



General Assembly

Distr.: General
30 June 2023

Original: English

Seventy-seventh session

Agenda item 163 (b)

Financing of the United Nations peacekeeping forces in the Middle East: United Nations Interim Force in Lebanon

Report of the Fifth Committee

Rapporteur: Mr. Marinko Avramović (Bosnia and Herzegovina)

I. Introduction

1. At its 3rd plenary meeting, on 16 September 2022, the General Assembly, on the recommendation of the General Committee, decided to include in the agenda of its seventy-seventh session the item entitled “Financing of the United Nations peacekeeping forces in the Middle East: United Nations Interim Force in Lebanon” and to allocate it to the Fifth Committee.

2. The Fifth Committee considered the item at its 29th and 35th meetings, on 1 May and 30 June 2023. Statements and observations made in the course of the Committee’s consideration of the item are reflected in the relevant summary records.¹

3. For its consideration of the item, the Committee had before it the following documents:

(a) Report of the Secretary-General on the budget performance of the United Nations Interim Force in Lebanon for the period from 1 July 2021 to 30 June 2022 ([A/77/602](#));

(b) Report of the Secretary-General on the budget for the United Nations Interim Force in Lebanon for the period from 1 July 2023 to 30 June 2024 ([A/77/740](#));

(c) Related report of the Advisory Committee on Administrative and Budgetary Questions ([A/77/767/Add.9](#)).

¹ [A/C.5/77/SR.29](#) and [A/C.5/77/SR.35](#).



II. Consideration of draft resolution [A/C.5/77/L.38](#)

4. At the 35th meeting, on 30 June, the representative of Cuba, on behalf of the States that are members of the Group of 77 and China, introduced a draft resolution entitled “Financing of the United Nations Interim Force in Lebanon” ([A/C.5/77/L.38](#)), and orally amended the draft resolution as follows:

(a) In operative paragraph 10, the phrase “subject to the provisions of the present resolution,” would be inserted after the words “Advisory Committee on Administrative and Budgetary Questions”;

(b) After operative paragraph 10, one new paragraph would be added, reading:

“Takes note of paragraph 30 of the report of the Advisory Committee;”

and the paragraphs of the draft resolution would be renumbered accordingly.

5. At the same meeting, the Chair indicated that the draft resolution would also have to be technically updated.

6. Also at the same meeting, the representative of Israel made a statement and orally proposed an amendment to the draft resolution to delete the fourth preambular paragraph and existing operative paragraphs 4, 5 and 13.

7. Also at the 35th meeting, the representative of Cuba, on behalf of the States that are members of the Group of 77 and China, requested a recorded vote on the oral amendment proposed by the representative of Israel.

8. At the same meeting, the Committee retained the fourth preambular paragraph and existing operative paragraphs 4, 5 and 13 by a recorded vote of 69 to 3, with 50 abstentions. The voting was as follows:

In favour:

Canada, Israel, United States of America.

Against:

Algeria, Angola, Argentina, Armenia, Bahamas, Bahrain, Bangladesh, Bhutan, Botswana, Brazil, Brunei Darussalam, Cambodia, Chile, China, Colombia, Congo, Costa Rica, Côte d’Ivoire, Cuba, Democratic People’s Republic of Korea, Djibouti, Dominican Republic, Ecuador, Egypt, El Salvador, Equatorial Guinea, Eritrea, Ethiopia, Guyana, Honduras, India, Indonesia, Iran (Islamic Republic of), Kenya, Lao People’s Democratic Republic, Lebanon, Lesotho, Libya, Malaysia, Maldives, Mali, Mauritius, Mexico, Mongolia, Morocco, Mozambique, Nepal, Nicaragua, Pakistan, Paraguay, Peru, Philippines, Qatar, Russian Federation, Saudi Arabia, Senegal, Singapore, South Africa, South Sudan, Syrian Arab Republic, Thailand, Trinidad and Tobago, Tunisia, Türkiye, Uganda, United Arab Emirates, Viet Nam, Yemen, Zimbabwe.

Abstaining:

Albania, Andorra, Australia, Austria, Belgium, Bulgaria, Burkina Faso, Burundi, Croatia, Cyprus, Czechia, Denmark, Estonia, Finland, France, Gabon, Georgia, Germany, Ghana, Greece, Hungary, Ireland, Italy, Japan, Latvia, Liechtenstein, Lithuania, Luxembourg, Malta, Monaco, Netherlands (Kingdom of the), New Zealand, Norway, Panama, Poland, Portugal, Republic of Korea, Republic of Moldova, Romania, San Marino, Serbia, Slovakia, Slovenia, Spain, Sweden, Switzerland, Ukraine, United Kingdom of Great Britain and Northern Ireland, United Republic of Tanzania, Uruguay.

