



经济及社会理事会

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由经济及社会理事会主持召开的
可持续发展问题高级别政治论坛
2015 年 6 月 26 日至 7 月 8 日

第二届阿拉伯可持续发展问题高级别论坛提交可持续发展问题高级别政治论坛的报告*

摘要

联合国西亚经济社会委员会和联合国环境规划署与阿拉伯国家联盟合作，于 2015 年 5 月 5 日至 7 日在麦纳麦召开了第二届阿拉伯可持续发展问题高级别论坛。该论坛由巴林政府主办，得到首相哈利法·本·萨勒曼·阿勒哈利法亲王的赞助。会议聚集了来自经济、社会、环境、技术和规划部门的负责可持续发展的高级别政府代表。与会者还包括联合国各机构、各阿拉伯开发银行、阿拉伯国家联盟及其专门机构、民间社会组织、大学和研究机构、议会、媒体和私营部门的代表。

论坛支持为定于 2015 年 6 月 26 日至 7 月 8 日在纽约举行的可持续发展问题高级别政治论坛的会议所做的区域筹备工作。论坛评估了促成制定 2015 年后发展议程和可持续发展目标的全球进程，旨在(a) 就阿拉伯区域可持续发展现状和实施方面的主要挑战交换观点；(b) 扩大有关可持续发展筹资及贸易、技术和能力建设等其他实施手段的知识；(c) 让与会者进行对话，商讨监测和评价可持续发展目标的未来步骤以及国家和区域两级适当的规划、实施、审查和报告所需的体制框架。

论坛通过了《巴林文件》，其中概括了讨论中生成的关键信息。论坛的《巴林文件》和本报告全文将作为区域信息提交给可持续发展问题高级别政治论坛。

* 本文件附件仅以原件所用语文发行。

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一. 引言

1. 联合国西亚经济社会委员会(西亚经社会)和联合国环境规划署(环境署)与阿拉伯国家联盟(阿盟)合作,于 2015 年 5 月 5 日至 7 日在麦纳麦召开了第二届阿拉伯可持续发展问题高级别论坛。该论坛由巴林政府主办,得到巴林首相哈利法·本·萨勒曼·阿勒哈利法亲王的赞助。
2. 该论坛支持为定于 2015 年 6 月 26 日至 7 月 8 日在纽约举行的可持续发展问题高级别政治论坛会议所做的区域筹备工作。论坛评估了促成制定 2015 年后发展议程和可持续发展目标的全球进程,旨在:
 - (a) 就阿拉伯区域的可持续发展现状和实施方面的主要挑战交换观点;
 - (b) 扩大有关可持续发展筹资及贸易、技术和能力建设等其他实施手段的知识;
 - (c) 让与会者进行对话,商讨监测和评价可持续发展目标的未来步骤以及国家和区域两级适当的规划、实施、审查和报告所需的体制框架。
3. 讨论参考了《阿拉伯可持续发展问题报告》(2015 模版)的技术摘要、一系列区域专家报告和问题简报及一批关于某些阿拉伯国家可持续发展情况的国家评估。论坛的文件载于论坛网页: <http://www.escwa.un.org/information/meetingdetails.asp?referenceNum=3572E>。
4. 这次会议分七次主要会议,外加开幕会议和闭幕会议。详细议程载于附件一。成为区域协调机制成员的联合国机构还与各区域组织合作,举办了一共 8 次会外会。这些会外会有帮助突出了纳入可持续发展目标主流的部门问题以及相关的实施问题。在这些会外会期间举行的讨论情况摘要载于附件二。
5. 约 360 名与会者出席了论坛,其中包括来自 18 个阿拉伯国家的高级别政府代表。与会者还包括联合国各机构、阿拉伯国家联盟及其专门机构、各阿拉伯开发银行、民间社会组织、大学和研究机构、议会、媒体和私营部门的代表。与会者的完整名单载于附件三。
6. 论坛通过了《巴林文件》,其中包括本报告第二节详述的论坛提出的关键信息。第三节概述了在全体会议期间举行的讨论情况,第四节提供了会议的组织资料。文件一览表和对论坛的评价分别载于附件四和附件五。

二. 关键信息：《巴林文件》

7. 《巴林文件》是论坛结束时发表的,由中央信息学组织主席 Mohammed Ahmed Al Amer 代表巴林政府介绍。该文件提供了将作为可持续发展的全面、变革方法一部分通过的建议,可使该区域根据其优先事项实现所构想的可持续发展目标。

8. 《巴林文件》包含如下 19 项信息：

(a) 根据共同但有区别责任的原则，强调 2015 年后发展议程的自愿、普遍和整体性质；并强调必须创造有利的全球环境，支持阿拉伯国家实施可持续发展目标的努力，同时充分尊重国家主权与宗教、伦理、文化和社会价值观的多样性以及包括发展权在内的所有人权，并促进善治的原则；

(b) 认识到消除一切形式的贫穷是实现可持续发展面对的最大全球挑战，并指出一些阿拉伯国家的贫穷率有所上升，需要调动所有国家、区域和国际努力以在可持续发展伙伴关系的框架内应对贫穷问题。这方面的一个最重要支助因素，是推动以人为本的变革性发展方针，尊重并考虑到具体国情，以平衡的方式融合可持续发展的三个层面；

(c) 重申阿拉伯国家意在结束以色列对巴勒斯坦和其他被占领的阿拉伯土地的占领，同国际社会合作以实现阿拉伯区域的和平、安全和包容各方的可持续发展；

(d) 强调由于该区域的极端主义、恐怖主义和冲突程度日益加深，造成阿拉伯区域的人道主义状况恶化、人们被强迫流离失所且难民人数增加，故稳定对于实现可持续发展至关重要；

(e) 强调国际社会必须承担起对难民收容国的责任，向这些国家提供必要的支助以使其能够保持它们的发展成果并向难民提供支助。事实上，难民问题已成为收容国面临的重大挑战，给其自然资源带来压力，使其预算入不敷出，因此使它们不足以实现可持续发展的三个层面；

(f) 强调必须加大所有社会群体参与发展进程的力度，促进公民和国家之间的社会契约并加强妇女、青年、残疾人、老年人、流离失所者、难民和弱势群体的参与，以努力促进社会正义和可持续发展；

(g) 特别指出所有利益攸关方、包括民间社会组织应发挥重要作用，支持政府的努力及在促进透明度、问责制和社区参与原则的框架内执行可持续发展政策，并加强立法机构以使其有利于社区参与，所有这一切均在尊重国家主权的框架内展开；

(h) 采用可持续发展战略，以推动各机构的运作及其对发展进程的积极参与，同时优先考虑打击腐败、改善治理和制定符合可持续发展目标的可行机制；

(i) 推广有效管理自然资源的做法；从而使后世后代能够获得这些可持续发展的基本要素；

(j) 强调本区域所面临的缺水、农地退化和荒漠化等挑战，所有这些均对发展以及粮食和水安全构成了严重威胁；同时强调必须采用可持续消费和生产模式，

为此转让和本国化适当绿色技术，提供充足的资金和能力建设，以实现水、能源和粮食安全，并借鉴阿拉伯区域的最佳做法和成功事例；

(k) 特别指出必须利用技术促进发展，消除日益扩大的技术差距和满足不断增长的能力发展需要，以执行阿拉伯国家的可持续发展方案；所有这些都需要制定国家科学研究和技术政策，提高教育的质量和建立知识型社会，加大对研究和开发以及创新的投资力度，促进区域合作，支持建立一个国际机制以促进开发并向发展中国家转让和推广清洁和无害环境的技术，重新考虑目前技术转让、本土化和筹资等合作形式，其中包括南北伙伴关系；

(l) 继续努力制订和采用旨在减少失业，为包括青年、妇女和移民在内的所有人创造体面就业的宏观经济政策，为此加大力度使教育技能与劳动力市场的要求相匹配，并在面临这些问题的国家中增强这些市场的要求的灵活性，改革公共部门的就业服务并鼓励妇女参与；

(m) 着重指出金融机构和捐助方可发挥作用，将可持续发展原则纳入金融业务，并采取涉及公共或私营、国家或国际、传统或创新等各种供资选项的综合办法；提高调动国内资源的效率，为此处理逃税行为、拓宽税收基础、改革补贴制度和打击非法资本流动；此外还研究如何促进调动财政资源，包括创新性筹资，并支持发展中国家确保债务的可持续性；

(n) 强调必须加强阿拉伯经济一体化，采用一种办法整合发展和贸易政策，辅之以纳入协调机制和参与性进程的有效机构；并强调需要确保包括阿拉伯关税同盟在内的自由贸易协定对可持续发展三个层面的积极影响；强调必须改革全球贸易体系，确保所有阿拉伯国家、特别是最不发达国家的有效参与；

