



Economic and Social Council

Distr.: Limited
28 June 2012

Original: English

Committee for Programme and Coordination

Fifty-second session

4-29 June 2012

Agenda item 7

Adoption of the report of the Committee on its fifty-second session

Draft report

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Addendum

Proposed strategic framework for the period 2014-2015

(Item 3 (b))

Programme 4

Peacekeeping operations

1. At its 8th meeting, on 7 June 2012, the Committee considered programme 4, Peacekeeping operations, of the proposed strategic framework for the period 2014-2015 (A/67/6 (Prog. 4)).
2. The Assistant Secretary-General for Peacekeeping Operations introduced the programme and responded to queries raised during the Committee's consideration of the programme.

Discussion

3. Overall support was expressed for the programme of work of the Department of Peacekeeping Operations and the Department of Field Support. It was noted that effective peacekeeping operations were important for the maintenance of international peace and security. Furthermore, the view was expressed that Member States needed to control the quality of peacekeeping operations. It was pointed out that cooperation between the United Nations and the regional organizations was important. The need for continued support of peacekeeping operations and representation of troop- and police-contributing countries in making staffing appointments was emphasized.



4. It was pointed out that there was a need to harmonize the objective of the Organization for all subprogrammes concerning references to both the Security Council and the General Assembly.
5. Concern was raised regarding the concept and approach of “Delivering as one”, which was still under consideration and had not been endorsed by the intergovernmental bodies, in particular as it relates to countries where peacekeeping missions and other operations led by the Department of Peacekeeping Operations are deployed alongside United Nations agencies.
6. A delegation acknowledged that the reference to an integrated United Nations approach did not imply the acceptance of the concept “Delivering as one”.
7. Clarification was sought as to the role of the international financial institutions in peacekeeping operations.
8. The view was expressed that the strategic framework for programme 4 appeared to place the General Assembly lower in the hierarchy than the Security Council, as indicators under subprogramme 1 referred to the Security Council and not to the General Assembly.
9. It was indicated that some of the expected accomplishments and indicators of achievement needed further refinement and that the indicators should focus on the work of the Secretariat rather than that of the Member States. Support was expressed for locating support functions close to the peacekeeping mission concerned.
10. Some delegations noted the overall orientation of the programme and underlined the importance of paragraph 4.10 relating to efforts by the Department of Field Support to deliver support to field-based missions through the global field support strategy, which would lead, among other results, to streamlined business processes and improved working methods throughout the Secretariat. The strategy would also lead to the optimal use of resources and to the implementation of efficiencies.
11. Some delegations expressed the view that the Department of Field Support should continue to ensure the smooth transfer of functions to global and regional service centres so as to increase the efficiency and effectiveness of peacekeeping operations.
12. Under subprogramme 2, Military, it was noted that the expected accomplishments and indicators of achievement had no reference to the role of the General Assembly.
13. The view was expressed that the Secretariat should take proper measures to ensure that contingents meet their requirements with regard to contingent-owned equipment through consistent adherence to the obligations contained in their memorandums of understanding, in order to deliver their full unit capabilities, consisting of personnel and/or equipment.
14. Under subprogramme 3, Rule of law and security institutions, the view was expressed that “increased awareness” alone would not result in a reduction in the number of casualties resulting from landmines and explosives as referred to in expected accomplishment (c) and indicator of achievement (c).

15. Furthermore, clarification was sought on indicator of achievement (a) (i) of subprogramme 3 as to the practicality of the deployment of the police within 30 days of the adoption of a Security Council resolution.

16. Under subprogramme 4, Policy, evaluation and training, clarification was sought on the terms “multilateral partners” and “non-United Nations partners” and their roles.

17. Under subprogramme 5, Field administrative support, support was expressed for the Department’s effort to train more personnel in connection with its zero-tolerance approach to misconduct. A suggestion was made that the strategic framework should reflect information on how the alleged misconduct was or would be resolved and monitored.

18. Some delegations expressed the view that sustained efforts should be made to ensure that peacekeepers adhere to the highest standards of behaviour, as it was an essential condition for the successful achievement of peacekeeping mandates. It was the view of the Committee that active training and strong command leadership were essential, as were disciplinary measures against culprits.

19. Under subprogramme 6, Integrated support services, the view was expressed that indicator of achievement (a) (i) could be strengthened.

