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Financing of the African Union-United Nations Hybrid Operation in Darfur

Report of the Fifth Committee

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I. Introduction

1. The previous recommendations made by the Fifth Committee to the General Assembly under agenda item 169 are set out in the reports of the Committee contained in documents [A/75/681](#) and [A/75/681/Add.1](#).

2. During the second part of the resumed seventy-fifth session, the Fifth Committee met formally and remotely owing to the coronavirus disease (COVID-19) pandemic, during which it resumed its consideration of the item. The Committee formally resumed its consideration of the item in person at its 15th meeting, on 29 June 2021. Statements and observations made in the course of the Committee's formal consideration of the item are reflected in the relevant summary record.¹

3. For its further consideration of the item, the Committee had before it the following documents:

(a) Report of the Secretary-General on the budget performance of the African Union-United Nations Hybrid Operation in Darfur for the period from 1 July 2019 to 30 June 2020 ([A/75/865](#));

(b) Report of the Secretary-General on the budget for the African Union-United Nations Hybrid Operation in Darfur for the period from 1 July 2021 to 30 June 2022 ([A/75/867](#));

(b) Related report of the Advisory Committee on Administrative and Budgetary Questions ([A/75/822/Add.13](#));

(d) Report of the Office of Internal Oversight Services on the evaluation of the relevance, effectiveness and efficiency of the African Union-United Nations Hybrid Operation in Darfur in supporting transition from peacekeeping to

¹ [A/C.5/75/SR.15](#).



peacebuilding in Darfur in collaboration with the United Nations country team ([A/75/787](#)).

II. Consideration of draft resolution [A/C.5/75/L.37](#)

4. At its 15th meeting, on 29 June, the Committee had before it a draft resolution entitled “Financing of the African Union-United Nations Hybrid Operation in Darfur” ([A/C.5/75/L.37](#)), submitted by the Chair of the Committee on the basis of informal consultations coordinated by the representative of Japan.

5. At the same meeting, the Committee adopted draft resolution [A/C.5/75/L.37](#) without a vote (see para. 6).

III. Recommendation of the Fifth Committee

6. The Fifth Committee recommends to the General Assembly the adoption of the following draft resolution:

Financing of the African Union-United Nations Hybrid Operation in Darfur

The General Assembly,

Having considered the reports of the Secretary-General on the financing of the African Union-United Nations Hybrid Operation in Darfur¹ and the related report of the Advisory Committee on Administrative and Budgetary Questions,²

Having also considered the report of the Office of Internal Oversight Services on the evaluation of the relevance, effectiveness and efficiency of the African Union-United Nations Hybrid Operation in Darfur in supporting transition from peacekeeping to peacebuilding in Darfur in collaboration with the United Nations country team,³

Recalling Security Council resolution [1769 \(2007\)](#) of 31 July 2007, by which the Council established the African Union-United Nations Hybrid Operation in Darfur for an initial period of 12 months from 31 July 2007, and the subsequent resolutions by which the Council extended the mandate of the Operation, the latest of which was resolution [2559 \(2020\)](#) of 22 December 2020, by which the Council decided to terminate the mandate of the Operation as of 31 December 2020,

Recalling also its resolution [62/232 A](#) of 22 December 2007 on the financing of the Operation and its subsequent resolutions thereon, the latest of which was resolution [75/251 B](#) of 18 May 2021,

Reaffirming the general principles underlying the financing of United Nations peacekeeping operations, as stated in its resolutions [1874 \(S-IV\)](#) of 27 June 1963, [3101 \(XXVIII\)](#) of 11 December 1973 and [55/235](#) of 23 December 2000,

Mindful of the fact that it is essential to provide the Operation with the financial resources necessary to enable it to fulfil its responsibilities under the relevant resolutions of the Security Council,

Noting the hybrid nature of the Operation, and in that regard stressing the importance of ensuring full coordination of efforts between the African Union and the United Nations at the strategic level, unity of command at the operational level and clear delegation of authority and accountability lines,

1. *Takes note* of the status of contributions to the African Union-United Nations Hybrid Operation in Darfur as at 30 April 2021, including the contributions outstanding in the amount of 168.8 million United States dollars, representing some 1 per cent of the total assessed contributions, notes with concern that only 79 Member States have paid their assessed contributions in full, and urges all other Member States, in particular those in arrears, to ensure payment of their outstanding assessed contributions;

¹ [A/75/865](#) and [A/75/867](#).

² [A/75/822/Add.13](#).

