

4. *Endorses* the observations and recommendations contained in the report of the Advisory Committee on Administrative and Budgetary Questions, subject to the provisions of the present resolution;

5. *Requests* the Secretary-General to take all necessary action to ensure that the Assistance Mission is administered with a maximum of efficiency and economy;

6. *Decides* to appropriate to the Special Account for the United Nations Assistance Mission for Rwanda a total amount of 163,101,700 dollars gross (161,515,400 dollars net) for the operation of the Assistance Mission for the period from 5 April to 9 December 1994, inclusive of the amount of 57,063,960 dollars gross (55,812,760 dollars net) authorized under the provisions of General Assembly resolution 48/248;

7. *Decides also*, as an ad hoc arrangement, to apportion the additional amount of 100,744,440 dollars gross (100,542,240 dollars net) for the period from 5 April to 9 December 1994, taking into account the amount of 62,357,260 dollars gross (60,973,160 dollars net) already apportioned in accordance with resolution 48/248, among Member States in accordance with the composition of groups set out in paragraphs 3 and 4 of General Assembly resolution 43/232 of 1 March 1989, as adjusted by the Assembly in its resolutions 44/192 B of 21 December 1989, 45/269 of 27 August 1991, 46/198 A of 20 December 1991 and 47/218 A of 23 December 1992, and its decision 48/472 A of 23 December 1993, and taking into account the scale of assessments for the years 1992, 1993 and 1994 as set out in Assembly resolutions 46/221 A of 20 December 1991 and 48/223 A of 23 December 1993, and Assembly decision 47/456 of 23 December 1992;

8. *Decides further* that, in accordance with the provisions of its resolution 973 (X) of 15 December 1955, there shall be set off against the apportionment among Member States, as provided for in paragraph 7 above, their respective share in the Tax Equalization Fund of the estimated additional staff assessment income of 202,200 dollars approved for the Assistance Mission for the period from 5 April to 9 December 1994;

9. *Decides* that there shall be set off against the apportionment among Member States, as provided for in paragraph 7 above, their respective share in the unencumbered balances of 1,288,200 dollars gross (1,258,900 dollars net) in respect of the Observer Mission for the period from 22 June to 21 December 1993 and 10,531,600 dollars gross (10,633,200 dollars net) in respect of the Assistance Mission for the period from 5 October 1993 to 4 April 1994;

10. *Decides also*, with regard to the period beyond 9 December 1994, to authorize the Secretary-General to enter into commitments for a four-month period, at a monthly rate not to exceed 15 million dollars gross, in connection with the maintenance of the Assistance Mission (provided that any amount above 10.5 million dollars per month should be designated for military personnel costs and specifically justified to the General Assembly through the Advisory Committee), the amount of 30 million dollars to be apportioned, in accordance with the scheme set out in the present resolution, subject to the decision of the Security Council to extend the mandate of the Assistance Mission beyond 9 December 1994;

11. *Authorizes* the Secretary-General, with respect to the recommendations made by the Advisory Committee in paragraph 26 of its report, to maintain the positions of Senior Political Adviser and Assistant to the Senior Political Adviser;

12. *Invites* the Secretary-General to adjust as may be required by the changing nature of the Assistance Mission the staffing levels, especially those relating to Humanitarian Assistance Officers, if necessary, within existing staffing levels;

13. *Decides* to undertake, beginning on 28 February 1995, a detailed review of the financing of the Assistance Mission for the

period 10 December 1994 to 9 June 1995 and of the performance report contained in the addendum to the report of the Secretary-General,⁶ and requests the Secretary-General and the Advisory Committee to arrange their work programmes so as to ensure that the appropriate budget estimates and reports are available to Member States no later than 20 February 1995;

14. *Expresses its deep concern* that the contract for services to the Assistance Mission has been renewed without international competitive bidding as outlined in paragraphs 40 to 44 of the report of the Advisory Committee;

15. *Urges* the Secretary-General to obtain as soon as possible all contractual services for the Assistance Mission through international competitive bidding in order to award all those services to the lowest acceptable bidder in accordance with the Financial Regulations and Rules of the United Nations, and requests him to submit, in the context of his next budget proposals, substantial written explanations for granting the exceptions to the rule of international competitive bidding;

16. *Requests* the Secretary-General to submit to it, for consideration at its current session, information pertaining to the question of procurement of contractual services for peace-keeping operations and an initial explanation of the reasons for granting any exception to financial rule 110.18 regarding the provision of those services in the course of the execution of a number of peace-keeping operations since January 1994, in order to allow it to take appropriate and prompt action in this regard;

17. *Invites* voluntary contributions to the Assistance Mission in cash and in the form of services and supplies acceptable to the Secretary-General, to be administered, as appropriate, in accordance with the procedure established by the General Assembly in its resolutions 43/230 of 21 December 1988, 44/192 A of 21 December 1989 and 45/258 of 3 May 1991;

18. *Decides* to include in the provisional agenda of its fiftieth session the item entitled "Financing of the United Nations Assistance Mission for Rwanda".

