



General Assembly

Distr.: General
1 February 2022

Original: English

Seventy-sixth session

Agenda item 138

Programme budget for 2022

Revised estimates relating to the programme budget for 2022 under section 3, Political affairs, and section 36, Staff assessment

Special political missions

**Thematic cluster III: regional offices, offices in support of political processes
and other missions**

United Nations Support Mission in Libya

Report of the Secretary-General

Summary

The present report contains the proposed additional resource requirements for 2022 for the United Nations Support Mission in Libya following the expansion of the mandate of the Mission by the Security Council in its resolution [2570 \(2021\)](#) to new areas of work.

The General Assembly is requested to approve the proposed additional civilian personnel and operational costs as described in the present report, and to appropriate an amount of \$20,379,100 under section 3, Political affairs, and \$718,100 under section 36, Staff assessment, of the programme budget for 2022.



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I. Introduction

1. By its resolution [2542 \(2020\)](#), the Security Council mandated the United Nations Support Mission in Libya (UNSMIL), inter alia, to further an inclusive political process and security and economic dialogue; to help consolidate the governance, security and economic arrangements; to support subsequent phases of the Libyan transition process, including the constitutional process and the organization of elections; and to monitor and report abuses and violations of human rights and violations of international humanitarian law, including sexual violence in conflict, notably through the effective deployment of women and child protection advisers.

2. By its resolution [2570 \(2021\)](#), the Security Council mandated UNSMIL to provide support to the 5+5 Joint Military Commission and the Libyan-led and Libyan-owned ceasefire monitoring mechanism, including through the facilitation of confidence-building measures and the scalable and incremental deployment of up to an initial maximum of 60 UNSMIL ceasefire monitors once conditions allow.

3. By its resolution [2619 \(2022\)](#) the Security Council extended until 30 April 2022 the mandate of UNSMIL as an integrated special political mission to carry out its mandated tasks, as set out in Council resolution [2542 \(2020\)](#) and paragraph 16 of Council resolution [2570 \(2021\)](#).

4. Owing to the timing of the adoption of resolution [2570 \(2021\)](#) and the independent strategic review, which was ongoing when the proposed programme budget for 2022 was finalized, as well as the time required for the Secretariat to develop implementation modalities and identify resource needs in a coherent and holistic manner, the resource requirements for the implementation of the additional mandated activities could not be included in the report of the Secretary-General in respect of special political missions that contains the proposed resource requirements for 2022 for thematic cluster III: regional offices, offices in support of political processes and other missions ([A/76/6 \(Sect. 3\)/Add.4](#)), as indicated in paragraph 248 of that report.

5. The present report sets out the additional resource requirements for staffing and operational costs in 2022 to enable the effective implementation of the above-mentioned mandates in accordance with the relevant resolutions of the Security Council.

II. Progress to date

6. Since 2020, UNSMIL has been leveraging its existing resources to deliver on the priority areas identified by the Security Council. Since the signing of the Libyan ceasefire agreement under the auspices of the United Nations in October 2020, the security situation has remained relatively calm. The establishment of a unified government in March 2021, made possible by a political dialogue facilitated by the United Nations, was welcomed by major political stakeholders. Throughout 2021, mediation efforts were undertaken to further an inclusive political process and support governance, security and economic reforms.

7. On the political track, efforts focused on support for the Libyan political transition process, including support for the holding of presidential and parliamentary elections scheduled for 24 December 2021. However, owing to a political stalemate over the final list of presidential candidates, security concerns and concerns over shortcomings in the legal framework for elections, it was not possible to hold elections on the planned date. In the period leading up to the election date, UNSMIL

intensified its good offices and mediation efforts to enhance constitutional processes, including electoral legislation, in an endeavour to resolve the political, legal, technical and security challenges that led to the postponement of the presidential and parliamentary elections.

8. On the economic track, progress was made through the independent audit of the two branches of the Central Bank of Libya, and good offices efforts continued towards the unification of the economic institutions, including the Central Bank, restoration of vital infrastructure, improvement of service delivery and improvement in the transparency and accountability of public institutions. The Mission's advocacy and protection efforts focused on the monitoring and reporting of abuses and violations of human rights and violations of international humanitarian law, including sexual violence in conflict.

9. On the security track, progress was made in 2021 with respect to the intra-Libyan dialogue, in particular with regard to the implementation of the ceasefire agreement. UNSMIL focused its work and resources on good offices and mediation efforts in support of national counterparts, in particular the 5+5 Joint Military Commission, and on the implementation of confidence-building measures. Key achievements included the exchange of prisoners between the Libyan parties; the reopening of the Misrata-Sirte coastal road connecting western and eastern Libya on 30 July 2021, facilitating access for the delivery of humanitarian assistance; the nomination, on 15 August 2021, by the 5+5 Joint Military Commission, of the Libyan monitors within the Libyan ceasefire monitoring mechanism; the deployment of a joint Libyan police force to secure the Misrata-Sirte coastal road and the deployment of a Libyan security force to secure the Great Man-made River in August 2021; and the establishment of the headquarters of the 5+5 Joint Military Commission and that of the Joint Subcommittee for Ceasefire Monitoring in the Ouagadougou Conference Centre in Sirte, which is also the location identified by the 5+5 Joint Military Commission for the establishment of the operations room with the support of the UNSMIL ceasefire monitoring component.

10. With the support of the United Nations, the 5+5 Joint Military Commission adopted an action plan on 8 October 2021 for a gradual, balanced and sequenced process of withdrawal of mercenaries, foreign fighters and foreign forces from Libyan territory, a key provision in support of the implementation of the Libyan ceasefire agreement. In the action plan, it is specifically noted that its implementation will be under the full supervision of the 5+5 Joint Military Commission local monitors and UNSMIL ceasefire monitors, in coordination with the relevant subcommittees of the 5+5 Joint Military Commission. The 5+5 Joint Military Commission stressed the need for the Libyan ceasefire monitoring mechanism to be ready, notably United Nations international monitors must be present in Libya prior to commencement of the implementation of the plan.