³ [A/75/787](#).

2. *Expresses its appreciation* to those Member States that have paid their assessed contributions in full, and urges all other Member States to make every possible effort to ensure payment of their assessed contributions to the Operation in full;
3. *Expresses concern* at the financial situation with regard to peacekeeping activities, in particular as regards the reimbursements to troop contributors that bear additional burdens owing to overdue payments by Member States of their assessments;
4. *Emphasizes* that all future and existing peacekeeping missions shall be given equal and non-discriminatory treatment in respect of financial and administrative arrangements;
5. *Also emphasizes* that all peacekeeping missions shall be provided with adequate resources for the effective and efficient discharge of their respective mandates;
6. *Requests* the Secretary-General to ensure that proposed peacekeeping budgets are based on the relevant legislative mandates;
7. *Endorses* the conclusions and recommendations contained in the report of the Advisory Committee on Administrative and Budgetary Questions, subject to the provisions of the present resolution, and requests the Secretary-General to ensure their full implementation;
8. *Requests* the Secretary-General to ensure the tripartite nature of the Operation is maintained during the liquidation period;
9. *Notes* the hybrid nature of the Operation, and in that regard stresses the importance of ensuring full coordination of efforts during its drawdown phase between the African Union, the United Nations and the host country;
10. *Recalls* paragraph 8 of the report of the Advisory Committee, expresses concern at the outstanding balance of the Operation, and urges all Member States to fulfil their financial obligations as set out in the Charter of the United Nations on time, in full and without conditions;
11. *Requests* the Secretary-General to include in future mission liquidation plans a risk assessment, mitigation measures to prevent any possible theft of assets and appropriate steps to recover stolen assets, in accordance with the relevant staff and financial regulations and rules;
12. *Recalls* the recommendations of the Board of Auditors relating to the disposal of assets, requests the Secretary-General to review the compliance of the Operation on this matter, and also requests the Secretary-General to determine the appropriate disposal methods in full compliance with relevant regulations and rules;
13. *Emphasizes* the importance of the accountability system of the Secretariat, and requests the Secretary-General to continue to strengthen risk management, transparency and internal controls in the management of peacekeeping budgets in order to facilitate mandate implementation and to report thereon in his next report;
14. *Also emphasizes* the importance of overall budgetary performance in peacekeeping operations, and requests the Secretary-General to continue to improve oversight of the activities of peacekeeping missions and implement the recommendations of the relevant oversight bodies, and in this regard to avoid deficiencies in management and related economic losses with the aim of ensuring full compliance with financial regulations and rules, while giving due regard to the guidance and recommendations of the General Assembly, and to report thereon in the context of the performance reports;
15. *Requests* the Secretary-General to ensure that necessary arrangements are made to transfer residual activities to the Government of the Sudan, the United

Nations country team and the United Nations Integrated Transition Assistance Mission in the Sudan, as appropriate, and to report thereon in the context of the final performance report;

16. *Requests* effective collaboration with relevant United Nations entities during the liquidation process, taking into account lessons learned from previous liquidations, including on effective and early asset and property disposal and mitigation of negative environmental impacts, and encourages the Secretary-General to continue to draw on lessons learned and best practices for future drawdowns and closures;

17. *Acknowledges* the proposed duration of 12 months for liquidation, notes the challenging environment in which the Operation operates, and requests the Secretary-General to ensure that the drawdown and liquidation, as well as the transition of activities to the United Nations Integrated Transition Assistance Mission in the Sudan, are done as swiftly, effectively and efficiently as possible;

18. *Reiterates* the importance of thorough, responsive and advance planning for any mission transition process based on operational drawdown and transition plans that draw on lessons learned and take account of specific circumstances, in consultation with all relevant United Nations system entities, relevant regional and subregional organizations and the host Government, to ensure a timely, efficient and effective transfer of relevant roles, responsibilities and activities, the disposal of assets and property in full compliance with relevant regulations and rules, at minimal loss and at best feasible cost-effective use when responding to changes in the mandate which require the mission to consider options for, prepare or commence mission drawdown or liquidation;

19. *Encourages* the Office of Internal Oversight Services to continue to ensure the oversight, through audits and investigations, of United Nations peacekeeping missions that are closing and to report thereon in its next report;

20. *Welcomes* the conclusion of the framework agreement between the Operation and the Government of the Sudan on 4 March 2021 regarding the civilian end use of team sites and assets handed over to the Government;

