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Programme budget for the biennium 2018–2019

Estimates in respect of special political missions, good offices and other political initiatives authorized by the General Assembly and/or the Security Council*

Thematic cluster III: regional offices, offices in support of political processes and other missions

United Nations Mission to Support the Hudaydah Agreement

Report of the Secretary-General

Summary

The present report contains estimated preliminary resource requirements for the United Nations Mission to Support the Hudaydah Agreement, established by the Security Council by its resolution [2452 \(2019\)](#) of 16 January 2019.

Under the terms of General Assembly resolution [72/264](#) of 24 December 2017, the Secretary-General sought the concurrence of the Advisory Committee on Administrative and Budgetary Questions to enter into commitments in an amount not exceeding \$9,200,600 (net of staff assessment) to meet the most immediate requirements for the Mission for the period from 16 January to 31 March 2019.

The preliminary requirements for the period from 1 April to 30 June 2019 amount to \$17,640,800 (net of staff assessment). Pending the submission of a detailed revised programme budget at the second part of its resumed seventy-third session, the General Assembly is requested to approve the preliminary proposals of the Secretary-General and to authorize him to enter into commitments in an amount not exceeding \$17,640,800 (net of staff assessment) for the Mission for the period from 1 April to 30 June 2019.

* Reissued for technical reasons on 14 March 2019; previously issued under the symbol A/73/784.



United Nations Mission to Support the Hudaydah Agreement

(\$17,640,800)

Background

1. By its resolution [2452 \(2019\)](#) of 16 January 2019, the Security Council decided to establish a special political mission, the United Nations Mission to Support the Hudaydah Agreement, to support the implementation of the agreement on the city of Hudaydah and the ports of Hudaydah, Salif and Ra's Isa as set out in the Stockholm Agreement ([S/2018/1134](#), annex), for an initial period of six months.
2. In the same resolution, the Security Council approved the proposals of the Secretary-General on the composition and operational aspects of the United Nations Mission to Support the Hudaydah Agreement, set out in the annex to his letter of 31 December 2018 addressed to the President of the Council ([S/2019/28](#)), and noted that the Mission will be headed by the Chair of the Redeployment Coordination Committee at the Assistant Secretary-General level, reporting to the Secretary-General through the Special Envoy of the Secretary-General for Yemen and the Under-Secretary-General for Political and Peacebuilding Affairs.
3. As indicated in [S/2019/28](#), the Mission would comprise an initial deployment of up to 75 United Nations monitors and would include additional staff with a range of substantive, administrative and/or support and security expertise, as required for the Mission to fulfil its mandate, subject to the decision of the General Assembly in the context of its consideration of the budget proposal for the United Nations Mission to Support the Hudaydah Agreement.
4. It will be recalled that the Security Council, in its resolution [2451 \(2018\)](#) of 21 December 2018, authorized the Secretary-General to establish and deploy, for an initial period of 30 days, an advance team to begin monitoring and to support and facilitate the immediate implementation of the Stockholm Agreement, including the request for the United Nations to chair the Redeployment Coordination Committee. In this regard, an amount of \$5.4 million is funded under the authority granted to the Secretary-General under paragraph 1 (a) of General Assembly resolution [72/264](#) of 24 December 2017, relating to unforeseen and extraordinary expenses.
5. Under the terms of General Assembly resolution [72/264](#), on 4 February 2019, the Secretary-General sought the concurrence of the Advisory Committee on Administrative and Budgetary Questions to enter into commitments to meet the estimated preliminary resource requirements for start-up activities of the United Nations Mission to Support the Hudaydah Agreement in an amount not exceeding \$9,200,600 (net of staff assessment) for the period from 16 January to 31 March 2019.
6. The resource requirements for the Mission for the period from 1 April to 30 June 2019 are estimated at \$17,640,800 (net of staff assessment). Pending the submission of a detailed revised programme budget at the second part of its resumed seventy-third session, it is proposed that the General Assembly authorize the Secretary-General to enter into commitments in the said amount. Expenditure against the authorized commitments for the period from 1 January to 30 June 2019 will be reported in the context of the detailed revised programme budget in respect of special political missions under section 3, Political affairs, of the programme budget for the biennium 2018–2019, and appropriation, as necessary, will be sought in the context of the same report.

Mandate, objective and planning assumptions

7. The process leading to the establishment of the United Nations Mission to Support the Hudaydah Agreement is shown in table 1 below.

