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**Conference of the Parties to the Basel Convention
on the Control of Transboundary Movements of
Hazardous Wastes and Their Disposal
Tenth meeting**

Cartagena, Colombia, 17–21 October 2011

Item 3 (d) of the provisional agenda*

**Matters related to the implementation of the Convention:
Basel Convention Partnership Programme**

Partnership for Action on Computing Equipment

Note by the Secretariat

Introduction

1. By its decision IX/9, the Conference of the Parties to the Basel Convention on the Control of Transboundary Movements of Hazardous Wastes and Their Disposal put in place the Partnership for Action on Computing Equipment, which was accorded responsibility for the implementation of the work programme outlined in annex I to the decision.
2. By its decision OEWG-VII/3, the Open-ended Working Group requested the Partnership to develop and revise upon receipt of comments a draft overall guidance document on the environmentally sound management of used and end-of-life computing equipment. It also requested the Secretariat to report on progress in the activities undertaken by the Partnership and to submit the revised overall draft guidance document and a draft decision on the Partnership to the Conference of the Parties at its tenth meeting for its consideration.

I. Implementation

3. The Partnership was formally established on 14 January 2009 as an open forum for all interested parties and signatories to the Convention, international organizations, Basel Convention regional and coordinating centres, industry associations, manufacturers, recyclers, refurbishers, academic institutions, non-governmental organizations and civil society.
4. A set of activities was identified under the Partnership that would assist countries, in particular developing countries and countries with economies in transition, to manage used and end-of-life computing equipment in an environmentally sound manner. A progress report by the co-chairs of the Partnership is provided in document UNEP/CHW.10/INF/21.
5. The Partnership is submitting to the Conference of the Parties in the annex to the present note a draft guidance document on the environmentally sound management of used and end-of-life computing

* UNEP/CHW.10/1.

equipment for its consideration. It is hoped that the Conference of the Parties will adopt sections 1, 2, 4 and 5 and provisionally adopt section 3. Section 3 deals with transboundary movements of used computing equipment, and since the Secretariat will present draft technical guidelines on transboundary movements of used electronic and electrical equipment and e-waste, further work on this section is required to prevent duplications or inconsistencies.

6. The draft guidance document summarizes the information provided in the report on environmentally sound management criteria recommendations (UNEP/CHW.10/INF/25), guidance on transboundary movement of used computing equipment (UNEP/CHW.10/INF/24) and two guidelines (on environmentally sound testing, refurbishment and repair of used computing equipment (UNEP/CHW.10/INF/22) and environmentally sound material recovery and recycling of end-of-life computing equipment (UNEP/CHW.10/INF/23)).

II. Proposed action

7. The Conference of the Parties may wish to adopt a decision along the following lines:

The Conference of the Parties,

Recalling its decisions VI/32, VII/3, VIII/2, VIII/5 and IX/9,

Having regard to the Basel Declaration on Environmentally Sound Management¹ and the Nairobi Declaration on the Environmentally Sound Management of Electrical and Electronic Waste,²

Welcoming the work of the Partnership for Action on Computing Equipment Working Group and its project groups,

Taking note of the report on progress made by the Partnership, as presented by the co-chairs of the Partnership Working Group,³

Noting with appreciation the financial and in kind contributions made to the Partnership by parties, signatories, industry, non-governmental organizations and other stakeholders,

Recognizing the significant role of the Partnership as a public-private partnership within the framework of the Basel Convention in producing successful material on environmentally sound management of used and end-of-life computing equipment,

1. *Adopts*, without prejudice to national legislation, chapters 1, 2, 4 and 5, and provisionally adopts section 3, of the guidance document on environmentally sound management of used and end-of-life computing equipment⁴ and takes note of the recommendations set forth therein;

2. *Requests* the Partnership Working Group to continue to review section 3 of the guidance document in the light of the technical guidelines on transboundary movements of used electronic and electrical equipment and e-waste, in particular regarding the distinction between waste and non-waste, and to make any necessary revisions to section 3 to avoid duplications and discrepancies;

3. *Encourages* the Partnership Working Group to revise the guidance document on environmentally sound management of used and end-of-life computing equipment based on the results of evaluation studies, the review of section 3 and any additional information provided, and to submit it to the Open-ended Working Group for consideration at its eighth session;

4. *Requests* the Open-ended Working Group to present the revised guidance document on environmentally sound management of used and end-of-life computing equipment to the Conference of the Parties at its eleventh meeting for consideration and final adoption;

1 UNEP/CHW.5/29, decision V/1.

2 UNEP/CHW.8/16, annex IV.

3 UNEP/CHW.10/INF/21.

4 UNEP/CHW.10/20, annex.

5. *Agrees* to extend the mandate of the Partnership for Action on Computing Equipment until the end of 2013 to complete the work programme as set out in the annex to the present decision;
6. *Requests* the Basel Convention regional and coordinating centres to disseminate the guidance document and guidelines approved by the Partnership and to continue to hold training and outreach workshops, subject to availability of funding;
7. *Invites* additional parties, signatories and stakeholders, including manufacturers, recyclers, refurbishers, academic institutions and non-governmental organizations, in particular from developing countries and countries with economies in transition, to participate in the activities of the Partnership Working Group;
8. *Invites* the Basel Convention regional and coordinating centres to participate in the implementation of pilot projects on the collection and management of used computing equipment by informal sectors in developing countries and countries with economies in transition, subject to availability of funding;
9. *Encourages* parties, signatories, industry, non-governmental organizations and other stakeholders to make financial or in kind contributions or both:
 - (a) To facilitate the participation of developing countries and countries with economies in transition in the Partnership;
 - (b) To facilitate the implementation of pilot projects on the collection and management of end-of-life computing equipment from informal sectors in developing countries and countries with economies in transition;
 - (c) To facilitate the evaluation of guidelines, and to complete revisions to guidelines and the guidance document on environmentally sound management of used and end-of-life computing equipment;
10. Requests the Secretariat:
 - (a) To continue to facilitate and provide expertise to the Partnership;
 - (b) To report on progress in the activities undertaken by the Partnership to the Open-ended Working Group at its eighth session and to the Conference of the Parties at its eleventh meeting.

Annex to decision X/[]: Partnership work programme for 2012–2013

1. The following tasks are to be undertaken by the Partnership Working Group:
2. Complete an evaluation of the guideline on environmentally sound testing, refurbishment and repair of used computing equipment, and the guideline on environmentally sound material recovery and recycling of end-of-life computing equipment.
3. Revise the two guidelines based on the results of evaluation studies.
4. Adjust the guidance document on transboundary movement of used and end-of-life computing equipment, in the light of the technical guidelines on transboundary movements of used electronic and electrical equipment and e-waste, in particular regarding the distinction between waste and non-waste, to avoid duplications and discrepancies.
5. Revise the guidance document on environmentally sound management of used and end-of-life computing equipment, based on changes to summaries and recommendations made in the guidelines, the review of section 3 and any additional information provided.
6. Continue to hold training workshops on technical guidelines in the regions.
7. Continue pilot projects on the collection and management of used and end-of-life computing equipment by informal sectors in developing countries and countries with economies in transition.
8. Develop plans for the financial sustainability of pilot projects and resource mobilization for future projects.

9. Develop strategies on the environmentally sound management of used and end-of-life computing equipment.
10. Enhance awareness-raising and training on the environmentally sound management of used and end-of-life computing equipment.
11. Identify actions and incentives that can be taken to promote environmentally sound reuse, refurbishment, repair, recycling and material recovery of used and end-of life computing equipment through the implementation of the Partnership guidelines and existing certification schemes.
12. Assess the possibility of using facility certification as a tool for assuring the environmentally sound management of used and end-of-life computing equipment.

Annex

Guidance document on environmentally sound management of used and end-of-life computing equipment



Draft: 17 June 2011

Basel Convention

Partnership for Action on Computing Equipment (PACE)

Guidance document on the environmentally sound management of used and end-of-life computing equipment



**Approved by the PACE Working Group
15 March 2011
Revised 17 June 2011**

Acknowledgements

The efforts of the PACE Working Group in the preparation of this document and of individual PACE project groups in the preparation of reports and guidelines are appreciated. Members of the Working Group are identified on pages 4 and 5 of this document.

In addition, special thanks are extended to the Co-Chairs of the PACE Working Group: Marco Buletti, Federal Office for the Environment, Switzerland; Oladele Osibanjo, Basel Convention Regional Centre-Nigeria; and the chairs of the various project groups: Michael VanderPol, Environment Canada; Ross Bartley, Bureau of International Recycling; Andy Howarth, United Kingdom Department of Environment, Food and Rural Affairs; Willie Cade, PC Rebuilders and Recyclers; Joachim Wuttke, Federal Environment Agency, Germany; John Bullock; Patricia Whiting, United States Environmental Protection Agency; Aisha Mahmood, Federal Ministry of Environment, Nigeria; Miguel Araujo, Basel Convention Regional Centre-Central America and Mexico; and Yorg Aerts, Public Waste Agency of Flanders Belgium.

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1. Introduction

1.1 Purpose of the guidance document

- 1.1.1 The objective of the present document is to provide guidance on the environmentally sound management (ESM) of used and end-of-life computing equipment. The document emphasizes reuse and recycling, with the aim of avoiding the final disposal of such used and end-of life products in final-disposal operations such as landfills or incinerators.
- 1.1.2 To this end, the present document provides general guidance pertaining to the environmentally sound management of used and end-of-life computing equipment and addresses such matters as ESM criteria; transboundary movement procedures; testing, refurbishment and repair; and material recovery and recycling.
- 1.1.3 The document complements guidelines prepared by various project groups and approved by the PACE Working Group. It summarizes the information provided in the report prepared by the ad interim project group on environmentally sound management criteria recommendations, the guidance document prepared by the subgroup on transboundary movement and guidelines prepared by project groups 1.1 (environmentally sound testing, refurbishment and repair of used computing equipment) and 2.1 (environmentally sound material recovery and recycling of end-of-life computing equipment).
- 1.1.4 Together with the report on ESM criteria recommendations, individual project guidelines and procedures for transboundary movement, the document is intended to be used to raise awareness and further the implementation of best-practices associated with various stages of the ESM of used and end-of-life computing equipment. The information provided can be used to transfer current know-how on the refurbishment and repair of used computing equipment and best practices for material recovery and recycling. The document therefore provides a foundation for a training programme (e.g., in the form of workshops) aimed at helping to implement the recommendations and actions developed by the project groups established under PACE. The material found in the document can also be used by Basel Convention regional centres in developing training materials on the topics that it covers.
- 1.1.5 The document is not a legally binding document, as it has been developed by a public-private partnership and may be subject to future revision.

