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Seventy-first session  
Agenda item 101

## **The risk of nuclear proliferation in the Middle East**

### **Report of the First Committee**

*Rapporteur:* Mr. Darren **Hansen** (Australia)

#### **I. Introduction**

1. The item entitled “The risk of nuclear proliferation in the Middle East” was included in the provisional agenda of the seventy-first session of the General Assembly in accordance with Assembly resolution [70/70](#) of 7 December 2015.
2. At its 2nd plenary meeting, on 16 September 2016, the General Assembly, on the recommendation of the General Committee, decided to include the item in its agenda and to allocate it to the First Committee.
3. At its 1st meeting, on 30 September 2016, the First Committee decided to hold a general debate on all disarmament and international security items allocated to it, namely, items 89 to 105. At its 2nd to 9th meetings, from 3 to 7 and from 10 to 12 October, the Committee held a general debate on those items. At its 8th meeting, on 11 October, the Committee had an exchange with the Deputy to the High Representative for Disarmament Affairs on follow-up of resolutions and decisions adopted by the Committee at previous sessions and presentation of reports. At its 10th meeting, on 13 October, the Committee had an exchange with the High Representative for Disarmament Affairs and other high-level officials in the field of arms control and disarmament. The Committee also held 13 meetings (10th to 22nd), on 13 and 14, from 17 to 21 and from 24 to 27 October, for thematic discussions and panel exchanges with independent experts. At those meetings, as well as during the action phase, draft resolutions were introduced and considered. The Committee took action on all draft resolutions and decisions at the 22nd to 26th meetings, on 27 and 28 October and from 31 October to 2 November.<sup>1</sup>

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<sup>1</sup> For an account of the Committee’s discussion of the item, see [A/C.1/71/PV.2](#), [A/C.1/71/PV.3](#), [A/C.1/71/PV.4](#), [A/C.1/71/PV.5](#), [A/C.1/71/PV.6](#), [A/C.1/71/PV.7](#), [A/C.1/71/PV.8](#), [A/C.1/71/PV.9](#), [A/C.1/71/PV.10](#), [A/C.1/71/PV.11](#), [A/C.1/71/PV.12](#), [A/C.1/71/PV.13](#), [A/C.1/71/PV.14](#), [A/C.1/71/PV.15](#), [A/C.1/71/PV.16](#), [A/C.1/71/PV.17](#), [A/C.1/71/PV.18](#), [A/C.1/71/PV.19](#), [A/C.1/71/PV.20](#), [A/C.1/71/PV.21](#), [A/C.1/71/PV.22](#), [A/C.1/71/PV.23](#), [A/C.1/71/PV.24](#), [A/C.1/71/PV.25](#) and [A/C.1/71/PV.26](#).



4. For its consideration of the item, the Committee had before it the report of the Secretary-General on the risk of nuclear proliferation in the Middle East (A/71/135 (Part II)).

## II. Consideration of draft resolutions A/C.1/71/L.2 and Rev.1

5. At the 12th meeting, on 17 October, the representative of Egypt, on behalf of Algeria, Angola, Bahrain, the Comoros, Djibouti, Egypt (on behalf of the States Members of the United Nations that are members of the League of Arab States), Iraq, Jordan, Kuwait, Lebanon, Libya, Mauritania, Morocco, Oman, Qatar, Samoa, Saudi Arabia, Somalia, the Sudan, Tunisia, the United Arab Emirates, Yemen and the State of Palestine, introduced a draft resolution entitled “The risk of nuclear proliferation in the Middle East” (A/C.1/71/L.2).