Table 1

<i>Date</i>	<i>Description</i>
21 December 2018	By its resolution 2451 (2018) , the Security Council authorized the Secretary-General to establish and deploy, for an initial period of 30 days, an advance team to begin monitoring and to support and facilitate the immediate implementation of the Stockholm Agreement, including the request for the United Nations to chair the Redeployment Coordination Committee
31 December 2018	An amount of \$5.4 million is funded under the authority granted to the Secretary-General under paragraph 1 (a) of General Assembly resolution 72/264 , relating to unforeseen and extraordinary expenses, to begin monitoring and to support and facilitate the immediate implementation of the Stockholm Agreement
9 January 2019	In his letter addressed to the President of the Security Council (S/2019/28), the Secretary-General submitted his proposal on how the United Nations will support the implementation of the Stockholm Agreement
16 January 2019	By its resolution 2452 (2019) , the Security Council decided to establish a special political mission, the United Nations Mission to Support the Hudaydah Agreement
4 February 2019	The concurrence of the Advisory Committee on Administrative and Budgetary Questions was requested to enter into commitments to meet the estimated preliminary resource requirements of \$9,200,600 (net of staff assessment) for start-up activities for the period from 16 January to 31 March 2019. This excludes pre-mandate requirements of the advance team

8. The mandate entrusted by the Security Council to the United Nations Mission to Support the Hudaydah Agreement is contained in paragraph 2 of resolution [2452 \(2019\)](#) and includes: (a) to lead, and support the functioning of, the Redeployment Coordination Committee, assisted by a secretariat staffed by United Nations personnel, to oversee the governorate-wide ceasefire, redeployment of forces, and mine action operations; (b) to monitor the compliance of the parties to the ceasefire in Hudaydah Governorate and the mutual redeployment of forces from the city of Hudaydah and the ports of Hudaydah, Salif and Ra's Isa; (c) to work with the parties so that the security of the city of Hudaydah and the ports of Hudaydah, Salif, and Ra's Isa is assured by local security forces in accordance with Yemeni law; and (d) to facilitate and coordinate United Nations support to assist the parties to fully implement the Hudaydah Agreement.

9. To that end, the Mission must have a nimble presence designed to monitor the compliance of the parties, and, where possible, establish and assess the facts and

conditions on the ground in an objective manner. The Mission will engage all relevant parties and report to the Secretary-General through his Special Envoy for Yemen and the Under-Secretary-General for Political and Peacebuilding Affairs. In this context, the Mission will contribute to sustaining the fragile political process recently relaunched by the Special Envoy, which would provide important support for his efforts to facilitate an inclusive political process aimed at reaching a negotiated settlement that will bring about a permanent end to the conflict in Yemen.

10. Initial activities to support the mandated objectives have seen the advance team and the Mission immediately deploying into Hudaydah and focusing on direct liaison and engagement with the parties to the conflict, as well as conducting significant planning and operational activities to ensure the availability and establishment of appropriate resources and capacities for the safe, effective and sustainable implementation of the Mission's tasks. In this regard, the Head of Mission and Chair of the Redeployment Coordination Committee conducted multiple and extensive direct engagement activities with counterparts among the parties, including through multiple direct consultative processes, cross-line movements, and the facilitation of a range of confidence-building and operational activities. The Chair of the Redeployment Coordination Committee also conducted engagement activities with a wider range of counterparts, including at the national and regional levels, in support of the mandated tasks. At the same time, mission personnel have provided direct support to these processes through the development of concepts, plans and frameworks for the consideration of the parties, and through the conduct of related observation, monitoring and reporting tasks as mandated by the Security Council.

11. Planning assumptions have been made to ensure that these early initiatives are sustainable and scalable. In this regard, central among these is the assumption of the parties' sustained and demonstrated commitment to the full implementation of and adherence to their obligations to respect the ceasefire, including redeploying forces outside the city of Hudaydah and the ports of Hudaydah, Salif and Ra's Isa, ceasing military reinforcement to the city of Hudaydah, the ports of Hudaydah, Salif and Ra's Isa and the Governorate, and removing military manifestations from the city of Hudaydah, all of which are critical to facilitate a sustained cessation of violence. Overseeing compliance with these commitments will form the basis of the monitoring tasks of the Mission, which must be adequately configured, staffed and equipped to conduct the required observation, monitoring and reporting tasks. During the initial stages of implementation of the Agreement, the Mission must also be capable of engaging with the parties on the definition and implications of the technical details, specifications and requirements expected for their compliance with their obligations.

