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Financing of the United Nations Peacekeeping Force in Cyprus

Budget for the United Nations Peacekeeping Force in Cyprus for the period from 1 July 2011 to 30 June 2012

Report of the Secretary-General

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Summary

The present report contains the budget for the United Nations Peacekeeping Force in Cyprus (UNFICYP) for the period from 1 July 2011 to 30 June 2012, which amounts to \$57,437,100, inclusive of budgeted voluntary contributions in kind in the amount of \$1,692,200.

The budget provides for the deployment of 860 military contingent personnel, 69 United Nations police officers, 39 international staff and 113 national staff.

The total resource requirements for UNFICYP for the financial period from 1 July 2011 to 30 June 2012 have been linked to the Force's objective through a number of results-based frameworks, organized according to components (political and civil affairs, military, United Nations police and support). The human resources of the mission, in terms of the number of personnel, have been attributed to the individual components, with the exception of the executive direction and management, which can be attributed to the Force as a whole.

The explanations of variances in resource levels, both human resources and financial resources, have been linked, where applicable, to specific outputs planned by the Force.

Financial resources

(Thousands of United States dollars. Budget year is from 1 July to 30 June.)

Category	Expenditures (2009/10)	Apportionment (2010/11)	Cost estimates (2011/12)	Variance	
				Amount	Percentage
Military and police personnel	22 487.3	24 249.2	23 869.7	(379.5)	(1.6)
Civilian personnel	15 335.7	15 682.6	14 786.3	(896.3)	(5.7)
Operational costs	15 475.7	16 393.9	17 088.9	695.0	4.2
Gross requirements	53 298.7	56 325.7	55 744.9	(580.8)	(1.0)
Staff assessment income	2 527.3	2 555.7	2 404.2	(151.5)	(5.9)
Net requirements	50 771.4	53 770.0	53 340.7	(429.3)	(0.8)
Voluntary contributions in kind (budgeted)	1 327.7	1 830.6	1 692.2	(138.4)	(7.6)
Total requirements	54 626.4	58 156.3	57 437.1	(719.2)	(1.2)

Human resources^a

	<i>Military contingents</i>	<i>United Nations police</i>	<i>International staff</i>	<i>National staff</i>	<i>Total</i>
Executive direction and management					
Approved 2010/11	—	—	2	—	2
Proposed 2011/12	—	—	2	—	2
Components					
Political and civil affairs					
Approved 2010/11	—	7	10	10	27
Proposed 2011/12	—	7	10	10	27
Military					
Approved 2010/11	834	—	2	2	838
Proposed 2011/12	834	—	2	2	838
United Nations police					
Approved 2010/11	—	62	1	1	64
Proposed 2011/12	—	62	1	1	64
Support					
Approved 2010/11	26	—	24	100	150
Proposed 2011/12	26	—	24	100	150
Total					
Approved 2010/11	860	69	39	113	1 081
Proposed 2011/12	860	69	39	113	1 081
Net change					
	—	—	—	—	—

^a Represents highest level of authorized/proposed strength.

The actions to be taken by the General Assembly are set out in section IV of the present report.

I. Mandate and planned results

A. Overall

1. The mandate of the United Nations Peacekeeping Force in Cyprus (UNFICYP) was established by the Security Council in its resolution 186 (1964). The most recent extension of the mandate, until 15 June 2011, was authorized by the Council in its resolution 1953 (2010).
2. The Force is mandated to help the Security Council achieve an overall objective, namely, to ensure peace and security in Cyprus and the return to normal conditions.
3. Within this overall objective, UNFICYP will, during the budget period, contribute to a number of expected accomplishments by delivering related key outputs, shown in the frameworks below, which are organized according to components (political and civil affairs, military, United Nations police and support).
4. The expected accomplishments would lead to the fulfilment of the Security Council's objective within the lifetime of the Force and the indicators of achievement show a measurement of progress towards such accomplishments during the budget period. The human resources of UNFICYP, in terms of the number of personnel, have been attributed to the individual components, with the exception of the executive direction and management, which can be attributed to the Force as a whole.
5. The headquarters for the Force and sector 2 are located in the capital city of Nicosia, where the Office of the Special Representative of the Secretary-General/Chief of Mission is also located, while sectors 1 and 4 headquarters are based in Skouriotissa and Famagusta, respectively. The Force provides administrative, logistical and technical support to its substantive, military and United Nations police personnel deployed in its main sector headquarters as well as to military personnel in 11 patrol bases and 9 permanent observation posts.

B. Planning assumptions and mission support initiatives

6. The activities of UNFICYP will continue to focus on creating conditions conducive to the efforts to achieve a comprehensive settlement of the Cyprus problem. In this regard, the Force will continue to facilitate the resolution of conflicts in various fields between the two communities, promote the increase of mutual dialogue and cooperation through bicomunal activities, and support the opening of additional crossing points and other confidence-building measures such as demining and military de-confrontation. While UNFICYP will strive to achieve progress towards normal living conditions in the buffer zone, it will continue to take effective measures against unauthorized use of this area and provide humanitarian assistance to members of both communities, as required.
7. In addition, UNFICYP will assist the Special Representative of the Secretary-General/Chief of Mission, as the principal adviser and deputy to the Special Adviser to the Secretary-General on Cyprus, in her efforts to support the full-fledged negotiations between the Greek Cypriot and Turkish Cypriot leaders. UNFICYP will provide substantive and logistical assistance to the Special Adviser to the Secretary-

General, including the facilitation of meetings of bicomunal technical committees, working groups and other expert groups which discuss matters of common concern. To this end, UNFICYP will continue to designate political and civil affairs staff to act as facilitators and to extend the assistance of its public information personnel.

8. The planning assumptions for 2011/12 are based on the assumption that the Force will continue to maintain its current contingent troop strength, United Nations police and civilian personnel levels.

9. During the 2010/11 period, there has been a change in the mission's organizational structure, as a result of which the Communications and Information Technology Section has been separated from the Integrated Support Services following the establishment of the Information and Communications Technology Services section, which reports directly to the Chief of Mission Support. This change is in line with the establishment during the 2010/11 period of a unified regional management structure for information and technology activities in the Middle East field missions, including the United Nations Interim Force in Lebanon (UNIFIL), the United Nations Disengagement Observer Force (UNDOF), the United Nations Truce Supervision Organization (UNTSO) and UNFICYP, with the Chief of Regional Information and Communications Technology Services located in UNIFIL.

10. During the 2011/12 period, measures will be taken to mitigate the environmental impact of the mission by implementing a conservation pilot project in two camps (Roca Camp and Camp Szent István). The purpose of the pilot project will be to demonstrate the effectiveness of a comprehensive effort to reduce consumption of power and water at the two camps, before rolling out the project to all UNFICYP locations. Efforts will be focused on two main areas, namely (a) education and monitoring of all aspects of power and water consumption with a view to modifying behaviour in order to cut consumption patterns; and (b) the application of technologies to achieve additional savings. The infrastructure of the camps will be renovated with a view to achieving maximum efficiency. Items being considered include power saving devices, time switches on air conditioning units, maximized use of solar power, ambient heat recovery systems, water saving devices for showers and toilets, and increased monitoring, control and recording of consumption patterns not just for the camps as a whole but for individual buildings within the camps.

C. Regional mission cooperation

11. UNFICYP will continue to be the designated safe haven for the United Nations missions in the region. In this regard, the Force will continue to maintain close cooperation with other United Nations operations in the region, including UNIFIL, UNDOF, UNTSO and the Office of the United Nations Special Coordinator for the Middle East Process.

12. In addition, UNFICYP will continue to provide full support to the Committee on Missing Persons and the Secretary-General's good offices mission in Cyprus.

D. Results-based-budgeting frameworks

13. In order to facilitate the presentation of proposed changes in human resources, six categories of possible action with respect to staffing have been identified. A definition of the terminology with respect to the six categories is contained in annex I.A of the present report.

Executive direction and management

14. Overall mission direction and management are to be provided by the immediate Office of the Special Representative of the Secretary-General.

Table 1

Human resources: executive direction and management

	<i>International staff</i>					<i>Subtotal</i>	<i>National staff</i>	<i>United Nations Volunteers</i>	<i>Total</i>
	<i>USG-ASG</i>	<i>D-2-D-1</i>	<i>P-5-P-4</i>	<i>P-3-P-2</i>	<i>Field Service</i>				
Office of the Special Representative of the Secretary-General/Chief of Mission									
Approved posts 2010/11	1	—	—	—	1	2	—	—	2
Proposed posts 2011/12	1	—	—	—	1	2	—	—	2
Net change	—	—	—	—	—	—	—	—	—

Component 1: political and civil affairs

15. Pursuant to its mandate, UNFICYP facilitates the resolution of various issues between the two communities, promoting increased dialogue and cooperation through support of bicomunal activities and other confidence-building measures, such as the opening of additional crossing points. In addition, UNFICYP will contribute to efforts to further normalize the living conditions in the buffer zone, while working to prevent the unauthorized use of the area, and provide humanitarian assistance to members of both communities as required. Pursuant to the integrated approach adopted by the Secretary-General in respect of UNFICYP and his good offices, the mission will assist the Special Representative of the Secretary-General/Chief of Mission, as the principal adviser and deputy to the Special Adviser to the Secretary-General, in her efforts to support full-fledged negotiations between the Greek Cypriot and Turkish Cypriot leaders. In this regard, the Office of the Special Representative will continue to interact with the parties and the international community, including liaising with the institutions of the European Union, and coordinate contingency planning in relation to the settlement in line with Security Council resolution 1953 (2010). In addition, the Office of the Special Representative of the Secretary-General will continue to coordinate the country team towards common objectives. The mission will also continue to support the peace process by facilitating the meetings of bicomunal technical committees, which discuss confidence-building measures aimed at improving the day-to-day life of Cypriots, and helping to implement measures arising from the committees' deliberations. UNFICYP will also provide extensive assistance to the efforts of the Secretary-General's good offices.