9. At the same meeting, after the vote, the representatives of the United States of America and Lebanon made statements in explanation of vote.

10. Also at the same meeting, the representative of Israel requested a recorded vote on the draft resolution as a whole.

11. Also at the 35th meeting, the Committee adopted draft resolution [A/C.5/77/L.38](#) as orally amended and as to be technically updated, as a whole, by a recorded vote of 123 to 3, with no abstentions (see para. 13). The voting was as follows:

In favour:

Albania, Algeria, Andorra, Angola, Argentina, Armenia, Australia, Austria, Bahamas, Bahrain, Bangladesh, Belgium, Bhutan, Botswana, Brazil, Brunei Darussalam, Bulgaria, Burkina Faso, Burundi, Cambodia, Chile, China, Colombia, Congo, Costa Rica, Côte d'Ivoire, Croatia, Cuba, Cyprus, Czechia, Democratic People's Republic of Korea, Denmark, Djibouti, Dominican Republic, Ecuador, Egypt, El Salvador, Equatorial Guinea, Eritrea, Estonia, Ethiopia, Finland, France, Gabon, Georgia, Germany, Ghana, Greece, Guyana, Honduras, Hungary, India, Indonesia, Iran (Islamic Republic of), Ireland, Italy, Japan, Kenya, Kyrgyzstan, Lao People's Democratic Republic, Latvia, Lebanon, Lesotho, Libya, Liechtenstein, Lithuania, Luxembourg, Malaysia, Maldives, Mali, Malta, Mauritius, Mexico, Monaco, Mongolia, Morocco, Mozambique, Nepal, Netherlands (Kingdom of the), New Zealand, Nicaragua, Norway, Pakistan, Panama, Paraguay, Peru, Philippines, Poland, Portugal, Qatar, Republic of Korea, Republic of Moldova, Romania, Russian Federation, Rwanda, San Marino, Saudi Arabia, Senegal, Serbia, Singapore, Slovakia, Slovenia, South Africa, South Sudan, Spain, Sweden, Switzerland, Syrian Arab Republic, Thailand, Togo, Trinidad And Tobago, Tunisia, Türkiye, Uganda, Ukraine, United Arab Emirates, United Kingdom of Great Britain and Northern Ireland, United Republic of Tanzania, Uruguay, Vietnam, Yemen, Zambia, Zimbabwe.

Against:

Canada, Israel, United States of America.

Abstaining:

None.

12. After the adoption of the draft resolution, a statement was made by the representative of Sweden (on behalf of the European Union).

III. Recommendation of the Fifth Committee

13. The Fifth Committee recommends to the General Assembly the adoption of the following draft resolution:

Financing of the United Nations Interim Force in Lebanon

The General Assembly,

Having considered the reports of the Secretary-General on the financing of the United Nations Interim Force in Lebanon¹ and the related report of the Advisory Committee on Administrative and Budgetary Questions,²

Recalling Security Council resolution [425 \(1978\)](#) of 19 March 1978 regarding the establishment of the United Nations Interim Force in Lebanon and the subsequent resolutions by which the Council extended the mandate of the Force, the latest of which was resolution [2650 \(2022\)](#) of 31 August 2022, by which the Council extended the mandate of the Force until 31 August 2023,

Recalling also its resolution [S-8/2](#) of 21 April 1978 on the financing of the Force and its subsequent resolutions thereon, the latest of which was resolution [76/290](#) of 29 June 2022,

Reaffirming its resolutions [51/233](#) of 13 June 1997, [52/237](#) of 26 June 1998, [53/227](#) of 8 June 1999, [54/267](#) of 15 June 2000, [55/180](#) A of 19 December 2000, [55/180](#) B of 14 June 2001, [56/214](#) A of 21 December 2001, [56/214](#) B of 27 June 2002, [57/325](#) of 18 June 2003, [58/307](#) of 18 June 2004, [59/307](#) of 22 June 2005, [60/278](#) of 30 June 2006, [61/250](#) A of 22 December 2006, [61/250](#) B of 2 April 2007, [61/250](#) C of 29 June 2007, [62/265](#) of 20 June 2008, [63/298](#) of 30 June 2009, [64/282](#) of 24 June 2010, [65/303](#) of 30 June 2011, [66/277](#) of 21 June 2012, [67/279](#) of 28 June 2013, [68/292](#) of 30 June 2014, [69/302](#) of 25 June 2015, [70/280](#) of 15 July 2016, [71/307](#) of 30 June 2017, [72/299](#) of 5 July 2018, [73/322](#) of 3 July 2019, [75/250](#) A of 31 December 2020, [75/250](#) B of 30 June 2021 and [76/290](#),