1.2 Contents

- 1.2.1 The document reproduces relevant general provisions of the Basel Convention and provides background information on computing equipment and PACE, executive summaries and recommendations from reports, guidelines and their relevant appendices pertaining to ESM criteria recommendations, procedures for transboundary movement, testing, refurbishment and repair and material recovery and recycling.
- 1.2.2 Throughout the document, references to Annex I, II, III or IV refer to the annexes to the Basel Convention.

1.3 General provisions of the Basel Convention

- 1.3.1 The Basel Convention on the Control of Transboundary Movements of Hazardous Wastes and Their Disposal was adopted on 22 March 1989 and entered into force on 5 May 1992. It emphasizes, among other principles, the environmentally sound management of hazardous wastes, which is defined as “taking all practicable steps to ensure that hazardous wastes are managed in a manner which will protect human health and the environment against the adverse effects which may result from such wastes”. The Convention includes a number of specific objectives, which are obligations for parties, including the following:
 - Reduction of transboundary movements of hazardous and other wastes subject to the Convention;
 - Prevention and minimization of the generation of hazardous wastes;
 - Active promotion of the transfer and use of cleaner technologies.

- 1.3.2 These objectives are supported by a regulatory system for the monitoring and control of hazardous wastes set forth in the Convention. Some key elements of the regulatory system are: prior notice and informed consent; prohibition of exports to countries that are not parties to the Convention; provisions governing the duty to reimport; and provisions governing the responsibilities of parties involved in transboundary movements. One obligation of the State of export is to provide advance notice to and obtain approval from importing and transit countries before any shipment of hazardous waste is initiated. It should be recognized that all countries have the sovereign right to ban the entry or disposal of foreign hazardous wastes and any other wastes on their territory.
- 1.3.3 Countries of export and import are required to assure themselves that wastes destined for final disposal or recycling will be managed in an environmentally sound manner. No transboundary movement should be allowed to proceed if the exporting and importing countries believe that the wastes in question will not be managed in an environmentally sound manner. Lastly, each shipment of hazardous waste or other waste must be accompanied by a movement document from the point at which a transboundary movement begins to the point of disposal. Once consents have been obtained, wastes to be transported must be appropriately packaged and labelled, as required by international transport rules such as the United Nations Recommendations on the Transport of Dangerous Goods: Model Regulations.i
- 1.3.4 Article 11 of the Convention pertains to bilateral, multilateral and regional agreements or arrangements regarding the transboundary movement of wastes. Under this article parties to the Convention may not trade in hazardous wastes destined for disposal with non-parties unless there is an agreement or arrangement of the kind contemplated by Article 11. This provision was introduced to prevent parties from engaging in transboundary movements of hazardous wastes with countries that do not abide by the rules and principles established by the Convention. Under paragraph 2 of Article 11, parties may enter into such agreements or arrangements with non-parties so long as those agreements or arrangements “do not derogate from the environmentally sound management of hazardous wastes as required by [the] Convention”, and “stipulate provisions which are not less environmentally sound than those provided for by [the] Convention, in particular taking into account the interests of developing countries and countries with economies in transition.”
- 1.3.5 Article 11 agreements or arrangements must therefore include: consistent scope of coverage; prior notification and consent; prohibition of shipments without consent; efforts to reduce transboundary movements; use of authorized facilities that operate in an environmentally sound manner; prohibition of exports to countries that have prohibited such imports; shipments only by authorized persons; alternate measures for stranded shipments; and the use of tracking documents (in accordance with the annex to decision II/10). A list of recognized Article 11 agreements and arrangements can be found on the Convention website at: <http://www.basel.int/article11/multi.html>.

1.4 Why computer equipment was selected for the second partnership under the Convention

- 1.4.1 Computing equipment was selected for the second partnership under the Convention because: People in all countries can relate to this high-visibility product;
- (a) The technology has global application;
 - (b) Recovery of computing equipment is a highly topical issue;
 - (c) Mismanagement of used and end-of-life computing equipment may pose risks to public health, worker safety and the environment;
 - (d) There are a limited number of computing equipment manufacturers, as compared to all electrical and electronic products, facilitating consensus-based project management.
- 1.4.2 Over the past three decades, people worldwide have rapidly gained access to computer technology, representing important progress towards the achievement of the Millennium Development Goalii of making available the benefits of new technologies, especially those

related to information and communications. As markets continue to expand and more communities gain access to information technology, many countries, especially developing countries and countries with economies in transition, enjoy the benefits of these new technologies but also face new challenges in managing used and end-of-life computing equipment and other electronic products.

- 1.4.3 All stakeholders have a role in promoting the environmentally sound management of used and end-of-life computing equipment. The technology and skills needed to ensure the proper management of such equipment are available, including in respect of proper refurbishment and repair, which can provide employment and extend the use of valuable equipment, making it available to the people of less-developed countries. Furthermore, those products that cannot be reused can be directed to environmentally sound material recovery and recycling, either domestically or in other countries that can reclaim base and precious metals, adequately treat problematic substances and conserve resources and energy.
- 1.4.4 From the figure below it can be seen that personal computer (PC) sales have increased significantly in all regions from 2000 to 2010, a trend that is expected to continue until 2014. Total units sold globally (calculated by adding up sales from all regions for the years in question) increased from some 170 million in 2000 to around 370 million in 2010. It is projected that total sales globally in 2014 will reach an estimated 470 million units. Sales have more than doubled in the past 10 years, with the largest growth seen in Asia.

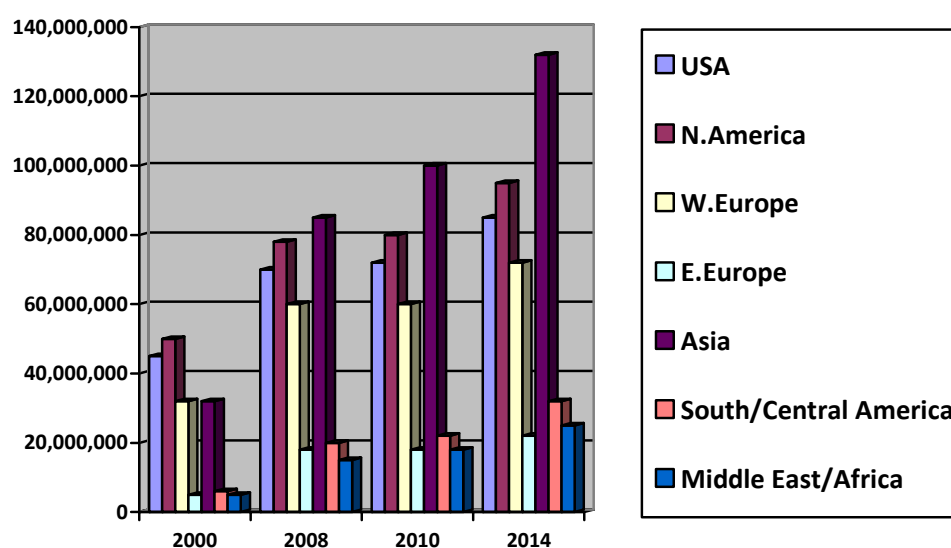


Figure: PC sales and projections by regionⁱⁱⁱ

- 1.4.5 With this growth, it should be remembered that all PCs will eventually be replaced, sooner rather than later in many industrialized countries. PCs are often replaced before they become obsolete or cease working. The United Nations Environment Programme (UNEP) has found that PCs generally have a first-use span of less than four years before they are replaced by new ones because their owners want newer models with more or newer features. As a result of growth in PC sales, second-hand products are available for refurbishment and reuse, or recycling upon becoming electronic and electrical waste (e-waste) at the end of their lives. According to UNEP,^{iv} some 20–50 million tons of e-waste are generated worldwide every year, comprising more than 5 per cent of all municipal solid waste. When the millions of computers purchased around the world every year become

obsolete, those that are not managed in an environmentally sound manner leave behind lead, cadmium, mercury and other hazardous substances, which have an impact on the environment.

- 1.4.6 In addition, according to the United States Environmental Protection Agency,^{iv} while it is not a large part of the waste stream, e-waste is growing faster than any other category of municipal waste. Overall, between 2005 and 2006, the total volume of municipal waste increased by only 1.2 per cent, compared to 8.6 per cent for e-waste. This shows that personal computers should not be neglected at the end of their lives. They can be refurbished, repaired and reused, or sent to environmentally sound material recovery and recycling facilities where various materials can be recovered and recycled to manufacture new products.
- 1.4.7 It should also be recognized that fast-growing markets for used and refurbished computing equipment exist in many developing countries, where such equipment is frequently shipped to meet this rising demand. At the same time, in many developing countries and countries with economies in transition there exists an informal sector for the collection, repair, refurbishment and re-use of used and end-of-life computing equipment and the recovery of materials such as copper and gold from e-waste. Material recovery operations in this informal sector are unfortunately not always safe and/or environmentally sound, with the result that highly risky operations expose people to hazardous substances. Furthermore, studies have shown that workers in the informal sector often lack the necessary education and training properly to manage the collection, refurbishment, repair and recovery of materials in an environmentally sound manner. Lastly, most developing countries lack the basic infrastructure and industrial capacity to recycle end-of-life computing equipment in an environmentally sound manner and must therefore rely on facilities outside their borders.