<i>Expected accomplishments</i>	<i>Indicators of achievement</i>
1.1 Improved relations between Greek Cypriot and Turkish Cypriot communities	<p>1.1.1 Increase in the number of joint technical projects, social and cultural events, political and economic meetings and other related activities under UNFICYP facilitation that contribute to improved intercommunal relations (2010/11: 120; 2011/12: 130)</p> <p>1.1.2 All incidents relating to civilian activities that may give rise to tension between the two sides are prevented or resolved through UNFICYP facilitation or direct action</p> <p>1.1.3 Increased public awareness of the Force's profile and its role in creating conditions promoting the political process</p>

Outputs

- Facilitation of the negotiation process under the auspices of the Secretary-General's good offices, including the provision of confidence-building initiatives
- Weekly liaison with relevant authorities and civil society representatives of the Cypriot communities with a view to facilitating intercommunal contacts and joint activities to prevent or resolve issues that could give rise to tensions
- Facilitation of the weekly meetings of the Technical Committee on Cultural Heritage and its advisory board, as well as provision of assistance for the implementation of its decisions
- Implementation of a public information and communications strategy as part of broader efforts to improve relations between the communities, promote the role of civil society and support the efforts of the good offices mission, including 300 media monitoring reports, 64 situation/media summaries, 4,600 media monitoring translations, 1,000 briefings and the organization of weekly press encounters of the Special Adviser and the Special Representative in connection with the leaders' meetings

<i>Expected accomplishments</i>	<i>Indicators of achievement</i>
1.2 Progress towards normal living conditions in the United Nations buffer zone and for Greek Cypriots and Maronites in the north and Turkish Cypriots in the south	<p>1.2.1 A number of civilian activities in the buffer zone, including agricultural projects, commercial and residential construction, infrastructure repair and maintenance projects that continue to be supported by UNFICYP (2009/10: 75; 2010/11: 50; 2011/12: 50)</p> <p>1.2.2 All issues raised by the minority communities on both sides are resolved</p>

Outputs

- Daily intercession with the authorities on the resolution of educational, cultural, religious and other issues of the communities on both sides
- Weekly humanitarian visits to the Greek Cypriot and Maronites communities in the north
- Bimonthly meetings with relevant authorities to address housing, welfare, education, legal, employment and other issues affecting Turkish Cypriots in the south
- Daily meetings with local authorities and civilian population to promote compliance with UNFICYP procedures on the civilian use of the buffer zone

- Monitoring of the well-being and situation (including non-discrimination) of minority prisoners and detainees on both sides of the island and providing escorts for family visits, as needed
- Facilitation of pilgrimages and other religious and cultural observances to sites on both sides and in the buffer zone, including the provision of escort, as needed
- Provision of legal advice to both parties on issues related to the implementation of the UNFICYP mandate

External factors

Both sides will cooperate in creating conditions for improved relations; effective freedom of movement of all UNFICYP personnel

Table 2
Human resources: component 1, political and civil affairs

<i>Category</i>								<i>Total</i>
<i>I. Military contingents</i>								—
<i>II. United Nations police</i>								
Approved 2010/11								7
Proposed 2011/12								7
Net change								—
	<i>International staff</i>							
<i>III. Civilian staff</i>	<i>USG- ASG</i>	<i>D-2- D-1</i>	<i>P-5- P-4</i>	<i>P-3- P-2</i>	<i>Field Service</i>	<i>Subtotal</i>	<i>National staff</i>	<i>Total</i>
Office of the Senior Adviser								
Approved posts 2010/11	—	1	2	—	1	4	—	4
Proposed posts 2011/12	—	1	2	—	1	4	—	4
Net change	—	—	—	—	—	—	—	—
Civil Affairs Section								
Approved posts 2010/11	—	—	2	1	1	4	7	11
Proposed posts 2011/12	—	—	2	1	1	4	7	11
Net change	—	—	—	—	—	—	—	—
Office of the Spokesperson/Public Information Section								
Approved posts 2010/11	—	—	1	1	—	2	3	5
Proposed posts 2011/12	—	—	1	1	—	2	3	5
Net change	—	—	—	—	—	—	—	—
Subtotal, civilian staff								
Approved posts 2010/11	—	1	5	2	2	10	10	20
Proposed posts 2011/12	—	1	5	2	2	10	10	20
Net change	—	—	—	—	—	—	—	—

Total (I-III)	
Approved 2010/11	27
Proposed 2011/12	27
Net change	—

Component 2: military

16. The military component of UNFICYP will focus its activities on the development and delivery of the operational capabilities and requirements needed to ensure continued stability and the creation of conditions conducive for achieving a comprehensive political settlement. The maintenance of the ceasefire and a calm situation in the buffer zone, with particular attention to preventing a deterioration of the security situation which could negatively affect the political process, will remain key priorities. The Force will continue to carry out its tasks with regard to the maintenance of the ceasefire and the integrity of the United Nations buffer zone through the implementation of the mobile patrolling concept and the provision of support for the implementation of confidence-building measures, such as mine clearance, reduction in tension between the opposing forces and the equitable application of the rules governing access to and use of the buffer zone. The military component will also continue to support the good offices.

<i>Expected accomplishments</i>	<i>Indicators of achievement</i>
2.1 Maintenance of the ceasefire and the integrity of the United Nations buffer zone	2.1.1 Reduction in the number of ceasefire violations (2009/10: 946; 2010/11: 720; 2011/12: 700) 2.1.2 Increase in the number of authorized civilian activities within the buffer zone (2009/10: 1,766; 2010/11: 1,880; 2011/12: 2,000)

Outputs

- 70,604 mobile troop patrol days, comprising 66,768 troop patrol days (2 troops per patrol x 642 patrols per week x 52 weeks); 1,040 troop patrol days jointly with United Nations police (2 troops per patrol x 10 patrols per week x 52 weeks); 156 troop patrol days jointly with the Sector Civil Affairs Team (1 troop per patrol x 3 patrols per week x 52 weeks); and 2,640 air patrol days (average of 4 troops per patrol x 55 patrols per month x 12 months)
- 8,892 military observer and liaison group mobile patrol days, comprising 3,120 patrol days in sector 1 (3 troops per patrol x 20 patrols per week x 52 weeks); 1,872 patrol days in sector 2 (3 troops per patrol x 12 patrols per week x 52 weeks); and 3,900 patrol days in sector 4 (3 troops per patrol x 25 patrols per week x 52 weeks)
- 10,614 operational/base duty troop day in 6 camp areas, comprising 1,830 troop days in Camp Saint Martin (5 troops per camp x 366 days); 2,928 troop days in Roca Camp and Camp General Stefanik (4 troops per camp x 2 camps x 366 days); 2,196 troop days in Wolseley Barrack (6 troops per camp x 366 days); 366 troop days in Camp Szent István (1 troop per camp x 366 days); and 3,294 troop days in the United Nations Protected Area (9 troops per camp x 366 days)
- 9,882 permanent observation post troop days (9 posts x 1 soldier per post x 3 shifts x 366 days)
- 366 daylight observation post troop days (1 post x 1 soldier per post x 366 days)

- 21,594 troop days to maintain security of United Nations installations in 6 camp areas, comprising 2,928 troop days in Camp Saint Martin and Roca Camp (2 troops per camp x 2 camps x 2 shifts x 366 days); 2,928 troop days in Wolseley Barrack (8 troops per camp x 366 days); 4,392 troop days in Camp General Stefanik and Camp Szent István (3 troops per camp x 2 camps x 2 shifts x 366 days); and 11,346 troop days in the United Nations Protected Area (31 troops per camp x 366 days)
- 1,320 air support and air patrol hours (110 flying hours per month x 12 months) covering the full length of the buffer zone
- 5,490 daily liaison contacts with opposing forces at all levels on buffer zone-related issues, comprising 732 contacts at Force headquarters (2 contacts x 366 days) and 4,758 contacts at sector level (13 contacts x 366 days)
- 53,436 troop platoon-size quick reaction reserve days, comprising 27,450 platoon patrol days (25 troops per platoon x 3 sectors x 366 days) with 2 hours' notice to move; 19,032 headquarters military patrol days (26 troops per platoon x 2 platoons x 366 days) with 2 hours' notice to move; 2,196 helicopter patrol days (3 troops x 2 sections x 366 days); 1,098 helicopter patrol days (3 troops x 1 helicopter x 366 days) with 45 minutes' notice to move; and 3,660 military police patrol days (2 Force military police per patrol x 5 patrols x 366 days)
- Daily monitoring of the buffer zone by closed circuit television systems, target location systems, global positioning system and night observation capability
- 3,035 troop support days, comprising 1,375 support days to United Nations agencies, funds and programmes, the good offices and other actors engaged in confidence-building, reconciliation and humanitarian matters (55 events x 25 troops); 350 support days for official events (14 events x 25 troops); and 1,310 troop support days for military assistance at social events, including pilgrims' activities, demonstrations during anniversaries and bicomunal meetings
- Maintenance of 9 kilometres of minefield fencing and the removal of up to 3 kilometres of fencing once the minefields are cleared
- 160 demining assistance troop days for the safety of third-party demining teams and for the provision of security and liaison assistance (4 troops x 40 days)

External factors

Opposing forces will cooperate

Table 3
Human resources: component 2, military

<i>Category</i>	<i>Total</i>
<i>I. Military contingents</i>	
Approved 2010/11	834
Proposed 2011/12	834
Net change	—
<i>II. United Nations police</i>	
	—

III. Civilian staff	International staff					Subtotal	National staff	United Nations Volunteers	Total
	USG-ASG	D-2-D-1	P-5-P-4	P-3-P-2	Field Service				
Office of the Force Commander									
Approved posts 2010/11	—	1	—	—	1	—	2	—	4
Proposed posts 2011/12	—	1	—	—	1	—	2	—	4
Net change	—	—	—	—	—	—	—	—	—
Total (I-III)									
Approved 2010/11	—	—	—	—	—	—	—	—	838
Proposed 2011/12	—	—	—	—	—	—	—	—	838
Net change	—	—	—	—	—	—	—	—	—

Component 3: United Nations police

17. The United Nations police will continue to focus on promoting trust between the two communities and on activities related to the civilian use of the buffer zone. The United Nations police will strengthen their support to the other components by enhancing their patrolling activities. They will continue to build on their relationships with the police and other authorities as well as non-governmental organizations from both sides to develop more effective anti-crime strategies and facilitate, as necessary, the investigation of crimes committed in the buffer zone. The United Nations police will continue to explore ways to promote cooperation between police authorities from both sides in relation to the criminal activities that affect the two communities. They will continue to support the good offices in relation to the implementation of confidence-building measures, facilitation of the Technical Committee on Crime and Criminal Matters and the Joint Communications Room. They will also provide support for the operation of the Limnitis crossing point.