*70th plenary meeting
29 November 1994*

49/216. Financial reports and audited financial statements, and reports of the Board of Auditors

A

The General Assembly,

Having considered, for the period ended 31 December 1993, the financial reports and audited financial statements of the United Nations, including the United Nations peace-keeping operations, the International Trade Centre and the United Nations University,⁷ the United Nations Development Programme,⁸ the United Nations Children's Fund,⁹ the United Nations Relief and Works Agency for Palestine Refugees in the Near East,¹⁰ the United Nations Institute for Training and Research,¹¹ the voluntary funds administered by

⁶ A/49/375/Add.1.

⁷ *Official Records of the General Assembly, Forty-ninth Session, Supplement No. 5 and corrigendum (A/49/5)*, vol. I, sects. I and V; vol. II and Corr.I, sects. I and V; vol. III, sects. I and V; and vol. IV, sects. I and V.

⁸ *Ibid.*, *Supplement No. 5A (A/49/5/Add.1)*, sects. I and IV.

⁹ *Ibid.*, *Supplement No. 5B (A/49/5/Add.2)*, sects. I and IV.

¹⁰ *Ibid.*, *Supplement No. 5C (A/49/5/Add.3)*, sects. I and V.

¹¹ *Ibid.*, *Supplement No. 5D (A/49/5/Add.4)*, sects. I and V.

the United Nations High Commissioner for Refugees,¹² the Fund of the United Nations Environment Programme,¹³ the United Nations Population Fund,¹⁴ the United Nations Habitat and Human Settlements Foundation¹⁵ and the Fund of the United Nations International Drug Control Programme,¹⁶ the reports and audit opinions of the Board of Auditors,¹⁷ the concise summary of principal findings, conclusions and recommendations for remedial action of the Board of Auditors¹⁸ and the report of the Advisory Committee on Administrative and Budgetary Questions,¹⁹

Taking note of the reports of the Secretary-General on the recovery of misappropriated funds²⁰ and on independent audits and management reviews of activities in the United Nations system,²¹

Noting the steps taken by the executive heads and governing bodies of the United Nations organizations and programmes to give appropriate consideration and attention to the recommendations in earlier audit reports, as commented upon by the Board of Auditors in the annexes to its current reports,

Also taking note of the responses of the Secretary-General and executive heads of United Nations organizations to the current recommendations of the Board of Auditors to the General Assembly indicating measures to be taken, with appropriate timetables,²²

Noting that the Board of Auditors could not obtain adequate assurance about the reliability of the value of the cumulative inventory of non-expendable property in the United Nations,

Having considered the views of the Board of Auditors on the implications of extending the terms of office of members of the Board,²³

Congratulating the Board of Auditors for conducting its reviews in a comprehensive manner, in line with regulation 12.5 of the Financial Regulations of the United Nations,

1. *Accepts* the financial reports and audited financial statements and the audit opinions and reports of the Board of Auditors regarding the aforementioned organizations;

¹² Ibid., *Supplement No. 5E* (A/49/5/Add.5), sects. I and III.

¹³ Ibid., *Supplement No. 5F* (A/49/5/Add.6), sects. I and V.

¹⁴ Ibid., *Supplement No. 5G* (A/49/5/Add.7), sects. I and V.

¹⁵ Ibid., *Supplement No. 5H* (A/49/5/Add.8), sects. I and IV.

¹⁶ Ibid., *Supplement No. 5I* (A/49/5/Add.9), sects. I and V.