12. In order to enable this process, it is further anticipated that the parties will provide the appropriate authorization and permission for the United Nations to deploy, transport and utilize the necessary personnel and resources required for mandate implementation. The cooperation of the parties in this regard will ensure the full deployment and sustainable resourcing of the Mission and allow it to reach the required operating capability with the requisite capacities with respect to its safe, secure and effective operation. The deployment and resourcing will include but not be limited to the movement of vehicles, aircraft, communications and other infrastructure, along with protective and security equipment. In order for the Mission to fully deliver on its tasks, it must also be granted full freedom of movement and action for the purposes of executing mandated activities. That freedom of movement and action would see its unimpeded access to areas, units and infrastructure under the parties' control, free movement across frontlines or boundaries at times and places of the Mission's choosing, and assurance of the safe and secure passage of mission personnel throughout the mission area.

13. It is also assumed that, in order for the Mission to deliver its mandate, major combat operations between the parties will not recommence in the Hudaydah Governorate, nor will there be sustained military impediments that would preclude the use of the main supply routes to and from the mission area. Thus far, there has been no sign of such a return to major hostilities, thereby enabling the deployment and support of the advance team and initial mission personnel and resources, however, background violence and crime continue, along with asymmetric threats from non-State actors. The threat of mines and explosive remnants of war also persists in the mission area, requiring a high level of coordination with the parties who are responsible for addressing such threats and with the Yemeni mine action authorities.

14. Taking the issues outlined above into account, the understanding is that appropriate secure infrastructure and assets will be available to mitigate locally the identified threats, as long as the assessed security conditions remain viable for the deployment of the mission personnel. Providing for such infrastructure and assets will require augmentation of the current accommodation absorption capacity to provide secure locations for mission staff and assets and may see the need to draw upon a range of options so as to address immediate and medium-term requirements over time. Such options will be coordinated with, and subject to the assessment and approval of, the relevant United Nations safety and security processes.

15. The provision of appropriate medical treatment and casualty evacuation capacities is deemed a critical enabler for the Mission and for the deployment of internationally provided monitoring personnel. Bearing in mind the currently limited capacities in place, it will be necessary to sustainably deploy sufficient technical and specialist resources to provide appropriate emergency surgical and stabilization capabilities, together with an ability to safely move casualties to higher levels of medical care. Beyond the expertise requirements within Hudaydah, there is also a need for a dedicated evacuation capacity capable of transporting a casualty to regional facilities as needed, with options for both aeromedical evacuation and road transportation.

16. The implementation of the Mission's mandate will require systematic and effective coordination with other United Nations system entities also operating in the area. The counterparts in achieving such coordination will include representatives of the United Nations country team and the Office of the Special Envoy, who may be engaged in activities or support, with a national focus, to components of the Hudaydah Agreement, beyond monitoring tasks. Ensuring coherence across these efforts, visibility across Organizational priorities, resourcing requirements and plans will be a critical aspect of the Mission's functions and will rely on a high level of engagement and consultation with partners across the United Nations country team and beyond.

17. Based on the above-mentioned assumptions and the ongoing assessment of the operating environment and identified needs, it is considered that the establishment of the Mission will be achievable and its tasks able to be conducted in a safe and secure manner. The status of these assumptions will be reviewed continuously with a view to ensuring that the Mission's configuration, posture and capacities are commensurate with the tasks required, while there will be a formal review of the Mission itself at the five-month point, in accordance with Security Council resolution [2452 \(2019\)](#).

Mission profile and cooperation with the Office of the Special Envoy of the Secretary-General for Yemen and other entities

18. By its resolution [2452 \(2019\)](#), the Security Council underlined the importance of close collaboration and coordination among all United Nations system entities operating in Yemen, in order to prevent the duplication of effort and to maximize the leveraging of existing resources. Accordingly, the Mission works closely with the Office of the Special Envoy of the Secretary-General for Yemen, the Resident and Humanitarian Coordinator and the United Nations country team in Yemen. The support of the Office of the Special Envoy has been instrumental during the initial phase of the Mission's work in Hudaydah and will continue to be critical as it moves forward. The administrative and support requirements of the Mission largely draw upon the relevant elements of the mission support component of the Office of the Special Envoy, augmented as necessary, thereby optimizing the use of existing resources on the ground and reducing the need for additional layers of staff.