1.5 Partnership for Action on Computing Equipment

- 1.5.1 The Partnership for Action on Computing Equipment (PACE) was launched by the Conference of the Parties to the Basel Convention at its ninth meeting, in Bali, Indonesia, in June 2008. PACE is a multi-stakeholder public-private partnership under the umbrella of the Basel Convention that provides a forum for representatives of PC manufacturers, recyclers, international organizations, associations, academic institutions, environmental groups and Governments to tackle the environmentally sound refurbishment, repair, material recovery, recycling and disposal of used and end-of-life computing equipment. PACE is intended to increase the environmentally sound management of used and end-of-life computing equipment, taking into account, among other things, social responsibility, the concept of sustainable development and information-sharing on life-cycle thinking.
- 1.5.2 For the purpose of PACE, computing equipment is defined as: PCs and associated displays, printers and peripherals; personal desktop computers, including their central processing units (CPUs) and all other parts contained in them; personal notebooks and laptop computers, including docking stations, CPUs and all other parts contained in the computers; computer monitors, including cathode ray tube, liquid crystal display and plasma monitors; computer keyboards, mice and cables; computer printers, including dot matrix, inkjet, laser and thermal printers and any computer printer with scanning or facsimile capabilities, or both.
- 1.5.3 Some examples of computing equipment follow:
- (a) CPU and personal desktop computer;



- (b) Monitor or display;



- (c) Keyboard and mouse;



- (d) Printer and scanner.



1.5.4 PACE aims to provide new and innovative approaches to emerging issues. It is also designed:

- (a) To promote sustainable development in developing countries and countries with economies in transition through the continued use, refurbishment and repair of used computing equipment;
- (b) To find incentives and methods for diverting end-of-life computing equipment from land disposal and burning to environmentally sound commercial material recovery or recycling operations;
- (c) To develop guidelines for proper refurbishing, repair and material recovery or recycling, including criteria for testing, labelling of refurbished used equipment and certification of environmentally sound repair, refurbishing and recycling facilities;
- (d) To end shipments of used and end-of-life computing equipment to countries, in particular developing countries and countries with economies in transition, whose laws prohibit the import of such equipment.

- 1.5.5 PACE activities include launching pilot demonstration projects to assist developing countries and countries with economies in transition in assessing and improving the management of used and end-of-life computing equipment, raising awareness of PACE and initiating training activities to achieve PACE and Basel Convention objectives.
- 1.5.6 The PACE Working Group, established by the Conference of the Parties in its decision IX/9, is the operating mechanism for PACE and serves as a forum for sharing information. Members of the Working Group include parties and signatories to the Basel Convention; intergovernmental and non-governmental organizations; Basel Convention regional and coordinating centres for capacity-building and technology transfer; and other stakeholders including: manufacturers, recyclers, refurbishers, industrial associations and academic institutions that have specific expertise and experience required for the activities of this group.
- 1.5.7 Following its establishment, the PACE Working Group discussed its tasks, developed its terms of reference and decided to set up five project groups and two subgroups to carry out its work programme, with the following objectives:

Ad interim project group on ESM criteria

The objectives of the ad interim project group were:

- (a) To identify relevant existing international, country-specific, industry and other ESM guidance material that could be used to support other project groups established under the PACE Working Group;
- (b) To propose recommendations for ESM core criteria for use by PACE project groups in developing guidelines or launching pilot projects. Subsets of criteria for specific operations might also be developed by this project group where required.

Project group 1.1 on environmentally sound refurbishment and repair of used computing equipment

The objective of the project group was to develop tools (such as guidelines) and activities on environmentally sound refurbishment and repair, including criteria for testing, certification and labelling. The project group was to cooperate and coordinate with other PACE project groups working on ESM principles, recycling standards and pilot projects.

Project group 2.1 on environmentally sound material recovery and recycling of end-of-life computing equipment

The objective of the project group was identified as to recognize risks and benefits of collecting, reviewing and disseminating – through a guideline – information on practices for environmentally sound material recovery and recycling of computing equipment. The project group was to cooperate and coordinate with other PACE project groups working on ESM principles, refurbishment standards and pilot projects.

Project group 3.1 on collection and management of end-of-life computing equipment from informal sectors

The objective of the project group was to develop and promote pilot schemes for the environmentally sound management of used and end-of-life computing equipment aimed at the attainment of the Millennium Development Goals; to increase the amount of funds for pilot projects on the collection and management of used and end-of-life computing equipment; and to ensure the long-term financial sustainability of such projects.

Project group 4.1 on awareness-raising and training

The objective of the project group was to develop a list of awareness-raising and training products and to implement them to improve the promotion of PACE and reports and guidelines that have been developed under PACE.

Subgroup on transboundary movement of used and end-of-life computing equipment

The objective of the subgroup was to review rules that might apply to the transboundary movement of used and end-of-life computing equipment, taking into consideration the Guideline on the Transboundary Movement of Collected Mobile Phones developed under

the Mobile Phone Partnership Initiative. Participants in this subgroup also recognized the need for continual coordination with the work mandated by the Conference of the Parties on the development of technical guidelines on transboundary movements of used electronic and electrical equipment and e-waste, in particular regarding the distinction between waste and non-waste under the Basel Convention.

Subgroup 3.1.1 on resource mobilization and financial sustainability

The objective of the subgroup was to increase the funds available for pilot projects on the collection and management of used and end-of-life computing equipment and to ensure the long-term financial sustainability of such projects.

2. ESM criteria recommendationsvi

2.1 Summary

- 2.1.1 This section identifies recommendations for ESM criteria that were developed by the ad interim project group on ESM criteria. The group's report is available on the Convention website (<http://www.basel.int/industry/compartnership/documents.html>).
- 2.1.2 The purpose of the group's report is to identify recommendations for ESM criteria for use by other PACE project groups in devising guidelines for use by countries in implementing the principle of environmentally sound management for computing equipment and in PACE pilot projects in developing countries and countries with economies in transition. The report may also be used by national Governments and facilities as an information resource for general guidance on ESM. For the purpose of PACE and as defined in the glossary of terms set out in appendix 1 to the present document, ESM is "taking all practicable steps to ensure that used and/or end-of-life products and wastes are managed in a manner which will protect human health and the environment".
- 2.1.3 ESM criteria recommendations were modelled on existing relevant guidance of international organizations, national Governments, industry and non-governmental organizations to the fullest extent possible as a means of avoiding duplication and promoting compatibility with existing approaches. Compatibility with ESM criteria and core performance elements under the work of the Basel Convention and the Organization for Economic Cooperation and Development (OECD) was an important consideration in preparing the ESM criteria recommendations. Identifying the needs of developing countries and countries with economies in transition was another key aspect of this work. Such needs include best management practices at the facility level and, often, effective legal systems and infrastructure to protect workers, communities and the environment, which individual facilities must use and rely on to achieve ESM.
- 2.1.4 It is recognized that ESM capacity varies greatly by country, often dependent upon political, social and economic considerations beyond the scope of PACE. As such, the development of new recommendations for national Governments would require broad consultation with and approval of organizations outside PACE. Consequently, ESM criteria recommendations for national Governments identified herein simply recap existing approved recommendations under the Basel Convention and OECD.
- 2.1.5 While not diminishing the importance of broad government and societal ESM criteria, efforts focused on identifying facility-specific recommendations, which include ensuring that facilities undertake the following measures:
 - 1. Top management commitment to a systematic approach: Demonstrate commitment of top management to integrating a systematic approach to achieving ESM in all aspects of facility operations, which often includes an environmental health and safety management system;
 - 2. Risk assessment: Identify actual and/or potential hazards and risks to public and worker health and safety and the environment that are associated with activities, products and services;
 - 3. Risk prevention and minimization: Eliminate where possible and in all cases strive to minimize actual and potential hazards and risks to public and worker health and safety and the environment that are associated with activities, products and services;
 - 4. Legal requirements: Identify, gain access to and strive to fulfil applicable legal requirements, including those in respect of legislation, statutes and regulations; decrees and directives; permits, licenses and certificates of approval or other forms of authorization; orders issued by regulatory agencies; and/or judgments of courts or administrative tribunals. Facilities should also take into consideration customary or indigenous law and treaties, conventions and protocols;

5. Awareness, competence and training: Ensure that employees have an appropriate level of awareness, competence and training with regard to the effective management of occupational risks;
 6. Record-keeping and performance measurement: Maintain records, monitor, track and evaluate facility performance in achieving ESM.
 7. Corrective action: Take appropriate action to tackle significant actual and/or potential risks to public and worker health and safety and the environment and correct identified deficiencies in achieving ESM;
 8. Transparency and verification: Put in place provisions to support transparency and verification for each of the above building blocks, subject to appropriate protection for confidential business information. This can help facilities to provide public assurances that operations and activities are compatible with ESM. Such provisions may include participation in third-party audits and inspections.
- 2.1.6 Lastly, it was recommended that PACE project groups should take into consideration all recommendations set out in the report on ESM criteria recommendations during the design and implementation of their technical guidance and pilot projects.

2.2 Recommendations

2.2.1 *Country-specific recommendations*

- 2.2.1.1 Countries should review measures in place to implement their obligations under the Basel Convention and to support the implementation of applicable recommendations in the guidance document on the preparation of technical guidelines for the environmentally sound management of wastes subject to the Basel Convention.^{vii}
- 2.2.1.2 OECD member countries should review measures in place to support the implementation of applicable recommendations in OECD Council Recommendation C(2004)100 on the environmentally sound management of waste (see annex B)^{viii} and OECD technical guidance on the environmentally sound management of specific waste streams: used and scrap personal computers (ENV/EPOC/WPWPR(2001)3/FINAL).^{ix}
- 2.2.1.3 Should domestic environmental management systems be employed as part of a national approach to ESM, special consideration should be given to developing an environmental management system (EMS) specifically tailored to small and medium-sized enterprises (SMEs). Whatever system is selected, it is recommended that the Government or large companies have a programme in place to provide support to SMEs in terms of information and know-how sharing.
- 2.2.1.4 Domestic policies and programmes implemented in accordance with PACE technical guidance should facilitate the ability to meet applicable international agreements and protocols and domestic legal requirements concerning the management of wastes.