¹⁷ Ibid., *Supplement No. 5* and corrigendum (A/49/5), vol. I, sects. II and III; vol. II and Corr.1, sects. II and III; vol. III, sects. II and III; and vol. IV, sects. II and III; *ibid.*, *Supplement No. 5A* (A/49/5/Add.1), sects. II and III; *ibid.*, *Supplement No. 5B* (A/49/5/Add.2), sects. II and III; *ibid.*, *Supplement No. 5C* (A/49/5/Add.3), sects. II and III; *ibid.*, *Supplement No. 5D* (A/49/5/Add.4), sects. II and III; *ibid.*, *Supplement No. 5E* (A/49/5/Add.5), sects. I and II; *ibid.*, *Supplement No. 5F* (A/49/5/Add.6), sects. II and III; *ibid.*, *Supplement No. 5G* (A/49/5/Add.7), sects. II and III; *ibid.*, *Supplement No. 5H* (A/49/5/Add.8), sects. II and III; and *ibid.*, *Supplement No. 5I* (A/49/5/Add.9), sects. II and III.

¹⁸ A/49/214, annex.

¹⁹ A/49/547.

²⁰ A/48/572.

²¹ A/48/587.

²² See A/49/348 and Add.1 and 2.

²³ See A/49/368 and Corr.1.

2. *Also accepts* the concise summary of principal findings, conclusions and recommendations for remedial action of the Board of Auditors;¹⁸

3. *Notes with concern* that the Board of Auditors issued qualified audit opinions on the financial statements of the United Nations (peace-keeping operations), the United Nations Development Programme, the United Nations Population Fund and the United Nations International Drug Control Programme;

4. *Approves* all the recommendations and conclusions of the Board of Auditors and the comments thereon contained in the report of the Advisory Committee on Administrative and Budgetary Questions;¹⁹

5. *Notes with appreciation* the horizontal audits on procurement activities and major information technology systems conducted by the Board of Auditors pursuant to the request by the General Assembly in paragraph 16 of its resolution 47/211 of 23 December 1992, and requests the Board to report to the Assembly at its fifty-first session on the actions taken in respect of the findings and recommendations of these audits and to continue this practice;

6. *Requests* the Board of Auditors to consider, in the light of the report of the Office of Internal Oversight Services on the security access system, whether it is necessary for the Board to undertake a further review of the project, including its development and the method of procurement and managerial accountability, both at the inception and execution of the project;

7. *Recalls* that payments to supernumerary staff should not have been effected without the prior approval of the General Assembly, welcomes the progress made in resolving the problem of staff members rendered supernumerary as a result of the retrenchment exercise, and notes that the Secretary-General intends to complete the necessary redeployments of posts and staff by 31 December 1994;

8. *Endorses* the recommendation of the Board of Auditors on the lump-sum option arrangements for home leave, education and family visit travel;

9. *Requests* the Secretary-General to continue to monitor closely the costs and benefits to the Organization of the lump-sum arrangements, including an analysis of the level of cash incentive provided to staff by the current 75 per cent procedure, and to make any necessary adjustments to ensure that the arrangements do not offer scope for abuse;

10. *Notes* that in some cases inventory control was deficient, endorses the view of the Board of Auditors that these issues should be reviewed as a matter of high priority, and requests the Secretary-General and the relevant executive heads of the United Nations organizations and programmes to address these issues accordingly;

11. *Also notes* that the question of the terms of office of the members of the Board of Auditors will be considered under agenda item 105 of the forty-ninth session of the General Assembly.

95th plenary meeting
23 December 1994

B

The General Assembly,

Recalling its resolution 47/211 of 23 December 1992, especially paragraphs 5 and 6 thereof,

Having considered the financial report and audited financial statements for the biennium ended 31 December 1993 and the

report of the Board of Auditors on the United Nations peace-keeping operations.²⁴

1. *Welcomes* the submission by the Secretary-General and the Board of Auditors pursuant to resolution 47/211, paragraph 5, of a separate document covering all peace-keeping operations, and invites the Board to develop this format further, in particular by providing more detailed information for the larger peace-keeping operations, bearing in mind the views expressed by Member States;

2. *Expresses concern* that the Board of Auditors was unable to confirm cash-in-hand balances for the majority of the peace-keeping operations, and requests the Secretary-General to ensure that, for each peace-keeping operation, the cash counts are reconciled on a regular basis with the accounting records;

3. *Also expresses concern* at the findings of the Board of Auditors concerning non-expendable property, and requests the Secretary-General to ensure strict compliance with the provisions of financial rules 110.25 and 110.26 in this regard;

4. *Requests* the Secretary-General to consult with the Board of Auditors on appropriate measures to avoid the recurrence of the qualification of the audit opinion of the financial statements of the United Nations peace-keeping operations.