(o) 强调必须制定基于证据的可持续发展政策，此举则需要加强国家统计系统及其数据收集能力、提高信息的质量和透明度并定期发布说明国际和区域两极可持续发展指标的报告；

(p) 绿色经济是实现可持续发展的手段之一，并通过技术转让和筹资方面的国际合作而有助于经济活动的多样化和建立该领域中的阿拉伯专长；

(q) 表示注意到自然灾害、特别是荒漠化日益频繁，其影响加剧，故需要建立预警系统，采取措施管理风险和建立复原力，并采取综合办法以实现可持续性，为此避免暴露于新的风险、尽量减少现有风险和努力实现可持续城市发展；

(r) 强调《阿拉伯可持续发展战略框架》，并请阿拉伯国家着力于建立可持续发展体制框架；

(s) 强调需要继续支持在纽约的阿拉伯国家组进行的努力，以在有关发展筹资和 2015 年后发展议程的两个政府间谈判轨道中反映出阿拉伯世界的发展优先事项；尤其是阿拉伯国家组对于两个轨道之间关系以及是否需要商定政府关于履

行国际发展筹资承诺的独立安排的观点；支持阿拉伯国家组的立场，即需要就 2015 年后发展议程进行谈判，以讨论高级别政治论坛的职能和运作程序，特别是其审查和落实履行发展议程承诺的作用。

三. 全体会议摘要

A. 开幕会议

9. 论坛组织者在开幕会议上发言。社会发展部部长 **Faeqa bint Saeed Al Saleh** 代表巴林王国发言。她欢迎与会者的出席，希望这次会议将确保阿拉伯国家的优先事项反映在 2015 年后议程中，并借鉴阿拉伯社会事务部长理事会以往的努力。**Saleh** 女士重点提到巴林王国在实现千年发展目标方面所取得的进展，以及授予首相的奖项，表彰其在城市发展、住房和千年发展目标方面所取得的成就。

10. 西亚经社会副秘书长兼执行秘书 **Rima Khalaf** 感谢巴林首相慷慨主办这一会议。她强调，可持续发展是建立强大的经济体、安全和稳定的社会及健康的环境的唯一途径。然而，它的实现需要人力和财政资源、有效的机构、平等的公民身份、善政和尊重所有人的人权。**Khalaf** 女士指出，尽管该区域取得了进展，但巴勒斯坦国依然被占领，令人震惊的趋势严重威胁到可持续发展的实现，特别是武装派别冲突、极端主义和恐怖主义、难民和被迫移徙者人数、青年失业和贫穷的增加。重建被摧毁的东西和恢复社会凝聚力，需要长年的重要努力和大量的财政资源。因此，现在需要阿拉伯和国际声援，以及一项使该区域摆脱目前痛苦的全面计划。**Khalaf** 女士在结束发言时，呼吁与会者将该论坛作为一次制定明确的区域远景的机会而从中受益，并可将其转入 2015 年后议程的全球进程。

11. 阿盟负责经济事务的助理秘书长 **Mohammed Bin Ibrahim Al-Tuwaijri** 强调，向 2015 年后议程的过渡将需要综合和一致的实施办法以及适当的实施手段，并指出阿拉伯一体化可在这方面发挥的积极作用。他指出，要应对新出现的挑战还需要有效的区域体制框架，而该论坛完全可以在此框架内发挥重要作用。他特别提到阿拉伯国家环境部长理事会关于举办该论坛的决议以及阿拉伯可持续发展报告的编写工作。**Al-Tuwaijri** 先生最后提到了阿盟编写 2015 年后议程工作的大事纪。

12. 环境署副执行主任 **Ibrahim Thiaw** 强调，世界和阿拉伯区域正经历速度空前的物质丰富的变化。这种丰富不幸损害了环境。他强调，迫切需要采取更为综合的经商方式，并将环境挑战变为经济上健全的办法。促成所需变革的重要因素是技术、数据和资金，而环境署已展开各种举措解决所有三个要素。**Thiaw** 先生指出，实现低碳过渡需要公共和私营资金，着重指出全球金融体系需要加以调整，以适应可持续发展筹资的需求。最后，他呼吁阿拉伯区域利用其巨大资源和机会来应付这一挑战，并向包容性可持续经济过渡。

13. 联合国开发计划署(开发署)助理署长兼阿拉伯国家区域局局长 Sima Bahous 指出, 2015 年后发展议程提供了一次审查千年发展目标框架以往缺陷的机会。Bahous 女士指出, 新议程有希望纠正这三个重要缺陷。第一个缺陷涉及环境的可持续性及其与社会经济发展的关系。第二个缺陷涉及可用数据, 她指出阿拉伯区域迫切需要分类数据以确保最弱势者受益于各项发展努力。第三个缺陷涉及在确定反映国内特殊情况的国家目标方面的灵活性。Bahous 女士最后指出, 需要集中发展努力以解决阿拉伯区域冲突的根源, 开发署将努力不懈地争取完成这一任务。

B. 第 1 次会议. 从千年发展目标到可持续发展目标: 阿拉伯区域的声音

14. 巴林社会发展部部长 Faeqa bint Saeed Al Saleh 介绍了第 1 次会议, 强调有必要确定发展和自决权, 保护人的尊严并实现阿拉伯区域的人的安全。

15. 西亚经社会可持续发展政策司司长 Roula Majdalani 详细介绍了阿拉伯区域可持续发展状况的一些重点, 指出过去 20 年中取得了相当大的改善。然而, 各国内部和国家之间的进展分布不均, 而在一些阿拉伯国家, 进展既脆弱又不可持续。旷日持久的冲突和占领继续阻碍阿拉伯区域的可持续发展, 一些挑战依然存在, 其中包括贫困和更严重的不平等; 妇女参与劳动力市场不够; 水和能源不安全; 难民和国内流离失所者的数量惊人。阿拉伯区域面临严重的资源限制, 西亚经社会估计 2015-2016 年期间资金缺口约为 8 500 万美元。《阿拉伯可持续发展报告》的模板中认为, 该区域有两条可能的途径: 一是保持同样的不可持续的发展模式; 二是重新思考发展模式, 以确保人的尊严及今世后代的权利。

16. 卡内基国际和平基金会负责研究的副主席 Marwan Muasher 强调, 和平与稳定是阿拉伯区域可持续发展的先决条件。他指出, 该区域一些国家享有的相对稳定是人为的和脆弱的, 因为只有当人们感到他们成为决策伙伴且他们的需求得到满足时, 才能实现真正的稳定。Muasher 先生提到该区域没有注意到的三个警钟: 联合国报告所述的区域展望、阿拉伯的起义和极端主义团体的兴起。他强调了一些必要的变革。第一是逐步摆脱食利经济而转变为更具生产性和多样化的经济, 以创造就业和消除贫穷。第二是需要进行政治改革的同时进行经济改革, 包括建立有效的制衡制度。第三是需要推动社会参与制定发展计划, 以解决诸如失业、预算赤字和公债等结构性问题。最后, Muasher 先生指出, 迫切需要改革迄今令青年沮丧的教育制度。重点必须是质量问题, 同时着眼于培养明辨思维和问责价值观。

17. 贝鲁特美国大学 Asfari 民间社会和公民研究所所长 Fateh Azzam 就发展权和人类尊严这一范式转换作了发言。他强调和平与安全、可持续发展和人权之间的联系, 指出该区域的发展政策只让少数社会阶层受益而使其他阶层边缘化。Azzam 先生提议, 赢得广泛国际共识的立足人权的方法提供了一个在阿拉伯区域实现可持续发展的新范式, 是社会和谐和政治和平的最佳保障。这种方法依赖于

四个支柱：(a) 社会各阶层的参与、获包容和增强权能，用以制定、执行和评价发展政策；(b) 尊重人权标准以促进经济安全和可持续经济发展，其中包括工作权、保健权、住房和教育权；(c) 所有发展行为体，特别是政府且包括民间社会承担起责任；(d) 重点关注弱势群体，特别是妇女、难民、境内流离失所者、无国籍者和移徙工人。Azzam 先生最后说，现在已很清楚，阿拉伯区域的和平离不开发展、对人的尊严和人权的尊重。这反过来要求从根本上改变公民与国家之间的关系，使之成为一种伙伴、多元、参与、平等和尊重人权的的关系。

讨论摘要

18. 在随后进行的讨论中提出了以下几点：

(a) 与会者特别提到对巴勒斯坦国的占领，它妨碍了可持续发展的实现。事实上，巴勒斯坦国没有对其自然资源的主权，以色列继续非法侵吞水和土地。此外，巴勒斯坦并不控制其电力基础设施或其国界，巴勒斯坦人被迫离开他们的土地，因为隔离墙而生活在极端贫穷之中。这些申诉必须记录下来，以便巴勒斯坦国向国际刑事法院提出诉讼并要求赔偿；