2.2.2 *Facility-specific recommendations*

- 2.2.2.1 Facilities should ensure that measures are in place to demonstrate conformity with the following ESM criteria:
 1. Top management commitment to a systematic approach: Demonstrate commitment of top management to integrate a systematic approach towards achieving ESM in all aspects of facility operations, which often includes an environmental health and safety management system.
 3. Risk assessment: Identify actual and/or potential hazards and risks to public and worker health and safety, and the environment that are associated with activities, products and services.

3. Risk prevention and minimization: Eliminate where possible and in all cases strive to minimize actual and/or potential hazards and risks to public and worker health and safety, and the environment that are associated with activities, products and services.
 4. Legal requirements: Identify, access and strive to fulfil applicable legal requirements, including for example legislation, statutes and regulations; decrees and directives; permits, licenses and certificates of approval, or other forms of authorization; orders issued by regulatory agencies; and/or judgments of courts or administrative tribunals. Facilities should also take into consideration customary or indigenous law and treaties, conventions and protocols.
 5. Awareness, competency and training: Ensure that employees have an appropriate level of awareness, competency and training with respect to the effective management of occupational risks.
 6. Record-keeping and performance measurement: Maintain records, monitor, track, and evaluate facility performance at achieving ESM.
 7. Corrective action: Take appropriate action to address significant actual and/or potential risks to public and worker health and safety, and the environment, and correct identified deficiencies in achieving ESM.
 8. Transparency and verification: Provisions to support transparency and verification throughout each of the above building blocks, subject to appropriate protection for confidential business information, can help facilities to provide public assurances that operations and activities are compatible with ESM. Such provisions may include for example participating in third party audits and inspections.
- 2.2.2.2 Facilities should review measures in place to support applicable recommendations in the Basel Convention guidance document on the preparation of technical guidelines for the environmentally sound management of wastes subject to the Basel Convention.x
- 2.2.2.3 Facilities should review measures in place to support applicable recommendations in PACE guidance documents and other applicable guidance under the Basel Convention.
- 2.2.2.4 Facilities located in OECD member countries should also review measures in place to support applicable recommendations in OECD Council Recommendation C(2004)100 on the environmentally sound management of waste and OECD technical guidance on the environmentally sound management of specific waste streams: used and scrap personal computers (ENV/EPOC/WPWR(2001)3/FINAL).
- 2.2.3 *Recommendations for consideration when planning to undertake work pertaining to the management of used and end-of-life computing equipmentxi*
- 2.2.3.1 All recommendations in the present document should be taken into account.
- 2.2.3.2 Consideration should be given to the inclusion of a waste management hierarchy in the development of technical guidance documents and pilot projects. The hierarchy is proposed as follows, in descending order of preference: prevention; minimization; reuse; recycling, energy recovery; and disposal. Ideally, all feasible opportunities for waste management will be taken at higher levels of this hierarchy. This does not preclude possible consideration of additional issues linked to the various stages of product life cycles and impacts of facility operations such as the generation and potential release of hazardous wastes and opportunities to reduce and avoid greenhouse gas emissions.
- 2.2.3.3 The differences between hazardous and non-hazardous wastes and between dangerous and non-dangerous processes should be taken into account.
- 2.2.3.4 Refurbishing or recycling activities should not be discouraged, recognizing in particular the flexibility required for each country to increase the rate of environmentally sound recovery of low-risk waste.

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- 2.2.3.5 Facility measures and specific actions should be identified. This would include any appropriate verification measures that operators in facilities might carry out for use in demonstrating conformity to each of the ESM criteria.
 - 2.2.3.6 Consideration should be given to the development of tiered checklists of facility measures for each of the eight ESM criteria. A tiered checklist can support the continual improvement of ESM by enabling facilities to identify readily what types of measures they should have in place to graduate from lower to higher tiers of ESM.
 - 2.2.3.7 Realistic options and potential resources available for integrating informal sector operations into local, regional and national programmes of developing countries and countries with economies in transition, with the ultimate goal of facilitating the transition of such operations into the formal sector, should be identified.
 - 2.2.3.8 Self-sustainable and economically viable solutions to support the long-term implementation of PACE pilot project activities designed to collect, refurbish and recycle used and end-of-life computing equipment in a manner consistent with the ESM criteria should be identified.
 - 2.2.3.9 Incentives and relief measures for facilities to support the PACE technical guidance should be developed.
 - 2.2.3.10 The size of an enterprise, especially in respect of small and medium-sized enterprises, the type and amount of waste, the nature of operations and domestic legislation should be taken into account when developing technical guidance and pilot projects.
 - 2.2.3.11 Procedures for achieving any certification/registration and reporting requirements may be simplified for SMEs in comparison with large facilities. Thus, for example, environment, health and safety reports could be made publicly available every three years (rather than annually, as required for large facilities). Such incentives and/or relief measures should not, however, compromise suitable and effective protection of public and worker health and safety or the environment as part of a facility's approach to achieving environmentally sound management. Consequently, it is not appropriate to allow less complicated or fewer facility audits for small and medium-sized enterprise facilities in non-OECD countries.
 - 2.2.3.12 It should be taken into account that small and medium-sized enterprises whose operations present little or no risk need significantly more limited emergency plans.
 - 2.3 For more detailed information on the ESM criteria recommendations and their annexes, see the document entitled "Environmentally Sound Management (ESM) Criteria Recommendations".xii

3 Transboundary movement of used and end-of-life computing equipment^{xiii}

3.1 Summary

- 3.1.1 This section pertains to transboundary movement of collected used and end-of-life computing equipment. Once collected, computing equipment should be evaluated or tested, and labelled, to determine whether it is suitable for reuse,^{xiv} possibly after repair, refurbishment or upgrading, or whether it is destined for material recovery and recycling (see appendix 2 B) or final disposal (see appendix 2 A).
- 3.1.2 This section should be of assistance to regulatory agencies and authorities, exporters, importers, manufacturers, repair, refurbishment and recycling facilities, and any organization that is involved:
- (a) In the export or import of used computing equipment for reuse;
 - (b) In the movement of used computing equipment suitable for reuse, possibly after repair, refurbishment or upgrading in the importing country;
 - (c) In transboundary movements of end-of-life computing equipment destined for material recovery and recycling (see appendix 2 B) or final disposal (see appendix 2 A).
- 3.1.3 The type of transboundary movement procedure to be applied depends on the constituents and hazardous characteristics and on the disposal operation chosen for collected computing equipment after evaluation or testing and labelling or documentation^{xv} of test results. To determine what is and what is not covered under the Basel Convention, the Convention defines the “wastes” to be covered in paragraph 1 of its Article 2, stipulating that wastes are substances or objects that are disposed of or are intended to be disposed of or are required to be disposed of by the provisions of national law. The Convention then defines disposal by reference to disposal operations listed in Annex IV (see appendix 2). Hazardous constituents and characteristics of such wastes are then defined and classified by a series of technical annexes (I, II, III, VIII and IX). In addition, every Party may, by its own national legislation, define additional substances and objects as wastes and hazardous wastes.^{xvi}
- 3.1.4 It is recommended that Basel Convention transboundary movement controls should be implemented for end-of-life computing equipment destined for material recovery and recycling (see appendix 2 B) or final disposal (see appendix 2 A) where the end-of-life computing equipment contains Basel Convention Annex I constituents, unless it can be demonstrated that this end-of-life computing equipment is not hazardous using Basel Convention Annex III characteristics.
- 3.1.5 Regarding transboundary movements of used computing equipment for repair and refurbishment in the importing country, and subsequent reuse, the following procedures should apply:
- 3.1.5.1 If, pursuant to paragraph 1 of Article 2 of the Convention or national legislation, at least one of the States concerned involved in a transboundary movement of used computing equipment destined for repair or refurbishment in the importing country has determined^{xvii} that such equipment is classified as waste, then the decision tree procedure (appendix 4 (b)) should be used. The Convention control procedure (and applicable controls and trade bans) would then apply where such waste computing equipment is determined to be hazardous waste in accordance:
- (a) With paragraph 1 (a) of Article 1 (contains Basel Convention Annex I constituents, unless it can be demonstrated that this used computing equipment is not hazardous using Basel Convention Annex III characteristics); or
 - (b) With paragraph 1 (b) of Article 1 (considered hazardous waste by the national legislation of one of the parties involved).
- 3.1.5.2 The Basel Convention control procedure will not apply if, pursuant to paragraph 1 of Article 2 and national legislation, none of the States concerned involved in a transboundary movement have determined that computing equipment destined for repair or refurbishment in the importing country is classified as waste. In such circumstances, however, the States involved should consider using the voluntary notification procedure (appendix 4 (a)) or the decision tree (appendix 4 (b)) to ensure that the movement is monitored and the importing country is afforded an opportunity to react (consent, object or identify conditions) to it.
- 3.1.6 Both the voluntary notification and the decision tree procedures, as described in appendices 4 (a) and 4 (b) respectively, should be subject to further review at specific time intervals to ensure that the objective of environmentally sound management is upheld and to reflect any knowledge and experience gained, including from proposed PACE pilot projects.

- 3.1.7 The transboundary movement of collected computing equipment that has been tested and labelled or documented as suitable for reuse without further repair, refurbishment, or upgrading falls outside the scope of the Convention and applicable PACE recommendations, and such equipment can be shipped as products provided that a reuse destination in the receiving country is assured. If such used and functional equipment has been classified as hazardous waste by the States concerned, or is otherwise restricted under applicable national law such as by a prohibition on import of such used goods by States concerned, parties and exporters should take account of these applicable restrictions.