95th plenary meeting
23 December 1994

C

The General Assembly,

Having considered the concise summary of principal findings, conclusions and recommendations for remedial action of the Board of Auditors,¹⁸ especially paragraphs 17 to 26 thereof as regards procurement,

Also having considered the financial reports and audited financial statements for the biennium ended 31 December 1993 of the United Nations, including the United Nations peace-keeping operations,²⁵

Expressing deep concern at the cases of violations of the Financial Regulations and Rules of the United Nations, as identified by the Board of Auditors, in particular in the fields of procurement and inventory,

Stressing the importance of the role of the Board of Auditors and of the Office of Internal Oversight Services in the identification and investigation of financial and budgetary irregularities and in the evaluation and verification of adequate controls established by the Secretary-General for preventing their occurrence,

Emphasizing the need for taking appropriate disciplinary measures in cases of financial and budgetary irregularities,

Expressing concern about the potential for conflicts of interest which may arise when the United Nations employs in the procurement area former employees of supplier companies to the Organization,

1. *Takes note with concern* of the findings of the Board of Auditors on the aspects of procurement that require remedial action, and specifically endorses the recommendations of the Board in paragraph 9 (l) of its report on the United Nations,²⁶ and in

paragraphs 9 (a) to (c) of its report on the United Nations peace-keeping operations;²⁷

2. *Requests* the Secretary-General to take immediate action to implement these recommendations, taking into account the views expressed by Member States during the discussions in the General Assembly and keeping the Board of Auditors fully informed of the ongoing measures taken, and requests the Board to report thereon to the Assembly at its fiftieth session;

3. *Also requests* the Secretary-General to submit a report to the General Assembly, through the Advisory Committee on Administrative and Budgetary Questions, no later than 30 April 1995, containing proposals for the improvement of the procurement activities of the Secretariat, including, *inter alia*:

(a) Any necessary amendments to the Financial Regulations and Rules of the United Nations and to the Staff Regulations and Rules of the United Nations required to address issues of conflicts of interest;

(b) Reinforcement of the role of the Committee on Contracts and greater transparency in its operations in respect of the granting of exceptions to the competitive bidding rule, particularly where exigency was cited as the reason for requesting such exceptions;

(c) Improved monitoring of contract compliance and the strengthening of penalty clauses for non-compliance;

(d) Strengthening of the planning capacity of the Secretariat in the field of procurement;

(e) Enhancement of the effectiveness of the approved roster of bidders and the formulation of standard and transparent guidelines and procedures for the pre-qualification of potential suppliers;

(f) Timely advertisement of tenders for competitive bidding and the regular publication of contract awards.

95th plenary meeting
23 December 1994

D

The General Assembly,

Recalling its decisions 46/445 of 20 December 1991 and 47/449 of 22 December 1992,

Also recalling its resolution 48/216 C of 23 December 1993 on the United Nations system accounting standards,

Further recalling paragraph 29 of the annex to the report of the Secretary-General on accounting standards,²⁸

Taking note of the findings of the Board of Auditors on this matter, as reflected in paragraph 7 of its concise summary of principal findings, conclusions and recommendations for remedial action,¹⁸

1. *Welcomes* the effort made by organizations generally to comply with the United Nations common accounting standards for the biennium 1992-1993;

2. *Notes*, however, that further work needs to be done in the biennium 1994-1995 to bring the financial statements of certain United Nations organizations and programmes fully in line with the United Nations system common accounting standards;

²⁴ *Official Records of the General Assembly, Forty-ninth Session, Supplement No. 5 and corrigendum (A/49/5), vol. II and Corr.1.*

²⁵ *Ibid.*, vol. I and vol. II and Corr.1.

²⁶ *Ibid.*, vol. I, sect. II.

²⁷ *Ibid.*, vol. II and Corr.1, sect. II.

²⁸ A/48/530.

3. *Requests* the Secretary-General and the executive heads of United Nations organizations and programmes to pursue their efforts to ensure full compliance with the common accounting standards in submitting the financial statements for the biennium 1994-1995, including, *inter alia*, disclosure of valuation of property, contributions in kind, and cash held in non-convertible currencies; calculation and disclosure of full long-term liability for termination benefits; and calculation and disclosure of delays in the collection of assessed contributions, with a view to improving disclosure in the financial statements.