(b) 与会者强调必须结束占领和冲突，指出建立和平需要和解和善意。讨论中还指出，关于可持续发展目标的提案中没有充分强调占领的问题；

(c) 尊重人权至关重要，正如尊重阿拉伯和伊斯兰宗教、伦理、文化和社会价值观一样。有必要根据可持续发展目标而考虑文化层面；

(d) 问责制首先立足于国家一级，必须通过国家法律、条例和体制而制度化。国际社会要在打击腐败和非法资金流动方面发挥积极作用；

(e) 叙利亚难民的涌入一直是影响到收容国(尤其是约旦和黎巴嫩)经济的主要挑战。约旦估计需要 30 亿美元来满足流离失所者的需求。此外，恐怖主义是阿拉伯区域面临的主要挑战，因为它耗尽了阿拉伯国家的资源及其实现可持续发展的能力；

(f) 为失业青年创造就业机会对于实现稳定以及促进公民身份和考虑妇女权利至关重要；

(g) 将残疾人纳入所有可持续发展的领域，应成为阿拉伯区域的优先任务，特别是鉴于与武装冲突有关的残疾百分比增加。必须根据《残疾人权利公约》而采取立足人权的残疾问题方针，大多数阿拉伯国家已批准该公约。

(h) 讨论中提出的一个问题是如何在《阿拉伯可持续发展报告》中将国家分类，指出它所依据的是地理位置和经济发展水平。

C. 第 2 次会议：通往 2015 年后发展议程的全球进程

19. 第二届论坛的重点议题是通往 2015 年后发展议程的全球进程。会议由约旦环境部部长兼可持续发展高级委员会副主席 Taher Al-Shakhshir 主持，他强调论坛的重要性，指出了保护环境的全球责任。

20. 秘书长负责执行国际减少灾害风险战略的特别代表 Margareta Wahlström 强调这一 2015 年后减少灾害风险框架，该框架是在 2015 年 3 月 14 日至 18 日于日本仙台市举行的第三次联合国世界减少灾害风险大会上通过的。《2015-2030 年仙台减少灾害风险框架》确认减少灾害风险为可持续发展的一部分。它还认识到需要改善治理，以完成预防、适应和备灾工作。各项措施包括灾后建立经改进的结构并为今后的灾害作规划以及承认气候变化是灾难的起因。该框架涵盖自然灾害、生物危害、技术灾难和健康灾难，包括长期干旱和旱地。它主张让民间社会和私营部门参与，并根据可持续发展目标确立可衡量的具体目标。

21. 联合国可持续发展司政府间支助和机构间处处长 Marion Barthélémy 反思了将于 2015 年 9 月 25 日至 27 日在纽约举行的通过 2015 年后发展议程的联合国首脑会议的进程。可持续发展目标的构想是消除贫穷，同时平衡可持续发展三个支柱。可持续发展目标将通过扩大发展的概念并着眼于改善治理和促进和平(目标 16)来解决千年发展目标的缺陷，并除具体涉及实施问题的目标 17 外在所有可持续发展目标中纳入关于实施手段的具体目标。2015 年后议程具有普遍性，同时使各国政府能够确定本国具体目标。首脑会议的预期成果是一项政治宣言、包括 169 项具体目标的 17 项可持续发展目标、实施手段和一个审查框架。为了成功地实施可持续发展目标，定于 7 月 13 日至 16 日在亚的斯亚贝巴举行的第三次发展筹资问题国际会议需要取得重大成果。

22. 沙特阿拉伯石油和矿物部国际政策顾问 Ayman Shasly 向与会者介绍了气候变化谈判的最新情况，强调定于 2015 年 11 月和 12 月在巴黎举行的联合国气候变化框架公约缔约方大会第二十一次会议对达成一项具有约束力的国际气候行动协议至关重要。他着重指出，关于气候变化的讨论的议题从减排承诺转为适用于所有国家的“国家自主决定预期贡献”。Shasly 先生具体指出，这种贡献应以调适为目标，反映国情和国力，并以项目和活动来界定。

23. 环境署西亚区域办事处区域主任兼代表 Iyad Abumoghli 指出，两个重要方面将 2015 年后发展议程与以前的发展议程区分开来，即普遍性和一体化。普遍性反映出这样一个事实：可持续发展目标适用于所有国家和所有人民，其实施需要全球的协调合作。另一方面，一体化基于以下三项原则：(a) 不丢下任何人且让人人过上有尊严的生活，为此采用环境友好型技术和做法；(b) 在地球生命维持系统的能力范围内以包容的方式扩大繁荣；(c) 增加自然、社会和经济资本，以加强复原力并保证后代人的生计。Abumoghli 先生援引阿拉伯区域有关综合性可

持续发展办法的具体实例和案例。最后，他呼吁阿拉伯各国改革其机构以切合目的，并奖励各部门携手合作。

24. 第三世界研究所执行主任 **Roberto Bissio** 指出，不平等现象是阻碍实现可持续发展的主要问题。许多国家尽管取得经济增长，但在社会方面进展甚微，这体现为基本能力指数在过去 20 年中只增长了 10%。富国承担以下特殊责任：减少不平等现象、增强其消费和生产模式的可持续性并履行其对实施手段的承诺。要实现可持续发展，就需要免费和优质的教育、劳动权利、公平的税收政策和社会保障权。此外，有效监测和问责对于发达国家、捐助方和发展中国家都至关重要。**Bissio** 先生要求建立如人权普遍定期审议等经过仔细平衡的机制，据此追究各国的责任。

讨论摘要

25. 在随后的讨论提出了以下几点：

(a) 2014 年在加沙出现的紧急情况是一场人为的灾难。2015 年后减少灾害风险框架和可持续发展目标的指标中还应考虑到占领和冲突造成的破坏，因为它阻碍了可持续发展的实现。总体而言，框架中没有充分提及人的安全问题。虽然在仙台讨论了冲突和占领的问题，但没有将其纳入该框架；但却提到人为的灾害，因而提供了处理更广泛问题的机会；

(b) 若干阿拉伯国家已在推广可再生能源方面取得进展，为此引述了埃及和沙特阿拉伯的例子。然而，可再生能源的高昂成本仍然是一个问题；

(c) 有必要建立阿拉伯区域防灾机制及建设能力，以预测灾害并处理其后果，因为仙台框架包含区域和国家两级的能力建设；

(d) 可持续发展目标中并未充分述及人的安全概念。

D. 第 3 届会议。实施手段：阿拉伯区域可持续发展资金的筹措

26. 论坛第 3 次会议由埃及国际合作部部长 **Naglaa El-Ehwani** 主持，她强调必须筹措资金，因为没有足够的资源就没有发展。

27. 西亚经社会经济发展和一体化司司长 **Mohamed Mokhtar El-Hacene** 指出，迫切需要重建该区域因危机而丧失的资本储存，同时着力于到 2030 年实现可持续发展目标。全球可持续发展筹资需求很大，估计每年需要多达 25 000 亿美元。因此，如官方发展援助等常规筹资方法是不够的。采取包含不同筹资选项的综合办法，并辅之以区域和国际支助，对于着眼于到 2030 年实施可持续发展目标至关重要。公共部门需要打击逃税和非法资本流动，以更有效地调动资源。此外，拓宽税基、改革特别是能源部门的补贴和加强贸易，也有助于调动国内资源。

28. 埃及常驻纽约联合国代表团参赞 **Tamer Mustapha** 强调，必须要有一个阿拉伯对发展筹资问题的共同立场。在 2015 年 4 月 7 日和 8 日于安曼举行的西亚经社会区域各国关于对外贸易自由化、经济全球化和发展筹资技术委员会的会议上，与会者审查了第三次发展筹资问题国际会议成果文件的预稿。在若干问题上，与会者呼吁，由于该区域危机的特殊情况，应与气候融资和人道主义援助分开来单独重新审议官方发展援助问题。此外，**Mustapha** 先生重申在纽约的阿拉伯谈判人员的立场，即亚的斯亚贝巴会议将涉及“发展筹资”而不是“可持续发展筹资”问题。这一点尤其重要，因为该区域正经历各种危机并应对持续的贫穷、营养不良和儿童发育迟缓等挑战以及其他一些发展挑战。然而，应释放阿拉伯区域尚未开发的创新性可持续发展筹资潜力。

29. 高级环境和水资源顾问 **Sherif Arif** 介绍了西亚经社会正在制定的阿拉伯区域绿色经济战略投资框架的内容。该框架特别注重能源部门，因为它作为不可再生的自然资源极其重要并影响到健康和碳排放量。**Arif** 先生解释了政府面临的维持经济增长和创造就业机会与减少温室气体排放之间的权衡。他指出，专门的多边和双边筹资机构可以控制这些权衡并提供奖励以资助绿色投资。然而，阿拉伯国家没有从这些供金流中获益很多。绿色气候基金为向各国提供技术援助而制定了一个重要的预备方案，本区域需要从中受益。