6. At its 25th meeting, on 1 November, the Committee had before it a revised draft resolution (A/C.1/71/L.2/Rev.1).

7. At the same meeting, the Committee voted on draft resolution A/C.1/71/L.2/Rev.1, as follows:

(a) The fifth preambular paragraph was retained by a recorded vote of 165 to 2, with 2 abstentions. The voting was as follows:

*In favour:*

Afghanistan, Albania, Algeria, Andorra, Angola, Antigua and Barbuda, Argentina, Armenia, Australia, Austria, Azerbaijan, Bahamas, Bahrain, Bangladesh, Barbados, Belarus, Belgium, Belize, Benin, Bolivia (Plurinational State of), Bosnia and Herzegovina, Botswana, Brazil, Brunei Darussalam, Bulgaria, Burkina Faso, Cabo Verde, Cambodia, Canada, Chad, Chile, China, Colombia, Costa Rica, Côte d’Ivoire, Croatia, Cuba, Cyprus, Czechia, Democratic Republic of the Congo, Denmark, Djibouti, Dominican Republic, Ecuador, Egypt, El Salvador, Equatorial Guinea, Eritrea, Estonia, Ethiopia, Fiji, Finland, France, Georgia, Germany, Ghana, Greece, Grenada, Guatemala, Guinea, Guinea-Bissau, Guyana, Haiti, Honduras, Hungary, Iceland, Indonesia, Iran (Islamic Republic of), Iraq, Ireland, Italy, Jamaica, Japan, Jordan, Kenya, Kuwait, Kyrgyzstan, Lao People’s Democratic Republic, Latvia, Lebanon, Lesotho, Liberia, Libya, Liechtenstein, Lithuania, Luxembourg, Madagascar, Malawi, Malaysia, Maldives, Mali, Malta, Mauritania, Mexico, Monaco, Mongolia, Montenegro, Morocco, Mozambique, Myanmar, Namibia, Nepal, Netherlands, New Zealand, Nicaragua, Niger, Nigeria, Norway, Oman, Palau, Panama, Papua New Guinea, Paraguay, Peru, Philippines, Poland, Portugal, Qatar, Republic of Korea, Republic of Moldova, Romania, Russian Federation, Rwanda, Saint Kitts and Nevis, Saint Lucia, Samoa, San Marino, Saudi Arabia, Senegal, Serbia, Sierra Leone, Singapore, Slovakia, Slovenia, South Africa, Spain, Sri Lanka, Sudan, Suriname, Sweden, Switzerland, Syrian Arab Republic, Tajikistan, Thailand, the former Yugoslav Republic of Macedonia, Timor-Leste, Togo, Tonga, Trinidad and Tobago, Tunisia, Turkey, Turkmenistan, Uganda, Ukraine, United Arab Emirates, United Kingdom of Great Britain and Northern Ireland, United Republic of Tanzania, United States of America, Uruguay, Uzbekistan, Venezuela (Bolivarian Republic of), Viet Nam, Yemen, Zambia, Zimbabwe.

*Against:*

India, Israel.

*Abstaining:*

Bhutan, Pakistan.

(b) The sixth preambular paragraph was retained by a recorded vote of 163 to 2, with 2 abstentions. The voting was as follows:

*In favour:*

Afghanistan, Albania, Algeria, Andorra, Angola, Antigua and Barbuda, Argentina, Armenia, Australia, Austria, Azerbaijan, Bahamas, Bahrain, Bangladesh, Barbados, Belarus, Belgium, Belize, Benin, Bolivia (Plurinational State of), Bosnia and Herzegovina, Botswana, Brazil, Brunei Darussalam, Bulgaria, Burkina Faso, Cabo Verde, Cambodia, Canada, Chad, Chile, China, Colombia, Costa Rica, Côte d'Ivoire, Croatia, Cuba, Cyprus, Czechia, Democratic Republic of the Congo, Denmark, Djibouti, Dominican Republic, Ecuador, Egypt, El Salvador, Eritrea, Estonia, Ethiopia, Fiji, Finland, France, Georgia, Germany, Ghana, Greece, Grenada, Guatemala, Guinea, Guinea-Bissau, Guyana, Haiti, Honduras, Hungary, Iceland, Indonesia, Iran (Islamic Republic of), Iraq, Ireland, Italy, Jamaica, Japan, Jordan, Kenya, Kuwait, Kyrgyzstan, Lao People's Democratic Republic, Latvia, Lebanon, Lesotho, Liberia, Libya, Liechtenstein, Lithuania, Luxembourg, Madagascar, Malawi, Malaysia, Maldives, Mali, Malta, Mauritania, Mexico, Monaco, Mongolia, Montenegro, Morocco, Mozambique, Myanmar, Namibia, Nepal, Netherlands, New Zealand, Nicaragua, Niger, Nigeria, Norway, Oman, Palau, Panama, Papua New Guinea, Paraguay, Peru, Philippines, Poland, Portugal, Qatar, Republic of Korea, Republic of Moldova, Romania, Russian Federation, Rwanda, Saint Kitts and Nevis, Saint Lucia, San Marino, Saudi Arabia, Senegal, Serbia, Sierra Leone, Singapore, Slovakia, Slovenia, South Africa, Spain, Sri Lanka, Sudan, Suriname, Sweden, Switzerland, Syrian Arab Republic, Tajikistan, Thailand, the former Yugoslav Republic of Macedonia, Timor-Leste, Togo, Tonga, Trinidad and Tobago, Tunisia, Turkey, Turkmenistan, Uganda, Ukraine, United Arab Emirates, United Kingdom of Great Britain and Northern Ireland, United Republic of Tanzania, United States of America, Uruguay, Uzbekistan, Venezuela (Bolivarian Republic of), Viet Nam, Yemen, Zambia, Zimbabwe.

*Against:*

India, Israel.

*Abstaining:*

Bhutan, Pakistan.

(c) Draft resolution [A/C.1/71/L.2/Rev.1](#), as a whole, was adopted by a recorded vote of 147 to 6, with 21 abstentions (see para. 8). The voting was as follows:<sup>2</sup>

<sup>2</sup> The delegations of Namibia and Somalia subsequently informed the Secretariat that they had intended to vote in favour.

*In favour:*

Afghanistan, Albania, Algeria, Andorra, Angola, Antigua and Barbuda, Argentina, Armenia, Austria, Azerbaijan, Bahamas, Bahrain, Bangladesh, Barbados, Belarus, Belize, Benin, Bhutan, Bolivia (Plurinational State of), Bosnia and Herzegovina, Botswana, Brazil, Brunei Darussalam, Bulgaria, Burkina Faso, Cabo Verde, Cambodia, Central African Republic, Chad, Chile, China, Colombia, Congo, Costa Rica, Croatia, Cuba, Cyprus, Democratic People's Republic of Korea, Democratic Republic of the Congo, Djibouti, Dominican Republic, Ecuador, Egypt, El Salvador, Eritrea, Estonia, Fiji, Finland, Gabon, Georgia, Ghana, Greece, Grenada, Guatemala, Guinea, Guinea-Bissau, Guyana, Honduras, Iceland, Indonesia, Iran (Islamic Republic of), Iraq, Ireland, Jamaica, Japan, Jordan, Kazakhstan, Kenya, Kuwait, Kyrgyzstan, Lao People's Democratic Republic, Latvia, Lebanon, Lesotho, Liberia, Libya, Liechtenstein, Madagascar, Malaysia, Maldives, Mali, Malta, Mauritania, Mauritius, Mexico, Mongolia, Montenegro, Morocco, Mozambique, Myanmar, Nepal, New Zealand, Nicaragua, Niger, Nigeria, Norway, Oman, Pakistan, Panama, Papua New Guinea, Paraguay, Peru, Philippines, Portugal, Qatar, Republic of Korea, Republic of Moldova, Russian Federation, Saint Kitts and Nevis, Saint Lucia, Samoa, San Marino, Saudi Arabia, Senegal, Serbia, Sierra Leone, Singapore, Slovakia, Slovenia, South Africa, Spain, Sri Lanka, Sudan, Suriname, Sweden, Switzerland, Syrian Arab Republic, Tajikistan, Thailand, the former Yugoslav Republic of Macedonia, Timor-Leste, Togo, Trinidad and Tobago, Tunisia, Turkey, Turkmenistan, Uganda, Ukraine, United Arab Emirates, United Republic of Tanzania, Uruguay, Uzbekistan, Venezuela (Bolivarian Republic of), Viet Nam, Yemen, Zambia, Zimbabwe.