3.2 Recommendations

- 3.2.1 All used computing equipment that has been collected should first be evaluated to determine whether it is suitable for direct reuse, for reuse following repair or refurbishment or for material recovery. Computing equipment that is suitable for reuse should be further tested for functionality and be labelled or have appropriate documentation, including a declaration of testing results (appendix 7), before any transboundary movement.
- 3.2.2 Any test of computing equipment destined for reuse is to be tested. The test should utilize at a minimum an effective test method to confirm that the equipment is fully functional (appendix 5) and a battery test (appendix 6) to determine the extent to which it is suitable for reuse with or without repair, refurbishment or upgrading.
- 3.2.3 Except as provided in paragraph 3.2.7, used computing equipment that has been collected but not evaluated or tested and labelled or documented as suitable for reuse is subject to Basel Convention procedures as hazardous waste, unless it can be demonstrated that the used computing equipment is not hazardous using Basel Convention Annex I and Annex III characteristics.
- 3.2.4 End-of-life computing equipment destined for material recovery and recycling (appendix 2 B) or final disposal (appendix 2 A) containing Basel Convention Annex I constituents is subject to Basel Convention transboundary movement controls unless it can be demonstrated that the end-of-life computing equipment is not hazardous using Basel Convention Annex III characteristics.
- 3.2.5 Where used computing equipment has been evaluated and assessed as likely to be suitable for reuse,^{xviii} possibly after repair, refurbishment or upgrading in the importing country, and has been classified as waste by at least one of the States concerned involved in its transboundary movement, the decision tree (appendix 4 (b)) should be used.
- 3.2.6 Where used computing equipment destined for repair or refurbishment in the importing country is not classified as waste by any of the States concerned, a voluntary notification procedure (appendix 4 (a)), or the decision tree procedure (appendix 4 (b)) should be considered by the countries involved in the transboundary movement of the computing equipment to ensure that the movement is monitored and to afford the importing country an opportunity to react (consent, object or identify conditions) to it.
- 3.2.7 The following shipments are normally considered outside the scope of these procedures and the Convention unless the computing equipment being shipped is defined as or considered to be hazardous waste under paragraph 1 (b) of Article 1 of the Convention or is restricted under applicable national law such as by a prohibition on import of such used goods by the States concerned:
- 3.2.7.1 Collected computing equipment that has been tested and labelled or documented and declared as being fully functional^{xix} and intended for direct reuse^{xx} in accordance with appendix 7;
- 3.2.7.2 Shipments by individual customers of their own defective computing equipment under warranty or subject to a law allowing for a right of the return of the equipment for repair or refurbishment and where the same type or similar product is intended to be returned to the customer. This does not include equipment from take-back programmes;
- 3.2.7.3 Batches of defective computing equipment or components, under warranty or subject to a law allowing for a right of return of the equipment, that has been collected from individual customers or consolidated by manufacturers, original component suppliers or their contractual agents and sent back to the manufacturer, original component suppliers or their contractual agents, and for which the same type or similar products have been or will be returned to the customer;
- 3.2.7.4 Shipments of used computing equipment under a documented leasing programme, where such equipment is removed from service, documented and declared, using appendix 7, to be in working condition and returned to the computing equipment owner.
- 3.2.8 Each shipment mentioned in recommendation 3.2.7 should be accompanied by a customer invoice and/or other shipping document that is completed before the transboundary shipment and includes the information listed in appendix 8.

- 3.2.9 When hazardous wastes or residues arising from refurbishment, repair, material recovery or recycling in respect of imported used or end-of-life computing equipment are to be sent back to the original exporting country or to a third country, the Convention notification procedures are to be followed. As appropriate, the documents should include references to original documents to ensure effective tracking.
- 3.2.10 In situations in which hazardous wastes or residues arising from refurbishment, repair, material recovery or recycling in respect of imported used or end-of-life computing equipment are to be sent back to the original exporting country or to a third country, it is recommended that the contract between the exporter and importer specify details of the return of the hazardous waste, including return dates and financial responsibilities.
- 3.2.11 All transboundary movements of used and/or end-of-life computing equipment should follow applicable transport rules.
- 3.2.12 Consistent with the PACE guidelines and report on ESM criteria, each importing country should take measures to establish appropriate infrastructure to ensure that computing equipment at the end of its life is collected and recycled in environmentally sound facilities, either within or outside the country.
- 3.2.13 All used computing equipment intended for refurbishment or repair and subsequent reuse following transboundary movement should be packaged properly to ensure protection of its asset value and protection of human health and the environment during transport (see the packaging guidelines set out in appendix 3).

4. Testing, refurbishment and repair of used computing equipment^{xxi}

4.1 Summary

- 4.1.1 This section provides information on the environmentally sound testing, refurbishment and repair of used computing equipment based on the technical guideline on environmentally sound testing, refurbishment and repair of used computing equipment,^{xxii} which can be obtained from the Convention Secretariat. The guideline promotes greater reuse of such computing equipment and the environmentally sound management of any discarded computing equipment or components. A typical refurbishment and repair process is shown in appendix 9. Extending the life of computing equipment generally results in the best environmental outcome, reducing the demand for natural resources and increasing waste prevention. Refurbishing and repairing used computing equipment using environmentally sound management requires a broad set of skills and operational controls to make the process efficient and to minimize impacts on human health and the environment. Given the complexity of the computing equipment market, the intention is to provide general guidelines that will be useful for years to come and to offer guidance for refurbishment facilities around the globe.
- 4.1.2 The technical guideline on environmentally sound testing, refurbishment and repair of used computing equipment is divided into four parts:
- (a) Part 1 introduces the background, purpose and use of the guideline. It also sets out a list of ESM criteria that are relevant to the refurbishment or repair of used computing equipment;
 - (b) Part 2 provides guidance applicable to refurbishment facilities. It covers measures that refurbishment and repair facilities and facility managers may put in place better to ensure the environmentally sound management of used computing equipment, and addresses each of the ESM criteria from the PACE ad interim project group on ESM criteria;
 - (c) Part 3 provides additional guidance applicable to refurbishment and repair facilities further to support ESM. It includes a flow chart of the refurbishment process and guidance on the sorting of refurbishable and non-refurbishable equipment. It provides guidance on data security and destruction and on disassembly. One of the most important elements is guidance on the testing of used equipment prior to reuse to ensure functionality, including in respect of batteries. Lastly, it offers guidance on labelling and documentation, packaging and storage and handling of refurbished and repaired equipment;
 - (d) Part 4 includes guidance on the marketing, donation (principles for donors are listed in appendix 10) and redeployment of refurbished and repaired computing equipment and components.
- 4.1.3 The information should also assist individuals, companies and agencies involved in collection schemes and transportation of used and refurbished computing equipment and consumers who use refurbished computing equipment. Any organization involved in buying or selling computing equipment for reuse should also find this information useful.

4.2 Recommendations

- 4.2.1 Recommendations relating to facility measures to support ESM
- 4.2.1.1 Top management of the facility should ensure that a systematic approach is in place to create an environmentally sound operation. This policy should be fully documented and implemented through a plan of action on ESM, which should provide for continual review and improvement. Care should be taken to communicate and document the organization's policies and operational controls on ESM to all staff, subcontractors and visitors.
- 4.2.1.2 Management should seek to identify hazards and risks to worker health and safety and the environment that are associated with refurbishment and repair activities, products and services.
- 4.2.1.3 Once top management has assessed the risks, they should seek to minimize or eliminate hazards and risks to worker health and safety and the environment that are associated with refurbishment and repair activities by establishing and maintaining a working environment that is safe and adequate for the welfare of all those engaged in such activities and putting in place high-quality awareness-raising and training systems.
- 4.2.1.4 Each refurbishment and repair facility should perform evaluations at regular intervals to identify all applicable laws, regulations and authorizations and should determine how they apply to the facility, so as to ensure compliance with all applicable requirements.

- 4.2.1.5 Records of the inspections, testing and assessment of facility performance in respect of the environmentally sound refurbishment and repair of used computing equipment should be maintained and should be readily accessible to customers, auditors and regulators in compliance with applicable laws and in conformity with ESM.
- 4.2.1.6 Refurbishment and repair facilities dealing with products that are potentially hazardous to the health and safety of their workers and the environment should have documented procedures in place to ensure scheduled inspection and monitoring of hazards. In addition, there may be regulatory requirements that must be satisfied.
- 4.2.1.7 A certification of facility conformance with an accredited comprehensive environmental management system and electronics recycling standard is desirable, and will assist Governments and other interested persons in evaluating refurbishment and repair operations and facilities. If possible, this certification should be made by an independent certification body that is accredited to audit to the applicable standards (see appendix 13 for additional information on certification schemes).
- 4.2.2 Recommendations relating to the refurbishment/repair process
 - 4.2.2.1 Facility managers should establish a policy specifying what used computing equipment is accepted into their facility for refurbishment or repair based on their technical capacity.
 - 4.2.2.2 Facilities that refurbish or repair used computing equipment should take steps to identify and sort used computing equipment that is to be refurbished or repaired from that which should undergo recycling and materials recovery.
 - 4.2.2.3 Refurbishers should sell, transfer or transport only computing equipment that is evaluated to be refurbishable or that is appropriately tested to assess its functionality (appendix 5).
 - 4.2.2.4 Refurbishment and repair facilities should store and handle used computing equipment before refurbishment in a manner that protects the computing equipment and reduces the potential for hazardous releases to the environment and injuries to workers.
 - 4.2.2.5 Refurbishers should prevent the release of data stored on used computing equipment that they receive and process, and should seek to destroy such data through electronic means.
 - 4.2.2.6 Refurbishment and repair facilities should ensure that proper labelling or documentation of refurbished or repaired equipment is undertaken. The labelling or documentation should cover, where appropriate and possible, the type of equipment, the model and serial numbers, the year manufactured, the refurbishment or repair date, possible evaluation and testing that was performed, and an overall confirmation that the refurbished or repaired equipment is fit for reuse.
 - 4.2.2.7 Refurbishment facilities should use the Convention guidelines to ensure that downstream materials-recovery and recycling facilities operate in a manner protective of the environment and worker health and safety and compliant with the requirements of the Convention. Such recycling facilities should take into consideration chapter 5 of this guidance document, the PACE guideline on material recovery and recycling of end-of-life computing equipment and the International Labour Organization Guidelines on Occupational Safety and Health Management Systems.xxi
 - 4.2.2.8 Refurbishment facilities should ensure that all computing equipment, components (e.g., batteries, cathode ray tube devices, mercury-containing devices and circuit boards) and residuals destined for materials recovery, recycling and disposal are prepared for subsequent shipment and transported in full compliance with all applicable laws, including those pertaining to national implementation of the Convention (see chapter 3 of this guidance document) and other multilateral waste trade agreements.
- 4.2.3 Recommendations relating to the marketing and redeployment of refurbished or repaired computing equipment
 - 4.2.3.1 Any organization that markets used computing equipment should ensure that such equipment continues to meet all applicable industry and government standards and requirements, including the original product's rated operational characteristics.
 - 4.2.3.2 Documentation accompanying used and refurbished or repaired equipment should certify the testing performed on the equipment to verify that it is in working condition and is fit for its intended end use (appendix 7).
 - 4.2.3.3 Refurbishers exporting refurbished computing equipment to other countries should exercise care to ensure compliance with all applicable laws governing product and used product imports, technical standards, labelling and health and safety requirements. Chapter 3 of this document provides guidance on the procedures to follow in the event of transboundary movement of used computing equipment and components.

