



# 大会

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高级专员方案执行委员会  
第五十四届会议

## 常设委员会工作报告

### 一、导 言

1. 执行委员会 2002 年 10 月第五十三届会议就常设委员会 2003 年工作方案通过了一项决定<sup>1</sup> 其中确定了将由常设委员会审议的问题。本报告即是对这项工作的总结。

2. 过去一年来，常设委员会分别于 2003 年 3 月、6 月和 9 月举行了三次会议。执行委员会成员 2002 年 12 月举行的计划会议确定了会议日历，决定在 2003 年分发不同的议程项目，并注意到 2004 年和 2005 年的预知议程项目。这些都载于附件一。

3. 常设委员会过去一年来各次会议所开展的工作的细节载于下述报告：常设委员会第二十六次会议报告(A/AC.96/974)；常设委员会第二十七次会议报告(A/AC.96/984)；和常设委员会第二十八次会议报告(A/AC.96/985)。附件二载有与上述会议有关的文件清单。

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<sup>1</sup> A/AC.96/959, 第 27 段。

## 二、常设委员会 2003 年处理的问题

### 区域审议

4. 常设委员会 3 月份会议再次全面审议了对难民署在所有五个地区——非洲；美洲；亚洲和太平洋地区；中亚、西南亚、北非和中东以及欧洲的各项方案和活动的区域审议。在口述最新情况基础上进行的战略陈述，使常设委员会得以讨论这些方案的战略和演进，以及今后面临的基本挑战。情况表明，去年首次采取的这种全面审议是一种有益的做法。今年的重点是各个地区保护议程的执行情况，特别侧重于基本的宗旨和目标，此前则口头介绍了该议程全球进展的最新情况。这次区域审议还参考了难民署 2003 年《全球呼吁》中所载全球目标。

### 方案和经费的最新情况

5. 常设委员会在其各次会议上，审议了关于整体方案和经费问题的最新情况，据此随时了解方案要求和经费水平方面的情况，并在其 3 月和 6 月份会议上通过了有关决定。委员会在其最后一次会议上还审议了《难民署 2002 年活动全球报告》。

### 保护/方案政策问题

6. 常设委员会在其 3 月份会议上审查了两个保护/方案政策问题：工作人员和难民安全和保安问题最新情况；大批难民人口对收容难民的发展中国家和其他国家的经济和社会影响。

### 保 护

7. 常设委员会 6 月份会议包括：关于《保护议程》执行进展情况的深入报告；关于国际保护问题说明的辩论；重新安置工作组关于重新安置的战略运用的报告以及采取行动，在无国籍领域将难民署活动扩展到存在无国籍人员的所有地区。

## 协 调

8. 3 月份和 9 月份，常设委员会讨论了联合国系统内的协调问题，包括难民署参与各种协调机制，以及它在目前讨论的重大问题上的观点。

## 管理、财政、监督和人力资源问题

9. 9 月份会议处理了管理和财政问题，为此初步审查了提交执行委员会第五十四届会议的财政和预算文件。

## 领导管理

10. 常设委员会 3 月份会议在管理问题项下，再次商定以基于高级专员就其关于难民署工作的观点所作介绍性发言的辩论取代传统的年度主题。常设委员会还通过了委员会 12 月份计划会议建议和 2003 年工作方案。

## 协 商

11. 常设委员会按照惯例，全年随时就需要深入讨论的问题进行协商。这主要包括就难民署 2004 年进程引起的提案进行的协商。其他协商涉及高级专员论坛；东道国捐款指标以及就增加统一预算灵活性而提出的衡量标准。

## 三、常设委员会的决定和结论

12. 根据执行委员会授予的权力，常设委员会通过了以下一系列决定，载于常设委员会各次会议报告的附件中：

### 常设委员会第二十六次会议报告(A/AC.96/974)

- 关于 2002 年整体方案和经费以及 2003 年预测的决定

### 常设委员会第二十七次会议报告(A/AC.96/984)

- 关于 2003 年整体方案和经费预测的决定

## 结论和决定草案

13. 下列结论和决定草案是委员会成员在报告员主持的一系列非正式协商中拟定的，供执行委员会第五十四届会议通过：

- 关于难民署 2004 年进程引起的提案的结论；
- 关于国际保护问题的一般性结论；
- 关于据认为不需要国际保护的人员回返问题的结论；
- 关于拦截措施中的保护问题的结论；
- 关于预防性虐待和性剥削问题的结论；
- 关于行政、财政和方案事项的决定(2004 年方案和预算)；
- 关于常设委员会 2004 年工作方案的决定；
- 关于第五十五届会议临时议程的决定；
- 关于 2003-2004 年观察员参与问题的决定；
- 关于非政府组织观察员参与高级专员方案执行委员会及其常设委员会工作的决定。

