

**Sixty-ninth session**

Agenda item 131

Review of the efficiency of the administrative and financial functioning of the United Nations**Report of the Fifth Committee***Rapporteur:* Mr. Matthias **Dettling** (Switzerland)**I. Introduction**

1. At its 2nd plenary meeting, on 19 September 2014, the General Assembly, on the recommendation of the General Committee, decided to include in the agenda of its sixty-ninth session the item entitled “Review of the efficiency of the administrative and financial functioning of the United Nations” and to allocate it to the Fifth Committee.

2. The Fifth Committee considered the item at its 15th, 26th and resumed 27th meetings, on 19 November and 23 and 29 December 2014. Statements and observations made in the course of the Committee’s consideration of the item are reflected in the relevant summary records ([A/C.5/69/SR.15](#), 26 and 27/Add.1).

3. For its consideration of the item, the Committee had before it the following documents:

(a) Report of the Secretary-General on the proposed programme budget outline for the biennium 2016-2017 ([A/69/416](#));

(b) Related report of the Advisory Committee on Administrative and Budgetary Questions ([A/69/556](#)).

II. Consideration of proposals

4. At its 26th meeting, on 23 December 2014, the Committee had before it a draft resolution entitled “Proposed programme budget outline for the biennium 2016-2017” ([A/C.5/69/L.10](#)), submitted by the representative of the Plurinational State of

* Reissued for technical reasons on 15 January 2015.



Bolivia, on behalf of the States Members of the United Nations that are members of the Group of 77 and China.

5. At the resumed 27th meeting, on 29 December 2014, the representative of the Plurinational State of Bolivia, on behalf of the States Members of the United Nations that are members of the Group of 77 and China, withdrew draft resolution [A/C.5/69/L.10](#).

A. Draft resolution [A/C.5/69/L.28](#)

6. At its resumed 27th meeting, on 29 December 2014, the Committee had before it a draft resolution entitled “Proposed programme budget outline for the biennium 2016-2017” ([A/C.5/69/L.28](#)), submitted by the Chair of the Committee on the basis of informal consultations coordinated by the representative of Uruguay.

7. At the same meeting, the Committee adopted draft resolution [A/C.5/69/L.28](#) without a vote (see para. 10).

B. Draft decision [A/C.5/69/L.29](#)

8. At its resumed 27th meeting, on 29 December 2014, the Committee had before it a draft decision entitled “Questions deferred for future consideration” ([A/C.5/69/L.29](#)), submitted by the Chair of the Committee.

9. At the same meeting, the Committee adopted draft decision [A/C.5/69/L.29](#) without a vote (see para. 11).

III. Recommendations of the Fifth Committee

10. The Fifth Committee recommends to the General Assembly the adoption of the following draft resolution:

Proposed programme budget outline for the biennium 2016-2017

The General Assembly,

Reaffirming its resolution 41/213 of 19 December 1986, in which it requested the Secretary-General to submit, in off-budget years, an outline of the proposed programme budget for the following biennium,

Reaffirming also section VI of its resolution 45/248 B of 21 December 1990,

Reaffirming further rule 153 of its rules of procedure,

Recalling its resolution 58/269 of 23 December 2003,

Recalling also section ___ of its resolution ___ of __ December 2014,

Having considered the report of the Secretary-General on the proposed programme budget outline for the biennium 2016-2017¹ and the recommendations contained in the related report of the Advisory Committee on Administrative and Budgetary Questions,²

1. *Takes note* of the report of the Secretary-General;¹
2. *Endorses* the observations and recommendations contained in the report of the Advisory Committee on Administrative and Budgetary Questions;²
3. *Reaffirms* that the budget outline should provide a greater level of predictability of resources required for the following biennium and promote greater involvement of Member States in the budgetary process, thereby facilitating the broadest possible agreement on the programme budget;
4. *Also reaffirms* that the proposed programme budget outline shall contain an indication of the following:
 - (a) A preliminary estimate of resources needed to accommodate the proposed programme of activities during the biennium;
 - (b) Priorities, reflecting general trends of a broad sectoral nature;
 - (c) Real growth, positive or negative, compared with the previous budget;
 - (d) Size of the contingency fund expressed as a percentage of the overall level of resources;
5. *Stresses* that the budget outline is a preliminary estimate of resources;
6. *Decides* that the preliminary estimate of resources for the proposed programme budget for the biennium 2016-2017 should therefore include a provision for special political missions, in the amount of 1,130,400,000 United States dollars, which should be reflected in the proposed programme budget for the biennium

¹ A/69/416.