19. In the above manner, the Mission will maintain the lightest possible footprint, while avoiding any adverse impact on the work of, or support to, those activities undertaken by the Office of the Special Envoy or the wider United Nations country team. Effective coherence and coordination modalities are also in place to ensure the most appropriate and efficient use of resources across the United Nations response to the situation in Hudaydah.

20. The Mission's configuration and approach will include providing ongoing secretariat support to the Redeployment Coordination Committee through the provision of expert advice, guidance and oversight of activities. In addition, the Mission will conduct liaison and coordination activities with the parties and local security forces, in an effort to ensure mandate implementation and appropriate monitoring of compliance by the parties with the terms of the Agreement. The Mission will focus on facilitating and coordinating United Nations support to assist in the implementation of the Agreement. Necessary support and security services will be provided so as to enable execution of the mandated tasks, while a Chief of Staff will support cooperation and coherence across all the components of the Mission.

21. The initial intent for the Mission is for the continued strengthening of a sustainable Redeployment Coordination Committee, with the active participation of the parties under the leadership of the United Nations. The mechanism will provide a joint forum for the ongoing planning, oversight and implementation of redeployment activities across Hudaydah, as well as a modality for active de-escalation measures when needed. Supporting activities by the Mission, in this regard, will include the development of agreements on operating modalities, technical elements and approaches with the parties, the conduct of research and analysis regarding the operating environment, key partners, capacities and information resources, as well as the preparation and deployment of appropriate assets, human and other resources and the establishment of secure physical and information technology infrastructure in Hudaydah.

22. In support of those activities, the Mission will also establish the capacity to liaise and coordinate with the parties to the conflict and other actors so as to ensure situational awareness, coordination and communication and to monitor compliance with the ceasefire and related obligations. Such responsibilities will be executed through the deployment of liaison officers to the parties so as to conduct direct engagement with senior-level operational stakeholders.

23. Direct monitoring and oversight activities will be undertaken by joint monitoring and civilian teams, who will operate throughout the mission area, liaising with counterparts in the parties to monitor their implementation of the Agreement. Similarly, the Mission will establish a capacity to work with parties in their efforts to secure the city of Hudaydah through local security forces. To that end, a centralized capacity to direct, oversee, report on and implement operations will be established, consisting of United Nations monitors and civilian personnel. That body will see dedicated capacities established for direct liaison with the command-level counterparts within the parties, as well as with the local security actors. The monitors and civilian personnel will be supported by an operations management and an analytical capacity, which will be responsible for the planning and oversight of field activities, reporting to the mission headquarters, as well as the collection and analysis of information to ensure effective situational awareness.

24. Field-level liaison and coordination capacities will also be established, consisting of United Nations monitors and civilian personnel. The teams will provide the direct liaison capacity to engage with counterparts among the parties, as well as local security forces and other interlocutors, as needed. They will form the core of the monitoring capacity to observe and establish the compliance of the parties with the Agreement, as well as the relevant capacities and capabilities of local security actors. They will be mobile and they will conduct daily, direct engagement and observation tasks across the mission area while reporting their findings to the operations management and analytical capacity.

25. As noted above, appropriate capacities for medical and casualty evacuation support will also be put in place, including the mounting of a capacity for the provision of surgical and aeromedical evacuation functions.

26. The Mission must be capable of securely operating across the Hudaydah Governorate, communicating with the parties and other stakeholders and enabling a coherent approach to the work of the Organization in the Governorate. Those efforts must, in turn, be effectively coordinated with the political endeavours of the Special Envoy and his Office, to which the Mission reports, and also with the wider humanitarian response being delivered by the United Nations country team and related bodies. Reports on such activities and on the compliance of the parties to the Agreement must also be submitted to the Security Council, on a regular basis, in an impartial and transparent manner, so as to enable the deliberations of the Council on the status of the Agreement.

27. The Mission will also work closely with and draw upon the support of the existing United Nations presence in the area, where appropriate, while relying on the technical capabilities and expertise of the Office of the Special Envoy for Yemen. Where space is available, the United Nations country team can benefit from the Mission's services, including as regards accommodation and air transport. In this connection, clear cost recovery mechanisms will be established to recover the full cost associated with any services rendered.