11. Following the adoption of the action plan, UNSMIL facilitated a series of consultations of the 5+5 Joint Military Commission on the action plan with representatives from Chad, Niger, the Russian Federation, the Sudan, Turkey and the African Union to establish a communication mechanism for the withdrawal of mercenaries, foreign forces and foreign fighters from Libya.

III. Planned activities and additional requirements in 2022

A. Furtherance of the implementation of Security Council resolution 2542 (2020)

12. In accordance with its mandates as contained in Security Council resolutions 2542 (2020) and 2570 (2021), which the Council extended in its resolution 2619 (2022) until 30 April 2022, UNSMIL is an integrated special political mission that will maintain its good offices and mediation efforts towards enhancing the dialogue processes. In so doing, the Mission will continue to support Libyan parties in the effort to resolve the political, legal, technical and security challenges that led to the recent postponement of the presidential and parliamentary elections.

13. In accordance with the decision of the General Assembly not to establish a new duty station in Geneva (resolution 76/246, section X, para. 3), and in order to further strengthen the Mission's good offices engagement, the Special Envoy of the Secretary-General on Libya and Head of the United Nations Support Mission in Libya will be located in Tripoli, allowing ongoing interaction with Libyan actors and the provision of overall strategic guidance to the Mission and will be supported by a Mission Coordinator and a triple-hatted Assistant Secretary-General who also serves as Resident Coordinator and Humanitarian Coordinator.

14. In this context, in order to continue to implement its mandate as an integrated mission in accordance with Security Council resolution 2542 (2020), UNSMIL needs to re-establish a position of Assistant Secretary-General (Resident Coordinator/Humanitarian Coordinator). The functions of the Assistant Secretary-General, who is triple hatted, include deputizing for the Head of Mission and overseeing the Mission's Human Rights, Rule of Law and Transitional Justice Service, thereby linking core elements of peacebuilding in Libya (in the political, development, humanitarian, human rights, rule of law and security areas) into a coherent, integrated and coordinated strategy, maximizing United Nations contributions in the conflict and post-conflict setting. In this complex integrated setting, the functions of the Assistant Secretary-General, who will be assisted by a full-fledged front office, are central to the design and implementation of the integrated mission in line with the Secretary-General's guidance on integrated missions (2006), the integrated mission planning process (2006) and the integration review report (2020) guidance on the structure of integrated missions and the role of the triple-hatted resident coordinator/humanitarian coordinator. UNSMIL, under the leadership of the Assistant Secretary-General (Resident Coordinator/Humanitarian Coordinator), must continue to ensure the effective coordination mechanism required to achieve maximum coherence and prevent adverse impact on humanitarian and development operations.

15. As Resident Coordinator, the Assistant Secretary-General must continue to lead, oversee and be responsible for donor coordination in the areas of recovery and development, maintaining relations with the Government, partners and donors, while coordinating the development activities of the United Nations country team, in conformity with the objectives and priorities of the Libyan authorities and the mandates and objectives of the United Nations agencies, funds and programmes and UNSMIL. As Humanitarian Coordinator, the Assistant Secretary-General must also continue to lead, plan and coordinate humanitarian operations in the country with Libyan and international stakeholders. Without the Assistant Secretary-General capacity that links the three critical functions, the key interface between the Mission and the country team at the leadership level would be lacking, reversing the progress achieved and impeding future progress in United Nations integration, which would, in turn, impact the mandate delivery of UNSMIL and United Nations agencies, funds and programmes. This would result in challenges to overall coordination efforts in

humanitarian, development and recovery mandate delivery, programming and activities, particularly with UNSMIL, and hinder the coherent approach that has been a hallmark and benefit of integrated missions thus far.

16. The Mission has re-established the Office of the Special Envoy in Tripoli in order to facilitate the conduct of good offices and mediation efforts in Libya, enhance the dialogue processes and the Mission's capacity to engage in the political, economic, security and human rights/international humanitarian law tracks, and strengthen its capacity to monitor, analyse and report on sexual violence, in accordance with Security Council resolution [2542 \(2020\)](#), as well as to facilitate dialogue with the parties to the conflict, with a view to obtaining protection commitments, and to ensure an integrated approach between the Mission and the country team. In addition, critical resources will need to be available from the Mission's staffing table in order to ensure the implementation of United Nations integrated planning and coordination priorities, including the integrated strategic framework and the United Nations Sustainable Development Cooperation Framework, and the required planning and coordination of development and humanitarian operations in an integrated mission setting.

Additional resource requirements in 2022 related to resolution [2542 \(2020\)](#)

17. The Advisory Committee on Administrative and Budgetary Questions recommended that the funding for the position of Assistant Secretary-General (Resident Coordinator/Humanitarian Coordinator) and the four support positions (2 P-4, 1 Field Service and 1 National Professional Officer) not be funded under the UNSMIL budget for 2022, but that they be financed under the extrabudgetary funding of the resident coordinator system ([A/76/7/Add.4](#), para. 24). The endorsement by the General Assembly of that recommendation in its resolution [76/246](#) resulted in the abolishment of the five positions in 2022, which has had a negative impact on the Mission's capacity to fully implement its mandate and to operate in an integrated setting, as mandated by the Security Council in its resolution [2542 \(2020\)](#). It has also meant that the Resident Coordinator/Humanitarian Coordinator cannot effectively deputize for the Special Envoy when necessary. The abolishment of the position of Assistant Secretary-General (Resident Coordinator/Humanitarian Coordinator) weakens the integration objectives in an integrated mission setting, resulting in a substantive, operational and funding gap in the interface between the Mission and the country team at the leadership level and challenges to overall coordination efforts in the delivery of humanitarian, development and recovery mandates, programming and activities, and hinders the development of a coherent approach to bringing concerns to the attention of the Head of Mission. Furthermore, the abolishment of the four support positions has resulted in a lack of dedicated capacity in the front office of the Assistant Secretary-General (Resident Coordinator/Humanitarian Coordinator), impeding the office in the performance of its functions of ensuring liaison and coordination with Mission components and supporting the Assistant Secretary-General (Resident Coordinator/Humanitarian Coordinator) in his or her Mission-specific functions. Moreover, the abolishment of the five positions has had a negative impact on the country team's integrated planning and coordination, including on the integrated strategic framework and the United Nations Sustainable Development Cooperation Framework, and the required planning and coordination of development and humanitarian operations in an integrated mission setting.