² A/69/556.

2016-2017, and that additional requirements shall continue to be treated in accordance with the provisions of General Assembly resolution 41/213;

7. *Invites* the Secretary-General to prepare his proposed programme budget for the biennium 2016-2017 on the basis of a preliminary estimate of 5,558,395,600 dollars at revised 2014-2015 rates;

8. *Decides* that the proposed programme budget for the biennium 2016-2017 shall contain provisions for recosting on the basis of the existing methodology;

9. *Also decides* that the priorities for the biennium 2016-2017 shall be the following:

(a) Promotion of sustained economic growth and sustainable development in accordance with the relevant resolutions of the General Assembly and recent United Nations conferences;

(b) Maintenance of international peace and security;

(c) Development of Africa;

(d) Promotion of human rights;

(e) Effective coordination of humanitarian assistance efforts;

(f) Promotion of justice and international law;

(g) Disarmament;

(h) Drug control, crime prevention and combating international terrorism in all its forms and manifestations;

10. *Requests* the Secretary-General to reflect the priorities outlined in paragraph 9 above when presenting the proposed programme budget for the biennium 2016-2017;

11. *Reaffirms* that the budget proposals of the Secretary-General should reflect resource levels commensurate with mandates for their full, efficient and effective implementation;

12. *Also reaffirms* its request to the Secretary-General to propose, in future budget submissions, measures to offset budget increases, wherever possible, in particular through more efficient back-office activities, services, functions and structures, without undermining the implementation of mandated programme activities;

13. *Decides* that the contingency fund shall be set at the level of 0.75 per cent of the preliminary estimate, namely, at 41,687,967 dollars, that this amount shall be in addition to the overall level of the preliminary estimate and that it shall be used in accordance with the procedures for the use and operation of the contingency fund.

11. The Fifth Committee also recommends to the General Assembly the adoption of the following draft decision:

Questions deferred for future consideration

A

The General Assembly decides to defer until the first part of its resumed sixty-ninth session consideration of the following documents:

Item 132

Programme budget for the biennium 2014-2015

Capital master plan

Report of the Secretary-General on the twelfth annual progress report on the implementation of the capital master plan¹

Related report of the Advisory Committee on Administrative and Budgetary Questions²

Report of the Board of Auditors for the year ended 31 December 2013: capital master plan³

Report of the Secretary-General on the implementation of the recommendations of the Board of Auditors contained in its reports on the United Nations for the biennium ended 31 December 2013 and on the capital master plan for the year ended 31 December 2013⁴

Related report of the Advisory Committee on Administrative and Budgetary Questions⁵

Enterprise resource planning (Umoja)

Report of the Secretary-General on the sixth progress report on the enterprise resource planning project⁶

Note by the Secretary-General transmitting the third annual progress report of the Board of Auditors on the implementation of the United Nations enterprise resource planning system⁷

Related report of the Advisory Committee on Administrative and Budgetary Questions⁸

¹ A/69/360.

² A/69/529.

³ A/69/5 (Vol. V).

⁴ A/69/353 (sect. III).

⁵ A/69/386.

⁶ A/69/385 and Corr.1.

⁷ A/69/158.

⁸ A/69/418.