Expected accomplishments	Indicators of achievement
3.1 Enhanced law enforcement in the United Nations buffer zone	3.1.1 Increase in the number of incidents/violations reported as a result of increased preventative measures (2009/10: 501; 2010/11: 575; 2011/12: 661) 3.1.2 Increase in the number of people crossing from both sides without incidents of violations (2009/10: 2.2 million; 2010/11: 2.4 million; 2011/12: 2.6 million)

Outputs

- 5,856 United Nations police patrol days (2 officers x 8 police stations x 366 days)
- 3,900 United Nations police days of humanitarian assistance to Greek Cypriots and Maronites in the north, Turkish Cypriots in the south and both communities in the buffer zone (15 police officers x 5 days per week x 52 weeks)

- 52 United Nations police days (1 police officer per week x 52 weeks) for the weekly collection of crossing-point figures
- 728 United Nations police days for the facilitation of escorts at the new crossing point at Limnitis (2 police officers per day x 7 days per week x 52 weeks)

External factors

Police authorities of both sides will cooperate

Table 4

Human resources: component 3, United Nations police

<i>Category</i>							<i>Total</i>	
<i>I. Military contingents</i>							—	
<i>II. United Nations police</i>								
Approved 2010/11							62	
Proposed 2011/12							62	
Net change							—	
	<i>International staff</i>							
<i>III. Civilian staff</i>	<i>USG- ASG</i>	<i>D-2- D-1</i>	<i>P-5- P-4</i>	<i>P-3- P-2</i>	<i>Field Service</i>	<i>Subtotal</i>	<i>National staff</i>	<i>Total</i>
Office of the Senior Police Adviser								
Approved posts 2010/11	—	—	1	—	—	1	1	2
Proposed posts 2011/12	—	—	1	—	—	1	1	2
Net change	—	—	—	—	—	—	—	—
Total (I-III)								
Approved 2010/11							64	
Proposed 2011/12							64	
Net change							—	

Component 4: support

18. During the budget period, the support component of the Force will provide efficient, cost-effective administrative services in support of the implementation of the Force's mandate through the delivery of related outputs and the implementation of service improvements, as well as the realization of efficiency gains. Support will be provided to the authorized strength of 860 contingent personnel and 69 United Nations police as well as to the civilian establishment of 39 international and 113 national staff. The range of support will comprise all support services, including HIV/AIDS programmes, personnel administration, finance services, health care, upgrading of troop accommodation facilities, information technology and communications, air and surface transportation, supply and resupply operations, as well as provision of security services Force-wide.

<i>Expected accomplishments</i>	<i>Indicators of achievement</i>
4.1 Effective and efficient logistical, administrative and security support to the Mission	<p>4.1.1 Inventory value of mission assets awaiting write-off or disposal as of 30 June 2012 does not exceed 2.5 per cent of the total inventory value of assets (2009/10: 1.48 per cent; 2010/11: 2.5 per cent)</p> <p>4.1.2 One hundred per cent physical verification of non-expendable mission assets by the end of the financial year (2009/10: 100 per cent; 2010/11: 100 per cent)</p> <p>4.1.3 Reduction in the number of traffic accidents involving UNFICYP vehicles (2009/10: 6 per month; 2010/11: 5 per month; 2011/12: 4 per month)</p> <p>4.1.4 Reduction in power and water consumption by 12.5 per cent at the pilot projects proposed at Roca Camp and Camp Szent István (2009/10: 974,128 kilowatts and 11,886 m³; 2010/11: 852,362 kilowatts and 13,156 m³; 2011/12: 852,346 kilowatts and 10,400 m³)</p>

*Outputs***Service improvements**

- Implementation of timely updates of the Galileo asset management system by self-accounting units
- Implementation of an ongoing road safety programme and driver testing for all United Nations personnel
- Implementation of an environmental conservation pilot project

Military, police and civilian personnel

- Emplacement, rotation and repatriation of 860 troops and 69 United Nations police officers
- Verification, inspection and monitoring of contingent-owned equipment and self-sustainment in respect of 860 military contingent personnel and issuance of verification reports
- Supply and storage of rations for 812 military contingent personnel (excluding staff officers) at 6 military positions
- Administration of 152 civilian staff, comprising 39 international staff and 113 national General Service staff
- Implementation of a conduct and discipline programme for all military, police and civilian personnel including training, prevention, monitoring and recommendations on remedial action where misconduct has occurred

Facilities and infrastructure

- Maintenance and repair of Force headquarters premises, 17 military and 8 United Nations police facilities, including completion of 2,500 service requests
- Improvement in the accommodation standards at Camp Szent István (sector 4) through the replacement of prefabricated accommodation units
- Maintenance and repair of 75 kilometres of patrol tracks

- Completion of 4,600 square metres of asphaltting within United Nations Protected Area and Camp Saint Martin (sector 1)
- Operation and maintenance of 89 generators
- Maintenance of 21 helipads in accordance with International Civil Aviation Organization standards
- Supply of 157,200 litres of diesel and 190,000 litres of heating fuel, oil and lubricants for generators
- Construction of a high voltage substation in the United Nations Protected Area
- Implementation of a first response air crash safety and rescue programme

Ground transportation

- Maintenance and operation of 343 vehicles, including 9 armoured vehicles at Force headquarters (102 United Nations-owned, 39 contingent-owned and 202 rented vehicles)
- Supply of 69,300 litres of petrol and 877,614 litres of diesel fuel oil and lubricants

Air transportation

- Operation and maintenance of 3 helicopters (including 1 provided at no cost as reserve to replace either of the 2 helicopters during maintenance and other periods of downtime)
- Supply of 257,534 litres of aviation fuel

Communications

- Support and maintenance of the communications network, consisting of 3 satellite Earth stations, 13 private automatic branch exchange (PABX) telephone systems, 21 repeaters, 364 mobile radios, 310 handheld radios, 24 wideband digital microwave links and 8 narrowband digital microwave links

Information technology

- Support and maintenance of the information technology network, consisting of 1 local-area network at UNFICYP headquarters and 3 wide-area networks, 381 desktops/Virtual Desktop Infrastructure Thin Clients, 45 laptops, 77 printers and 16 servers
- Support and maintenance of all mission critical software applications
- Support and maintenance of the wireless area network

Medical

- Operation, maintenance and management of 6 level-I medical facilities (2 contingent-owned medical centres and 4 United Nations-owned medical facilities)
- Maintenance of mission-wide land and air evacuation arrangements with medical facilities in the north and south, including level-I medical facilities at all United Nations locations
- Training of counsellors within the Force and establishment of HIV voluntary confidential counselling and testing facilities for all mission personnel
- HIV sensitization programme, including mandatory induction training for all new personnel, as well as refresher training and peer education for all mission personnel

Security

- Submission of security incident reports at the time of occurrence, and of quarterly reports and returns, including quarterly incident reports, staff lists and briefing notes, as required, to the Department of Safety and Security
- Biannual update of the country-specific security plan, security risk assessments and minimum operating security standards
- Conduct of annual warden training and security-related tabletop exercises
- Investigation of security incidents and provision of advice to mission personnel and their dependants and to the personnel of 6 United Nations agencies, funds and programmes
- Induction security training and primary fire training/drills for all new mission staff

External factors

Vendors/contractors/suppliers will be able to deliver goods and services as contracted

Table 5
Human resources: component 4, support

Category								Total
I. Military contingents								
Approved 2010/11								26
Proposed 2011/12								26
Net change								—
II. United Nations police								
<i>International staff</i>								
III. Civilian staff	<i>USG- ASG</i>	<i>D-2- D-1</i>	<i>P-5- P-4</i>	<i>P-3- P-2</i>	<i>Field Service</i>	Subtotal	<i>National staff</i>	Total
Security Section								
Approved posts 2010/11	—	—	1	—	1	2	1	3
Proposed posts 2011/12	—	—	1	—	1	2	3	5
Net change	—	—	—	—	—	—	2	2
Mission Support Division								
Approved posts 2010/11	—	1	4	2	15	22	99	121
Proposed posts 2011/12	—	1	4	2	15	22	97	119
Net change	—	—	—	—	—	—	(2)	(2)
Subtotal, civilian staff								
Approved posts 2010/11	—	1	5	2	16	24	100	124
Proposed posts 2011/12	—	1	5	2	16	24	100	124
Net change	—	—	—	—	—	—	—	—
Total (I-III)								
Approved 2010/11								150
Proposed 2011/12								150
Net change								—

Security Section

National staff: increase of 2 posts

19. Following the decision of the Department of Field Support and the Department of Safety and Security that fire safety functions should be the responsibility of the Security Section, it is proposed that all fire safety-related services and personnel (two national General Service staff), currently in the Engineering Section of the Integrated Support Services, be redeployed to the Fire Safety Unit in the Security Section. The Fire Safety Unit will coordinate with the host Government and other relevant fire authorities on fire standards and fire mitigation and response; produce fire threat and risk assessments; recommend risk mitigation measures; give input on fire mitigation measures to be incorporated in facility design; conduct fire safety inspections and produce inspection reports; provide recommendations to bring United Nations facilities into line with international and host country fire and safety standards; develop facility evacuation plans; and conduct and assess fire evacuation drills.

Mission Support Division

National staff: decrease of 2 posts

Office of the Chief

20. In previous periods the functions of the Budget Unit have been under the supervision of the Chief Finance Officer. To bring UNFICYP into line with the policy applied to all other peacekeeping missions, where the functions of finance and budget are separate, it is proposed that one national General Service post, currently fulfilling the budget function, be redeployed from the Finance Section to the Office of the Chief of Mission Support.

Finance Section

21. As mentioned in the preceding paragraph, it is proposed that one national General Service post be redeployed from the Finance Section to the Office of the Chief of Mission Support.

Integrated Support Services

22. For the Integrated Support Services, the following changes are proposed: (a) the redeployment of two National Staff posts from the Engineering Section to the Security Section, as reflected in paragraph 19 above; and (b) a change in the mission's organizational structure establishing the Information and Communications Technology Services, formerly the Communication and Information Technology Section of the Integrated Support Services, and placing it under the reporting line of the Chief of Mission Support.

II. Financial resources

A. Overall

(Thousands of United States dollars. Budget year is 1 July to 30 June.)