Office of the Assistant Secretary-General (Resident Coordinator/Humanitarian Coordinator): five positions (1 Assistant Secretary-General, 2 P-4, 1 Field Service and 1 National Professional Officer)

18. To mitigate the above challenges and to ensure the effective implementation of the Mission's mandates in an integrated manner, it is proposed that the following five positions be established:

(a) One position of Assistant Secretary-General (Resident Coordinator/Humanitarian Coordinator) to carry out leadership functions within UNSMIL and with respect to the United Nations country team, deputize for the Head of Mission alongside the other Deputy Head of Mission and act as the alternate designated official for security. The Assistant Secretary-General (Resident Coordinator/Humanitarian Coordinator) ensures synergies and a high level of coordination between UNSMIL and United Nations agencies, funds and programmes in political, humanitarian and development areas. In the integrated mission setting of UNSMIL, the Assistant Secretary-General supports the Head of Mission by engaging both in-country national partners and international counterparts to support transformative progress aimed at inclusive politics and a participatory post-conflict transitional process involving all parts of Libyan society, including women, youth and marginalized groups; good governance anchored in security and the rule of law; a diversified economy and an inclusive human development process; and the delivery of lifesaving humanitarian assistance in response to the current crisis. The Assistant Secretary-General oversees the UNSMIL Human Rights, Rule of Law and Transitional Justice Service; leads the United Nations-Libya COVID-19 Crisis Management Team; leads work on a newly launched United Nations/European Union/World Bank Recovery and Peacebuilding Assessment to support transition by focusing on recovery priorities; leads the implementation of the United Nations Sustainable Development Cooperation Framework and a comprehensive national development planning process that will support resource mobilization; and leads coordination across the humanitarian-development and peace nexus;

(b) One position of Special Assistant for Political Affairs (P-4) in Tripoli to support the Assistant Secretary-General (Resident Coordinator/Humanitarian Coordinator) in the implementation of the multifaceted mandate contained in Security Council resolutions [2542 \(2020\)](#), [2570 \(2021\)](#) and [2619 \(2022\)](#) and advise the Assistant Secretary-General on all aspects of the various responsibilities, providing him or her with analysis and research on the political, social and economic situation in the country. The Special Assistant manages and supervises the front office of the Assistant Secretary-General, including supervising and organizing the substantive agenda and correspondence, organizing and preparing field visits, coordinating briefings and ensuring the preparation of meeting and briefing notes, code cables and reports;

(c) One position of Programme Management Officer (P-4) in Tripoli to support the Assistant Secretary-General (Resident Coordinator/Humanitarian Coordinator) in the close monitoring of priority areas directly relevant to the mandate of the Assistant Secretary-General, while ensuring coordination with UNSMIL components and facilitating liaison with staff and partners within and outside the United Nations system. The incumbent provides crucial substantive, advisory and programme management assistance to the Assistant Secretary-General in the implementation of the Mission's mandate, maintaining close working relationships with heads of sections, the United Nations country team, Libyan authorities, and political and other actors, and organizing and supporting the Assistant Secretary-General with respect to meetings and related events and coordinating follow-up actions to decisions taken. This capacity is critical, as the incumbent assists the

Assistant Secretary-General in the preparation and implementation of a high-quality and focused integrated strategic framework to respond to crisis and post-crisis issues and in supporting national strategies and priority-setting, as well as in the development, monitoring and implementation of collaborative and joint programmes to monitor progress towards the Sustainable Development Goals;

(d) One position of Senior Staff Assistant (Field Service) in Tripoli to provide ongoing critical administrative assistance to the Assistant Secretary-General (Resident Coordinator/Humanitarian Coordinator) in the day-to-day functioning of the Office in the areas of human resources, finance, general administration, scheduling and contract administration. The duties of the incumbent include assisting in the drafting of routine correspondence and liaising with UNSMIL sections and agencies, funds and programmes in Libya, Libyan stakeholders and United Nations Headquarters. The Senior Staff Assistant also performs administrative duties related to travel, agendas and office space planning, acts as the Umoja focal point and maintains internal files and documentation;

(e) One position of Associate Programme Management Officer (National Professional Officer) in Tripoli to support the Office of the Assistant Secretary-General (Resident Coordinator/Humanitarian Coordinator) in the analysis of information, monitoring and reporting to support programme management and decision-making, early warning policy development and planning for integrated United Nations engagement within UNSMIL. The Associate Programme Management Officer ensures liaison and supports the Programme Management Officer and the Office in the overall implementation of United Nations integrated planning and programming processes, including monitoring and evaluation.

Human Rights, Rule of Law and Transitional Justice Service: 2 positions (1 P-5 and 1 P-4)

19. In addition, in response to paragraph 1 of resolution [2542 \(2020\)](#), it is proposed to establish the following two positions:

(a) One position of Senior Women's Protection Adviser (P-5) in Tripoli to provide management oversight of the implementation of the relevant resolutions on the women and peace and security agenda and the provisions of Security Council resolution [2542 \(2020\)](#) related to the prevention of and response to sexual violence in conflict, as well as the monitoring and reporting arrangement endorsed by the United Nations country team in July 2020. The incumbent will also focus on strengthening the Mission's capacity to address conflict-related sexual violence;

(b) One position of Child Protection Officer (P-4) in Tripoli, as mandated by the Security Council in its resolution [2542 \(2020\)](#), to ensure coordination among sections of the Mission on mainstreaming child protection in all areas of work, including the ceasefire agreement, disarmament, demobilization and reintegration, security sector reform processes and the establishment of dialogue with perpetrators to end the gravest violations against children and secure agreements with military and armed groups aimed at protecting children.