20. Some delegations expressed the view that some field operations currently considered special political missions were actually peacekeeping operations and consequently should be financed as such. Furthermore, the view was expressed that the issue of special political missions vis-à-vis peacekeeping operations must be reviewed in depth by the General Assembly.

Conclusions and recommendations

21. The Committee recommended that the General Assembly approve the programme narrative of programme 4, Peacekeeping operations, of the strategic framework for the period 2014-2015, subject to the following modifications:

Overall orientation

Paragraph 4.3

At the end of the paragraph, replace “as determined by the Secretary-General” with “as approved by the relevant intergovernmental bodies”.

Paragraph 4.5

In the second sentence, replace the words “peacekeeping missions” with the words “integrated peacekeeping missions” and delete the words “and other operations led by the Department of Peacekeeping Operations”.

Revise the third sentence to read: “Both Departments will continue to pursue greater coordination, within existing mandates, with external partners, including international financial institutions and regional organizations, to enhance the ability of the United Nations to maintain international peace and security.”

Paragraph 4.8

After the words “in protecting civilians”, insert the words “in accordance with the purposes and principles of the Charter, specific Security Council mandates, basic principles of peacekeeping (consent of the parties, impartiality and non-use of force except in self-defence and in the defence of a mandate authorized by the Security Council)”.

Paragraph 4.9

In the third sentence, replace “legitimate government authority” with “strengthened State authority”.

Paragraph 4.12

Delete the words “the majority of”.

A. Peacekeeping operations

**Subprogramme 1
Operations**

Indicators of achievement

Replace indicator of achievement (b) (ii) with the following:

“(ii) Number of missions fulfilling major benchmarks defined in and mandated by Security Council resolutions”.

**Subprogramme 2
Military**

Indicators of achievement

At the end of indicator (b), add “, in compliance with relevant intergovernmental mandates”.

**Subprogramme 3
Rule of law and security institutions**

Indicators of achievement

Renumber indicator (b) as (b) (i) and insert an additional indicator of achievement (b) (ii) as follows:

“(ii) Increased number of host countries of peacekeeping operations that are supported by those operations so that their rule of law and security institutions can fully assume their responsibility”.

Strategy

Paragraph 4.19

Revise the sixth sentence to read: “The Office will actively engage regional and subregional organizations, Member States, leading academics, institutions and donors on all aspects of rule of law and security issues and will support the dissemination of lessons learned and best practices.”

At the end of the last sentence, insert the words “, in accordance with relevant intergovernmental mandates”.

Subprogramme 4
Policy, evaluation and training

Objective of the Organization

Replace the existing text with the following:

“To provide the policy, guidance and training tools essential for planning, establishing and sustaining effective and efficient peacekeeping operations in accordance with Security Council mandates and relevant General Assembly resolutions”.

Indicators of achievement

In indicator of achievement (i), after the words “and best practices”, insert the words “uploaded by the Secretariat and”, and delete the words “and multilateral”.

Subprogramme 5
Field administrative support

Expected accomplishments of the Secretariat

Replace expected accomplishment (c) with the following:

“(c) More timely reporting of and follow-up to allegations of misconduct”.

Indicators of achievement

Delete indicator of achievement (b) (i) and renumber the succeeding indicators.

Revise indicator of achievement (b) (i) (*formerly (b) (ii)*) to read: **“Increased percentage of international female staff serving in peacekeeping operations and other United Nations field missions”.**

Renumber existing indicator of achievement (c) as (c) (i) and insert new indicator (c) (ii) as follows:

“All allegations of serious misconduct recorded by peacekeeping operations in the Misconduct Tracking System are referred for investigation, as appropriate, in a timely fashion”.

Strategy

Paragraph 4.24

Delete the words “the majority of”.

Paragraph 4.27

In the penultimate sentence, replace the phrase “and assistance with appropriate follow-up to allegations of misconduct” with “and assistance with appropriate and timely follow-up to allegations of misconduct”.

Subprogramme 6
Integrated support services

Expected accomplishments of the Secretariat

In expected accomplishment (a), replace the words “and other operations” with the words “and other United Nations field missions”.

Indicators of achievement

Replace indicator of achievement (a) (i) with the following:

“(a) (i) Identification and deployment of logistic equipment capable of supporting start-up teams and initial troop and police deployments within 90 days of the adoption of Security Council mandates”.

Strategy

Paragraph 4.29

Replace the last sentence with the following:

“On the basis of the new service delivery model of the global field support strategy, further proposals concerning redeployment to the Global Service Centre will be presented to the General Assembly for its consideration.”