Category	Expenditures (2009/10)	Apportionment (2010/11)	Cost estimates (2011/12)	Variance	
				Amount	Percentage
	(1)	(2)	(3)	(4)=(3)-(2)	(5)=(4)÷(2)
Military and police personnel					
Military observers	—	—	—	—	—
Military contingents	19 622.7	21 072.6	20 773.1	(299.5)	(1.4)
United Nations police	2 864.6	3 176.6	3 096.6	(80.0)	(2.5)
Formed police units	—	—	—	—	—
Subtotal	22 487.3	24 249.2	23 869.7	(379.5)	(1.6)
Civilian personnel					
International staff	6 715.5	6 795.9	6 624.5	(171.4)	(2.5)
National staff	8 503.1	8 694.7	7 969.8	(724.9)	(8.3)
United Nations Volunteers	—	—	—	—	—
General temporary assistance	117.1	192.0	192.0	—	—
Subtotal	15 335.7	15 682.6	14 786.3	(896.3)	(5.7)
Operational costs					
Government-provided personnel	—	—	—	—	—
Civilian electoral observers	—	—	—	—	—
Consultants	—	—	19.1	19.1	—
Official travel	238.7	425.2	388.7	(36.5)	(8.6)
Facilities and infrastructure	7 345.4	8 195.5	8 616.9	421.4	5.1
Ground transportation	3 536.4	3 338.7	3 583.2	244.5	7.3
Air transportation	1 428.0	1 836.4	1 960.1	123.7	6.7
Naval transportation	—	—	—	—	—
Communications	786.9	844.5	823.9	(20.6)	(2.4)
Information technology	859.1	787.9	783.7	(4.2)	(0.5)
Medical	313.7	372.6	357.1	(15.5)	(4.2)
Special equipment	0.5	—	21.8	21.8	—
Other supplies, services and equipment	967.0	593.1	534.4	(58.7)	(9.9)
Quick-impact projects	—	—	—	—	—
Subtotal	15 475.7	16 393.9	17 088.9	695.0	4.2
Gross requirements	53 298.7	56 325.7	55 744.9	(580.8)	(1.0)
Staff assessment income	2 527.3	2 555.7	2 404.2	(151.5)	(5.9)
Net requirements	50 771.4	53 770.0	53 340.7	(429.3)	(0.8)
Voluntary contributions in kind (budgeted) ^a	1 327.7	1 830.6	1 692.2	(138.4)	(7.6)
Total requirements	54 626.4	58 156.3	57 437.1	(719.2)	(1.2)

^a Cost estimates for 2011/12 are inclusive of \$1,692,200 from the Government of Cyprus.

B. Non-budgeted contributions

23. The estimated value of non-budgeted contributions for the period from 1 July 2011 to 30 June 2012 is as follows:

(Thousands of United States dollars)

<i>Category</i>	<i>Estimated value</i>
Status-of-forces agreement ^a	303.7
Voluntary contributions in kind (non-budgeted)	—
Total	303.7

^a Inclusive of market value, as estimated by UNFICYP, of the cost of United Nations observation posts and office and accommodation facilities provided by the Government of Cyprus to the Force at no cost for military contingents and United Nations police, including UNFICYP headquarters complex.

C. Efficiency gains

24. The cost estimates for the period from 1 July 2011 to 30 June 2012 take into account the following efficiency initiatives:

(Thousands of United States dollars)

<i>Category</i>	<i>Amount</i>	<i>Initiative</i>
Energy and water consumption	22.2	Reduction in consumption of power by 12.5 per cent as a result of the pilot projects proposed for Roca Camp and Camp Szent István
Total	22.2	

D. Vacancy factors

25. The cost estimates for the period from 1 July 2011 to 30 June 2012 take into account the following vacancy factors:

(Percentage)

<i>Category</i>	<i>Actual 2009/10</i>	<i>Budgeted 2010/11</i>	<i>Projected 2011/12</i>
Military and police personnel			
Military contingents	0.8	—	1
United Nations police	—	—	—
Civilian personnel			
International staff	2.6	5	5
National staff	2.7	2	2

E. Contingent-owned equipment: major equipment and self-sustainment

26. Requirements for the period from 1 July 2011 to 30 June 2012 are based on standard reimbursement rates for major equipment (wet lease) and self-sustainment in the total amount of \$1,387,300 as follows:

(Thousands of United States dollars)

<i>Category</i>	<i>Estimated amount</i>
Major equipment	
Military contingents	1 217.1
Self-sustainment	
Facilities and infrastructure	170.2
Total	1 387.3

<i>Mission factors</i>	<i>Percentage</i>	<i>Effective date</i>	<i>Last review date</i>
A. Applicable to mission area			
Extreme environmental condition factor	—	—	—
Intensified operational condition factor	—	—	—
Hostile action/forced abandonment factor	—	—	—
B. Applicable to home country			
Incremental transportation factor	0.25-3.75		

F. Training

27. The estimated resource requirements for training for the period from 1 July 2011 to 30 June 2012 are as follows:

(Thousands of United States dollars)

<i>Category</i>	<i>Estimated amount</i>
Official travel	
Official travel, training	131.0
Other supplies, services and equipment	
Training fees, supplies and services	42.0
Total	173.0

28. The number of participants planned for the period from 1 July 2011 to 30 June 2012, compared to previous periods, is as follows:

(Number of participants)

	<i>International staff</i>			<i>National staff</i>			<i>Military and police personnel</i>		
	<i>Actual 2009/10</i>	<i>Planned 2010/11</i>	<i>Proposed 2011/12</i>	<i>Actual 2009/10</i>	<i>Planned 2010/11</i>	<i>Proposed 2011/12</i>	<i>Actual 2009/10</i>	<i>Planned 2010/11</i>	<i>Proposed 2011/12</i>
Internal	—	43	57	—	66	70	—	—	17
External ^a	21	24	24	9	20	8	—	—	—
Total	21	67	81	9	86	78	—	—	17

^a Includes the United Nations Logistics Base at Brindisi, Italy, and outside the mission area.

29. The proposed provision of \$173,000 for the 2011/12 period takes into account the primary focus of the Force's training programme in strengthening the leadership skills of senior staff in the management of resources, through various internal and external training programmes to enhance skills in finance, human resources management, communications and information technology and procurement and property management.

III. Analysis of variances¹

30. The standard terminology applied with respect to the analysis of resource variances in this section is defined in annex I.B of the present report. The terminology used remains the same as in previous reports.

	<i>Variance</i>	
Military contingents	(\$299.5)	(1.4%)

- **Cost parameters: application of the United Nations operational rate of exchange**

31. The variance is attributable primarily to the application of the United Nations rate exchange of €0.761 per United States dollar as at 31 December 2010, compared with €0.70 based on the World Bank forecast for 2011 in the 2010/11 budget.

	<i>Variance</i>	
International staff	(\$171.4)	(2.5%)

- **Cost parameters: application of the United Nations operational rate of exchange**

32. The variance is primarily attributable to reduced common staff costs resulting from the fluctuation in the exchange rate between the Euro and the United States dollar. A delayed recruitment factor of 52 per cent has been applied to the estimates.

¹ Resource variance amounts are expressed in thousands of United States dollars. Analysis is provided for variances of at least plus or minus 5 per cent or \$100,000.

	<i>Variance</i>	
National staff	(\$724.9)	(8.3%)

- **Cost parameters: application of the United Nations operational rate of exchange**

33. The variance is attributable primarily to the application of the United Nations rate exchange of €0.761 per United States dollar as at 31 December 2010, compared with €0.70 based on the World Bank forecast for 2011 in the 2010/11 budget.

	<i>Variance</i>	
Consultants	19.1	—

- **Management: increased inputs and outputs**

34. The increase relates to requirements for a consultant for a four-month period to assist in the completion of the UNFICYP environmental base study.

	<i>Variance</i>	
Official travel	(\$36.5)	(8.6%)

- **Management: reduced inputs and outputs**

35. The decrease is attributable primarily to reduced requirements for travel to New York by the Force Commander for briefing and de-briefing as well as reduced requirements for training-related travel owing to efforts by UNFICYP to provide local training options.

	<i>Variance</i>	
Facilities and infrastructure	\$421.4	5.1%

- **External: implementation of new contractual arrangements**

36. The variance is attributable primarily to additional requirements for maintenance services in accordance with the terms of the new contracts for catering, cleaning and waste management services. The variance is offset in part by reduced requirements for construction services and maintenance supplies.

	<i>Variance</i>	
Ground transportation	\$244.5	7.3%

- **External: implementation of new contractual arrangements and increased market costs**

37. The variance is attributable primarily to additional requirements for the rental of vehicles in accordance with current contractual arrangements and the increase of diesel fuel costs to \$0.70 per litre in the south and \$1.12 in the north (compared with \$0.60 in the south and \$1.00 in the north in the 2010/11 budget). The increased requirements are offset in part by the non-requirement for the acquisition of vehicles, as medium passenger buses and engineering and material handling equipment were acquired in the 2010/11 budget year.

	<i>Variance</i>	
Air transportation	\$123.7	6.7%

- **External: increased market costs**

38. The variance is attributable primarily to additional requirements for the rental and operation of helicopters, owing to the renewal of the letter-of-assist contractual arrangements at higher hourly rates.

	<i>Variance</i>	
Special equipment	\$21.8	—

- **Management: increased inputs and outputs**

39. The increase is primarily attributable to requirements for the replacement of obsolete observation equipment.

	<i>Variance</i>	
Other supplies, services and equipment	(\$58.7)	(9.9%)

- **Management: reduced inputs and same outputs**

40. The variance is attributable primarily to the discontinuation of other services to military contingent personnel which will become the responsibility of each troop-contributing country.

IV. Actions to be taken by the General Assembly

41. The actions to be taken by the General Assembly in connection with the financing of UNFICYP are:

(a) Appropriation of the amount of \$55,744,900 for the maintenance of the Force for the 12-month period from 1 July 2011 to 30 June 2012, including \$24,284,034 to be funded from voluntary contributions from the Government of Cyprus (\$17,784,034) and from the Government of Greece (\$6.5 million);

(b) Assessment of the amount of \$31,460,866 representing the balance of the appropriation in paragraph (a) above, at a monthly rate of \$2,621,738, should the Security Council decide to continue the mandate of UNFICYP.

V. Summary of follow-up action taken to implement the decisions and requests of the General Assembly in its resolutions 64/269 and 64/274 and requests and recommendations of the Advisory Committee on Administrative and Budgetary Questions endorsed by the General Assembly, and of the United Nations Board of Auditors

A. General Assembly

(Resolution 64/269)

Decisions and requests addressed to the Secretary-General

Action taken to implement decisions and requests

Section I: budget presentation and financial management

Reaffirms that budget submissions should reflect management improvements and efficiency gains to be achieved and should present future strategies in that regard [para. 10].

Management improvements and efficiency gains to be achieved and future strategies are included in the Force's 2011/12 budget proposals (see paras. 10 and 24 above).

Stresses the importance of further steps by the Secretary-General towards improving budget presentations and making more accurate forecasts [para. 11].

The Secretary-General makes every effort to improve budget presentations and to make more accurate forecasts.

Notes with concern the significant amount of prior-period obligations cancelled by several missions, and reiterates its request that the Secretary-General improve control over obligations [para. 15].

UNFICYP conducts a monthly review of all its obligations, with the cooperation of all certifying and approving officers.