B. Support for the Libyan-led and Libyan-owned ceasefire monitoring mechanism in accordance with Security Council resolution [2570 \(2021\)](#)

20. As described by the Secretary-General in his letter dated 19 March 2021 addressed to the President of the Security Council ([S/2021/281](#)), the Libyan ceasefire monitoring mechanism would include two layers: joint subcommittees and joint

ceasefire monitoring teams. The subcommittees would be responsible for the overall monitoring of compliance, resolving conflict and responding to complaints and violations of the ceasefire. They would play an important role in arbitrating, or facilitating the arbitration of, violations and disputes. The joint monitoring teams, when constituted and tasked, would monitor and verify reported violations and specific actions of the parties in a defined area, in compliance with the provisions of the ceasefire agreement. UNSMIL would be represented in both layers of the mechanism to ensure that it is able to coordinate its support and inform the reporting of activities in the form of impartial observations provided to the 5+5 Joint Military Commission. As requested by the Libyan parties, UNSMIL would provide impartial third-party support for monitoring and assessing the parties' implementation of the ceasefire agreement.

21. The role of UNSMIL monitors would be limited to the monitoring of violations of the ceasefire agreement reported by the national monitors and other local sources to the ceasefire monitoring mechanism. The task would imply the participation of UNSMIL monitors in ground monitoring missions in the area designated by the ceasefire monitoring mechanism. UNSMIL would facilitate confidence-building and constructive engagement among the parties through the mechanism of the 5+5 Joint Military Commission, including through the provision of technical advice as they jointly pursue sustainable implementation of the ceasefire agreement. The UNSMIL ceasefire monitoring component would also provide training support to national monitors. On the basis of consultations with the Commission, UNSMIL could provide secretariat support to the Commission and its subcommittees. At the initial stage, UNSMIL would provide a nimble team of monitors to work alongside monitors from representatives of the 5+5 Joint Military Commission. UNSMIL monitors would deploy in a scalable and incremental manner, which would require an initial maximum number of 60 monitors to ensure that an initial operating capability was made available at the earliest opportunity, subject to the prevailing conditions on the ground.

22. In accordance with Security Council resolution [2570 \(2021\)](#) and the letter dated 7 April 2021 from the Secretary-General addressed to the President of the Security Council ([S/2021/353](#)), the Mission has developed plans that provide for the deployment of an initial maximum of 60 UNSMIL ceasefire monitors, to be undertaken in three phases, with up to 10 monitors deployed in phase 1, up to 16 monitors deployed in phase 2, and up to 60 monitors deployed in phase 3.

23. On 10 October 2021, an initial group of United Nations staff members was deployed to Libya to perform the functions of the UNSMIL ceasefire monitoring component. The forward presence was established in the existing UNSMIL Oea compound in Tripoli. It was composed of 10 UNSMIL ceasefire monitors working on a rotational basis in order to ensure that 5 monitors, as well as security and mission support personnel, are available and operational at all times and on the ground.

24. Upon their arrival, the UNSMIL ceasefire monitors began consultations with the 5+5 Joint Military Commission to operationalize their support to the Libyan ceasefire monitoring mechanism. They initiated the development of an internal operational plan to assist in the implementation of the 5+5 Joint Military Commission action plan for the withdrawal of mercenaries, foreign fighters and foreign forces. They also began to identify and design capacity-building initiatives for the Libyan ceasefire monitoring mechanism. UNSMIL is also taking the steps necessary to secure construction approval, permits and authorization to undertake permanent and semi-permanent construction, maintenance and repair of facilities and infrastructure to enable timely deployment of UNSMIL monitors, security personnel and support staff to Sirte, as well as to ensure access to available infrastructure and medical facilities to establish the UNSMIL presence in Sirte.

25. The initial costs related to the deployment of the forward presence of the UNSMIL ceasefire monitoring component to Libya have been met from the authority granted to the Secretary-General for unforeseen and extraordinary expenses under General Assembly resolutions 75/255 and 76/248, for the 2021 and 2022 periods respectively. This enabled the commencement of initial activities. However, further resources will be required to ramp up capacities, as well as to provide the security, logistical, medical and operational support necessary, as set out in the letter from the Secretary-General (S/2021/353), in order to fully deliver on the ceasefire monitoring mandate in resolution Security Council resolution 2570 (2021).

26. In accordance with Security Council resolution 2570 (2021), UNSMIL continues to provide support to the 5+5 Joint Military Commission and the Libyan-led and Libyan-owned ceasefire monitoring mechanism, including through the facilitation of confidence-building measures and the scalable and incremental deployment of UNSMIL ceasefire monitors.

27. The UNSMIL ceasefire monitoring component will provide planning support for the implementation of the ceasefire agreement and the operationalization of the action plan of the 5+5 Joint Military Commission, which provides for a gradual, balanced and sequenced process of withdrawal of mercenaries, foreign fighters and foreign forces from Libyan territory, in close coordination with the concerned countries of return and the African Union. Activities will include the conduct of monitoring missions in the designated area, upon request, and the facilitation of confidence-building and constructive engagement among the members of the 5+5 Joint Military Commission, including through the provision of technical advice. The UNSMIL ceasefire monitoring component will also facilitate the development of a training programme for the Libyan monitors, the joint Libyan police force and the joint Libyan military force, which may include training on planning, ceasefire monitoring, reporting, standard operating procedures, building teamwork and gender-related issues, including addressing conflict-related sexual violence.