# CALENDAR

(agreed at Planning Meeting of Excom Members  
held on 12 December 2002)



## STANDING COMMITTEE PROVISIONAL WORK PROGRAMME FOR 2003

	<b>26th Meeting 4-6 March 2003</b>	<b>27th Meeting 25-27 June 2003</b>	<b>28th Meeting 25 September 2003</b>
<b>PROGRAMMES AND FUNDING</b>	<ul style="list-style-type: none"> <li>Update on programmes and funding</li> <li>Strategic presentations on: Africa, the Americas, Asia and the Pacific, CASWANAME, Europe, and on Global Programmes. These presentations will include relevant aspects of implementation of the Agenda for Protection</li> </ul>	<ul style="list-style-type: none"> <li>Update on programmes and funding</li> <li>Global Report (2002)</li> </ul>	<ul style="list-style-type: none"> <li>Annual Programme Budget 2004, including the Report of the ACABQ</li> <li>Mid-Year Progress Report (2003) and update on funding</li> </ul>
<b>INTERNATIONAL PROTECTION</b>	<ul style="list-style-type: none"> <li>Oral update on implementation of Agenda for Protection</li> </ul>	<ul style="list-style-type: none"> <li>Note on International Protection</li> <li>Implementation of Agenda for Protection<sup>1</sup></li> <li>Progress report on UNHCR's activities in the field of statelessness</li> </ul>	
<b>PROTECTION/PROGRAMME POLICY</b>	<ul style="list-style-type: none"> <li>Economic and social impact of massive refugee populations on host developing countries, as well as other countries<sup>2</sup></li> <li>Safety and security issues</li> </ul>		
<b>COORDINATION</b>	<ul style="list-style-type: none"> <li>Update on coordination (partnerships and specific initiatives with other intergovernmental organisations; CEB/IASC)</li> </ul>		<ul style="list-style-type: none"> <li>Update on coordination (relationships with UN coordination bodies: OCHA/IASC/ECHA/ECPS; ECOSOC/CEB; ICRC)</li> </ul>

<sup>1</sup> Draft conclusions to be prepared for ExCom's fifty-fourth session include: General conclusion on international protection; Protection safeguards in interception measures; State responsibility to accept and facilitate the return of nationals.

<sup>2</sup> With particular reference to the mobilisation of additional development resources, and new partnerships with development funds and programmes, in support of host countries.

	<b>26th Meeting 4-6 March 2003</b>	<b>27th Meeting 25-27 June 2003</b>	<b>28th Meeting 25 September 2003</b>
<b>GOVERNANCE</b>	<ul style="list-style-type: none"> <li>• Selection of Annual Theme for the fifty-fourth Session of the Executive Committee</li> </ul>	<ul style="list-style-type: none"> <li>• Selection of Annual Theme for the fifty-fourth Session of the Executive Committee</li> </ul>	
<b>MANAGEMENT, FINANCE, OVERSIGHT AND HUMAN RESOURCES</b>			<ul style="list-style-type: none"> <li>• Voluntary funds administered by the High Commissioner: Accounts for the year 2002</li> <li>• Report of the Board of Auditors to the General Assembly on the Accounts of the Voluntary Funds Administered by UNHCR for the period ended December 2002</li> <li>• Measures taken or proposed in response to the recommendations in the Report of the Board of Auditors</li> <li>• Follow-up on actions taken to implement the recommendations of the Board of Auditors for the year 2001</li> </ul>

<p style="text-align: center;"> <b>Fifty-fourth Session of the Executive Committee</b>  <u>29 September - 3 October 2003</u> </p>
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**CALENDAR**  
(agreed at Planning Meeting of Excom Members  
held on 12 December 2002)