(Resolution 64/274)

Decisions and requests addressed to the Secretary-General

Action taken to implement decisions and requests

Requests the Secretary-General to ensure that proposed peacekeeping budgets are based on the relevant legislative mandates [para. 9].

UNFICYP confirms that its budget is based on its approved mandate.

B. Advisory Committee on Administrative and Budgetary Questions

(A/64/660)

<i>Request</i>	<i>Response</i>
<p>The Advisory Committee welcomed the effort to refine the budget presentation and looked forward to continued improvement. However, in the Committee's view, the section on planning assumptions should be further developed so as to provide a more accessible narrative which would give a clearer presentation of overall resource requirements and programmatic aspects and describe not only planned initiatives but also the linkage to current operational requirements [para. 16].</p>	<p>UNFICYP is in compliance with the recommendations of the Advisory Committee.</p>
<p>The Advisory Committee continued to believe that the scope of efficiencies could be expanded to include other components. Furthermore, the Committee noted a continued lack of clarity as to what exactly constitutes an efficiency gain. In that connection, the Committee reiterated that a distinction must be made between savings, which are in essence cost reductions achieved through efficiency measures, and underexpenditures, which may be a reflection of delays in the implementation of programmed activities or their non-implementation (see A/63/746, para. 16). The Committee noted the definition of efficiency gains put forward by the Secretary-General (see A/64/643, para. 60). The Committee broadly viewed efficiency gains as the achievement of the same result with fewer resources [para. 20].</p>	<p>Efficiency gains are anticipated through the implementation of a pilot project at Camp Roca and Camp Szent István which is expected to reduce power and water consumption by 12.5 per cent at these camps.</p>
<p>The Committee emphasized that, as a rule, general temporary assistance funding should be used in exceptional and/or peak workload circumstances, for the replacement of staff on maternity or sick leave, or for time-limited projects (see A/63/841, para. 56). Although exceptions were sometimes made by the General Assembly or recommended by the Committee, general temporary assistance funding should not be sought for functions of a continuing nature or for long periods. Furthermore, requests for general temporary assistance funding should not be resubmitted repeatedly for the same function, nor should recommendations in favour of such funding be viewed as carrying with them the expectation of conversion to posts in the next budget period. The Committee was concerned that that funding mechanism was increasingly being misused, with the result that the budgeting for personnel had become less transparent. The Committee recommended that future requests include an explanation for the continued use of general temporary assistance funding for a particular</p>	<p>UNFICYP is in compliance with the recommendation.</p>

function, as well as an indication of the length of time the function had been carried out using such funding. Moreover, requests for conversion in missions that were drawing down should be made only in exceptional circumstances [para. 48].

The Advisory Committee saw merit in the proposal to strengthen and formalize the regional coordination of information and communications technology services in UNIFIL, UNDOF, UNFICYP and UNTSO and requested that a progress report be provided in the next overview report of the Secretary-General [para. 66].

Updated information has been provided in the overview report (see A/64/715, para. 66).

(A/64/660/Add.5)

<i>Request</i>	<i>Response</i>
The Committee reiterated the need for the expeditious implementation of the relevant recommendations of the Board of Auditors [para. 3].	UNFICYP endeavours to implement recommendations of the Board of Auditors in a timely manner. For example, 11 recommendations were issued by the Board for the 2008/09 period. Of these, nine have been implemented and closed while two remain outstanding.
The Committee expected that the pending (death and disability) claim would be settled expeditiously [para. 10].	The outstanding death and disability claim was settled in the 2009/10 budget period.
The Committee regretted that the review of the structure of UNFICYP and the Secretary-General's good offices had not been undertaken, and expected that, as a matter of good management practice, the review would be carried out on a priority basis and reported in both the next budget submission for special political missions and the next budget submission for UNFICYP. Furthermore, in mission areas where there was more than one such United Nations entity, detailed information concerning coordination, synergies and shared support arrangements should be routinely provided in the budget presentations [para. 16].	The review of the structure of UNFICYP and the Secretary-General's good offices is presented in annex III to the present report.
The Committee recommended that lessons learned with respect to the use of commercial flights rather than charter flights for the rotation of one of the contingent units be shared for possible application to other missions, where feasible [para. 24].	UNFICYP continues to rotate one of its contingents using commercial flights.
The Committee noted the progress made thus far in the two renovation projects and trusted that every effort would be made to complete them [para. 32].	The renovation projects at the Ledra Palace Hotel and Camp Saint Martin are ongoing.

C. Board of Auditors

(A/64/5 (Vol. II))

<i>Recommendations</i>	<i>Implementation</i>
<p>The Board reiterated its recommendation that all missions comply strictly with the Financial Regulations and Rules of the United Nations relating to the criteria for the creation and cancellation of obligations [para. 33].</p>	<p>UNFICYP is in full compliance with the audit recommendation. As a standard procedure, monthly reports of unliquidated obligations are issued to all account holders and certifying officers for review.</p>
<p>The Board recommended that UNFICYP comply strictly with the delegation of authority for core requirements [para. 119].</p>	<p>The recommendation has been implemented (Headquarters Committee on Contracts meetings of September and October 2009).</p>
<p>The Board recommended that UNFICYP comply with the requirements of the rations contracts relating to substitutions or variations of food rations as well as food safety reports [para. 261].</p>	<p>The recommendation was implemented in January 2010.</p>
<p>The Board recommended that UNFICYP expedite all requests for the classification and reclassification of posts [para. 332].</p>	<p>The recommendation has been implemented.</p> <p>All requests for classification and reclassification of posts in UNFICYP were submitted to the Office of Human Resources Management in 2008/09. Those requests were processed by the Field Personnel Division of the Department of Field Support, which has taken over from the Office of Human Resources Management the responsibility of reviewing and approving classification and reclassification of posts in field missions. Currently there are no cases pending with the Mission.</p>

Annex I

Definitions

A. Terminology related to proposed changes in human resources

The following terminology has been applied with regard to proposed changes in human resources (see sect. I of the present report).

- **Post establishment:** a new post is proposed to be established when additional resources are necessary and when it is not possible to redeploy resources from other offices or otherwise accommodate specific activities from within existing resources
- **Post reassignment:** an approved post that was intended to cover a certain function is proposed to implement other priority mandated activities unrelated to the original function. While a post reassignment may involve a change of location or office, it does not change the category or level of the post
- **Post redeployment:** an approved post is proposed to be redeployed to cover comparable or related functions in another office
- **Post reclassification:** an approved post is proposed to be reclassified (upgraded or downgraded) when the duties and responsibilities of the post have changed substantially
- **Post abolishment:** an approved post is proposed to be abolished if it is no longer needed to implement the activities for which it was approved or to implement other priority mandated activities within the mission
- **Post conversion:** three possible options for post conversion are as follows:
 - Conversion of general temporary assistance positions to posts: approved positions financed under general temporary assistance are proposed for conversion to posts if the functions being performed are of a continuing nature
 - Conversion of individual contractors or individuals on procurement contracts to national staff posts: taking into account the continuing nature of certain functions, in line with section VIII, paragraph 11, of General Assembly resolution 59/296, individual contractors or individuals on procurement contracts are proposed for conversion to national staff posts
 - Conversion of international staff posts to national staff posts: approved international staff posts are proposed for conversion to national staff posts

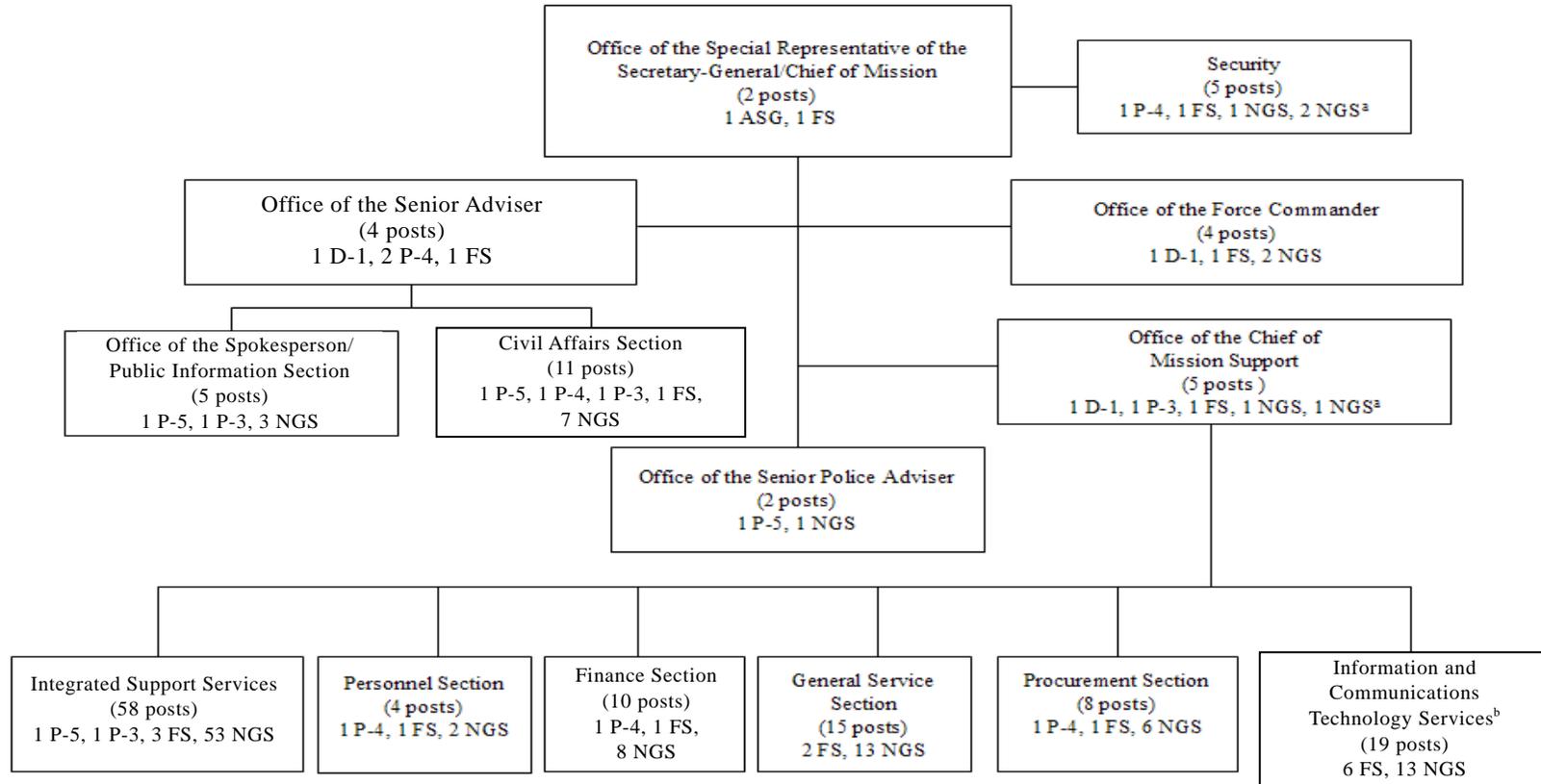
B. Terminology related to variance analysis