Reaffirming also the general principles underlying the financing of United Nations peacekeeping operations, as stated in its resolutions 1874 (S-IV) of 27 June 1963, [3101 \(XXVIII\)](#) of 11 December 1973 and [55/235](#) of 23 December 2000,

Noting with appreciation that voluntary contributions have been made to the Force,

Mindful of the fact that it is essential to provide the Force with the financial resources necessary to enable it to fulfil its responsibilities under the relevant resolutions of the Security Council,

1. *Requests* the Secretary-General to entrust the Head of Mission with the task of formulating future budget proposals in full accordance with the provisions of its resolutions [59/296](#) of 22 June 2005, [60/266](#) of 30 June 2006, [61/276](#) of 29 June 2007, [64/269](#) of 24 June 2010, [65/289](#) of 30 June 2011, [66/264](#) of 21 June 2012, [69/307](#) of 25 June 2015, [70/286](#) of 17 June 2016 and [76/274](#) of 29 June 2022, as well as other relevant resolutions;

2. *Takes note* of the status of contributions to the United Nations Interim Force in Lebanon as at 30 April 2023, including the contributions outstanding in the amount of 217.6 million United States dollars, representing some 1.9 per cent of the

¹ [A/77/602](#) and [A/77/740](#).

² [A/77/767/Add.9](#).

total assessed contributions, notes with concern that only 99 Member States have paid their assessed contributions in full, and urges all other Member States, in particular those in arrears, to ensure payment of their outstanding assessed contributions;

3. *Expresses its appreciation* to those Member States that have paid their assessed contributions in full, and urges all other Member States to make every possible effort to ensure payment of their assessed contributions to the Force in full;

4. *Expresses deep concern* that Israel did not comply with resolutions 51/233, 52/237, 53/227, 54/267, 55/180 A, 55/180 B, 56/214 A, 56/214 B, 57/325, 58/307, 59/307, 60/278, 61/250 A, 61/250 B, 61/250 C, 62/265, 63/298, 64/282, 65/303, 66/277, 67/279, 68/292, 69/302, 70/280, 71/307, 72/299, 73/322, 75/250 A, 75/250 B and 76/290;

5. *Stresses once again* that Israel should strictly abide by resolutions 51/233, 52/237, 53/227, 54/267, 55/180 A, 55/180 B, 56/214 A, 56/214 B, 57/325, 58/307, 59/307, 60/278, 61/250 A, 61/250 B, 61/250 C, 62/265, 63/298, 64/282, 65/303, 66/277, 67/279, 68/292, 69/302, 70/280, 71/307, 72/299, 73/322, 75/250 A, 75/250 B and 76/290;

6. *Expresses concern* at the financial situation with regard to peacekeeping activities, in particular as regards the reimbursements to troop contributors that bear additional burdens owing to overdue payments by Member States of their assessments;

7. *Emphasizes* that all future and existing peacekeeping missions shall be given equal and non-discriminatory treatment in respect of financial and administrative arrangements;

8. *Also emphasizes* that all peacekeeping missions shall be provided with adequate resources for the effective and efficient discharge of their respective mandates;

9. *Requests* the Secretary-General to ensure that proposed peacekeeping budgets are based on the relevant legislative mandates;

10. *Endorses* the conclusions and recommendations contained in the report of the Advisory Committee on Administrative and Budgetary Questions, subject to the provisions of the present resolution, and requests the Secretary-General to ensure their full implementation;

11. *Takes note* of paragraph 30 of the report of the Advisory Committee;

12. *Requests* the Secretary-General to ensure the full implementation of the relevant provisions of its resolutions 59/296, 60/266, 61/276, 64/269, 65/289, 66/264, 69/307, 70/286 and 76/274;

13. *Also requests* the Secretary-General to take all action necessary to ensure that the Force is administered with a maximum of efficiency and economy;

14. *Reiterates its request* to the Secretary-General to take the measures necessary to ensure the full implementation of paragraph 8 of resolution 51/233, paragraph 5 of resolution 52/237, paragraph 11 of resolution 53/227, paragraph 14 of resolution 54/267, paragraph 14 of resolution 55/180 A, paragraph 15 of resolution 55/180 B, paragraph 13 of resolution 56/214 A, paragraph 13 of resolution 56/214 B, paragraph 14 of resolution 57/325, paragraph 13 of resolution 58/307, paragraph 13 of resolution 59/307, paragraph 17 of resolution 60/278, paragraph 21 of resolution