Resource requirements for the period from 1 April to 30 June 2019

28. The total requirements for the Mission for the period from 1 April to 30 June 2019 amount to \$17,640,800 (net of staff assessment), which would provide for the phased deployment of 75 United Nations monitors, 20 government-provided personnel and 105 civilian staff, as well as start-up costs for accommodation and logistical capacities. The requirements are summarized in tables 2 and 3.

Table 2
Financial resources

(Thousands of United States dollars)

Category	Requirements for 16 January–31 March 2019		Requirements for 1 April–30 June 2019	Estimated requirements for the period from 16 January to 30 June 2019
	Appropriations	Estimated expenditures ^a	Estimated requirements	
	(1)	(2)	(3)	(4)=(2)+(3)
Observers	–	138.2	411.8	550.0
Civilian personnel costs	–	422.4	1 924.1	2 346.5
Operational costs	–	8 640.0	15 304.9	23 944.9
Total (net of staff assessment)	–	9 200.6	17 640.8	26 841.4

^a Request for the concurrence of the Advisory Committee on Administrative and Budgetary Questions to enter into commitments submitted on 4 February 2019.

Table 3
Proposed positions for the period from 1 April to 30 June 2019

	Professional and higher categories							General Service and related categories			National staff			Total Grand total	
	ASG	D-2	D-1	P-5	P-4	P-3	P-2/1	Total	Field Service	General Service	Total inter- national	National Professional Officer	Local level		Total national
Mission	1	1	1	5	10	18	–	36	31	–	67	3	33	36	103
Backstopping	–	–	–	–	1	–	1	2	–	–	2	–	–	–	2
Total	1	1	1	5	11	18	1	38	31	–	69	3	33	36	105

Abbreviation: ASG, Assistant Secretary-General.

29. The estimated requirements for the Mission for the period from 1 April to 30 June 2019 amount to \$17,640,800 (net of staff assessment) and provide for 75 United Nations monitors (\$411,800), resources for civilian personnel (\$1,924,100) for 105 positions (1 ASG, 1 D-2, 1 D-1, 5 P-5, 11 P-4, 18 P-3, 1 P-2, 31 Field Service, 3 National Professional Officers, 33 General Service (Local level)) and 20 government-provided personnel, as well as for operational requirements (\$15,304,900). The estimated operational costs comprise resources for official travel (\$459,400); facilities and infrastructure (\$6,246,500), including the rental of premises and a marine vessel for the Mission in Hudaydah and security services; ground transportation (\$36,900), including the repairs and maintenance of the armoured vehicles; air operations (\$3,732,000), including the rental of one fixed-wing aircraft and one rotary-wing aircraft; information and communications technology (\$2,690,200) for the acquisition of the information technology equipment and telecommunications services; medical (\$1,519,400) for the use of a private contractor to provide medical services to mission personnel; and other supplies, services and equipment (\$620,500), including freight and related costs.

30. During the period, in relation to the implementation of Security Council resolution 2452 (2019), it is proposed that 105 positions and 20 government-provided personnel be established in the United Nations Mission to Support the Hudaydah Agreement. A total of 45 positions are proposed for the substantive component, of which one P-4 position would be based at United Nations Headquarters for

backstopping in the Department of Political and Peacebuilding Affairs, and the remaining 44 would be based in the field. A total of 26 positions are proposed for the security component, all based in the field, and 34 positions are proposed for the mission support component, of which one P-2 position would be based at United Nations Headquarters for backstopping in the Department of Operational Support, and the remaining 33 positions would be based in the field. Up to 75 United Nations monitors would be deployed during the period to support the implementation of the mandate.

31. Further information is provided in annexes I and II to the present report.

Extrabudgetary resources

32. No extrabudgetary resources are projected for the Mission during the period from 1 April to 30 June 2019.

Action requested of the General Assembly

33. **Pending the submission of a detailed revised programme budget during the second part of its resumed seventy-third session, the General Assembly is requested to approve the preliminary proposals of the Secretary-General and to authorize the Secretary-General to enter into commitments for the United Nations Mission to Support the Hudaydah Agreement in an amount not exceeding \$17,640,800 (net of staff assessment) for the period from 1 April to 30 June 2019.**