28. UNSMIL ceasefire monitors will be deployed incrementally to Sirte, in consultation with the 5+5 Joint Military Commission, subject to the operationalization of the UNSMIL Sirte presence and the required support and security structure for the monitoring component. To ensure effective support for the Libyan ceasefire monitoring mechanism, UNSMIL ceasefire monitors will be deployed with the requisite enabling security, mission support and substantive personnel. The pace of the deployment will remain contingent on the pace and scope of the Libyan parties' implementation of the ceasefire agreement and conducive political, security and operational conditions.

29. The specific security, logistical and operational activities proposed to enable and support the ceasefire monitoring mandate include:

(a) Establishment of an UNSMIL presence in Sirte, as a new duty station of the Mission, to provide direct support to the 5+5 Joint Military Commission and the Libyan ceasefire monitoring mechanism at their headquarters in the Ouagadougou Conference Centre in Sirte;

(b) Provision of dedicated and scalable protective services to the UNSMIL ceasefire monitors and administrative support to the security team that supports the ceasefire monitoring component. The protective services will be aligned with the UNSMIL ceasefire monitors' requirements for static and mobile monitoring operations;

(c) Provision of dedicated administrative and logistical services, including aviation and medical support, to support the establishment of the UNSMIL presence in Sirte. This will require operational resources to ensure mobility (travel, ground

transportation, air operations and communications networks), accommodations, office facilities, communications, supplies, services and security equipment. Infrastructure will need to be strengthened and equipped (including security perimeter(s), blast walls, telecommunications and other life support) prior to being occupied;

(d) Enhancement of medical capabilities to provide efficient and adequate medical care and medical services, ensuring safety and the provision of quality health care, while addressing the increase in demand for medical services during the ongoing coronavirus disease (COVID-19) pandemic;

(e) Strengthening of the operations of the current regional jet by allowing for operation seven days a week, accommodation of helicopter crews and aeromedical evacuation teams to ensure casualty and medical evacuation coverage, and strengthening of casualty and medical evacuation capabilities through the contracting of a rotary wing aircraft.

30. The strengthened capacity and provision of security, logistical and operational support to the ceasefire monitoring component will enable the Mission to produce additional deliverables in 2022, as reflected in table 1 below.

Table 1

Additional deliverables for 2022, United Nations Support Mission in Libya

<i>Category and subcategory</i>	<i>2022 planned</i>
B. Generation and transfer of knowledge	
Field and technical cooperation projects (number of projects)	17
Projects on policing and security joint programme	17
C. Substantive deliverables	
<p>Good offices: good offices on the ceasefire and the cessation of hostilities, including local conflicts, and good offices to advance the recognition and enjoyment of women's rights, in line with the Convention on the Elimination of All Forms of Discrimination against Women, and advocate for the institutionalization of systems, policies, procedures and mechanisms related to the protection and empowerment of women victims of violence, as well as to women's access to equitable justice and the prioritization of the protection of women's and children's rights.</p>	
<p>Fact-finding, monitoring and investigation missions: monitoring missions of the ceasefire monitoring component in support of the monitoring efforts of the Libyan ceasefire monitoring mechanism, which will entail the conduct of joint missions to record and report any alleged violation of the ceasefire and analysis of and reporting on the latest developments in Libya, including periodic assessments of the overall situation with regard to threats that could have an impact on ceasefire monitoring; monitoring missions on the human rights situation, with visits to prisons and detention centres; monitoring and reporting of abuses and violations of human rights and violations of international humanitarian law, including sexual violence in conflict; and monitoring of protection issues, with a focus on women and children.</p>	
<p>Consultation, advice and advocacy: planning and implementation of ceasefire monitoring activities; development of a security policy and frameworks; provision of advice to the 5+5 Joint Military Commission and the Libyan-led and Libyan-owned ceasefire monitoring mechanism, including legal advice where required, to establish an effective monitoring mechanism that coordinates and assesses progress on the withdrawal of foreign fighters and mercenaries; and conduct of outreach activities and engagement with relevant Libyan stakeholders, Member States, regional organizations and the international community, including engagement with relevant Libyan interlocutors, the 5+5 Joint Military Commission and its subcommittees, as well as local monitors, with a view to building trust, maintaining close coordination and operationalizing the withdrawal of foreign fighters and mercenaries.</p>	

Additional resource requirements in 2022 related to resolution 2570 (2021)

Office of the Ceasefire Monitoring Component: 20 positions (1 D-1, 1 P-5, 2 P-4, 12 P-3, 1 Field Service and 3 Local level)

31. The establishment of 20 positions is proposed to constitute the ceasefire monitoring component, as follows:

(a) One position of Chief of Service (D-1) of the UNSMIL ceasefire monitoring component in Sirte to provide leadership to and oversight of the ceasefire monitoring personnel and the planning, monitoring, reporting and liaison activities, as the head of the ceasefire monitoring component. The incumbent will establish and maintain close contact and coordination with the 5+5 Joint Military Commission and relevant suborgans and maintain close relations with the Mission's Security Institutions Service and other Mission components. The Chief will be selected on an individual basis and deployed as a civilian recruited through the Inspira process. The Chief will report to the Special Envoy through the Mission Coordinator;

(b) One position of Deputy Chief of Service (P-5) in Sirte to provide leadership and management support as deputy to the Chief and act as officer-in-charge in his or her absence. The Deputy Chief will be selected on an individual basis and deployed as a civilian recruited through the Inspira process;