Section III of the present report indicates the single largest contributing factor of each resource variance according to specific standard options encompassed in the four standard categories listed below:

- **Mandate:** variances caused by changes in the scale or scope of the mandate, or changes in the expected accomplishments as driven by the mandate
- **External:** variances caused by parties or situations external to the United Nations
- **Cost parameters:** variances caused by United Nations regulations, rules and policies
- **Management:** variances caused by management actions to achieve planned results more effectively (e.g., by reprioritizing or adding certain outputs) or efficiently (e.g., by taking measures to reduce personnel or operational inputs while maintaining the same level of outputs) and/or from performance-related issues (e.g., by having underestimated the costs or quantities of inputs required to produce a certain level of outputs, or by delayed recruitment)

Organization charts

A. Substantive and administrative offices

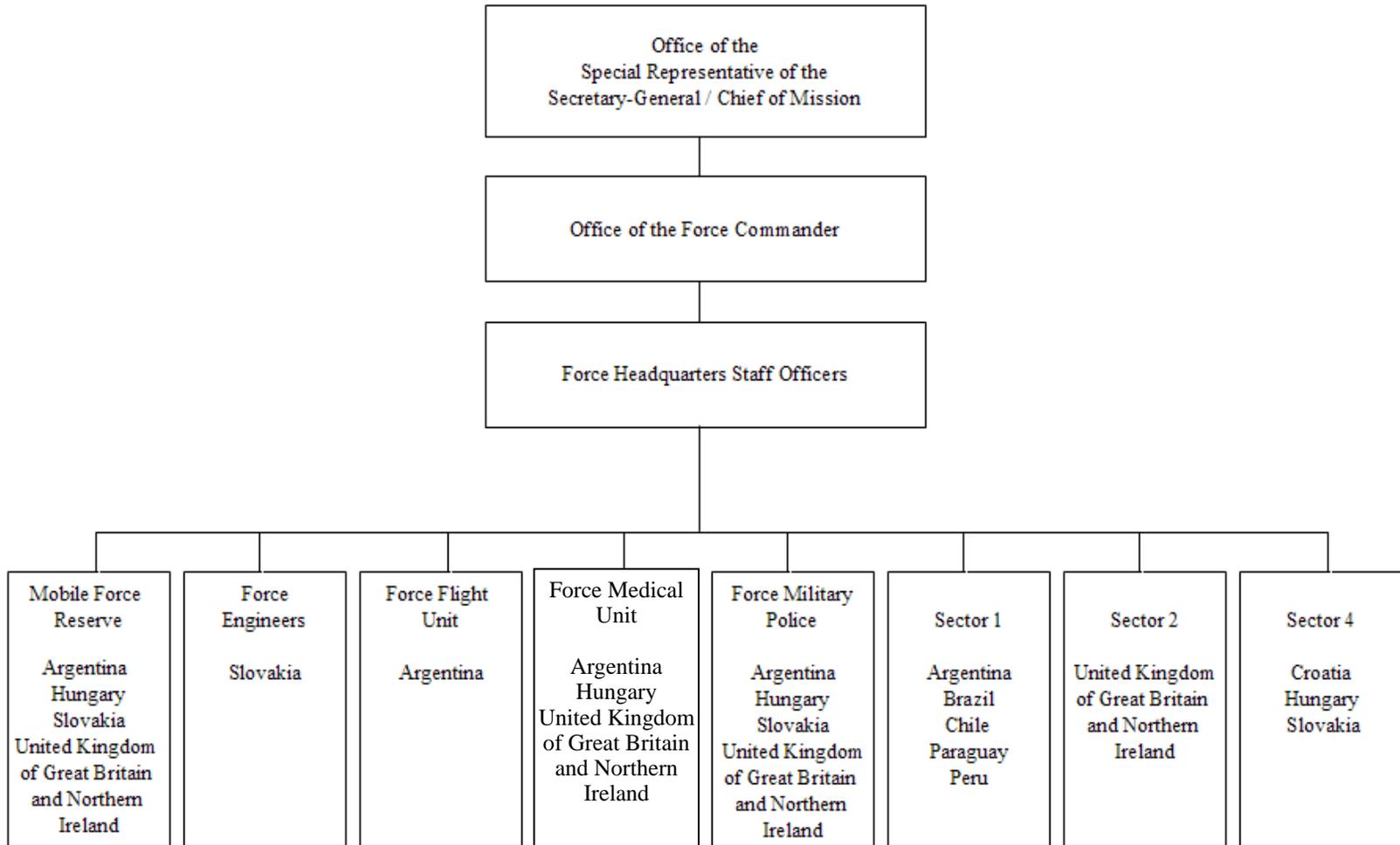


Abbreviations: ASG: Assistant Secretary-General; D: Director; P: Professional; FS: Field Service; NGS: national General Service.

^a Redeployment.

^b Formerly Communications and Information Technology Section.

B. Military component



Annex III

Review of the structure of the Office of the Special Adviser to the Secretary-General on Cyprus and the United Nations Peacekeeping Force in Cyprus

1. The present document has been jointly prepared by the Office of the Special Adviser to the Secretary-General on Cyprus and the United Nations Peacekeeping Force in Cyprus (UNFICYP), together with the Department of Political Affairs, the Department of Peacekeeping Operations and the Department of Field Support pursuant to the recommendations made by the Advisory Committee on Administrative and Budgetary Questions in its reports (A/63/746/Add.9, para. 25 and A/64/660/Add.5, para. 16). It presents a review of the structures of the Office of the Special Adviser and UNFICYP, outlining synergies and complementarities between the two.

A. Mandates and integrated approach

2. The Office of the Special Adviser and UNFICYP share an overall goal: supporting the comprehensive settlement of the Cyprus problem. However, the specific mandates and tasks of each, while complementary, differ considerably.

3. The mandate of UNFICYP is, “in the interest of preserving international peace and security, to use its best efforts to prevent a recurrence of fighting and, as necessary, to contribute to the maintenance and restoration of law and order and a return to normal conditions” (Security Council resolution 186 (1964)). UNFICYP also has a humanitarian role in support of the Greek Cypriots and Maronites living in the northern part of the island and Turkish Cypriots living in the southern part. UNFICYP is mainly composed of military, police, civil affairs and support personnel. A small political component (one senior adviser and one political affairs officer) serves as the immediate office of the Special Representative of the Secretary-General and head of UNFICYP.

4. The mandate of the Office of the Special Adviser is to support the conduct of negotiations between the Greek Cypriot and Turkish Cypriot leaders.² In March 2008 the Greek Cypriot and Turkish Cypriot leaders agreed on a path towards a comprehensive settlement. They established six working groups to initiate a review of the key substantive points to be negotiated (governance and power-sharing, European Union matters, security and guarantees, territory, property and economic matters). They also established seven technical committees to work on confidence-building measures aimed not only at improving the everyday life of Cypriots, but also at encouraging and facilitating greater interaction between the two communities. The two leaders requested the United Nations to “provide infrastructure and personnel support” for the negotiations. After approximately four months of preparatory work, the leaders decided to begin full-fledged negotiations on 3 September 2008, with the facilitation of the Secretary-General’s good offices.

² The indicators of achievement of the good offices mission are (a) parties reaching agreement on core and substantive issues; (b) intensified discussions in the technical committees and working groups, as well as at the level of the representatives of the two leaders; and (c) increased support from the international community.

Consequently, the Office of the Special Adviser consists of political affairs officers and thematic experts, whose main task is to provide in-house expertise and facilitate the negotiation process, including support for the working groups and technical committees and the chairing of the meetings of the leaders and of their representatives, as requested by the two leaders.

5. While there is close cooperation between UNFICYP and the Office of the Special Adviser in supporting the peace negotiations, there is no overlap between the two missions. UNFICYP, with its present mandate and structure, is not equipped to provide direct support to the negotiations. It does, however, play a vital role in support of the peace process by ensuring a stable environment conducive to the negotiation process. The Office of the Special Adviser also relies on the support of UNFICYP in the areas where it has the necessary capacity, such as crime and criminal matters, issues related to cultural heritage, communication, logistics and administration. In addition, the Special Representative of the Secretary-General and head of UNFICYP serves as the Deputy Special Adviser to the Secretary-General, which allows the United Nations to act coherently in pursuing its overall goal, as described above.

Synergies

6. In establishing the Office of the Special Adviser as a special political mission in Cyprus, the Secretary-General decided that the United Nations would adopt an integrated approach with a view to maximizing synergies between the respective missions and the United Nations country team. The Department of Political Affairs takes the lead on the activities of the Office of the Special Adviser, while the Department of Peacekeeping Operations is responsible for the implementation of the UNFICYP mandate. The Special Representative of the Secretary-General, as head of UNFICYP and deputy to the Special Adviser, ensures the coordinated support of UNFICYP and the country team for the good offices efforts. This allows the United Nations to act coherently in implementing a two-pronged strategy through the comparative advantages of its respective components. An internal “after-action review” of the United Nations support to the preparatory phase of the Cyprus peace process, conducted between March and August 2008, highlighted the effective functioning of the integrated approach. The review found this approach to be a positive example of the use of existing resources on the ground and considered it as a good practice. In particular, the review stressed that the integrated approach was facilitated by a clear understanding of the respective roles played by the Department of Political Affairs and the Department of Peacekeeping Operations and a deliberate effort to clarify the complementary roles of the two Departments.

B. The roles of the Special Adviser to the Secretary-General and the Special Representative of the Secretary-General

7. The Special Adviser serves as the principal United Nations official responsible for the Secretary-General’s good offices and facilitation of the talks. The Special Adviser’s mandate is to assist the parties in the conduct of full-fledged negotiations aimed at reaching a comprehensive settlement to the Cyprus problem. The Special Adviser reports to the Secretary-General through the Under-Secretary-General for Political Affairs. The staff of the Office of the Special Adviser report, through the

Coordinator, to the Special Adviser (or to the Deputy Special Adviser when the Special Adviser is off the island).