21. *Recognizes* the important role played by regional and subregional actors for peacekeeping operations, and in this regard encourages the Secretary-General to continue to deepen the partnership, cooperation and coordination of the United Nations with regional and subregional actors, in accordance with relevant mandates, and to provide information on such deepened engagement in the context of his next report;

22. *Expresses its deep concern* at the delay in the settlement of claims in respect of death and disability;

23. *Recalls* paragraph 11 of the report of the Advisory Committee, and requests the Secretary-General to take measures to address expeditiously any remaining death and disability claims and to report thereon to the General Assembly in the context of his next report;

24. *Notes* the efforts undertaken by the Operation to assist national staff in developing skills and finding employment opportunities in the event of the drawdown and exit of the Operation, and requests the Secretary-General to continue to assist national staff with identifying opportunities for future employment;

25. *Recalls* paragraph 33 of the report of the Advisory Committee, and reiterates its request to the Secretary-General to identify human resources strategies that facilitate the retention of expertise from already onboarded staff, including national staff, until the end of the liquidation period;

26. *Requests* that the Secretary-General continue his ongoing efforts to ensure the attainment of equitable geographical distribution in the Secretariat and to ensure as wide a geographical distribution of staff as possible in all departments and offices and at all levels, including at the Director and higher levels, of the Secretariat, and requests him to report thereon in his next overview report;

27. *Notes with concern* the mid- and long-term impact of the coronavirus disease (COVID-19) pandemic on countries, regions and subregions in conflict, and emphasizes the importance of United Nations peacekeeping operations, where appropriate and within their respective mandates, coordinating with national authorities and other United Nations entities in promoting post-conflict reconstruction, peacebuilding and post-pandemic recovery of countries and regions in conflict, especially those in Africa;

28. *Notes* the progress made in the implementation of the multi-year environmental strategy to reduce the footprint of peacekeeping operations, and requests the Secretary-General to enhance measures for the implementation of the strategy in all peacekeeping missions, in line with the five pillars of the strategy and in accordance with the legislative mandates and particular conditions on the ground and in full compliance with the relevant rules and regulations, and to report thereon in the context of his next overview report;

29. *Recognizes* the increasing security challenges faced by United Nations peacekeepers, re-emphasizes the importance of improving the safety and security of peacekeepers and mission personnel in an integrated manner, including enhanced training and capacity-building, force protection planning for United Nations camps and situational awareness, requests the Secretary-General and host Governments to fulfil the responsibilities under relevant resolutions of the General Assembly and the Security Council to improve the safety and security of United Nations peacekeepers and mission personnel, and requests the Secretary-General to report thereon in his next report, and notes with appreciation the efforts of Member States in promoting the safety and security of United Nations peacekeepers in this regard;

30. *Requests* the Secretary-General to establish clear frameworks and guidelines to determine the solicitation procedure, whether invitation to bid or request for proposal, to be utilized for, inter alia, acquiring different types of goods and services, including aviation services, and to update the United Nations Procurement Manual accordingly;

31. *Also requests* the Secretary-General to take measures to ensure that the Organization conforms to best practices in public procurement with respect to transparency, including by placing additional information in the public domain on the outcome of procurement exercises conducted, including in the area of aviation services, so as to further increase the transparency of the procurement operations of the Organization, and to update the United Nations Procurement Manual accordingly;

32. *Recalls* paragraphs 16 and 18 of its resolution [69/273](#) of 2 April 2015, and in this regard reiterates its request to the Secretary-General that he continue to explore additional innovative ways to promote procurement from developing countries and countries with economies in transition at Headquarters and field offices and to encourage interested local vendors to apply for registration on the Secretariat vendor roster, with a view to broadening its geographical base;

33. *Encourages* the Secretary-General to utilize local materials, capacity and knowledge in the implementation of construction projects for peacekeeping operations, in compliance with the United Nations Procurement Manual;

34. *Requests* the Secretary-General to take necessary measures to ensure the completion of ongoing mine action activities, most specifically surveys, clearance,

verification and certification of remaining team sites and sector offices and to provide updated information in the context of his next report;

35. *Expresses concern* over the allegations of sexual exploitation and abuse reported in peacekeeping missions, and requests the Secretary-General to continue to implement his zero-tolerance policy on sexual exploitation and abuse with regard to all civilian, military and police personnel, and to report thereon in the context of his next report on cross-cutting issues;

36. *Requests* the Secretary-General to take all possible measures to obtain outstanding assessed contributions from member states;