30. 经济学专家和财务顾问 **Grais Wafik** 介绍，绿色伊斯兰债券是符合伊斯兰教的可持续发展筹资机制，以资产为基础并结合了股票和债券的特点。绿色伊斯兰债券的显著特点是，它们可以吸引广泛的投资者，其中包括对社会负责的和注重伊斯兰教法的投资者。此外，伊斯兰债券是一个灵活的金融工具，其结构可根据眼前的项目而作校正以适应各种需要。伊斯兰债券现已是一个成熟的市场，对调动国际和阿拉伯区域的资源十分有效。在该区域及以外，有私人提供资金；但由于绿色投资市场的风险高，很可能需要信贷升级。绿色伊斯兰债券以其完善的筹资架构和其他地方开发的信贷升级办法，可为阿拉伯区域的可持续发展筹资提供重要的替代市场。

31. 环境署经济和贸易处处长 **Steven Stone** 解释说，过去几十年中的全球经济成功是以不断增加的生态足迹为代价的。因此，世界已越过了若干地球极限。这反映出市场与可持续性政策之间的失调。必须改变游戏规则以利于支持可持续发展的项目。**Stone** 先生解释说，还需要新的方法来定义无法仅依据经济概念衡量的成功。从积极的方面看，新的机构正在建立，现有的机构正得到改革以获得可持续性，阿拉伯国家则必须对其加以利用。**Stone** 先生介绍了环境署的金融举措，其目的是制定可持续融资议程并建立将环境和社会问题纳入金融部门的能力。

讨论摘要

32. 在随后进行的讨论中提出以下几点：

(a) 在 2015 年 4 月 30 日由阿拉伯非政府组织发展网络在贝鲁特举办的阿拉伯 2015 年后议程区域协商期间举行的民间社会组织会议提出了结论性建议，其中表示有必要制定一项全球责任以落实变革。第三次发展筹资问题国际会议成果文件预稿的目前内容引起对该区域的关切。谈判进程在为新的全球伙伴关系设计筹资机制时，尤其应当考虑到“共同但有区别的责任”；

(b) 与会者强调，必须改革国际金融结构。关于第三次发展筹资问题国际会议成果文件预稿的谈判需要更具包容性和参与性，阿拉伯国家应有强大的代表性，以便作出的决定反映出阿拉伯区域的关切；

(c) 由于大多数阿拉伯国家的可持续发展筹资的财政空间有限，发达国家亟需对全球伙伴关系做出新的承诺。历史上，发达国家未能按千年发展目标框架的要求履行将其 0.7% 的国民总收入用于对发展中国家的官方发展援助的承诺。发达国家应当考虑将其官方发展援助的捐助从占国民总收入的 0.7% 增加到 1.0%。

E. 第 4A 次会议。实施手段：以贸易促进阿拉伯区域的可持续发展

33. 第四次会议分两部分同时举行，分别涉及贸易和技术。第 4A 次会议讨论了以贸易促进阿拉伯区域可持续发展的问题，由巴林中央信息学组织主席 Mohammed Ahmad Al Amer 主持。

34. 阿曼常驻世界贸易组织(世贸组织)副代表 Hilda Al-Hinai 解释，各种挑战阻碍贸易在阿拉伯区域发挥发展潜力。挑战之一是显然阿拉伯国家贸易政策与其他经济政策之间缺乏统一。各机构不能有效处理与知识产权、标准和环境条例有关的问题。此外，国内行为体之间缺乏协调，人力不足阻碍了阿拉伯世界在世贸组织谈判中建立强有力和稳固的地位。阿拉伯国家并未充分受益于促贸援助方案和活动。Al-Hinai 女士提出了若干解决办法，包括帮助中小型企业及提高议员、学者和媒体参与处理贸易问题的能力。她建议西亚经社会和阿盟举办一次年度会议，让阿拉伯国家驻日内瓦的代表团就贸易谈判交流意见和形成共识。

35. 摩洛哥经济和财政部与阿拉伯和伊斯兰世界及非洲和亚洲国家关系司司长 Mohammed Abdelssamad El-Hamraoui 指出，重振区域一体化的概念是应付经济挑战的方法。阿拉伯的区域一体化经验主要体现为建立大阿拉伯自由贸易区，及努力创建一个阿拉伯关税同盟和一个阿拉伯联合市场。对过去几年贸易统计数据的审查显示，阿拉伯国家间的贸易交流仍然薄弱，其原因有若干，明显的是大多数阿拉伯国家的经济结构薄弱且相似。阿拉伯国家之间关于详细的原产地规则和服务自由贸易的谈判仍在进行且举步维艰，而关于阿拉伯关税同盟的谈判则被推迟，等待进一步的通知。计划中的阿拉伯共同市场的谈判等待着同样的命运。因此，阿拉伯国家目前在全球货物和服务贸易量中所占份额微不足道。

36. 相比之下，El-Hacene 先生对阿拉伯关税同盟的前景表示乐观。这样一个同盟一旦建立，将继大阿拉伯自由贸易区之后成为实现所期望的阿拉伯经济联盟的

当然第二步。**El-Hacene** 先生强调需要开展技术研究，评估计划中的阿拉伯关税同盟对阿拉伯国家经济的影响。特别是需要进行研究，以分析每个阿拉伯经济体的具体情况并检查它与其他国家、区域和国际集团的贸易关系。西亚经社会正在编写若干报告，以研究与建立阿拉伯关税同盟相关的挑战和机遇，并确定必要的宏观经济和部门政策。

讨论摘要

37. 在随后进行的讨论中提出了以下几点：

- (a) 阿拉伯国家需要评估并探索阿拉伯内部开展互利贸易的潜力并加以发掘；
- (b) 与会者有意进一步了解阿拉伯区域贸易自由化的障碍以及通过阿拉伯关税同盟实现经济一体化的前进道路；
- (c) 欧洲联盟和 4 个阿拉伯国家即埃及、约旦、摩洛哥和突尼斯之间深入和全面的自由贸易协定是一个良好例子，说明迫切需要建设经济分析和评估的能力；
- (d) 与会者着重提到贸易自由化和投资吸引力之间的相互联系，摩洛哥在与其欧洲经济伙伴达成自由贸易协定方面的经验提供了这方面的重要经验教训。

F. 第 4B 次会议。实施手段：以技术促进阿拉伯区域的可持续发展

38. 第 4B 次会议讨论了技术作为实现阿拉伯区域可持续发展的重要手段的作用。会议由巴林电子政务局主席首席执行官 **Mohammed Ali Al-Qaed** 主持。

39. 西亚经社会技术促进发展司司长 **Haidar Fraihat** 介绍了将技术纳入一般的可持续发展、特别是可持续发展目标主流的情况。**Fraihat** 先生首先简要介绍了 2015 年后进程，解释说新议程中的技术足迹与以前的发展议程、特别是千年发展目标有很大不同。实际上，拟议的可持续发展目标包括 17 个目标中 7 个目标下 10 个明确的技术/研究相关具体目标。在审查这些具体目标之后，可以推演出三个目标，即(a) 促进研究、开发和创新及转让技术对提高生产力、经济多样化和创造新的就业机会的作用；(b) 利用技术为实施可持续发展目标的手段；(c) 改善获得绿色技术的机会。**Fraihat** 先生最后提出一套建议，并提供了西亚经社会在该区域推进技术的重点作用。

40. 可持续发展专业人员公协会合伙人兼理事会理事 **Odeh Al-Jayyousi** 谈到了技术在阿拉伯区域发展中的作用。他准确地指出，知识鸿沟是国家间不平等的主要促成因素，指出阿拉伯国家有“跳跃前进”和达到先进水平的潜力。科学和创新可发挥新的作用：满足社会需要和国家优先事项，因此需要开辟创新者、政府和私营部门之间的对话渠道。**Al-Jayyousi** 先生强调技术在水-能源-粮食关系中的作用，提供了实际的例子。鉴于阿拉伯区域目前在科学、技术和创新系统中的差距，研究机构和区域一体化之间的伙伴关系同扭转人才外流现象一样至关重要。

41. 拉合尔经济学院客座教授 Khalil Hamdani 谈到技术投资的专题。他指出，可持续发展目标的实施将需要远超过目前水平的大量投资，特别在阿拉伯区域。要进行这种投资，就必须使更大量的人口以更低的成本获得新技术，采用新的商业模式以鼓励对社会部门的私人投资并加强伙伴关系。私营部门有资金，但缺乏机会；因此需要创造一种有利的环境和一个国家创新制度，平衡政策、科学和企业这三个重要组成部分。Hamdani 强调需要通过人力和基础设施投资而加强如下不同种类的关系：外国直接投资、与技术伙伴的联系、与客户的前向联系、参与全球供应链和与供应商的后向联系。