8. The Special Representative of the Secretary-General, as head of UNFICYP, is primarily responsible for the peacekeeping efforts and the United Nations country team in Cyprus. He/she also acts as the Deputy Special Adviser to the Secretary-General. On all issues relating to the good offices, the Deputy Special Adviser reports to the Special Adviser. On all other issues related to UNFICYP, he/she reports to the Secretary-General through the Under-Secretary-General for Peacekeeping Operations. UNFICYP staff report to the Special Representative of the Secretary-General and head of UNFICYP.

Synergies

9. The Special Representative of the Secretary-General and head of UNFICYP is the conduit for support provided by UNFICYP and the United Nations country team to the Office of the Special Adviser. In addition, bearing in mind that the Special Adviser is not resident in Cyprus, the Special Representative of the Secretary-General/Deputy Special Adviser is integrated into the functioning of the Office of the Special Adviser, so as to be able to facilitate seamless continuation of the negotiation process in the absence of the Special Adviser. The Special Representative of the Secretary-General also coordinates the activities of the country team, since there is no Resident Coordinator position in Cyprus. This ensures linkages between the official peace process and other peacebuilding efforts.

C. Office of the Special Adviser: substantive roles

1. Coordinator

10. The Coordinator of the Office of the Special Adviser has the overall responsibility for the smooth running of the good offices and the management of the operational and programmatic aspects of the process on a daily basis. This includes the management and supervision of staff; assisting the Special Adviser and Deputy Special Adviser in their contacts with relevant interlocutors at the local level with the two sides, the leaders and their representatives; and coordination of support to the technical committees, working groups and ad hoc expert groups. The Coordinator can be called on to facilitate such groups; to enter into shuttle diplomacy to help resolve outstanding issues and to assist the Special Adviser in maintaining contact with international stakeholders. The Coordinator also has overall responsibility for regular reporting to the Special Adviser and headquarters. In addition, the Coordinator acts as a senior adviser to the Special Adviser. The Coordinator participates in UNFICYP senior management group meetings to ensure coherence and operational integration between UNFICYP and the Office of the Special Adviser.

2. Political Affairs Officers (facilitators)

11. The negotiations revolve around six chapters: governance and power-sharing, property, European Union matters, economy, territory and security and guarantees. The Political Affairs Officers act as focal points for the six chapters. They facilitate and service the meetings held at the level of the representatives of the leaders and the experts, where these chapters are discussed. The role of the facilitators is to

provide advice to the Special Adviser on substantive matters; maintain contact with the parties' delegations; work closely with the Europe Division and Mediation Support Unit of the Department of Political Affairs to identify and fund experts to provide necessary thematic support to the ongoing process; prepare minutes of the meetings at the level of the representatives of the leaders and the experts, coordinate their scheduling and provide logistical support; keep track of papers and joint papers submitted by the parties; and report as required on relevant developments.

12. The Political Affairs Officers service seven technical committees that deal with issues that affect the day-to-day life of Cypriots: crime and criminal matters; economic and commercial matters; cultural heritage; crisis management; humanitarian matters; health; and environment. Among other things, they assist the technical committees and liaise with UNFICYP, the United Nations Development Programme and other United Nations agencies for the implementation of confidence-building measures agreed by the technical committees.

13. In addition to servicing and facilitating the meetings dealing with substantive issues and confidence-building measures, the Political Affairs Officers undertake several other tasks. They monitor and analyse political developments on both sides and maintain contacts with political actors and other local stakeholders to ascertain their thinking with regard to the talks. They monitor and analyse regional developments and trends and maintain contacts with regional and international players and the diplomatic community and provide briefings on the peace process. They draft reports and contribute to briefings by the Special Adviser and Deputy Special Adviser and keep United Nations Headquarters regularly updated on developments by providing clear and timely information on the peace process.

Synergies

14. UNFICYP provides facilitators to the technical committees in areas where it has expertise and competence, such as cultural heritage and crime and criminal matters.

3. Senior Political Affairs Officers (thematic experts) and consultants

15. The thematic experts provide in-house follow-up and expertise in specific areas (governance, economy and security and territory). They attend the meetings of the leaders and representatives when the focus is on their areas of expertise, prepare papers, as required, and advise the Special Adviser on a range of related issues, as may be requested.

16. The Office of the Special Adviser has had difficulty identifying experts who were willing to be recruited on a full-time basis against a P-5 post. Most high-level experts who were identified were only willing to provide assistance on a short-term basis. To that end, the Office decided to eliminate one of the P-5 posts in the 2010 budget in order to release funding for hiring short-term consultants as needed.

17. From time to time and on a short-term basis, the Office of the Special Adviser has needed to hire consultants to support its work, particularly (a) when highly specialized experience was required to supplement the work of the in-house experts, such as in the case of the property issue; or (b) when in-house expertise was not available for specific areas such as electoral law and federal systems. The consultants have played a fundamental role in support of the Special Adviser and the

good offices, providing assistance on an ad hoc basis to help the mission focus on complex issues under negotiation which require in-depth, specialized knowledge. Critically, these experts have also engaged with the experts and representatives of the two sides to elaborate ideas and discuss details of alternative policy options. In this way the consultants have contributed significantly to increasing convergences in key areas. To date, they have focused on governance and power-sharing and property matters. It is anticipated that expert consultants will be needed in other subject areas as negotiations progress.

D. UNFICYP: substantive roles

1. Office of the Senior Adviser

18. The Senior Adviser performs the functions of a civilian chief of staff of UNFICYP, coordinating the activities of the military, police and civilian components and directly overseeing the work of the civil affairs branch. He/she engages with authorities at the political level to pursue issues relating to the UNFICYP mandate. In this context the Senior Adviser is responsible, inter alia, for resolving outstanding issues regarding crossing points, bicomunal contacts, joint projects and resolution of incidents. He/she also coordinates UNFICYP activities in the context of contingency planning in relation to the settlement.³

19. The UNFICYP Political Affairs Officer carries out political tasks with a primary focus on the peacekeeping mission. In the absence of a dedicated Special Assistant, the Political Affairs Officer also supports the Special Representative of the Secretary-General in this capacity, undertaking assignments related, inter alia, to coordination with the United Nations agencies/programmes as well as contacts with the diplomatic community and other key interlocutors on UNFICYP issues. He/she prepares analytical cables, notes, background/strategy papers, talking points and briefings and contributes to reports, including to the Security Council, on matters pertaining to UNFICYP. The Political Affairs Officer advises on developments, including in relation to the European Union, which may have implications for the implementation of the UNFICYP mandate, and in the context of a possible settlement.

20. The UNFICYP Legal Adviser provides the peacekeeping mission with legal advice on substantive and procedural issues related to the mandate of UNFICYP, the status-of-forces agreement and administrative issues. Specifically, he provides legal expertise on substantive issues arising from the civilian activities in the buffer zone, including questions relating to the ownership of property or the use of land and other sensitive issues, which are often contested by both parties and could entail questions of liability. The Legal Adviser also advises on administrative and management matters, such as procurement contracts.

³ In its resolutions 1873 (2009), 1898 (2009) and 1930 (2010), the Security Council noted the importance of contingency planning in relation to the settlement, including recommendations, as appropriate, for further adjustments to the UNFICYP mandate, force levels and concept of operations, taking into account developments on the ground and views of the parties, and requested the Secretary-General to report on contingency planning.

Synergies

21. In order to make good use of available expertise and institutional knowledge, the UNFICYP Senior Adviser and Political Affairs Officer have also been involved in the negotiation process, particularly as it pertains to the application of relevant UNFICYP expertise and to the role of the Deputy Special Adviser/Special Representative of the Secretary-General. For example, the Senior Adviser supervises substantive components of UNFICYP in their support to the good offices efforts to create an enabling environment for the negotiations, and assists the parties in devising and implementing confidence-building measures. The Political Affairs Officer supports the Special Representative of the Secretary-General in a broad range of activities in his/her capacity as Deputy Special Adviser. Furthermore, the Legal Adviser provides assistance to other United Nations entities operating in Cyprus, including the good offices mission, in the areas of procurement, human resources, supply and general services. Regarding property matters handled by the UNFICYP Legal Adviser, these are to be distinguished from the political discussions focused on the wider property issue addressed in the negotiation process. In the context of UNFICYP, questions relating to current property use and ownership are centred on individual cases as they arise and exclusively concern the civilian activities in the buffer zone. These specific cases are addressed with the aim of allowing owners free access to and use of properties while also respecting broader security concerns.

2. UNFICYP Public Information Office

22. The Public Information Office of UNFICYP also supports the Office of the Special Adviser, which does not have its own public information or media relations capacity. Given the importance of developing and maintaining a working relationship and fluid exchange with the local and international media, the Public Information Office supports the Office of the Special Adviser on a continual basis by providing situation/media summaries, monitoring and translating news in the Cypriot media and transcribing and distributing remarks of the Special Adviser or the Special Representative of the Secretary-General to Cypriot and international media following meetings of the leaders, among other tasks. The Special Adviser relies on the UNFICYP Spokesperson for all public information needs, including the establishment and maintenance of contacts with the media, the issuing of press releases and statements and the organization of media events. Furthermore, the UNFICYP Public Information Office established the good offices website and is responsible for its regular update and maintenance.

Synergies

23. The United Nations communications strategy is considered a critical factor for the overall success of the negotiation process. The use of the existing capacity of the UNFICYP Public Information Office for the good offices' needs achieves an effective synergy between the Office of the Special Adviser and UNFICYP.

3. UNFICYP Civil Affairs Branch

24. The overarching objective of the Civil Affairs Branch is to contribute to the fulfilment of UNFICYP's mandate to facilitate a "return to normal conditions" (Security Council resolution 186 (1964)). In the buffer zone, the Civil Affairs

Branch assists individuals authorized to reside on their land or wishing to access it for civilian purposes such as construction or farming. Its activities in this respect range from mediating the day-to-day administrative and security issues in the bicomunal village of Pyla to operating a permit scheme to enable legitimate use of land wherever this does not interfere with security or law and order concerns. Furthermore, the Civil Affairs Branch seeks to raise awareness among local populations of the location and dangers posed by minefields and escorts pilgrimages to religious sites. The Branch also facilitates and encourages bicomunal activities and the restoration or maintenance of cultural and religious sites in and outside the buffer zone. In addition, the Branch assists members of the Greek Cypriot community in the northern part of the island and members of the Turkish Cypriot community in the southern part of the island. The Branch is responsible for organizing the delivery of government welfare assistance, in the form of food items and pension checks, to the Greek Cypriot and Maronite communities in the Karpas and Kormakitis regions in the north.