Annex I

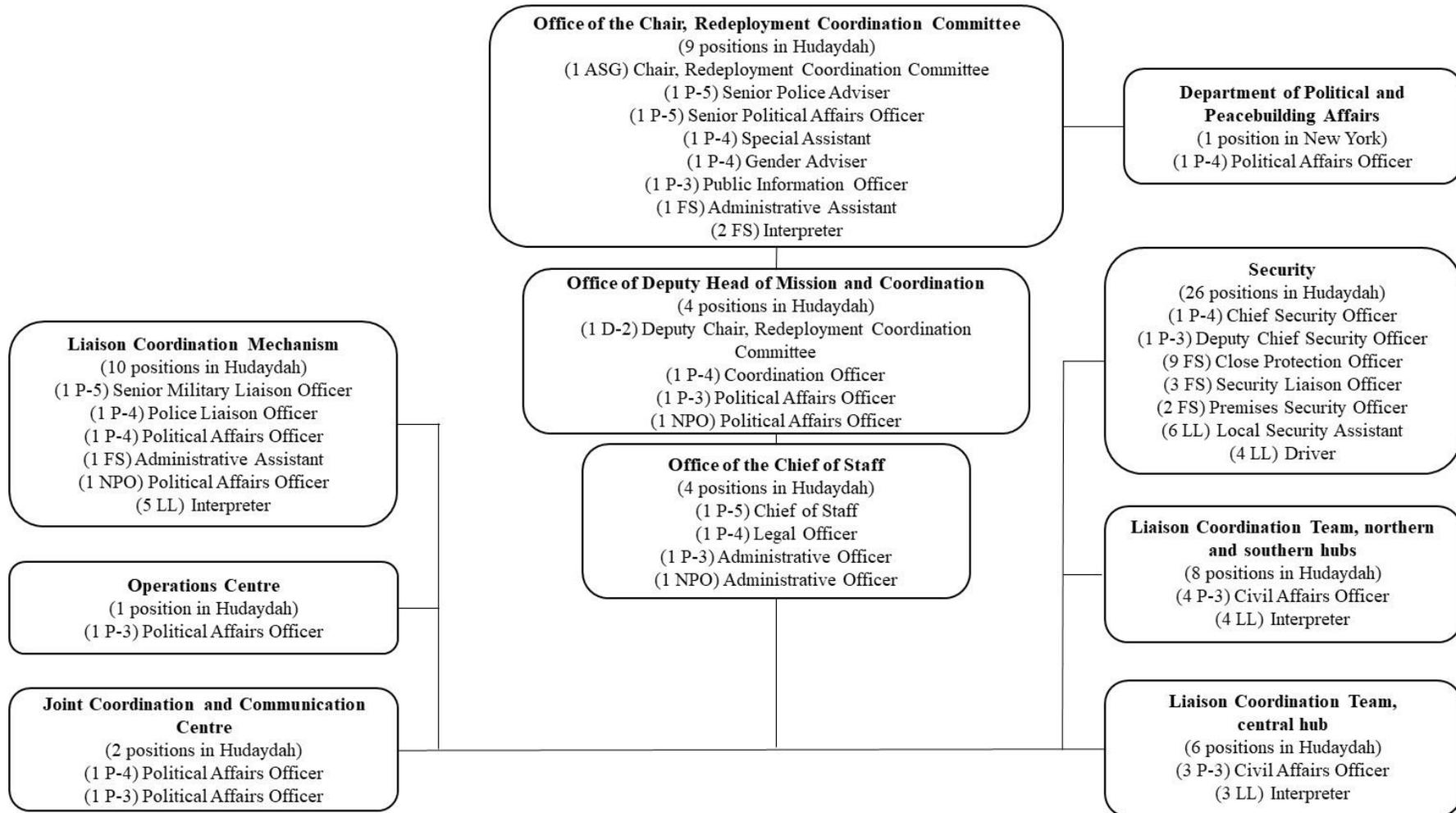
Summary of proposed staffing requirements for the United Nations Mission to Support the Hudaydah Agreement for the period from 1 April to 30 June 2019