讨论摘要

42. 在随后进行的讨论中提出了以下几点：

(a) 阿拉伯科学、技术和创新战略尚待制定并变为阿拉伯国家的联合项目。目前的障碍包括人力能力低，最好通过区域间合作予以排除。研究和开发方面的投资需要根据明确的国家战略而增加。信息和通信技术(信通技术)尚待加以利用，以通过正确的政策而促进可持续发展；

(b) 阿拉伯国家要从技术的消费者变为技术的开发者，就必须重新调整其社会价值观念并走上现代道路。尤其是该区域的教育系统只是在出口学业有成的学生到区域外寻找就业机会以实现其潜力、职业发展、尊严和自尊。有必要建立和加强各大学和私营部门之间的伙伴关系，以创造有利创新的需求驱动型环境；

(c) 教育的作用怎么强调都不为过。学习的内容和方法需要重新研讨，以促使学生从年轻时起并在所有教育阶段就具备创新思维。这是把阿拉伯社会改造为知识型社会的唯一途径；

(d) 应加大力度增强企业、尤其是中小型企业力量，以同区域和国际合作伙伴和受益者合作开发本土技术。

G. 第 5 次会议：阿拉伯区域促进可持续发展的体制框架

43. 第 5 次会议由苏丹福利和社会保障国务部长 Ibrahim Adam Ibrahim 主持，他指出，没有国家和区域两级充分的体制框架就无法实现可持续发展。

44. 阿拉伯规划研究所总干事 Bader Malallah 就阿拉伯区域的体制能力发展作了发言。他指出，政府的作用仍然是发展的体制框架的关键所在；然而，政府无法单独行事，而需要与私营部门和民间社会结为伙伴。谈到科威特和其他阿拉伯国家的经验教训，Malallah 先生强调，各国政府需要缩小(即摆脱它作为主要雇主的作用)，制定国家发展战略框架并进行必要的经济改革，以在私营部门中刺激投资和创造就业。此外，Malallah 先生呼吁改革阿拉伯区域体制框架以提高效率并与全球框架接轨。

45. 阿盟可持续发展和国际合作主任 **Shahira Wahbi** 和发展和社会政策部顾问兼主任 **Tarek El-Nabulsi** 介绍了区域可持续发展体制框架。**El-Nabulsi** 先生解释了阿盟的体制框架，包括阿拉伯首脑会议、经济及社会理事会和部长级理事会。他概述了该区域取得的发展进展，之后总结了阿盟为制定 2015 年后发展议程所作的努力。该进程的主要里程碑包括 2013 年 12 月关于千年发展目标执行情况的阿拉伯会议和阿拉伯千年发展目标报告、2013 年阿拉伯首脑会议和 2014 年一系列会议，用以确定 2015 年后的区域优先事项。与在纽约的阿拉伯国家组密切协作对确保阿拉伯优先事项得到反映至关重要。

46. **Wahbi** 女士发言的重点是将可持续发展三个支柱纳入阿盟工作的努力。她特别提到阿拉伯国家环境部长理事会着力于更新 2002 年发起的阿拉伯区域可持续发展倡议，并将其制订为阿拉伯可持续发展战略框架。**Wahbi** 女士提议将环境纳入阿盟经济和社会理事会，该理事会完全能够成为区域一级可持续发展和 2015 年后议程的审查机构。

47. 突尼斯前可持续发展国务秘书 **Mounir Majdoub** 介绍了突尼斯在国家可持续发展体制框架方面的经验。他指出，虽然突尼斯一直保持每年约 5% 的稳步经济增长，且尽管在卫生、教育和获得饮用水等领域有所改善，但发展不是公平的并导致社会差距。突尼斯也是阿拉伯区域第一个成立国家可持续发展委员会的国家。然而，这并未阻止发展偏离了社会支柱。他最后认为，革命之后制定的突尼斯新宪法立足于保护权利，包含民主、参与和权力下放的原则，并表示已设立了可持续发展机构以确保后代人的权利。

讨论摘要

48. 在随后进行的讨论中提出了以下几点：

(a) 2015 年后发展议程需要适合一个适合于执行这一综合议程的有效体制框架之。这就需要从部门规划转变为多部门规划以及采取综合性实施办法；

(b) 监测和评价机制需要纳入参与性和多元化发展规划系统，同时确保与包括民间社会、私营部门和研究机构在内的所有利益攸关方协调；

(c) 参与性民主制原则如不能普遍实施，就无法实现新的可持续发展模式，而这一模式需要在地方、国家和区域各级适用；

(d) 金融机构和决策进程之间的协同效应至关重要，可通过区域开发银行的参与而加强；

(e) 每个机构(部或其他部门)中不同的执行局必须保障它们之间的整合；

(f) 国家可持续发展委员会需要汇集各种专门知识，以备制订促进可持续发展立法之需。

H. 第 6 次会议. 监测阿拉伯区域可持续发展的进展

49. 第 6 次会议由埃及社会团结部部长兼阿盟阿拉伯国家社会事务部长理事会执行局主席 Ghada Waly 主持。她强调必须建立统计能力，以便监测阿拉伯国家可持续发展的进展并制定其循证政策。

50. 仲夏分析学院院长 Robert Smith 介绍了他为西亚经社会编订的关于阿拉伯监测可持续发展的经验的审查结果。以现有的统计数据，只可监测 40% 的千年发展目标，主要原因是大量数据缺口和难以获得这些数据。他还指出需依赖国际组织的援助来收集数据，而该区域应专注于发展自身的能力，以确保长期、可持续地收集数据。Smith 先生提出了几项建议：(a) 该区域应商定一套为数不多的区域指标，每个国家可以现实地汇编和长时间保存这些指标以作比较；(b) 应定期发布可持续发展指标的报告，以确保数据的透明度；(c) 需要评估优势和弱点以加强施政而促进可持续发展；(d) 应寻求国际援助以支持国家能力建设。

51. 教科文组织研究政策和展望科科长 John Crowley 谈到 2015 年后发展议程的社会指标，强调监测不是事后针对持续发展进程的突发奇想式技术方法，而是进程本身的核心要素。指标是必要的和共同的问责制框架。然而，这些目标超出了指标可衡量的范围，可能无法提供关于指标的数据。社会进程现在比以往拥有更丰富的数据，可加以有益的利用，从统计转向以人为统计中心的“社会统计”。

52. 环境署预警和评估司伙伴关系负责人 Gerard Cunningham 强调指出，定期数据收集和报告进程好处良多。数据收集工作需要大量资源，但如果可供公众使用，则可用于许多不同目的，将为许多级别的决策提供依据。收集数据以编制可用于不止一个具体目标和不止一个目标的综合指标，将使各国能够应付大量指标。Cunningham 先生介绍了若干重要的改进了数据可用性的全球举措，特别是“全球环境展望”、“环境署实况平台”及“着眼地球”。

53. 西亚经社会统计司司长 Juraj Riecan 发言，鼓励该区域各国制定区域指标并在制定全球指标方面发挥更大作用。作为综合框架一部分的发展指标将是一种概念方法而不是汇总数据。2015 年 3 月 3 日至 6 日在纽约举行的统计委员会第四十六届会议着重指出了将统计和政策结合在一起的机会。Riecan 先生补充说，统计数据不能降格为监测或给国家排名的工具；相反，其作用是为决策提供咨询。国际和区域组织可用于支助这一进程并建立国家、区域和全球各级之间的联系。

54. 巴林环境最高委员会气候变化和可持续发展负责人 Nora Alamer 着重指出了《联合国气候变化框架公约》等不适应区域及国家环境和发展不对称性的全球政策的不利副作用。Alamer 女士举例说明了处理环境问题的社会和经济影响，强调必须确保该区域的经济和社会不受影响。

讨论摘要

55. 在随后进行的讨论中提出了以下几点：

(a) 必须建设国家统计能力。各部委和国家统计局之间的协调应予改善，以建立起包括所有伙伴的国家统计系统。不过，安全和安保给阿拉伯区域继续收集数据构成挑战；

(b) 民间社会的作用对于数据收集和评估至关重要。然而，有人对非政府组织可在报告数据方面发挥的作用表示担心，因为联合国只接受国家当局汇编的报告和数据。与会者建议非政府组织遵守联合国的统计原则；

(c) 国家有责任向其公民提出报告，每个会员国可在共同的全球问责框架内向所有会员国报告情况；

(d) 评估 2015 年后发展议程的指标应用于多重目的。如果无数据可用或数据不合适，则可制定一套替代指标。这一替代指标框架如要可用，则必须在国际上被接受。指标随后应输入专门用于报告可持续发展指标的可登录数据门户网站；