(c) Two positions of Military Liaison Officer (P-4) in Sirte to support the Chief of Service in the provision of technical advice to facilitate the implementation and operationalization of the Libyan ceasefire monitoring mechanism, including planning, coordination and monitoring activities. The incumbents will also liaise and maintain close working relations with the Libyan authorities, including in Sirte with the 5+5 Joint Military Commission and its Ceasefire Monitoring Subcommittee and other partners, as required. In accordance with the stated position of the 5+5 Joint Military Commission, the Military Liaison Officers will be selected on an individual basis and deployed as civilians in plain clothes and without rank, uniforms or weapons through the regular recruitment processes for troop-contributing countries, taking into account gender balance and geographic diversity, as well as political and security implications in Libya;

(d) Twelve positions of Ceasefire Monitor (P-3) in Sirte to assist the Libyan parties in the implementation of the Libyan ceasefire monitoring mechanism and monitor and verify violations of the ceasefire agreement of October 2020 reported by the national monitors and other local sources. UNSMIL ceasefire monitors will be deployed in a scalable manner, as requested by the Libyan parties, to work closely alongside monitors from the Libyan parties and monitor the parties' implementation of the specific provisions of the agreement. In accordance with the stated position of the 5+5 Joint Military Commission, ceasefire monitors (with a police or military background) will be selected on an individual basis and deployed as civilians in plain clothes and without rank, uniforms or weapons through the regular recruitment processes for troop- and police-contributing countries, taking into account gender balance and geographic diversity, as well as political and security implications in Libya;

(e) One position of Administrative Assistant (Field Service) in Sirte to provide administrative support to the ceasefire monitoring component in its day-to-day operations;

(f) Three positions of Field Language Assistants (Local Level) in Sirte to provide language assistance and administrative support to the ceasefire monitoring component.

Substantive, logistical, security, operational and medical requirements of the ceasefire monitoring component: 73 positions (1 P-5, 5 P-4, 2 P-3, 35 Field Service, 30 Local level)

32. The UNSMIL ceasefire monitoring component will also require dedicated logistical, security, operational, medical and substantive personnel. These staff members will provide support to the UNSMIL ceasefire monitoring component through their respective sections in UNSMIL. The Chief of Service will have tasking authority, and individual staff members will have a dual reporting line to the Chief and their parent office in UNSMIL. It is foreseen that some of the personnel will be deployed immediately in the initial stage (phase 1), to enable the smooth and safe deployment of the UNSMIL ceasefire monitoring component and the establishment of the UNSMIL presence in Sirte (phase 2). Seventy-three positions are proposed to be established, as follows:

Substantive: one position (P-4)

(a) One position of Legal Affairs Officer (P-4) in Tripoli to provide legal advice and serve as lead officer in the handling of legal matters related to the establishment of the ceasefire monitoring component. This will enable the ceasefire monitoring component to draw on legal expertise as arrangements are put in place between the component and the 5+5 Joint Military Commission and its Ceasefire Monitoring Subcommittee that will govern their cooperation. In addition, administrative legal work is required to establish the UNSMIL presence in Sirte;

Security: 47 positions (1 P-4, 1 P-3, 27 Field Service and 18 Local level)

(b) One position of Chief Security Officer (P-4) in Sirte (phase 1) to lead the Sirte security team in providing security support for the UNSMIL ceasefire monitors and their activities. The Chief Security Officer will manage the Sirte team in full coordination with and under the overall guidance and direction of the Chief Security Adviser in Libya, while coordinating closely with the Chief of the Office of the Ceasefire Monitoring Component. The Chief Security Officer will have a dual reporting line to the Chief of the Office of the Ceasefire Monitoring Component and the Chief Security Adviser;

(c) One position of Security Coordination Officer/Deputy Chief Security Officer (P-3) in Sirte to support the Chief Security Officer in the provision of support to the United Nations monitors and their activities. The incumbent will serve as officer-in-charge as required and will support the Chief Security Officer in coordinating with the ceasefire monitoring component. The position will be required in preparation for, and therefore prior to the start of, phase 2;

(d) Seventeen positions of Close Protection Officer (Field Service) in Sirte to provide protective services to the staff of the ceasefire monitoring mechanism under the coordination of the Chief Security Officer. One of the positions of Close Protection Officer will be the Team Leader, and two of the positions will be Shift Leaders of two teams, each consisting of seven Close Protection Officers. Five positions (1 Shift Leader and 4 Close Protection Officers) are required in phase 1. Five additional positions (1 Team Leader and 4 Close Protection Officers) will be required in preparation for, and therefore prior to the start of, phase 2;

(e) Two positions of Security Officer (Field Service) in Sirte to provide protective services to the staff of the ceasefire monitoring component, liaising with Close Protection Officers under the lead of the Chief Security Officer (phase 1);

(f) One position of Security Officer-Operations (Field Service) in Sirte to provide security to the ceasefire monitoring component. The position will be required in preparation for, and therefore prior to the start of, phase 2;

(g) Four positions of Security Officer-Operations and Information (Field Service) in Sirte to provide security to the ceasefire monitoring component. Three of the four positions will be required in preparation for, and therefore prior to the start of, phase 2.

(h) Four positions of Operations Assistant (Local level) in Sirte to provide security to the ceasefire monitoring component (phase 2);

(i) Two positions of Field Security Assistant (Local level) in Sirte (phase 1) to provide security to the ceasefire monitoring component under the lead of the Deputy Chief Security Officer;

(j) Six positions of Security Radio Operator (Local level) in Sirte to provide security to the ceasefire monitoring component. Four Radio Operators will be required in preparation for, and therefore prior to the start of, phase 2;

(k) One position of Security Officer-Premises, Supervisor (Field Service) in Sirte to provide security to the ceasefire monitoring component. The position will be required in preparation for, and therefore prior to the start of, phase 2;

(l) Two positions of Security Officer-Premises (Field Service) in Sirte to provide security to the ceasefire monitoring component (phase 2);

(m) Six positions of Field Security Assistant-Premises (Local level) in Sirte to provide security to the ceasefire monitoring component (phase 2);