**STANDING COMMITTEE**  
**PROVISIONAL WORK PROGRAMME FOR 2004**

	<b>29th Meeting February/March 2004</b>	<b>30th Meeting June 2004</b>	<b>31st Meeting September 2004</b>
<b>PROGRAMMES AND FUNDING</b>	<ul style="list-style-type: none"> <li>• Update on programmes and funding</li> <li>• Strategic presentations on: Africa, the Americas, Asia and the Pacific, CASWANAME, and Europe, and on Global Programmes. These presentations will include relevant aspects of implementation of the Agenda for Protection</li> </ul>	<ul style="list-style-type: none"> <li>• Update on programmes and funding</li> <li>• Global Report (2003)</li> </ul>	<ul style="list-style-type: none"> <li>• Annual Programme Budget 2005, including the Report of the ACABQ</li> <li>• Mid-Year Progress Report (2004) and update on funding</li> </ul>
<b>INTERNATIONAL PROTECTION</b>	<ul style="list-style-type: none"> <li>• Oral update on implementation of the Agenda for Protection</li> </ul>	<ul style="list-style-type: none"> <li>• Note on International Protection</li> <li>• Implementation of Agenda for Protection<sup>1 2</sup></li> </ul>	
<b>PROTECTION/PROGRAMME POLICY</b>	<ul style="list-style-type: none"> <li>• Economic and social impact of massive refugee populations on host developing countries, as well as other countries</li> <li>• Safety and security issues</li> <li>• Follow-up to protection/programme policies</li> </ul>		
<b>COORDINATION</b>	<ul style="list-style-type: none"> <li>• Update on coordination issues</li> </ul>		<ul style="list-style-type: none"> <li>• Update on coordination issues</li> </ul>

<sup>1</sup> Draft conclusions to be prepared for ExCom's fifty-fifth session include: General conclusion on international protection; Framework considerations for responsibility-sharing in mass influx situations; Legal safety issues in the context of voluntary repatriation.

<sup>2</sup> This item will include results of regional studies on protracted refugee situations with a view to identifying durable solutions .

	<b>29th Meeting February/March 2004</b>	<b>30th Meeting June 2004</b>	<b>31st Meeting September 2004</b>
<b>GOVERNANCE</b>	<ul style="list-style-type: none"> <li>• Selection of Annual Theme for the fifty-fifth Session of the Executive Committee</li> </ul>	<ul style="list-style-type: none"> <li>• Selection of Annual Theme for the fifty-fifth Session of the Executive Committee</li> </ul>	
<b>MANAGEMENT, FINANCE, OVERSIGHT AND HUMAN RESOURCES</b>			<ul style="list-style-type: none"> <li>• Voluntary funds administered by the High Commissioner: Accounts for the year 2003</li> <li>• Report of the Board of Auditors to the General Assembly on the Accounts of the Voluntary Funds Administered by UNHCR for the period ended December 2003</li> <li>• Measures taken or proposed in response to the recommendations in the Report of the Board of Auditors</li> <li>• Follow-up on actions taken to implement the recommendations of the Board of Auditors for the year 2002</li> </ul>

<p style="text-align: center;"> <b>Fifty-fifth Session of the Executive Committee</b>  <u>September/October 2004</u> </p>
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**CALENDAR**  
(agreed at Planning Meeting of Excom Members  
held on 12 December 2002)