5 Material recovery and recycling of end-of-life computing equipment^{xxiv}

5.1 Summary

- 5.1.1 This section provides information on the environmentally sound material recovery and recycling of end-of-life computing equipment based on the technical guideline on the subject,xxv which is available from the Convention Secretariat. The guideline provides guidance on best practices for environmentally sound material recovery and recycling of end-of-life computing equipment and pertains to the recycling of all components of computing equipment, which include personal computers and peripherals; central processing units (CPUs), both desktop and laptop; monitors: cathode ray tube and liquid crystal display flat screen technology; keyboards and mice; and printers and scanners. It also discusses the adequacy of current material recovery and recycling infrastructures and their capacity to handle the increasing volume of obsolete computing equipment being directed to material recovery and recycling facilities rather than to landfills, incinerators or other forms of final disposal.
- 5.1.2 The technical guideline on environmentally sound material recovery and recycling of end-of-life computing equipment is divided into 11 parts:
- (a) Parts 1–4 provide an executive summary and introduction, identifies the type of material covered, and identifies a number of common materials found in computing equipment;
 - (b) Part 5 provides guidance on initial recycling facility practices, supported by a series of flow charts;
 - (c) Part 6 explains how materials should be safely stored and how they should be transported when shipped for further processing;
 - (d) Parts 7 and 8 discuss material recovery processes, plus management and disposal of different types of residues derived from recovery operations;
 - (e) Part 9 identifies legal requirements for material recovery and recycling facilities and steps to be taken to comply with applicable health, safety and environmental laws and regulations;
 - (f) Part 10 highlights commercial considerations pertaining to the establishment of economically and environmentally sound material recovery operations;
 - (g) Part 11 provides recommendations to national authorities regarding programmes and policies that may be implemented to ensure environmentally sound and economically efficient material recovery and recycling of end-of-life computing equipment.
- 5.1.3 In theory, every part of end-of-life computing equipment can find continued beneficial use through value chain management (appendix 11), from direct reuse as a complete computer to a part of a slag-construction aggregate. In practice, however, there are economic limits to material recovery, and some process residues from all six material recovery steps will require final disposal, with careful attention to protection of the environment.
- 5.1.4 Computing equipment contains more than 60 types of constituent metals and other materials: primary constituents such as steel occur in large amounts; minor constituents such as silver occur in small amounts; and micro or trace constituents such as gold occur in very minute amounts. Of course, the exact materials differ for each manufacturer and piece of equipment, and change as technologies evolves. Facilities that recover material from end-of-life computing equipment must be prepared for new and old equipment, with new and old technology.
- 5.1.5 Some of these materials, such as steel, present little or no special hazard or concern. Others may present hazards when they are broken, crushed, shredded or melted, unless environmentally sound management practices are employed. In addition, other substances may be used or produced in recycling, and there are three main groups: of substances that may be released during material recovery and should be of concern: original constituents of computing equipment, such as lead and mercury; substances that may be added in some recovery processes, such as cyanide; and substances that may be formed by recycling processes, such as dioxins.
- 5.1.6 To protect their workers and communities, material recovery facilities should take steps guided by environmentally sound management criteria. These criteria work together to guide and assist material recovery facilities in achieving environmentally sound management of computing equipment and recovery of materials. Facilities will need to obtain more detailed technical information than the guideline can provide to determine accurately the most appropriate and effective technology and

practices, but should find that the guideline provides an overview of many material recovery steps and how they work together.

- 5.1.7 When applying these environmentally sound management criteria, material recovery facilities should first collect end-of-life computing equipment, but only the kind that they are prepared, qualified and licensed to accept and process. Next, they must carefully remove and separate the most problematic constituents – those that contain hazardous substances that may contaminate other materials – such as mercury, batteries and CRTs, which usually need additional processing and/or environmentally sound final disposal. Material recovery from the remaining computing equipment then generally consists of a long series of steps and processes, some lasting a number of months, with each step adding value. All these processes may also result in the release of hazardous substances, and careful worker training and protection, in addition to community protection, are necessary parts of sound facility management. The general intent at each step is that complex materials should be sorted and separated as much as possible into similar types of materials, such as steel with steel, aluminium with aluminium and copper with copper. At each step, a more concentrated output material becomes a more valuable input for another process, until a material is ready for the market as a new material. What is more, material recovery from computing equipment not only minimizes waste disposal but can also be much more environmentally sound than mining the same raw materials.
- 5.1.8 Material recovery facilities sometimes use manual labour in recovery processes and sometimes use mechanized and advanced sorting processes. Many facilities use both, depending on which is most efficient for a particular step. In developing countries and countries with economies in transition, where costs of manual labour are relatively low, the manual disassembly path is more often taken. Even in developed countries, in some circumstances manual disassembly and sorting may also be more efficient or necessary in material recovery. Some technological skills and, most importantly, knowledge of parts that may contain harmful substances (e.g., mercury-containing switches, PCB-containing and other capacitors and plastics containing brominated flame retardants) are essential in manual disassembly and the associated treatment and disposal. Worker safety training for specific tasks is always important. It can produce clean sorted materials and working components, such as electronic chips and wires or cables to be sent to other mechanized facilities for additional recovery of materials. These steps are not, however, without risk of exposure to hazardous substances, making health, safety and the environment important considerations.
- 5.1.9 Mechanized material recovery processes, using shredders, grinders and separation technology, are more likely to be high-speed and high-volume operations, with several shredding steps followed by modern, sophisticated identification and separation of plastics and metals by optical and X-ray technology, electromagnets (for ferrous metals) and eddy current (for copper and aluminium).
- 5.1.10 When concentrated streams of metals are produced they are usually further refined in metal-specific pyrometallurgical and/or hydrometallurgical processes. Scrap steel can be used in electric arc furnaces to produce new steel. Scrap aluminium can be used in secondary aluminium furnaces to produce new aluminium. Scrap copper, scrap precious metals and some other special non-ferrous metals are commonly recovered from computer circuit boards and other components or fractions through pyrometallurgical processing and/or by metal-specific hydrometallurgical refining. Informal recovery operations on circuit boards and other precious metal-bearing materials, such as acid leaching, are inefficient and expose workers, communities and the environment to cyanides, strong acids, hazardous gases and other dangers.
- 5.1.11 Some functional CRTs may be reused without change or may be used to produce televisions or other electronic displays. If they cannot be reused, clean and sorted CRT glass may be used in CRT manufacturing facilities to produce new CRT glass. New and different display technologies, however, have caused demand for recovered CRT glass to decline, and will continue to do so in the future. The alternative use of CRT glass fractions (mixed glass, separated panel or funnel glass) or safe disposal in compliance with applicable environmental law is required. CRT leaded glass can also be used in lead smelters to produce lead, and may also be used in manufacturing things such as glass wool insulation, abrasives and reflective material. Other uses for CRT glass are being developed.
- 5.1.12 Screens with liquid crystal displays (LCD) may contain mercury lamps as backlights, which should be carefully and manually removed before processing or managed in closed, highly mechanized systems (emerging technologies). The mercury lamps should be properly packaged and sent to specialized mercury recovery facilities. Atmospheric and environmental levels of mercury in work areas should be regularly monitored.
- 5.1.13 Plastics may be recycled if they are separated by type and are mostly free of metals and other contaminants; they must also be free of certain hazardous brominated flame retardants, unless they can be removed or can legally continue to be used as flame retardants. Plastics can be used in smelting

operations as fuel and as reducing agents, if smelter emissions are well controlled, especially for dioxins and furans.

- 5.1.14 Batteries derived from computing equipment, which are now almost always based on lithium and nickel metal hydride chemistry, should be evaluated for continued use as batteries, for which there is a good market (see the PACE guideline 1.1 for battery standards). If a battery is no longer useable, it should be processed only in specialized facilities that are authorized to safely manage hazardous characteristics such as corrosivity and toxicity. The primary metals of interest are cobalt, nickel and copper, and lithium may also become a valuable target for recovery.
- 5.1.15 Residues from processing and pollution control systems that cannot be recovered efficiently are likely to contain metals and other substances of concern, which should be carefully managed, often as hazardous waste. These include baghouse filters and dust, sweepings, glass fines, phosphors, plastics and slags. Because these waste residues are likely to contain metals, plastics and halogens, disposal in an incinerator that has no efficient pollution control systems is unsuitable. Similarly, because process residues may leach hazardous constituents, disposal in an uncontrolled landfill is also unsuitable.
- 5.1.16 Many residues generated in the material recovery chain are intended for further recovery processes or for final disposal and will be classified as hazardous waste. It is therefore important that material recovery, energy recovery and disposal facilities used to process hazardous waste be properly authorized and licensed and comply with all applicable local, national, regional, multilateral and international laws. Such laws may include laws to implement the Basel Convention if transboundary movement is involved, as is often the case with end-of-life computing equipment.