Mission support: 25 positions (1 P-5, 3 P-4, 1 P-3, 8 Field Service and 12 Local level)

Administrative support: three positions (1 P-5 and 2 Field Service)

(n) One position of Senior Administrative Officer (P-5) in Sirte. The incumbent will be responsible for the overall management of technical and logistical support services for the ceasefire monitoring component, including management of staff, assets and budgetary resources;

(o) One position of Administrative Officer (Field Service) in Sirte to support the Senior Administrative Officer in Sirte. The incumbent will be responsible for timely, coordinated and efficient logistic support, planning for operational priorities and key project implementation. The Administrative Officer will also ensure that budgetary and human resources are identified and allocated for approved operations and projects;

(p) One position of Human Resources Officer (Field Service) in Sirte to assist in the recruitment for new positions, as well as positions that are vacant due to staff attrition, and to provide support to hiring managers;

Communications and Information Technology Section: two positions (1 Field Service and 1 Local level)

(q) One position of Information Systems Officer (Field Service) in Sirte to provide support for the establishment of communications networks in Sirte and to ensure that the Mission has sufficient capacity to guarantee information security;

(r) One position of Information Technology Assistant (Local level) in Sirte to provide technical support to end users in the new duty station;

Transport Section: six positions (1 Field Service and 5 Local level)

(s) One position of Transport Assistant (Field Service) in Sirte to manage the vehicle fleet in Sirte, in coordination with the Ground Transportation Unit in Tripoli; conduct regular inventory records; determine generic technical specifications; estimate quantity (number of units), draft proposals for requisitions for spare parts, tools and equipment in accordance with United Nations procurement procedures; identify transportation requirements within the area of responsibility; and establish service timetables and driver rosters;

(t) Five positions of Heavy Vehicle Operator (Local level) in Sirte to operate material handling equipment, engineering equipment, armoured vehicles, buses and trucks used to transport passengers, cargo and hazardous goods, such as bulk delivery of aviation fuel, diesel fuel and gas cylinders to various locations within the Mission's area of operation, especially in a context where Mission personnel (other than those in the Transport Unit) are not allowed to operate or manoeuvre any of the heavy vehicles available on the ground;

Medical Section: three positions (1 P-4 and 2 Local level)

(u) One position of Medical Officer (P-4) to be based in Tripoli, with regular missions to Sirte. The Medical Officer will undertake day-to-day clinical and occupational health duties for United Nations staff deployed in Sirte; liaise with host nation medical facilities in Sirte; participate in the drafting and implementation of business continuity and crisis preparedness plans for the duty station/Mission; manage day-to-day mission medical support operations by ensuring the availability of medical supplies and the proper functioning of medical equipment;

(v) Two positions of Nurse (Local level) in Sirte. These positions will be critical to the provision of efficient and effective nursing services to the UNSMIL ceasefire monitors and will deploy alongside the monitors, maintain adequate emergency response, undertake day-to-day clinical nursing duties and perform nursing care for the personnel of the ceasefire monitoring component on the ground in the area of operations;

Engineering and Facility Management Unit: three positions (1 P-4, 1 Field Service and 1 Local level)

(w) One position of Engineering Officer (P-4) in Sirte to support the establishment of the UNSMIL facilities in Sirte. The current staffing resources of the Mission do not include a position with the level of responsibility and accountability necessary to provide expert technical advice on technical documents and overall policies, procedures and guidelines pertinent to the Mission's engineering activities. Taking into account quality and risk management best practices, the incumbent will establish work requirements and priorities based on the Mission's deployment status and mandate and develop short- and long-range plans for the design, construction, commissioning, operation and maintenance of the Mission's facilities and infrastructure, as well as for the procurement of goods and services;

(x) One position of Engineering Technician (Field Service) in Sirte to provide civil engineering, generator, electrical, and heating, ventilation and air conditioning services to the ceasefire monitoring component, as well as other related tasks;

(y) One position of Engineering Assistant (Local level) in Sirte. The incumbent of this critical position will perform trade and craft activities in-situ in Sirte, including carpentry, electrical services, heavy equipment operation, mechanic services, plumbing and welding works under the supervision of the Engineering Officer;

Life Support/Logistics Section: two positions (1 Field Service and 1 Local level)

(z) Two positions of Supply Assistant (1 Field Service and 1 Local level) in Sirte to ensure the adequacy of and monitor equipment, office supplies, spare parts, consumables and all stocks, as appropriate, in Sirte and to implement procedures to ensure that requisitions for supplies are properly prepared to ensure a reliable flow of supplies for the Mission;

Air Operations and Movements Control Section: three positions (1 P-3, 1 Field Service and 1 Local level)

(aa) Two positions of Air Operations Officer (1 P-3 and 1 Field Service) in Sirte to support the ceasefire monitoring component and its activities and liaise with the host civil and military authorities. In the context of increasing the aviation capacity to support the ceasefire monitoring component, the Air Operations Officers are responsible for conducting uninterrupted aviation services that are safe, effective, efficient, agile and reliable in support of the Mission's mandate through the day-to-day management of the Mission's air assets and the development of the aviation infrastructure required;

(bb) One position of Movement Control Assistant (Local level) in Sirte to fill the critical gap in the Section for the ceasefire operations in Sirte;

Procurement Unit: three positions (1 P-4, 1 Field Service and 1 Local level)

(cc) One position of Procurement Officer (P-4) in Sirte to ensure efficient delivery and disposition of quality goods and services for the ceasefire monitoring component, as well as cost efficiency and compliance with United Nations procurement policies and practices, through effective and constructive interaction with all parties involved in the procurement process;

(dd) One position of Procurement Officer (Field Service) and one position of Procurement Assistant (Local Level) in Sirte. The two positions are required for the effective, efficient, economical and timely procurement of goods and services and sale activities required by the Mission to fulfil the mandate of the ceasefire monitoring component.

