer exchange among national ACE focal points about ACE activities carried out at the national level through, inter alia, the ACE Dialogues, the regional climate weeks and informal virtual networking meetings organized by the secretariat	International, regional

Table 3 **Priority area C: tools and support**

Activity	Responsible entity or entities	Timeline	Deliverables/outputs	Level of implementation
C.1 Building and strengthening the capacity and skills of national ACE focal points	Leading: secretariat Contributing: Parties, national ACE focal points, relevant organizations	Ongoing to COP 31 (2026)	Providing capacity-building opportunities for national ACE focal points, including at the ACE Dialogues and the regional climate weeks	International, regional
C.2 Meaningfully including youth in and engaging with them on climate action at all levels and facilitating the inclusive participation of, inter alia, children,	Relevant organizations, Parties	Ongoing to COP 31 (2026)	Providing capacity-building opportunities for youth with a focus on decision-making and implementing climate action at the national and international level according to national circumstances	International, national

Table 4 **Priority area D: monitoring, evaluation and reporting**

Activity	Responsible entity or entities	Timeline	Deliverables/outputs	Level of implementation
D.1 Strengthening monitoring, evaluation and reporting of the implementation of all six ACE elements	Leading: secretariat Contributing: relevant organizations, research community	Ongoing to COP 31 (2026)	Compiling monitoring, evaluation and reporting best practices and resources and making such information available to Parties for use for their reporting on ACE activities on a voluntary basis, and reporting thereon in the annual summary report under the Glasgow work programme	International
D.2 Enhancing understanding of what constitutes high-quality and effective evaluation of ACE activities, according to national circumstances	Secretariat, Parties, national ACE focal points, relevant organizations, research community	Ongoing to COP 31 (2026)	Organizing interactive workshops at all levels, including at the ACE Dialogue in 2023, with experts, national ACE focal points, youth leaders and other stakeholders to discuss ways of assessing the effectiveness of ACE implementation	International, regional, national

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D.3 Supporting the consideration by the	Secretariat	Ongoing to	Holding information sessions prior to the sessions of the	International
Subsidiary Body for Implementation of		COP 31	Conference of the Parties to present progress in implementing	
the annual summary report to be prepared		(2026)	activities under the Glasgow work programme as reported in	
by the secretariat on progress in			the annual summary report	
implementing activities under the				
Glasgow work programme				