(e) 区域伙伴关系是有益的，因为它们使各国在区域内将各自统计数据作比较。最近的一个例子就是为海湾阿拉伯国家合作委员会统计中心绘制一个路线图。

Annex I

Agenda

DAY 1: Tuesday 5 May 2015	
8:30 – 10:00	Registration
10:00 – 11:00	Opening ceremony - H.E. Ms. Faeqa bint Saeed Al Saleh, Minister of Social Development, Kingdom of Bahrain - Ms. Rima Khalaf, Under Secretary-General and Executive Secretary, United Nations Economic and Social Commission for Western Asia - H.E. Dr. Mohammed Bin Ibrahim Al-Tuwaijri, Assistant Secretary-General of Economic Affairs, League of Arab States - Mr. Ibrahim Thiaw, Deputy Executive Director, United Nations Environment Programme - Ms. Sima Bahous, Assistant Secretary-General, Assistant Administrator and Director of the Regional Bureau for Arab States, United Nations Development Programme
11:00 – 12:20	Coffee break and networking
12:20 – 12:30	Presentation of the Forum Agenda
12:30 – 14:30	Session 1: From MDGs to SDGs: Voices from the Arab region Moderator: H.E. Ms. Faeqa bint Saeed Al Saleh, Minister of Social Development, Kingdom of Bahrain - Status of sustainable development in the Arab Region Ms. Roula Majdalani, Director, Sustainable Development Policies Division, ESCWA - Peace and stability in the Arab region as prerequisites for sustainable development – the cost of conflict H.E. Mr. Marwan Muasher, Vice president for studies, Carnegie Endowment for International Peace - The right to development and human dignity – a paradigm shift Mr. Fateh Azzam, Director, Asfari Institute for Civil Society and Citizenship, American University of Beirut - Main discussants - H.E. Ms. Adalah Attira, Head of the Environmental Protection Authority of the State of Palestine - General discussion
14:30 – 15:30	Lunch
15:30 – 17:30	Session 2: Global processes leading to the post-2015 development agenda Moderator: H.E. Mr. Taher Al-Shakhshir, Minister of Environment, and Deputy Chairman of Higher Committee for Sustainable Development, the Hashemite Kingdom of Jordan - A new framework on disaster risk reduction 2015-2030 Ms. Margareta Wahlström, United Nations Special Representative of the UN Secretary-General (SRSG) for Disaster Risk Reduction - Sustainable Development Goals and the UN summit for the adoption of the post-2015 development agenda Ms. Marion Barthelemy, Chief, Intergovernmental Support and Interagency Branch, Division of Sustainable Development, United Nations - Climate change negotiations and the 21st session of the Conference of the Parties to the UNFCCC

	<i>Mr. Ayman Shasly, International Policies Consultant, Ministry of Petroleum and Minerals, Kingdom of Saudi Arabia</i> - Integration and universality: key to the post-2015 sustainable development agenda <i>Mr. Iyad Abumoghli, Director and Regional Representative, United Nations Environment Programme Regional Office for West Asia (UNEP/ROWA)</i> - The Post-2015 Development Agenda: An agenda for the rich? <i>Mr. Roberto Bissio, Executive Director, Third World Institute</i> - General discussion	
17:30 – 19:00	Parallel side events: Mainstreaming sectoral issues into the SDGs	
	FAO/WFP/IFPRI and AOAD Side Event: Towards Achieving Food and Nutrition Security in the Arab World	ESCWA/UNEP Side Event: The Arab Sustainable Development Report, Process and Way Forward
19:00	Close of Day 1	
20:00	Dinner hosted by the Government of Bahrain	

DAY 2: Wednesday 6 May 2015

9:00 – 10:30	Session 3: Means of implementation: Financing for sustainable development in the Arab region Moderator: <i>H.E. Ms. Naglaa Al-Ahwani, Minister of International Cooperation, Arab Republic of Egypt</i> - Outcome document of the Arab preparatory meeting on financing for development <i>Mr. Mohamed Mokhtar El Hacene, Director, Economic Development and Integration Division, ESCWA</i> - Arab positions in the negotiation process on Financing for Development <i>Mr. Tamer Mostafa, Counsellor, Permanent Mission of Egypt to the UN- New York</i> - Main discussants - <i>Mr. Ayman Shasly, International Policies Consultant, Ministry of Petroleum and Minerals, Kingdom of Saudi Arabia</i>	
10:30 – 11:00	Coffee break and Bahrain MDG report launch	
11:00 – 12:30	Session 3 (Continued): Means of implementation: Financing for sustainable development in the Arab region Moderator: <i>H.E. Ms. Naglaa Al-Ahwani, Minister of International Cooperation, Arab Republic of Egypt</i> - Green financing: Readiness of the Arab countries <i>Mr. Sherif Arif, Senior Environment and Water Consultant</i> - The role of financial institutions in implementing the Post-2015 Development Agenda <i>Mr. Steven Stone, Chief, Economy and Trade Branch, UNEP</i> - Green sukuk <i>Mr. Wafik Graiss, Expert Economist</i> - Main discussants - <i>Mr. Oussama Safa, Chief, Participation and Social Justice Section, Social Development Division, ESCWA</i> - General discussion	

12:30 – 14:00	Parallel side events: Mainstreaming sectoral issues into the SDGs	
	ESCWA-AGU-SIDA Side Event: Water for Sustainable Development	UNEP Side Event: From Bahrain to Addis: Catalyzing Investment for a Greener and More Inclusive Economy
14:00 – 15:00	Lunch	
15:00 – 17:00 (parallel sessions)	Session 4A: Means of implementation: Trade for sustainable development in the Arab region Moderator: <i>Dr. Mohammed Ahmad Al Amer, President, Central Informatics Organization, Kingdom of Bahrain</i> - Harnessing Trade for sustainability and closure of Doha development WTO negotiations Round, <i>Ms. Hilda Al-Hinai, Deputy Permanent Representative of Oman to the WTO</i> - Interregional Trade and Economic Integration <i>Mr. Mohammed Abdelssamad El-Hamraoui, Chief of the Division of Relations with the Arab and Islamic World and the Countries of Africa and Asia, Ministry of Economy and Finance, Kingdom of Morocco</i> - Arab Customs Union <i>Mr. Mohamed Mokhtar El Hacene, Director, Economic Development and Integration Division, ESCWA</i> - General discussion	Session 4B: Means of implementation: Technology for sustainable development in the Arab region Moderator: <i>Mr. Mohammed Ali Al-Qaed, Chief Executive Officer, The Kingdom of Bahrain E-Government Authority (EGA)</i> - Mainstream Technology in Sustainable Development and SDGs <i>Mr. Haidar Fraihat, Director, Technology for Development Division, ESCWA</i> - Technology in Development <i>Mr. Odeh Al-Jayyousi, Partner and board member, Sustainable Development Professionals Inc.</i> - Investments in Technology <i>Mr. Khalil Hamdani, Visiting Professor, Lahore School of Economics</i> - Main discussants - <i>Mr. Yousef Nusseir, Expert on Technology and Sustainable Development</i> - <i>Mr. Abdulilah Dewachi, Expert on Technology and Sustainable Development</i> - <i>Mr. Mustafa Almahdi, Associate Programme Officer, Arab Regional Office, International Telecommunication Union</i> - General discussion
	Parallel side events: Mainstreaming sectoral issues into the SDGs	
17:00 – 18:30	ITU-ESCWA-LAS Side Event: Use of ICTs for Smart and Sustainable Development and Protection of the Environment	UNISDR Side Event: Sendai Framework for Disaster Risk Reduction 2015 – 2030: Towards Risk-Sensitive Sustainable Development in the Arab Region
	18:30 Close of Day 2	

DAY 3: Thursday 7 May 2015

9:00 – 11:30	Session 5: Institutional framework for sustainable development in the Arab region	
	Moderator: <i>H.E. Mr. Ibrahim Adam Ibrahim, State Minister of Welfare and Social Security, Sudan</i> - Institutional Capacity Development <i>Mr. Bader Malallah, Director General of the Arab Planning Institute, the State of Kuwait</i>	