Synergies

25. The institutional knowledge and activities of the UNFICYP Civil Affairs Branch help to create an enabling environment for the good offices-facilitated negotiations, and assist the parties in devising and implementing confidence-building measures. In particular, a staff member of the Branch facilitates the Technical Committee on Cultural Heritage, established by the two sides as part of the negotiation process, and assists the Committee in the formulation and implementation of confidence-building measures related to the preservation, protection and restoration of the cultural heritage of Cyprus and related educational programmes. The Branch also plays a lead role in the work of the Technical Committee on Health Matters.

4. UNFICYP police

26. The United Nations police force contributes to the maintenance and restoration of law and order in the buffer zone and supports the military component and the Civil Affairs Branch in activities related to the return to normal conditions within the buffer zone. The activities of the United Nations police include investigation of criminal offences committed or suspected of having been committed in the buffer zone; provision of support to UNFICYP in preserving public order during demonstrations and disturbances in the buffer zone and areas adjacent to the buffer zone; resolution of civil disputes in the buffer zone; maintenance of law and order in the bicomunal village of Pyla, which is the only area in the buffer zone where the two communities live together; control over the civilian access to the buffer zone; monitoring of the crossing points; verifying permits for farming and building construction in the buffer zone; investigation of illegal dumping of waste in the buffer zone; prevention of hunting and bird trapping in the buffer zone; investigation of alleged presence of illegal immigrants in the buffer zone; regular liaison with relevant authorities in the south and the north; and facilitation of investigations by police authorities of both sides in the buffer zone.

Synergies

27. The institutional knowledge and activities of the UNFICYP police help create an enabling environment in support of the good offices-facilitated negotiations and

assist the parties in devising and implementing confidence-building measures. In particular, the UNFICYP police facilitate the Technical Committee on Crimes and Criminal Matters, established by the two sides as part of the negotiation process, assisting the Committee in the formulation and implementation of confidence-building measures related to crime prevention and road safety and in the exchange of information and intelligence on crime and criminal matters.

5. UNFICYP military

28. The main task of UNFICYP military operations is to maintain the ceasefire and the military status quo in the buffer zone. This task is implemented through the interposition of UNFICYP troops between the opposing forces, constant surveillance of the buffer zone from fixed observation posts and by air, vehicle and foot patrols, and regular liaison with the opposing forces.

Synergies

29. In support of a stable environment, the military component of UNFICYP plays a key role in maintaining the calm in the buffer zone and facilitating the mine clearance activities in the buffer zone. The military component also provides direct support to the good offices, with the United Nations police, by providing a secure location for the meetings between the parties in the context of the negotiations within the buffer zone.

E. Administrative support provided by UNFICYP to the Office of the Special Adviser

1. Administrative support provided by UNFICYP to the integrated structure

30. The Office of the Special Adviser relies on UNFICYP for the provision of ongoing administrative and logistical support, financial and budget services, personnel management, procurement, general services, engineering (including renovations), supply assistance, transport and information technology and communication support.⁴ The Office of the Special Adviser pays UNFICYP for the actual cost of materials and services incurred on its behalf.

⁴ Services include:

- (i) Information technology: all information technology staff support the good offices staff from the day of arrival. As the good offices have no information technology support of their own, they are totally reliant on UNFICYP support, which includes programming and installing computers, printers, digital senders, etc.; wiring infrastructure; creation of accounts for e-mail, Lotus Notes and Internet access; e-mail security issues; and resolving all information technology problems;
- (ii) Communications: telephone support including dedicated PABX, personal identification number issuance, Blackberry and cellular phone setup and issuance; communications cabling at the good offices; Motorola radio and global positioning systems; processing of cellular, Blackberry and land-line bills;
- (iii) Engineering: all building management facilities, including electrical, mechanical and air conditioning support, fire alarms, construction of car ports, partitioning and paintings, preparation of the scope of works and specifications for the Technical Committee on Crime and Criminal Matters; renovation of the Chief of Mission's residence to be used as a venue for leaders' meetings;

Synergies

31. The internal after-action review of the United Nations role in the preparatory phase of negotiations highlighted the fact that the continuous presence of UNFICYP enhanced the logistical preparedness of the United Nations to provide immediate support, at the request of the parties, to the launch of the negotiation process and facilitated the prompt establishment of the Office of the Special Adviser.

2. Administrative assistants in the Office of the Special Adviser

32. The administrative staff of the Office of the Special Adviser provides dedicated support to the Special Adviser and his/her team, specifically related to facilitating the negotiation process.⁵ The administrative staff assist the Special Adviser, the Coordinator and the political affairs officers in the management and compilation of material for the meetings of the leaders, their representatives, the working groups and technical committees; plan and implement administrative arrangements for the organization of the meetings of the leaders or their representatives; and liaise with UNFICYP on a regular basis. The administrative team provides first-tier logistic and finance support to the Office of the Special Adviser and coordinates with UNFICYP on recruitment and personnel management issues.

3. Security officers of the Office of the Special Adviser

33. The establishment of the Office of the Special Adviser has increased security demands, which are reflected in the budget of the Office. Because of the high profile and the politically sensitive nature of the work of the Office, the Department of Safety and Security strongly recommended the establishment of the security officer posts to ensure the safety and security of the Adviser and the Office. Among other functions, the two security officers: control access to the good offices premises and other areas; maintain security and safety within the offices of the Adviser; and provide security assistance during the leaders' meetings, which require their constant presence on the premises. The security officers do not provide close protection, but were recruited on the basis of this requirement, should it become necessary.

34. UNFICYP does not have a sufficient number of security officers to cover the good offices needs on a full-time basis, given the limited capacity in UNFICYP and given that the two missions are located in different compounds.

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- (iv) Supply: requisitions of all supply items including hospitality, stationery, office machinery, reproduction support, public address system support for the leaders' meetings and briefings to the international diplomatic community, grounds maintenance and other support;
 - (v) Procurement of services and goods;
 - (vi) Personnel: processing of all contracts of international and local staff, including of their entitlements, installation and repatriation;
 - (vii) Finance and budget: preparation of budgets and performance reports, administration of allotments, financial services, including payroll, payment to vendors.

⁵ Owing to the political sensitivity of the process, the administrative assistants in the Office of the Special Adviser are international staff.

Synergies

35. UNFICYP provides additional security services for the leaders' meetings. The security officers of the Office of the Special Adviser report to the UNFICYP Chief Security Officer as their first reporting officer.

4. Office of the Special Adviser drivers

36. The work of the Special Adviser and of good offices staff brought additional requirements for transportation. Some of these requirements have been included under the good offices budget since the capacity of the UNFICYP Transport Unit is not sufficient to meet the good offices needs on a full-time basis.

37. The UNFICYP Transport Unit supports the good offices mission, including by assisting its staff and consultants at Larnaca airport; providing a driver and a bus in support of the technical committees and working groups; and assisting with transportation in connection with the leaders' meetings.

Synergies

38. The UNFICYP Transport Unit, in coordination with the Office of the Special Adviser, manages the Office's drivers. The drivers report to the UNFICYP Transport Unit dispatcher as their first reporting officer.

F. Observations

39. During the preparatory phase leading to the launch of the full-fledged negotiations in September 2008, the parties agreed to establish six working groups and seven technical committees and requested the Secretary-General to provide the necessary resources to facilitate the talks. That preparatory process led to the renewal of full-fledged negotiations between the two leaders, under the auspices of the United Nations. Requirements stemming from these developments have informed the decision on the number and functions of the posts within the Office of the Special Adviser, whose role has been established at the parties' request. The budget of the Office therefore emanates directly from the needs related to the parties' requests.

40. In designing the budget of the Office, the Secretary-General took into account not only the parties' request but also existing UNFICYP resources on the ground. It was determined that, on the substantive side, UNFICYP did not have sufficient capacity to support the talks. On the administrative side, however, UNFICYP was well equipped to provide most of the necessary support to the Office. This explains the ratio of substantive staff to administrative staff within the Office and the significant reliance on UNFICYP for administrative and logistical support.

41. In preparing the 2010 budget, the Office of the Special Adviser undertook an assessment of its ongoing needs and resources based on lessons learned from the preceding period. As a result of the assessment, it was determined that qualified short-term experts in specific areas were required to provide the Special Adviser with specific insight and detailed analysis on the issues under negotiation, and to provide advice and support to the sides at their request. It was later determined that it would be most efficient to eliminate one P-5 position in order to release resources and have the flexibility to hire personnel on a short-term basis as needed. While this

decision has increased the workload of the remaining Political Affairs Officers at the P-5 and P-4 levels, it has provided the added value of the high-level expertise of the consultants to the peace process.

42. As outlined above, the current activities of the Office of the Special Adviser and UNFICYP are carried out in an integrated manner, providing continuous opportunities for synergies and mutual support while also delivering different outputs deriving from their respective and tailored mandates. The integrated approach is supported by joint planning, in particular strategic substantive planning, as well as the results-based budgeting process.

43. The good offices mandate is centred on the role of the Special Adviser to the Secretary-General on Cyprus, who is tasked with the singular objective of facilitating negotiations in the framework of the good offices mission on behalf of the Secretary-General. This role requires the Special Adviser to spend a considerable amount of time in Cyprus, particularly during intensive phases of the talks, as well as holding consultations at the senior level with key regional actors and regularly briefing the Secretary-General and senior officials in New York on the process. In this regard, the current arrangement between the Office of the Special Adviser and UNFICYP has proven efficient, as it would have been difficult for such an intensive engagement in the facilitation efforts to be undertaken by the Special Representative of the Secretary-General, who is responsible for the conduct of the peacekeeping operation and coordination of the United Nations entities on the ground. When the Special Adviser has been absent from Cyprus for a negotiating session, the Special Representative of the Secretary-General/Deputy Special Adviser has acted to fill in the functions of the Special Adviser.

44. In similar cases, such as Darfur/Sudan, Kosovo and Western Sahara, a special envoy, special adviser or representative has likewise been appointed in addition to the Special Representative of the Secretary-General present on the ground because of the functional differences in their roles. The head of a peacekeeping operation must focus principally on ensuring the successful fulfilment of the mission's mandate to maintain peace and security, while the United Nations negotiator/facilitator concentrates his/her efforts on working with the parties to achieve the successful conclusion of the political process. Taking into consideration this principle and the current United Nations arrangement in Cyprus, as described in the present review, it can be noted that the roles of the Special Adviser to the Secretary-General and Special Representative of the Secretary-General are distinct but mutually reinforcing, particularly when they are implemented in an integrated fashion and with reciprocally supporting structures. This arrangement has allowed the United Nations to pursue, in a coherent, consistent and integrated manner, the primary objective of assisting the parties in reaching a comprehensive settlement of the Cyprus problem.