61/250 A, paragraph 20 of resolution 61/250 B, paragraph 20 of resolution 61/250 C, paragraph 21 of resolution 62/265, paragraph 19 of resolution 63/298, paragraph 18 of resolution 64/282, paragraph 15 of resolution 65/303, paragraph 13 of resolution 66/277, paragraph 13 of resolution 67/279, paragraph 13 of resolution 68/292, paragraph 14 of resolution 69/302, paragraph 13 of resolution 70/280, paragraph 14 of resolution 71/307, paragraph 14 of resolution 72/299, paragraph 16 of resolution 73/322, paragraph 3 of resolution 75/250 A, paragraph 39 of resolution 75/250 B and paragraph 15 of resolution 76/290, stresses once again that Israel shall pay the amount of 1,117,005 dollars resulting from the incident at Qana on 18 April 1996, and requests the Secretary-General to report on this matter to the General Assembly at its seventy-eighth session;

Budget performance report for the period from 1 July 2021 to 30 June 2022

15. *Takes note* of the report of the Secretary-General on the budget performance of the Force for the period from 1 July 2021 to 30 June 2022;³

Budget estimates for the period from 1 July 2023 to 30 June 2024

16. *Decides* to appropriate to the special account for the United Nations Interim Force in Lebanon the amount of 585,940,100 dollars for the period from 1 July 2023 to 30 June 2024, inclusive of 537,367,000 dollars for the maintenance of the Force, 41,460,000 dollars for the support account for peacekeeping operations and 7,113,100 dollars for the United Nations Logistics Base at Brindisi, Italy;

Financing of the appropriation for the period from 1 July 2023 to 30 June 2024

17. *Decides* to apportion among Member States the amount of 97,656,700 dollars for the period from 1 July to 31 August 2023 in accordance with the levels updated in its resolution 76/239 of 24 December 2021, taking into account the scale of assessments for 2023, as set out in its resolution 76/238 of 24 December 2021;

18. *Also decides* that, in accordance with the provisions of its resolution 973 (X) of 15 December 1955, there shall be set off against the apportionment among Member States, as provided for in paragraph 17 above, their respective share in the Tax Equalization Fund of 3,505,700 dollars, comprising the estimated staff assessment income of 2,847,800 dollars approved for the Force, the prorated share of 541,300 dollars of the estimated staff assessment income approved for the support account and the prorated share of 116,600 dollars of the estimated staff assessment income approved for the United Nations Logistics Base;

19. *Further decides* to apportion among Member States the amount of 488,283,400 dollars for the period from 1 September 2023 to 30 June 2024, at a monthly rate of 48,828,340 dollars, in accordance with the levels updated in its resolution 76/239, taking into account the scale of assessments for 2023 and 2024, as set out in its resolution 76/238, subject to a decision of the Security Council to extend the mandate of the Force;

20. *Decides* that, in accordance with the provisions of its resolution 973 (X), there shall be set off against the apportionment among Member States, as provided for in paragraph 19 above, their respective share in the Tax Equalization Fund of

³ A/77/602.

17,528,500 dollars, comprising the estimated staff assessment income of 14,239,100 dollars approved for the Force, the prorated share of 2,706,800 dollars of the estimated staff assessment income approved for the support account and the prorated share of 582,600 dollars of the estimated staff assessment income approved for the United Nations Logistics Base;

21. *Also decides* that, for Member States that have fulfilled their financial obligations to the Force, there shall be set off against the apportionment, as provided for in paragraphs 17 and 19 above, their respective share of the unencumbered balance and other revenue in the amount of 6,351,200 dollars in respect of the financial period ended 30 June 2022, in accordance with the levels updated in its resolution [76/239](#), taking into account the scale of assessments for 2022, as set out in its resolution [76/238](#);

22. *Further decides* that, for Member States that have not fulfilled their financial obligations to the Force, there shall be set off against their outstanding obligations their respective share of the unencumbered balance and other revenue in the total amount of 6,351,200 dollars in respect of the financial period ended 30 June 2022, in accordance with the scheme set out in paragraph 21 above;

23. *Decides* that the increase of 537,100 dollars in the estimated staff assessment income in respect of the financial period ended 30 June 2022 shall be added to the credits in the amount of 6,351,200 dollars referred to in paragraphs 21 and 22 above;

24. *Encourages* the Secretary-General to continue to take additional measures to ensure the safety and security of all personnel participating in the Force under the auspices of the United Nations, bearing in mind paragraphs 5 and 6 of Security Council resolution [1502 \(2003\)](#) of 26 August 2003;

25. *Invites* voluntary contributions to the Force in cash and in the form of services and supplies acceptable to the Secretary-General, to be administered, as appropriate, in accordance with the procedure and practices established by the General Assembly;

26. *Decides* to include in the provisional agenda of its seventy-eighth session, under the item entitled “Financing of the United Nations peacekeeping forces in the Middle East”, the sub-item entitled “United Nations Interim Force in Lebanon”.