	<i>Professional and higher categories</i>								<i>General Service and related categories</i>			<i>National staff</i>			<i>United Nations Volunteers</i>	<i>Grand total</i>
	<i>USG</i>	<i>ASG</i>	<i>D-2</i>	<i>D-1</i>	<i>P-5</i>	<i>P-4</i>	<i>P-3</i>	<i>P-2</i>	<i>Total</i>	<i>Field Service</i>	<i>General Service</i>	<i>Total inter-national</i>	<i>National Professional Officer</i>	<i>Local level</i>		
Hudaydah	–	1	1	–	4	10	14	–	30	25	–	55	3	30	–	88
Sana'a	–	–	–	–	–	–	1	–	1	3	–	4	–	2	–	6
Amman	–	–	–	1	1	–	3	–	5	1	–	6	–	1	–	7
Djibouti	–	–	–	–	–	–	–	–	–	2	–	2	–	–	–	2
New York	–	–	–	–	–	1	–	1	2	–	–	2	–	–	–	2
Total	–	1	1	1	5	11	18	1	38	31	–	69	3	33	–	105

Abbreviations: USG, Under-Secretary-General; ASG, Assistant Secretary-General.

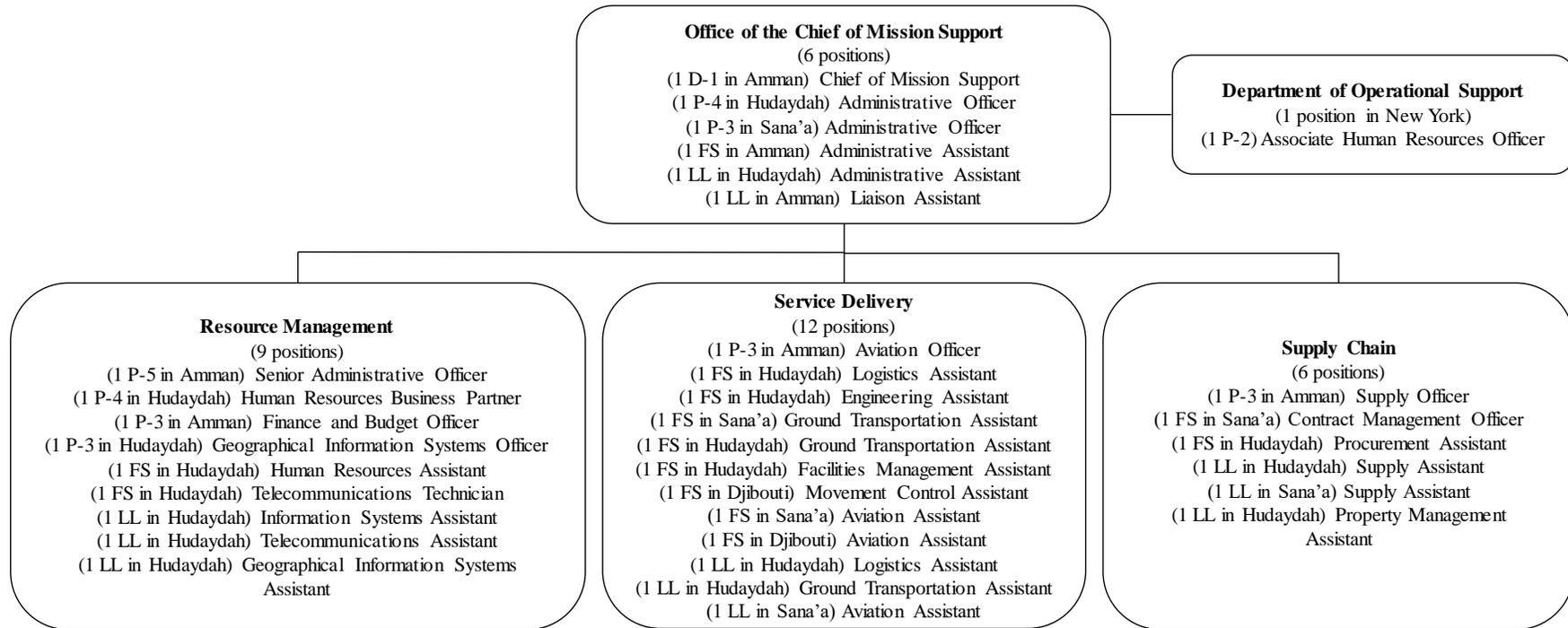
Annex II

A. Organizational chart of the United Nations Mission to Support the Hudaydah Agreement for the period from 1 April to 30 June 2019 – substantive component



Abbreviations: ASG, Assistant Secretary-General; FS, Field Service; LL, Local level; NPO, National Professional Officer.

B. Organizational chart of the United Nations Mission to Support the Hudaydah Agreement for the period from 1 April to 30 June 2019 – mission support component



Abbreviations: FS, Field Service; LL, Local level.