	- Regional institutional framework on sustainable development: Efforts of the League of Arab States in preparing for the sustainable development agenda <i>Ms. Shahira Wahbi, Chief, Sustainable Development and International Cooperation, League of Arab States</i> <i>Mr. Tarek El-Nabulsi, Counsellor, Director of Development and Social Policies Department, Responsible of Coordination and Follow up Unit, Cabinet of Assistant Secretary General for Social Affairs, League of Arab States</i> - National institutional frameworks on sustainable development <i>H.E. Mr. Mounir Majdoub, Former Secretary of State for Sustainable Development, Tunisia</i> - Main discussants - <i>Ms. Barbara Adams, Global Policy Forum</i> - <i>Mr. Emadeldin Adly, General Coordinator, Arab network for Environment and Development (RAED)</i> - <i>Ms. Naima Gebril, Member of the Libyan National Dialogue Commission</i> - General discussion
11:30 – 12:00	Coffee break
12:00 – 14:00	<u>Session 6: Monitoring of sustainable development progress in the Arab region</u> Moderator: <i>H.E. Ms. Ghada Waly, Minister of Social Solidarity, Arab Republic of Egypt, and President of the Executive Bureau of the Council of Arab Ministers for Social Affairs, League of Arab States</i> - Monitoring of sustainable development in the Arab region <i>Mr. Robert Smith, Principal, Midsummer Analytics</i> - Social indicators for the Post-2015 Development Agenda <i>Mr. John Crowley, Chief of Research Policy and Foresight, UNESCO</i> - Enhancing data delivery for the SDGs through regular assessment and reporting processes <i>Mr. Gerard Cunningham, Head of Partnerships in the Division of Early Warning and Assessment (DEWA) of the United Nations Environment Programme (UNEP)</i> - "Data Revolution" in the context of the Post-2015 Development Agenda <i>Mr. Juraj Riecan, Director, Statistics Division, ESCWA</i> - The social and economic adverse effects of climate change mitigation actions <i>Ms. Nora Alamer, Head of Climate Change and Sustainable Development, Supreme Council for Environment, Kingdom of Bahrain</i> - Main discussants - <i>National Offices of Statistics: the State of Kuwait, the State of Palestine, and the Kingdom of Bahrain</i> - o <i>Ms. Mona Al-Daas, Assistant Under-Secretary, Statistical Affairs, Central Statistical Bureau of Kuwait</i> - o <i>Mr. Maher Sbieh, Responsible for the SDGs, Palestinian Central Bureau of Statistics</i> - o <i>Mr. Nabil Ben Shams, Director General, Administration for Statistics, Central Informatics Organization, Kingdom of Bahrain</i> - General discussion

14:00 – 15:00	Lunch	
15:00 – 16:00	<i>Parallel side events: Mainstreaming sectoral issues into the SDGs</i>	
	UN-Habitat Side Event: Towards More Inclusive, Integrated, Resilient and Sustainable Cities in the Arab Region	UNESCO Side Event: The Operationalization of Inclusiveness in the Post-2015 Development Agenda
16:00 – 18:00	<i>Closing Session: The Way forward</i> Moderator: Ms. Roula Majdalani, Director, Sustainable Development Policies Division, ESCWA - Key messages from the Forum: The Bahrain Document, presented by the Government of Bahrain - Closing remarks by ESCWA, UNEP and LAS	
18:00	Close of the meeting	

Annex II

Summary of discussions at side events

Side event 1: Towards achieving food and nutrition security in the Arab World

The side event on food and nutrition security in the Arab world was jointly organized by the Food and Agriculture Organization (FAO), the World Food Programme (WFP), the International Food Policy Research Institute (IFPRI) and the Arab Organization for Agricultural Development (AOAD). The side event discussed the level of food security in the region, opportunities and threats to achieving it.

Despite increases in agricultural production in the Arab region in the past years, the gap between demand and supply in the region is widening due to increased population. The region is marked by unemployment and conflict, which prevents focus on farming, strongly affects markets, transportation and trade, and further exacerbates the fragility of the region. The region will continue to depend on food imports and due to price volatility the cost of food imports will remain high. However, there is great potential in some countries for increasing agricultural production and yields per unit of land and water, especially of fruit and vegetable. Greater regional cooperation and integration would allow these countries to export to countries in the region with lower agricultural production. This would allow countries in the Arab region to focus on their comparative advantages and otherwise rely on imports.

Participants mentioned that caution needs to be exercised when looking at regional statistics which can mask the reality, due to the large differences in the region. In order to create change, we need to face the reality to see how the individual countries are doing.

Increased food production cannot be equated with higher nutrition security. The Arab region is strongly marked by an increase in chronic malnutrition and micronutrient deficiency at the same time as obesity. Studies show that relative to the national gross domestic product (GDP), child stunting is high in most countries of the region.

Policy reforms are needed at various levels. First of all, the different agricultural organisations should be working together and a roadmap for integrated efforts should be established. Organisations however do not substitute the role of the state, which is responsible for the agricultural production programme. The targeting of subsidies also needs careful revision.

Side event 2: The Arab Sustainable Development Report, process and way forward

The side event was co-organized by ESCWA and UNEP to present the prototype edition of the Arab Sustainable Development Report (ASDR), including its preparation process, methodology, and key findings. In addition, the side event provided an opportunity to exchange lessons learned from the national sustainable

development assessments in Arab countries, which were prepared as inputs to the ASDR.

During the discussion, participants suggested that the ASDR should highlight some of the positive developments in the region over the past years, including efforts to improve the institutional framework, diversify the economic structure, and increase share of renewable energy and intra-regional investments. The inclusion of success stories from the Arab countries was also recommended. Participants were keen to have a balanced report between the three pillars of sustainable development and suggested a wider analysis of the productive sectors in the region (notably industry and agriculture), as well as the role of the youth. Since the structure of the Global Sustainable Development Report and the SDG indicators are yet to be agreed upon by the member states, some participants suggested that this prototype edition of the ASDR be considered as an “exercise” and its structure revised in light of global outcomes.

Lessons learned from the national assessments were as follows. In Jordan, the report was an occasion to improve national dialogue on sustainable development and catalyse coordinated action between ministries. A key message is that the cost of addressing the impact of crisis (e.g. support to refugees) is much higher than the cost of preventing crisis. In Lebanon, the absence of a national development plan with agreed goals was a challenge to the preparation of the assessment. Current efforts are being exerted by the Lebanese Council of Ministers to develop a national sustainable development strategy. In Tunisia, a key message is that the acceleration of growth needs to go hand in hand with ensuring inclusiveness and the participation of all stakeholders in the development process. Innovative ways are needed to address emerging challenges and overcome the entrenched resistance to change. In Morocco, a national development framework was built from the sectoral strategies through an integrated approach, and such effort cannot succeed without the political will to implement. In Sudan, the Vision 2030 was built on the MDGs, and the transition to SDGs can only be undertaken with the participation of all ministries and coordination with other concerned institutions. In Egypt, one of the observed pitfalls is that ministries are simply relabelling their plans to refer to sustainable development, while in reality they continue their business as usual. This needs to be avoided by ensuring a real transformation through the integration of the three pillars of sustainable development.

Side event 3: Water for sustainable development

The side event was co-organized by ESCWA, the Arabian Gulf University (AGU) and the Swedish International Development Agency (SIDA), to discuss regional water priorities of Arab States to achieve sustainable development.

The Arab Water Strategy is a general guideline that serves as a basis for the development of further national and regional strategies, such as the Unified Water Sector Strategy for the GCC countries 2015-2035. The latter strategy addresses issues such as transboundary water as well as wastewater treatment. Its main objective is to achieve water security in support of sustainable development and to promote joint Arab water management, as well as providing a joint statistical database on water rights and sustainability. A working group should be established at

the regional level to develop an implementation plan to pursue the goals of the strategy.

Access to water impacted the achievement of all the MDGs. Marginal improvements in access to water were observed in the region overall, despite population growth and other challenges. However, 55 million people (15% of the population) in the Arab region still do not have access to improved water sources. In terms of sanitation, open defecation is still being practiced and 66 million people have no access to adequate sanitation services. SDGs now include a dedicated goal for water, but water is also present throughout the different goals and targets. Water is also referenced in the preamble of the SDGs.

The side event provided examples of problems that countries in the Arab region face in pursuing sustainable development and suggested priorities for solutions:

(a) The GCC depends strongly on desalination, requiring stable energy sources and financial resources. Despite the high costs of desalination, which are reducing the financial income of countries as well as having environmental adverse effects, governments have the responsibility to provide sufficient quantities of water to meet municipal needs.

(b) Gaza has limited access to the shared transboundary water resources. The aquifer is over-abstracted by four times its sustainable yield. The occupation seriously obstructs the achievement of sustainable development since Palestine has no sovereignty over its natural resources, notably water.

(c) Sweden, a major donor on water issues takes a regional approach to water management and aims to respond to regional needs for sustained support. In particular, Sweden funds policy processes that lead to a fair, just and equitable distribution of water resources.

Side event 4: From Bahrain to Addis: catalysing investment for a greener and more inclusive economy

The side event entitled “From Bahrain to Addis: Catalysing Investment for a Greener and more Inclusive Economy” was organized by UNEP and engaged participants in an interactive panel discussion with high-level speakers from UAE, Jordan, Palestine, UNEP, ESCWA and the Arab Forum for Environment and Development (AFED).