*Against:*

Canada, Israel, Micronesia (Federated States of), Namibia, Palau, United States of America.

*Abstaining:*

Australia, Belgium, Cameroon, Côte d'Ivoire, Czechia, Denmark, Ethiopia, France, Germany, Hungary, India, Italy, Lithuania, Luxembourg, Malawi, Monaco, Netherlands, Poland, Romania, Rwanda, United Kingdom of Great Britain and Northern Ireland.

### III. Recommendation of the First Committee

8. The First Committee recommends to the General Assembly the adoption of the following draft resolution:

#### **The risk of nuclear proliferation in the Middle East**

*The General Assembly,*

*Bearing in mind* its relevant resolutions, the latest of which is resolution [70/70](#) of 7 December 2015,

*Taking note* of the relevant resolutions adopted by the General Conference of the International Atomic Energy Agency, the latest of which is resolution GC(60)/RES/15, adopted on 29 September 2016,

*Cognizant* that the proliferation of nuclear weapons in the region of the Middle East would pose a serious threat to international peace and security,

*Mindful* of the immediate need for placing all nuclear facilities in the region of the Middle East under full-scope safeguards of the Agency,

*Recalling* the decision on principles and objectives for nuclear non-proliferation and disarmament adopted by the 1995 Review and Extension Conference of the Parties to the Treaty on the Non-Proliferation of Nuclear Weapons on 11 May 1995,<sup>1</sup> in which the Conference urged universal adherence to the Treaty on the Non-Proliferation of Nuclear Weapons<sup>2</sup> as an urgent priority and called upon all States not yet parties to the Treaty to accede to it at the earliest date, particularly those States that operate unsafeguarded nuclear facilities,

*Recognizing with satisfaction* that, in the Final Document of the 2000 Review Conference of the Parties to the Treaty on the Non-Proliferation of Nuclear Weapons,<sup>3</sup> the Conference undertook to make determined efforts towards the achievement of the goal of universality of the Treaty, called upon those remaining States not parties to the Treaty to accede to it, thereby accepting an international legally binding commitment not to acquire nuclear weapons or nuclear explosive devices and to accept Agency safeguards on all their nuclear activities, and underlined the necessity of universal adherence to the Treaty and of strict compliance by all parties with their obligations under the Treaty,

*Recalling* the resolution on the Middle East adopted by the 1995 Review and Extension Conference of the Parties to the Treaty on 11 May 1995,<sup>1</sup> in which the Conference noted with concern the continued existence in the Middle East of unsafeguarded nuclear facilities, reaffirmed the importance of the early realization of universal adherence to the Treaty, and called upon all States in the Middle East

<sup>1</sup> See *1995 Review and Extension Conference of the Parties to the Treaty on the Non-Proliferation of Nuclear Weapons, Final Document, Part I* ([NPT/CONF.1995/32](#) (Part I) and Corr.2), annex.

<sup>2</sup> United Nations, *Treaty Series*, vol. 729, No. 10485.

<sup>3</sup> *2000 Review Conference of the Parties to the Treaty on the Non-Proliferation of Nuclear Weapons, Final Document*, vols. I-III ([NPT/CONF.2000/28](#) (Parts I-IV)).

that had not yet done so, without exception, to accede to the Treaty as soon as possible and to place all their nuclear facilities under full-scope Agency safeguards,