37. *Also requests* the Secretary-General to ensure the full implementation of the relevant provisions of its resolutions [59/296](#), [60/266](#), [61/276](#), [64/269](#), [65/289](#), [66/264](#), [69/307](#) and [70/286](#);

38. *Further requests* the Secretary-General to take all action necessary to ensure that the Operation is administered with a maximum of efficiency and economy;

Budget performance report for the period from 1 July 2019 to 30 June 2020

39. *Takes note* of the report of the Secretary-General on the budget performance of the Operation for the period from 1 July 2019 to 30 June 2020;⁴

Budget estimates for the period from 1 July 2021 to 30 June 2022

40. *Decides* to appropriate to the special account for the African Union-United Nations Hybrid Operation in Darfur the amount of 84,952,600 dollars for the period from 1 July 2021 to 30 June 2022, inclusive of 78,855,900 dollars for the maintenance of the Operation, 4,664,100 dollars for the support account for peacekeeping operations, 860,900 dollars for the United Nations Logistics Base at Brindisi, Italy, and 571,700 dollars for the Regional Service Centre in Entebbe, Uganda;

Financing of the appropriation

41. *Decides* to apportion among Member States the amount of 42,476,300 dollars for the period from 1 July to 31 December 2021 in accordance with the levels updated in its resolution [73/272](#) of 22 December 2018, taking into account the scale of assessments for 2021, as set out in its resolution [73/271](#) of 22 December 2018;

42. *Also decides* that, in accordance with the provisions of its resolution [973 \(X\)](#) of 15 December 1955, there shall be set off against the apportionment among Member States, as provided for in paragraph 41 above, their respective share in the Tax Equalization Fund of 2,930,250 dollars, comprising the estimated staff assessment income of 2,662,250 dollars approved for the Operation, the prorated share of 194,150 dollars of the estimated staff assessment income approved for the support account, the prorated share of 44,650 dollars of the estimated staff assessment income approved for the United Nations Logistics Base and the prorated share of 29,200 dollars of the estimated staff assessment income approved for the Regional Service Centre;

43. *Further decides* to apportion among Member States the amount of 42,476,300 dollars for the period from 1 January to 30 June 2022 in accordance with the scale of assessments for 2022 and the updated levels;⁵

⁴ [A/75/865](#).

⁵ To be adopted by the General Assembly.

44. *Decides* that, in accordance with the provisions of its resolution [973 \(X\)](#) of 15 December 1955, there shall be set off against the apportionment among Member States, as provided for in paragraph 43 above, their respective share in the Tax Equalization Fund of 2,930,250 dollars, comprising the estimated staff assessment income of 2,662,250 dollars approved for the Operation, the prorated share of 194,150 dollars of the estimated staff assessment income approved for the support account, the prorated share of 44,650 dollars of the estimated staff assessment income approved for the United Nations Logistics Base and the prorated share of 29,200 dollars of the estimated staff assessment income approved for the Regional Service Centre;

45. *Also decides* that, for Member States that have fulfilled their financial obligations to the Operation, there shall be set off against their apportionment, as provided for in paragraph 41 above, their respective share of the unencumbered balance and other revenue in the amount of 14,944,900 dollars in respect of the financial period ended 30 June 2020, in accordance with the levels updated in its resolution [73/272](#), taking into account the scale of assessments for 2020, as set out in its resolution [73/271](#);

46. *Further decides* that, for Member States that have not fulfilled their financial obligations to the Operation, there shall be set off against their outstanding obligations their respective share of the unencumbered balance and other revenue in the amount of 14,944,900 dollars in respect of the financial period ended 30 June 2020, in accordance with the scheme set out in paragraph 45 above;

47. *Decides* that the increase of 2,462,900 dollars in the estimated staff assessment income in respect of the financial period ended 30 June 2020 shall be added to the credits in the amount of 14,944,900 dollars referred to in paragraphs 45 and 46 above;

48. *Encourages* the Secretary-General to continue to take additional measures to ensure the safety and security of all personnel participating in the Operation under the auspices of the United Nations, bearing in mind paragraphs 5 and 6 of Security Council resolution [1502 \(2003\)](#) of 26 August 2003;

49. *Invites* voluntary contributions to the Operation in cash and in the form of services and supplies acceptable to the Secretary-General, to be administered, as appropriate, in accordance with the procedure and practices established by the General Assembly;

50. *Decides* to include in the provisional agenda of its seventy-sixth session the item entitled “Financing of the African Union-United Nations Hybrid Operation in Darfur”.