95th plenary meeting
23 December 1994

E

The General Assembly,

Welcoming decision 94/30 of 10 October 1994 of the Executive Board of the United Nations Development Programme/United Nations Population Fund and decision 1994/R.3/6 of 5 October 1994 of the Executive Board of the United Nations Children's Fund, on the harmonization of the presentation of budgets and accounts,

Requests the executive heads of the United Nations Development Programme, the United Nations Population Fund and the United Nations Children's Fund to report, through the Advisory Committee on Administrative and Budgetary Questions, to their respective governing bodies on the implementation of those decisions, and to the Economic and Social Council at its substantive session of 1995.

95th plenary meeting
23 December 1994

49/217. Proposed programme budget outline for the biennium 1996-1997

The General Assembly,

Recalling its resolution 41/213 of 19 December 1986, by which it requested the Secretary-General to submit in off-budget years an outline of the proposed programme budget for the following biennium,

Having considered the report of the Secretary-General,²⁹ the related recommendations of the Committee for Programme and Coordination³⁰ and the recommendations of the Advisory Committee on Administrative and Budgetary Questions contained in its report,³¹

1. *Reaffirms* that the proposed programme budget outline shall contain an indication of (a) a preliminary estimate of resources to accommodate the proposed programme of activities during the biennium; (b) priorities, reflecting general trends of a broad sectoral nature; (c) real growth, positive or negative, compared with the previous budget; and (d) the size of the contingency fund expressed as a percentage of the overall level of resources;

2. *Reaffirms also* that the outline should provide a greater level of predictability of resources required for the following biennium, promote a greater involvement of Member States in the budgetary process and thereby facilitate the broadest possible agreement on the programme budget;

3. *Endorses* the recommendations of the Committee for Programme and Coordination and of the Advisory Committee on Administrative and Budgetary Questions;

4. *Invites* the Secretary-General to prepare his proposed programme budget for the biennium 1996-1997 on the basis of the total preliminary estimate provided by the Advisory Committee of 2,574,000,000 United States dollars at the initial 1994-1995 rates, recosted to 2,548,400,000 dollars at revised 1994-1995 rates and taking into account also actual expenditure data as available for 1994;

5. *Notes* that the preliminary estimate includes a provision to reinforce backstopping of peace-keeping operations, and requests the Secretary-General, in preparing his proposed programme budget for the biennium 1996-1997, to base his request on such decisions as the General Assembly may take on the question of criteria for sharing the costs of backstopping peace-keeping operations;

6. *Decides* that the contingency fund shall be set at the level of 0.75 per cent of the preliminary estimate at 1996-1997 rates, namely, at 20.6 million dollars;

7. *Requests* the Secretary-General to submit, in the context of his proposed programme budget for the biennium 1996-1997, information on the nature of expenses charged to the contingency fund thus far, as requested by the Advisory Committee in paragraph 10 of its report.

95th plenary meeting
23 December 1994

49/218. Final appropriation for the biennium 1990-1991

The General Assembly,

Recalling its resolutions 44/202 A and B of 21 December 1989, by which it approved the programme budget for the biennium 1990-1991,

Recalling also its resolution 46/184 C of 20 December 1991 on the net appropriations for the biennium 1990-1991, in which it authorized a net additional amount of 13,867,100 United States dollars to be committed in respect of the regular budget for the biennium 1990-1991,

Recalling further that the Board of Auditors concluded that maintaining supernumerary staff beyond 31 December 1989 bypassed the objective of the retrenchment mandated by the General Assembly and that payments in the biennium 1990-1991 to such supernumerary staff should not have been effected without prior approval of the Assembly,

Noting that the Advisory Committee on Administrative and Budgetary Questions had agreed that an additional amount would have to be appropriated for the biennium 1990-1991 and had recommended that the question of an assessment in respect of that amount be dealt with in connection with the financial report for the biennium 1992-1993,

Noting also that the financial statements for the biennium 1992-1993³² indicated that a surplus of 37,468,110 dollars was available for credit to Member States against their assessments for 1995,

1. *Regrets* the decision of the Secretary-General to maintain supernumerary staff beyond 31 December 1989 without prior approval of the General Assembly;

²⁹ A/49/310.

³⁰ See *Official Records of the General Assembly, Forty-ninth Session, Supplement No. 16 (A/49/16)*, part two.

³¹ A/49/796 and Corr.1.

³² *Official Records of the General Assembly, Forty-ninth Session, Supplement No. 5 (A/49/5)*, vol. 1.