5.2 Recommendations

5.2.1 Goals and objectives

- 5.2.1.1 Material recovery, energy recovery and disposal facilities should be properly authorized and licensed and should comply with all applicable laws – local, national, regional, multilateral and international. Such laws will include national laws implementing the Basel Convention whenever transboundary movement is undertaken, as is often the case with end-of-life computing equipment and residuals. For information on transboundary movement procedures, see chapter 3 of this guidance document.
- 5.2.1.2 Parties and signatories to the Convention are encouraged to implement policies and/or programmes that promote environmentally and economically sound material recovery and recycling of end-of-life computing equipment.
- 5.2.1.3 Consistent with the Basel Declaration on Environmentally Sound Management, used computing equipment should be diverted from disposal practices, such as landfilling and incineration, by robust collection programmes, to the more environmentally sound practices of reuse, refurbishment, material recovery and recycling.
- 5.2.1.4 It is important that end-of-life computing equipment be collected effectively (which is usually not the case today, even in industrialized countries). Funding for collection should be provided where necessary.
- 5.2.1.5 Environmentally sound material recovery and recycling of end-of-life computing equipment requires setting up an effective recycling chain, comprising the steps of robust collection of used computing equipment, evaluation, testing/refurbishment/reuse if appropriate, preparation/dismantling of non-reusable computing equipment or parts, separation into material streams, final recovery of marketable raw materials and disposal of non-recyclable fractions and processing residues. Some hazardous fractions should be sent to facilities for destruction of the hazardous substances to ensure that they are taken out of use. All those involved in each step should understand and communicate with persons involved in the entire chain. ESM recycling facilities should ensure that hazardous fractions and materials derived from processing computing equipment are sent to ESM facilities that are licensed and permitted to manage these materials.
- 5.2.1.6 A number of components and materials of concern, such as batteries and mercury lamps, may release hazardous substances when being processed for material recovery; such materials and components should be identified and carefully removed to avoid their entry into more intensive processing such as shredding.
- 5.2.1.7 Environmentally sound material recovery and recycling of computing equipment is not simple, and can cause exposure to hazardous substances if not handled correctly. It should be well understood, managed and performed consistent with the practices set out in this document to protect workers, communities and the environment. All steps should be taken to ensure that unsound computing equipment material recovery and recycling practices are avoided, such as those where proper worker

and environmental protections are not implemented (e.g., primitive and what are known as “backyard” operations) and those where there is no attempt to maximize material recovery.

- 5.2.1.8 Priority should be accorded to material recovery processes that adhere to and increase the benefits of the waste management hierarchy: waste prevention, waste minimization, reuse, recycling, energy recovery and disposal. Such processes result in high-efficiency recovery from computing equipment; minimize loss and final disposal of valuable materials; and reduce the use of energy, generation of greenhouse gases and other negative environmental and health impacts.

5.2.2 *Development of recycling infrastructure*

- 5.2.2.1 The principles of national self-sufficiency, proximity, least transboundary movement, and ESM, in addition to the need for economic efficiency, should be taken into account when considering investments in computing equipment material recovery and recycling facilities or operations and when developing domestic policies for environmentally sound material recovery and recycling.
- 5.2.2.2 Because conformance with this guideline may mean an increase in recycling costs, parties, industry, including producers, and other stakeholders should collaborate to ensure that there is adequate financing for computing equipment material recovery and recycling. As certification and auditing can be very expensive, the procedures needed for recovery and recycling facilities to achieve certification need to be affordable and achievable for facilities worldwide. The support of multilateral and regional development banks and bilateral donors would be highly valuable in setting up significant and attractive investment programmes in developing countries aimed at the development of recycling infrastructure compliant with ESM.
- 5.2.2.3 Parties should be prepared to grant timely consents and other approvals for legal exports or imports of used computing equipment.

5.2.3 *Facility-level guidelines*

- 5.2.3.1 Top management should systematically plan and execute environmentally sound material recovery and recycling operations and facilities. Without the continuing commitment of top management, it is unlikely that a facility will consistently and increasingly perform in ways that minimize its impacts on human health and the environment. Facilities are encouraged to develop and use certified comprehensive systems of environmental, health and safety management to plan and monitor their environmental, health and safety practices. Such systems should include specific elements for environmentally sound material recovery and recycling in respect of used and end-of-life computing equipment (appendix 12).
- 5.2.3.2 Certification of facility conformance with an accredited comprehensive management system is desirable and will assist Governments, material recovery facilities and other interested persons in evaluating and approving environmentally sound material recovery operations and facilities. If possible, such certification should be made by an independent and qualified auditor and an accredited certification body.
- 5.2.3.3 Facilities should develop procedures for identifying and complying with applicable legal requirements. Such requirements might be found in many places, such as national and local statutes and regulations, as well as in permits and licenses, and special professional expertise may be needed. Regulatory agencies, government publications and news releases, legal advisers, legal journals and commercial databases and industry associations may help to identify applicable legal requirements. Facilities should also take into consideration customary or indigenous law and international treaties, conventions and protocols.
- 5.2.3.4 Recycling facilities should dismantle and separate, through manual and mechanical processing, computing equipment that is not directed to reuse and should direct it to properly equipped material recovery facilities. Facilities should send potentially hazardous items and substances (such as batteries and items containing mercury) to processing, recovery or treatment facilities that are properly licensed to receive them and use technology designed to manage them safely and effectively. Facilities should not attempt to recover components or materials if they lack the proper capabilities.
- 5.2.3.5 Recycling facilities should, before beginning operations and systematically thereafter, identify hazards and assess occupational and environmental risks that exist or that could reasonably be expected to develop. This practice of hazard identification and risk assessment should be incorporated into the facility management system, and employees should have an appropriate level of awareness, competency and training with regard to the effective management of such hazards and occupational risks. Environmental, health and safety measures should then be adopted. Such measures could include the use of engineering controls (substitution, isolation, ventilation, dust control, emergency

shut-off systems, fire suppression), administrative and work practice controls (regular, documented health and safety training, job rotation, safe work practices, medical surveillance, safety meetings) and personal protective equipment (respirators, protective eyewear, cut-resistant gloves). Such facilities should take into consideration the International Labour Organization Guidelines on Occupational Safety and Health Management Systems.xxvi

- 5.2.3.6 Facilities that dismantle, process, smelt, refine or perform other steps in computing equipment material recovery and recycling should identify themselves to their relevant regulatory authorities. Permit issuing and inspecting authorities with jurisdiction should inspect and verify that these companies are complying with health, safety and environmentally sound management requirements.
- 5.2.3.7 Material recovery facilities that process electronic equipment should perform due diligence in the selection of downstream vendors to assure themselves that such downstream vendors (handlers and processors) are practising environmentally sound management. Due diligence should include verification of the existence of a documented management system encompassing hazard identification, risk assessment and corrective action, environmental permits, compliance with applicable legal requirements and other general principles included in the guideline.
- 5.2.3.8 Facilities should monitor, track and evaluate their performance and maintain records of their activities. Record-keeping and performance measurement enable facilities to make better-informed decisions as to whether they are achieving desired results and whether it is necessary to implement corrective actions. In some cases, record-keeping and performance measurement may be legally required.

5.2.4 *Design for recycling*

- 5.2.4.1 The material recovery and recycling phase of end-of-life computing equipment should be taken into account by manufacturers during product design by considering the issues of increased recyclability and reduced toxicity.
- 5.2.4.2 A number of materials used in the manufacture of new computing equipment, such as: beryllium, mercury and brominated flame retardants, have been identified in this document as substances of particular concern during the processing of end-of-life computing equipment. Manufacturers should consider the use of substitute materials that perform the same functions as these materials. They should also strive to use substances that reduce risks to human health and the environment throughout the product life cycle.
- 5.2.4.3 Computing equipment manufacturers should work together to improve the recyclability of plastics in computing equipment. Specifically, consideration should be given to greater consistency in material selection during the design stage for all computing equipment, which would allow plastics recyclers to eliminate sorting steps necessary to achieve compatibility of plastics types.

5.2.5 *Future collaborative steps*

- 5.2.5.1 Parties to the Convention are encouraged to extend the role of the Basel Convention regional centres to develop training and technology transfer regarding environmentally sound material recovery and recycling of end-of-life computing equipment, in order to assist developing countries and countries with economies in transition in implementing regulatory frameworks for the environmentally sound management of end-of-life computing equipment, including regulations on transboundary movements.
- 5.2.5.2 Audit checklists or similar tools should be developed to assist parties and others in performing inspections and due diligence audits based on the guideline.

Appendix 1

Glossary of terms

Note: *These terms were developed for the purpose of the report on ESM criteria recommendations, individual project guidelines, and overall guidance document developed under PACE, and should not be considered to be legally binding or internationally agreed. Their purpose is to assist readers to understand PACE documents.*

Assemblies: Multiple electronic components assembled in a device that is in itself used as a component.

Basel Convention: Basel Convention on the Control of Transboundary Movements of Hazardous Wastes and Their Disposal, adopted on 22 March 1989 and entered into force in 1992.

Cleaning: Removal of dirt, dust and stains and making of cosmetic repairs.

Component: Element with electrical or electronic functionality connected, together with other components and usually by soldering, to a printed circuit board to create an electronic circuit with a particular function (for example an amplifier, radio receiver, or oscillator).