*Acknowledging* that, in the Final Document of the 2010 Review Conference of the Parties to the Treaty on the Non-Proliferation of Nuclear Weapons,<sup>4</sup> the Conference emphasized the importance of a process leading to full implementation of the 1995 resolution on the Middle East and decided, inter alia, that the Secretary-General of the United Nations and the co-sponsors of the 1995 resolution, in consultation with the States of the region, would convene a conference in 2012, to be attended by all States of the Middle East, on the establishment of a Middle East zone free of nuclear weapons and all other weapons of mass destruction, on the basis of arrangements freely arrived at by the States of the region, and with the full support and engagement of the nuclear-weapon States,

*Expressing regret and concern* that the conference was not convened in 2012 as mandated and that little progress has been achieved towards the implementation of the resolution on the Middle East adopted by the 1995 Review and Extension Conference of the Parties to the Treaty,

*Noting*, in this context, the relevant resolutions of the League of Arab States aiming at the establishment of a Middle East zone free of nuclear weapons and all other weapons of mass destruction,

*Taking note with appreciation* of the report of the Secretary-General,<sup>5</sup>

*Recalling* that Israel remains the only State in the Middle East that has not yet become a party to the Treaty,

*Concerned* about the threats posed by the proliferation of nuclear weapons to the security and stability of the Middle East region,

*Stressing* the importance of taking confidence-building measures, in particular the establishment of a nuclear-weapon-free zone in the Middle East, in order to enhance peace and security in the region and to consolidate the global non-proliferation regime,

*Emphasizing* the need for all parties directly concerned to seriously consider taking the practical and urgent steps required for the implementation of the proposal to establish a nuclear-weapon-free zone in the region of the Middle East in accordance with the relevant resolutions of the General Assembly and, as a means of promoting this objective, inviting the countries concerned to adhere to the Treaty and, pending the establishment of the zone, to agree to place all their nuclear activities under Agency safeguards,

*Noting* that 183 States have signed the Comprehensive Nuclear-Test-Ban Treaty,<sup>6</sup> including a number of States in the region,

1. *Recalls* the conclusions on the Middle East of the 2010 Review Conference of the Parties to the Treaty on the Non-Proliferation of Nuclear

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<sup>4</sup> 2010 Review Conference of the Parties to the Treaty on the Non-Proliferation of Nuclear Weapons, Final Document, vols. I-III (NPT/CONF.2010/50 (Vols. I-III)).

<sup>5</sup> A/71/135 (Part II).

<sup>6</sup> See resolution 50/245 and A/50/1027.

Weapons,<sup>7</sup> and calls for the speedy and full implementation of the commitments contained therein;

2. *Stresses* that the resolution on the Middle East adopted by the 1995 Review and Extension Conference of the Parties to the Treaty<sup>1</sup> is an essential element of the outcome of the 1995 Conference and of the basis on which the Treaty was indefinitely extended without a vote in 1995;

3. *Reiterates* that the resolution on the Middle East adopted by the 1995 Review and Extension Conference of the Parties to the Treaty remains valid until its goals and objectives are achieved;

4. *Calls for* immediate steps towards the full implementation of that resolution;

5. *Reaffirms* the importance of Israel's accession to the Treaty on the Non-Proliferation of Nuclear Weapons<sup>2</sup> and placement of all its nuclear facilities under comprehensive International Atomic Energy Agency safeguards, in realizing the goal of universal adherence to the Treaty in the Middle East;

6. *Calls upon* that State to accede to the Treaty without further delay, not to develop, produce, test or otherwise acquire nuclear weapons, to renounce possession of nuclear weapons and to place all its unsafeguarded nuclear facilities under full-scope Agency safeguards as an important confidence-building measure among all States of the region and as a step towards enhancing peace and security;

7. *Requests* the Secretary-General to report to the General Assembly at its seventy-second session on the implementation of the present resolution;

8. *Decides* to include in the provisional agenda of its seventy-second session the item entitled "The risk of nuclear proliferation in the Middle East".

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<sup>7</sup> 2010 Review Conference of the Parties to the Treaty on the Non-Proliferation of Nuclear Weapons, Final Document, vol. I (NPT/CONF.2010/50 (Vol. I)), part I, Conclusions and recommendations for follow-on actions, sect. IV.