IV. Summary of additional requirements for 2022

Table 2

Financial resources

(Thousands of United States dollars)

Category of expenditure	2020	2021	2022		Variance
	Expenditures	Appropriation	Appropriation	Additional requirements in the present report	2022 vs. 2021 Increase/ (decrease)
	(1)	(2)	(3)	(4)	(6)=(5)-(2)
Military and police personnel costs	6 881.3	6 296.8	6 676.5	–	379.7
Civilian personnel costs	31 512.3	32 322.5	33 256.5	7 144.5	8 078.5
Operational costs	33 186.1	30 624.8	29 329.0	13 234.6	11 938.8
Total (net of staff assessment)	71 579.7	69 244.1	69 262.0	20 379.1	20 397.0

Proposed changes under civilian personnel costs

33. An additional amount of \$7,144,500 under civilian personnel costs is proposed for salaries and common staff costs related to the establishment of 66 international positions (1 Assistant Secretary-General, 1 D-1, 3 P-5, 10 P-4, 14 P-3, 37 Field Service), 34 national positions (1 National Professional Officer and 33 Local level), as reflected in tables 3 and 4 below. A vacancy rate of 50 per cent has been applied to the estimates for the proposed new international and National Professional Officer positions, and a vacancy rate of 35 per cent has been applied to the estimates for the proposed new Local level staff positions.

Table 3
Positions

	<i>Professional and higher categories</i>									<i>General Service and related categories</i>		<i>National staff</i>			<i>United Nations Volunteers</i>	<i>Total</i>
	<i>USG</i>	<i>ASG</i>	<i>D-2</i>	<i>D-1</i>	<i>P-5</i>	<i>P-4</i>	<i>P-3</i>	<i>P-2</i>	<i>Subtotal</i>	<i>Field/ Security Services</i>	<i>General Service</i>	<i>Total inter-national</i>	<i>National Professional Officer</i>	<i>Local level</i>		
Approved for 2022	1	1	–	7	14	32	30	2	87	119	1	207	14	84	6	311
Additional proposal for 2022	–	1	–	1	3	10	14	–	29	37	–	66	1	33	–	100
Revised proposal for 2022	1	2	–	8	17	42	44	2	116	156	1	273	15	117	6	411

Table 4
Changes to the staffing complement

	<i>Number</i>	<i>Level</i>
Approved for 2022	311	1 Under-Secretary-General, 1 Assistant Secretary-General, 7 D-1, 14 P-5, 32 P-4, 30 P-3, 2 P-2, 119 Field Service, 1 General Service (Other level), 14 National Professional Officer, 84 Local level, 6 United Nations Volunteer
Additional proposal for 2022 in the present report		
Establishment	100	1 Assistant Secretary-General, 1 D-1, 3 P-5, 10 P-4, 14 P-3, 37 Field Service, 1 National Professional Officer, and 33 Local level
Revised proposal for 2022	411	1 Under-Secretary-General, 2 Assistant Secretary-General, 8 D-1, 17 P-5, 42 P-4, 44 P-3, 2 P-2, 156 Field Service, 1 General Service (Other level), 15 National Professional Officer, 117 Local level, 6 United Nations Volunteer

Proposed changes under operational costs

34. An additional amount of \$13,234,600 under operational costs is proposed to support activities, as detailed below:

(a) Official travel: \$243,000 to provide for within-Mission travel for non-training purposes for the ceasefire monitors, their dedicated security and directly attributable mission support personnel;

(b) Facilities and infrastructure: \$4,205,600 to provide for the acquisition of supplies, prefabricated facilities, generators and a water treatment plant and fuel distribution, office, safety and security equipment (\$1,945,900), construction, renovation and maintenance at premises at the Hotel Medina and the Ouagadougou Conference Centre, in Sirte (\$1,059,000), provision for unarmed security services (\$195,200), maintenance services (\$321,000), utility and waste disposal services

(\$43,400) rental of office and other equipment (\$30,000), stationery and office supplies (\$11,700), spare parts (\$73,000), construction material and field defense supplies (\$421,100) and sanitation and cleaning materials (\$105,300);

(c) Ground transportation: \$1,851,200 to provide for the acquisition of additional vehicles and one ambulance to support the operations of the ceasefire monitoring component (\$1,801,000), vehicle repairs and maintenance (\$30,000), rental of vehicles (\$15,000), petrol, oil and lubricants (\$3,900) and liability insurance (\$1,300);

(d) Air operations: \$2,337,700 to provide for the rental and operation of one rotary wing aircraft through a deployment contract of six months (\$2,257,400), landing fees and ground handling charges (\$9,800), petrol, oil and lubricants (\$36,300), air crew subsistence allowance (\$6,000), services (\$23,900) and liability insurance (\$4,300);

(e) Communications and information technology: \$2,511,400 to provide for the acquisition of communications and information technology equipment (\$1,971,200), maintenance of communications and information technology equipment and support services (\$342,600), telecommunications and network services (\$162,000), software, licences and fees (\$35,600);

(f) Medical: \$722,600 to provide for the acquisition of medical equipment (\$297,000), medical services (\$309,100) and medical supplies (\$116,500);

(g) Other supplies, services and equipment: \$1,363,100 to provide for welfare (\$7,500), mine detection and mine clearing services (\$172,300), other freight and related costs (\$976,600), individual contractual services (\$131,500), rations (\$39,800), other services (\$10,400), official functions (\$20,000) and operational maps (\$5,000).

V. Action to be taken by the General Assembly

35. The General Assembly is requested:

(a) **To approve the proposed additional civilian personnel and operational costs, as described in the present report;**

(b) **To appropriate an additional amount of \$20,379,100 under section 3, Political affairs, of the programme budget for 2022;**

(c) **To appropriate an additional amount of \$718,100 under section 36, Staff assessment, to be offset by an equivalent amount under income section 1, Income from staff assessment, of the programme budget for 2022.**