Extraordinary Chambers in the Courts of Cambodia

Report of the Secretary-General on the request for a subvention to the Extraordinary Chambers in the Courts of Cambodia⁹

Related report of the Advisory Committee on Administrative and Budgetary Questions¹⁰

United Nations Partnerships Facility and United Nations Office for Partnerships

Proposed programme budget for the biennium 2014-2015: section 1, Overall policymaking, direction and coordination (United Nations Partnerships Facility)¹¹

Related report of the Advisory Committee on Administrative and Budgetary Questions¹²

Operational arrangements and conditions of service of the Advisory Committee on Administrative and Budgetary Questions

Letter dated 12 November 2013 from the President of the General Assembly addressed to the Chair of the Fifth Committee transmitting the letter dated 11 November 2013 from the Secretary-General addressed to the President of the General Assembly¹³

Item 137

Human resources management

Report of the Secretary-General entitled “Overview of human resources management reform: towards a global, dynamic and adaptable workforce for the United Nations”¹⁴

Report of the Secretary-General entitled “Overview of human resources management reform: mobility”¹⁵

Report of the Secretary-General entitled “Overview of human resources management reform: performance management”¹⁶

Report of the Secretary-General entitled “Overview of human resources management reform: the young professionals programme”¹⁷

Report of the Secretary-General entitled “Overview of human resources management reform: assessment of the system of desirable ranges”¹⁸

Report of the Secretary-General entitled “Composition of the Secretariat: staff demographics”¹⁹

⁹ A/69/536.

¹⁰ A/69/652.

¹¹ A/68/6 (Sect. 1), (chap. J).

¹² A/68/7 (chap. II, paras. I.56-I.95).

¹³ A/C.5/68/13.

¹⁴ A/69/190.

¹⁵ A/69/190/Add.1.

¹⁶ A/69/190/Add.2 and Corr.1.

¹⁷ A/69/190/Add.3.

¹⁸ A/69/190/Add.4.

¹⁹ A/69/292.

Report of the Secretary-General entitled “Composition of the Secretariat: gratis personnel, retired staff and consultants and individual contractors”²⁰

Report of the Secretary-General on the practice of the Secretary-General in disciplinary matters and cases of possible criminal behaviour, 1 July 2013 to 30 June 2014²¹

Report of the Secretary-General on amendments to the Staff Rules²²

Report of the Secretary-General on the activities of the Ethics Office²³

Report of the Advisory Committee on Administrative and Budgetary Questions on human resources management²⁴

B

The General Assembly decides to defer until its seventieth session consideration of the following documents:

Item 132

Programme budget for the biennium 2014-2015

Estimates in respect of special political missions, good offices and other political initiatives authorized by the General Assembly and/or the Security Council

Report of the Secretary-General on the review of arrangements for funding and backstopping special political missions²⁵

Related report of the Advisory Committee on Administrative and Budgetary Questions²⁶

C

The General Assembly decides to defer until the first part of its resumed seventieth session consideration of the following documents:

Item 132

Programme budget for the biennium 2014-2015

Construction and property management

Report of the Secretary-General on strengthening property management at the United Nations Secretariat²⁷

Related report of the Advisory Committee on Administrative and Budgetary Questions²⁸

²⁰ A/69/292/Add.1.

²¹ A/69/283.

²² A/69/117.

²³ A/69/332.

²⁴ A/69/572.

²⁵ A/66/340.

²⁶ A/66/7/Add.21.

²⁷ A/69/400.

²⁸ A/69/571.

D

The General Assembly decides to defer until its seventy-first session consideration of the following documents:

Conditions of service for officials other than Secretariat officials: judges

Report of the Secretary-General entitled “Conditions of service and compensation for officials other than Secretariat officials: members of the International Court of Justice and the International Residual Mechanism for Criminal Tribunals, judges and ad litem judges of the International Tribunal for the Former Yugoslavia and the International Criminal Tribunal for Rwanda”²⁹

Related report of the Advisory Committee on Administrative and Budgetary Questions³⁰

Report of the Secretary-General on the comprehensive review of the pension schemes for the members of the International Court of Justice and judges of the International Tribunal for the Former Yugoslavia and the International Criminal Tribunal for Rwanda³¹

Related report of the Advisory Committee on Administrative and Budgetary Questions³²

Letter dated 1 February 2012 from the President of the International Court of Justice addressed to the President of the General Assembly³³

²⁹ [A/68/188](#).

³⁰ [A/68/515](#) and Corr.1.

³¹ [A/66/617](#).

³² [A/66/709](#).

³³ [A/66/726](#).