**STANDING COMMITTEE**  
**PROVISIONAL WORK PROGRAMME FOR 2005**

	<b>32nd Meeting February/March 2005</b>	<b>33rd Meeting June 2005</b>	<b>34th Meeting September 2005</b>
<b>PROGRAMMES AND FUNDING</b>	<ul style="list-style-type: none"> <li>• Update on programmes and funding</li> <li>• Strategic presentations on: Africa, the Americas, Asia and the Pacific, CASWANAME, and Europe, and on Global Programmes. These presentations will include relevant aspects of implementation of the Agenda for Protection</li> </ul>	<ul style="list-style-type: none"> <li>• Update on programmes and funding</li> <li>• Global Report (2004)</li> </ul>	<ul style="list-style-type: none"> <li>• Annual Programme Budget 2006, including the Report of the ACABQ</li> <li>• Mid-Year Progress Report (2005) and update on funding</li> </ul>
<b>INTERNATIONAL PROTECTION</b>	<ul style="list-style-type: none"> <li>• Oral update on implementation of Agenda for Protection</li> </ul>	<ul style="list-style-type: none"> <li>• Note on International Protection</li> <li>• Implementation of Agenda for Protection<sup>1 2</sup></li> </ul>	
<b>PROTECTION/PROGRAMME POLICY</b>	<ul style="list-style-type: none"> <li>• Economic and social impact of massive refugee populations on host developing countries, as well as other countries</li> <li>• Safety and security issues</li> </ul>		
<b>COORDINATION</b>	<ul style="list-style-type: none"> <li>• Update on coordination issues</li> </ul>		<ul style="list-style-type: none"> <li>• Update on coordination issues</li> </ul>

<sup>1</sup> Draft conclusions to be prepared for ExCom's fifty-sixth session include: General conclusion on international protection; Complementary forms of protection; Asylum procedures; Local integration.

<sup>2</sup> This item will include results of regional studies on protracted refugee situations with a view to identifying durable solutions.

	<b>32nd Meeting February/March 2005</b>	<b>33rd Meeting June 2005</b>	<b>34th Meeting September 2005</b>
<b>GOVERNANCE</b>	<ul style="list-style-type: none"> <li>• Selection of Annual Theme for the fifty-sixth Session of the Executive Committee</li> </ul>	<ul style="list-style-type: none"> <li>• Selection of Annual Theme for the fifty-sixth Session of the Executive Committee</li> </ul>	
<b>MANAGEMENT, FINANCE, OVERSIGHT AND HUMAN RESOURCES</b>			<ul style="list-style-type: none"> <li>• Voluntary funds administered by the High Commissioner: Accounts for the year 2004</li> <li>• Report of the Board of Auditors to the General Assembly on the Accounts of the Voluntary Funds Administered by UNHCR for the period ended December 2004</li> <li>• Measures taken or proposed in response to the recommendations in the Report of the Board of Auditors</li> <li>• Follow-up on actions taken to implement the recommendations of the Board of Auditors for the year 2003</li> </ul>

<p style="text-align: center;"><b>Fifty-sixth Session of the Executive Committee</b>  <u>September/October 2005</u></p>
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STANDING COMMITTEE DOCUMENTATION ISSUED DURING 2003

**26th Meeting (4-6 March 2003)**

EC/53/SC/CRP.1	Provisional Annotated Agenda
EC/53/SC/CRP.2	Standing Committee Work Programme for 2003
EC/53/SC/CRP.3	Overall Programme and Funding in 2002 and Projections for 2003
EC/53/SC/CRP.4	Economic and Social Impact of Refugee Populations on Host Developing Countries as well as other Countries
EC/53/SC/CRP.5	Safety and Security
EC/53/SC/INF.1	Update on Coordination Issues

**27th Meeting (24-26 June 2003)**

EC/53/SC/CRP.6	Draft Report of the twenty-sixth meeting of the Standing Committee
EC/53/SC/CRP.7/Rev.1	Provisional Annotated Agenda
EC/53/SC/CRP.8	Update on Programme and Funding for 2003
EC/53/SC/CRP.9	Note on International Protection
EC/53/SC/CRP.10	Update on Implementation of the Agenda for Protection
EC/53/SC/CRP.10/Add. 1	The Strategic Use of Resettlement
EC/53/SC/CRP.11	UNHCR's Activities in the Field of Statelessness

**28th Meeting (25 September 2003)**

EC/53/SC/CRP.12	Draft Report of the twenty-seventh meeting of the Standing Committee
EC/53/SC/CRP.13/Rev.1	Provisional Annotated Agenda
EC/53/SC/CRP.14	Update on Programme and Funding for 2003
EC/53/SC/CRP.15	Draft Report of the 28 <sup>th</sup> meeting

EC/53/SC/INF.2	Update on Coordination Issues
EC/53/SC/INF.3	Framework for Durable Solutions for Refugees and Persons of Concern
EC/53/SC/INF.4	Supplementary Budget Support Cost System

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