The discussions revolved around the role of economic policy, finance and investment in driving sustainability forward in light of the Addis Ababa Conference in July 2015. High level speakers shared their green economy experiences, which are based on national priorities, resources and national development plans. Examples included the strategic vision of the UAE of transitioning towards a green economy through innovation and policy implementation, which will ensure environmental protection alongside continued economic growth. The UAE focuses on green transport, fuel efficiency standards and the importance of sustainable waste management practices. Jordan focuses strongly on green vehicles and improved public transport to reduce reliance on private cars. The country also works on transforming solid waste to energy and recycling. In Palestine progress on sustainable development is hampered by the occupation however the involvement

from civil society is strong and donor support drives efforts towards sustainability. AFED laid out the regional priorities identified in their annual report on Green Economy in the Arab Region and emphasised that transitioning to a green economy is not an option but a necessity to achieve sustainable development.

Furthermore, the discussions centred on the need to move towards a “sustainable financial system”. Issues were raised regarding the need to raise the awareness, and build the capacity of investors and financial regulators on sustainability challenges and related economic opportunities. The power of local initiatives should indeed be emphasized, since financial markets have so far not delivered on investments to create sustainable development. In order to further attract sustainable development finance, subsidies that have detrimental effects on resource use need to be reformed.

Side event 5: Use of ICTs for smart and sustainable development and protection of the environment

The side event was organized by the International Telecommunication Union (ITU) in cooperation with ESCWA to present ITU’s Arab regional initiative on the use of telecommunications/ICTs for smart and sustainable development and protection of the environment. The side event aimed to inform participants about the key components of the initiative, challenges to be addressed and the proposed work plan to be delivered to meet expected results. The ITU other aim in organising this side event was to encourage governments, regional and international agencies to join partnership in this initiative. The initiative was presented by Arab countries to the Arab ITU office and focuses on five areas, namely electronic waste, water management, climate change, use of ICTs in emergency situations, and smart cities. Activities include the preparation of studies as well country support in the form of policy and regulatory frameworks and pilot projects.

Furthermore, the side event provided an opportunity to exchange ideas from practical experiences in the field. The high cost of transferring ICTs for smart and sustainable development was highlighted in the discussions as a main hurdle. It was noted that given the current political situation in the region, policy-makers may have shifted their priorities away from ICTs; however it should be stressed that ICTs are not a luxury but basic requirements for any country to achieve its national ambitions. There was stress on the need for regional cooperation in this field according to a regional framework that embodies individual initiatives such as the ITU’s, noting that it is hard for an Arab country alone to embark on the needed transformation.

Side event 6: Sendai Framework for Disaster Risk Reduction 2015-2030: towards risk-sensitive sustainable development in the Arab region

The side event organized by UNISDR presented the Sendai Framework on Disaster Risk Reduction (DRR) 2015-2030, which was adopted at the Third UN World Conference on Disaster Risk Reduction held from 14 to 18 March 2015 in Sendai, Miyagi, Japan. The framework applies to small-scale and large-scale risks, frequent and infrequent, sudden and slow-onset disasters, caused by natural or

man-made hazards as well as related environmental, technological and biological hazards and risks.

Globally, the number of people affected and the environmental degradation due to disasters has increased. In addition many countries in the Arab region face a refugee crisis. This exacerbates poverty and puts additional stress on natural resources. In the Arab region, more and more countries are providing necessary data for assessments of disaster risk, which are the basis for Disaster Risk Management. More attention is paid to DRR through global awareness campaigns, however DRR education needs to be adapted to national and local circumstances.

The Sendai Framework aims to achieve a tangible decrease of disaster risks, including on lives, health, and social, cultural and economic assets. A strategy for the Arab region is necessary to apply the new framework and to promote policies and actions to reduce disaster risk. To ensure implementation, a national mechanism concerned with disaster risk management should be established, that would proceed to coordinate at international level on behalf of the country. Regionally, an information network is important to act as an early warning system.

The Sendai Framework foresees a periodic review of progress as part of the United Nations follow-up processes for conferences and summits aligned with ECOSOC, including the High Level Political Forum and the Quadrennial Comprehensive Policy Review.

Side event 7: Towards more inclusive, integrated, resilient and sustainable cities in the Arab region

The side event on more inclusive, integrated, resilient and sustainable cities in the Arab region was organized by UN-Habitat in cooperation with the League of Arab States, the Arab Towns Organization, and the Arab Urban Development Institute.

The side event centred on the numerous pressures that cities face. To move towards a new urban agenda, urbanization needs to be integrated, inclusive and sustainable. The new urbanization model is universal and adaptable to different national circumstances, based on key urbanization challenges and opportunities shared by all countries. It must respect, protect and promote human rights. It must rely on equitable urban development and inclusive urban growth, which entails bringing equality and non-discrimination considerations, including gender equality, to the centre of urban development. Implementation of the model must be integrated to address the inter linkages between the environmental, social and economic objectives of sustainable development, and the concerns of different levels of government. It must also enable the empowerment of civil society, thus expanding democratic participation and reinforcing collaboration. The agenda must encompass green cities and environmental sustainability, which involves establishing a critical connection between science, environment, economic growth, urban planning and governance. The key to achieve this move forward is innovation, learning and knowledge sharing, which entail the creation of supportive education, science, technology and innovation policies as well as development of capacities.

The last and most important element to move towards more inclusive, resilient and sustainable cities in the Arab region is a global data revolution to attain effective

and results-based implementation and monitoring of the new urban agenda at the local, national and global levels. There are a number of enabling tools and reports which can facilitate this move such as the Cities Prosperity Index, the Arab Sustainable Development Report, the State of Arab Cities Report, and other national and regional reports.

Side event 8: The operationalization of inclusiveness in the post-2015 development agenda

The UNESCO side event on the operationalization of “inclusiveness” aimed at the clarification of the concepts, methods and institutional dynamics required to build inclusiveness into the post-2015 development agenda. This is of utmost importance since each of the six areas put forward by the UN Secretary-General in his Synthesis Report either explicitly or implicitly refers to inclusion as an essential objective in pursuing sustainable development and an essential criterion in assessing actions and outcomes. UNESCO highlighted the areas in which it can contribute to national and regional policy development in the Arab region through its intergovernmental Management of Social Transformations programme (MOST). UNESCO’s technical input will build on current steps towards the establishment of the MOST Inclusive Policy Lab, an initiative under development to refine concepts, clarify methodologies, establish knowledge management platforms and provide practical capacity building to member states to integrate the social and environmental pillars of sustainable development.

The discussion focused on the need to interpret policy inclusiveness through a regional lens, with a view to supporting practical interventions that take into consideration the particularities of the Arab context. The ambiguities of the “inclusiveness” concept were explained and the analytical framework currently under development within the MOST programme was briefly outlined. Emphasis was put on the knowledge management processes and communities of practice to be established to ensure monitoring, the integration of multiple dimensions and the involvement of a highly diverse group of stakeholders.

The lack of participatory and inclusive processes in urban planning was highlighted through an analysis of space, ownership and inclusiveness of urban examples in selected Arab countries, with special focus on projects in Lebanon and Jordan.

Annex III

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| 37- Maha Hussain Al-Mandeel | 77- Yassin Bu Hazaa |
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| 40- Mariam Abdulla | 80- Zaina Al-Majid |
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Annex IV

List of documents

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	2. From Government to Governance: How Will the Arab Region Meet the Goals of Sustainable Development in the Post 2015 Period?
	3. The Institutional Framework of Sustainable Development in the Arab Region: Integrated Planning for the Post-2015
	4. The Social Pillar and the Paradox of Development in the Arab Region
	5. Role of Technology in Sustainable Development in the Arab Region
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Annex V

Evaluation of the Forum

An evaluation questionnaire was distributed to assess the relevance, effectiveness and impact of the Forum. A total of 53 participants responded to the questionnaire. The majority of the respondents rated the overall quality of the meeting as excellent or good (85%). The forum objectives were clear according to 82% of respondents and 73% found that the forum did “good” or “excellent” in successfully reaching the intended objectives. Participants lauded the facilitation of discussions as well as the quality of presentations and background documents, with over 87% of respondents rating all three categories as “good” or “excellent”. The forum presented a unique opportunity for networking and sharing of experience to most respondents.

Most respondents indicated a need to follow-up on the meeting to work on the integration of sustainable development in the Arab region and to create a regional vision. Some participants also suggested that follow-up efforts were needed to improve coordination at the national level, strengthen national statistical focal points, and establish a participatory framework for sustainable development review and follow-up. When asked about suggestions for improving future forums, respondents recommended discussing core topics in the main sessions of the forum rather than in side-events, ensuring a more comprehensive coverage of topics, and providing more space for the presentation of national success stories from the region. Participants also suggested expanding participation in the Forum further to include experts and financing institutions. Finally, participants expressed the wish to have more time to discuss the Bahrain Document.