Computing equipment: Computing equipment includes personal computers (PCs) and associated displays; printers and peripherals; personal desktop computers, including the central processing unit and all other parts contained in such computers; personal notebooks and laptop computers, including any docking station, the central processing unit and all other parts contained in such computers; computer monitors, including cathode ray tube monitors, liquid crystal display monitors and plasma monitors; computer keyboards, mice and cables; computer printers, including dot matrix printers, inkjet printers, laser printers, thermal printers and any computer printers with scanning or facsimile capability.

Defective/Defect: Defective **computing equipment** is equipment that is delivered from the last manufacturer in the supply chain in a condition that is not as it was designed to be sold, or equipment that breaks or malfunctions due to a condition that was not intended as part of the equipment's design. Defective equipment does not include equipment that loses functional or cosmetic value as a result of normal wear and usage or consumer negligence.

Direct reuse: Continued use of **computing equipment** and **components** by another person following use by the original purchaser and without the necessity of **repair, refurbishment**, or hardware **upgrading**, provided that such continued use is for the intended purpose of **computing equipment** and **components**.

Dismantling: Taking apart **computing equipment**, **components** or **assemblies** to separate materials and/or increase options for **reuse, refurbishment or recycling** and to maximize recovery value.

Disposal: Any operations specified in Annex IV to the Basel Convention (paragraph 4 of Article 2 of the Convention, and appendix 2 to this document).

Donation: Comprises any action by an owner of **computing equipment** or its **components that are still fully functioning to transfer them to another owner for their intended use** for purposes of charity without any monetary rewards, or benefits, or barter.

End-of-life computing equipment: **Computing equipment** that is no longer suitable for use and is intended for **dismantling** and recovery of spare parts or is destined for **material recovery** and **recycling** or final disposal. It includes off-specification or new **computing equipment** that has been sent for **material recovery** and **recycling** or final disposal.

End-of-use computing equipment: **Computing equipment** that is no longer used as intended by its owner but may be fully functional and used appropriately by others.

Environmentally sound management (ESM): The taking of all practicable steps to ensure that used and end-of-life products or wastes are managed in a manner that protects human health and the environment.

Essential key function: The originally-intended function(s) of a unit of equipment or **component** that will satisfactorily enable the equipment or component to be reused.

Evaluation: The initial process by which used **computing equipment** is assessed to determine whether it is likely to be suitable for **refurbishment, repair, material recovery** or **recycling**.

Final disposal: Disposal operations specified in Annex IV A to the Basel Convention (appendix 2 A to this document).

Fully functional/Full functionality: **Computing equipment** or **components** are **fully functional** when they have been tested and demonstrated to be capable of performing the **essential key functions** that they were designed to perform.

Hydrometallurgical processing: The uses of aqueous chemistry for the recovery of metals from ores, concentrates or recyclable wastes or products. Typically, hydrometallurgy consists of three steps, namely, (a) leaching using an acidic or basic aqueous solution to dissolve the desired metal at ambient or elevated pressures and temperatures; (b) solution concentration and purification followed by metal recovery using methods such as precipitation, cementation, solvent extraction, gaseous reduction, ion exchange, electrowinning or electrorefining; and (c) recycling of reagents and treatment of effluents. Hydrometallurgical operations in authorized industrial-scale facilities are distinct from unauthorized and illegal environmentally harmful practices in the informal sector.

Incineration: A thermal treatment technology by which wastes, sludge or residues are burned or destroyed at temperatures ranging from 850° C to more than 1,100° C.

Labelling: The process by which **computing equipment, individually or in batches, is** marked to designate its status according to the PACE guidelines.

Landfilling: The placement of waste in, or on top of, ground containments, which are then generally covered with soil. Engineered landfills are disposal sites that are selected and designed to minimize the chance of release of hazardous substances into the environment, for example through the use of plastic landfill liners and **leachate** collection systems.

Leachate: Contaminated water or liquids resulting from the contact of rain, surface or ground water or other pollutants with waste.

Material recovery: Relevant operations specified in Annex IV B to the Basel Convention (appendix 2 B to this document).

Mechanical separation: The process of using machinery to separate **computing equipment** into various materials or **components**.

Potential for reuse (reusable): **Computing equipment** and its **components** that possess or are likely to possess the quality necessary to be directly reused or reused after they have been refurbished or repaired.

Pyrometallurgical processing: Thermal processing of metals and ores, including roasting, smelting and remelting.

RoHS: Directive of the European Parliament and the Council on the Restriction of the Use of Certain Hazardous Substances in Electrical and Electronic Equipment (http://ec.europa.eu/environment/waste/weee/index_en.htm).

Recycling: Relevant operations specified in Annex IV B to the Basel Convention (appendix 2 B to this document).

Redeployment: Any action of new deployment or use by the owner of used **computing equipment** or its **components**.

Refurbishable: **Computing equipment** that can be refurbished or reconditioned, returning it to a working condition performing the essential functions it was designed for.

Refurbishment: Process for creating **refurbished computing equipment**, including such activities as **cleaning, data sanitization and software upgrading**.

Refurbished computing equipment: **Computing equipment** that has undergone **refurbishment** returning it to working condition functional for its originally conceived use with or without upgrades and meeting applicable technical performance standards and regulatory requirements and possible upgrades.

Remarketing: Any action, including marketing activities, necessary to sell previously used **computing equipment** or its **components** directly or indirectly to customers.

Remanufacture: To manufacture products as new using **components** taken from previously used **computing equipment** and, in some cases, new **components**. Remanufactured products meet original original equipment manufacture (OEM) functionality and reliability specifications. To remanufacture a product may require the complete or partial disassembly of existing products, replacement or reprocessing of all components in such products that do not meet applicable specifications and testing to determine if the resulting new product is fully functional. This process may significantly change an original product's composition, purpose and design.

Repair: The correction of a specified hardware fault or series of other faults in computing **equipment**.

Reuse: The process of using again used **computing equipment** or a functional **component** from used **computing equipment** in the same or a similar function, possibly after **refurbishment**, **repair** or **upgrading**.

Segregation: The sorting of **computing equipment** from other electronic wastes for possible **reuse** or for **treatment** in downstream processes that may include **recycling**, reclamation, **refurbishment**, **repair**, **reuse** or **disposal**.

Separation: The removal of specific **components** (e.g., batteries), constituents or materials from **computing equipment** by manual or mechanical means.

Small and medium-sized enterprises (SMEs): According to the European Commission, small and medium-sized enterprises are those businesses that employ fewer than 250 persons and have an annual turnover not exceeding 50 million euros or an annual balance sheet total not exceeding 43 million euros.

States concerned: States that are States of export, import or transit, whether or not parties to the Convention.

Testing: The testing of used **computing equipment** through an established protocol to determine whether it is suitable for **reuse**.

Transport of dangerous goods recommendations: United Nations recommendations on the transport of dangerous goods, which deal with classification, placarding, labeling, record keeping and other matters relating to the protection of public safety during the transport of such goods.

Treatment: Any physical, chemical or mechanical activity in a facility that processes computing **equipment**, including **dismantling**, removal of hazardous components, **material recovery**, **recycling** or preparation for **disposal**.

Upgrading: Process by which used **computing equipment** is modified by the addition of the latest software or hardware to increase its performance and/or functionality.

Used computing equipment: **Computing equipment**, whose owner does not intend to use it any longer but which is capable of being reused by another owner, recycled, refurbished or upgraded by another owner.

WEEE Directive: Directive of the European Parliament and the Council on Waste Electrical and Electronic Equipment.

Wastes: Substances or objects which are disposed of or are intended to be disposed of or are required to be disposed of by the provisions of national law (paragraph 1 of Article 2 of the Basel Convention).

Working condition: See **Fully functional**.

Appendix 2

Basel Convention – Annex IV Disposal Operations

A. Operations which do not lead to the possibility of resource recovery, recycling, reclamation, direct reuse or alternative uses

Section A encompasses all such disposal operations which occur in practice.

- D1 Deposit into or onto land, (e.g., landfill, etc.)
- D2 Land treatment, (e.g., biodegradation of liquid or sludgy discards in soils, etc.)
- D3 Deep injection, (e.g., injection of pumpable discards into wells, salt domes of naturally occurring repositories, etc.)
- D4 Surface impoundment, (e.g., placement of liquid or sludge discards into pits, ponds or lagoons, etc.)
- D5 Specially engineered landfill, (e.g., placement into lined discrete cells which are capped and isolated from one another and the environment, etc.)
- D6 Release into a water body except seas/oceans
- D7 Release into seas/oceans including sea-bed insertion
- D8 Biological treatment not specified elsewhere in this Annex which results in final compounds or mixtures which are discarded by means of any of the operations in Section A
- D9 Physico chemical treatment not specified elsewhere in this Annex which results in final compounds or mixtures which are discarded by means of any of the operations in Section A, (e.g., evaporation, drying, calcination, neutralization, precipitation, etc.)
- D10 Incineration on land
- D11 Incineration at sea
- D12 Permanent storage (e.g., emplacement of containers in a mine, etc.)
- D13 Blending or mixing prior to submission to any of the operations in Section A
- D14 Repackaging prior to submission to any of the operations in Section A
- D15 Storage pending any of the operations in Section A

B. Operations which may lead to resource recovery, recycling reclamation, direct re-use or alternative uses

Section B encompasses all such operations with respect to materials legally defined as or considered to be hazardous wastes and which otherwise would have been destined for operations included in Section A.

- | | |
|-----|---|
| R1 | Use as a fuel (other than in direct incineration) or other means to generate energy |
| R2 | Solvent reclamation/regeneration |
| R3 | Recycling/reclamation of organic substances which are not used as solvents |
| R4 | Recycling/reclamation of metals and metal compounds |
| R5 | Recycling/reclamation of other inorganic materials |
| R6 | Regeneration of acids or bases |
| R7 | Recovery of components used for pollution abatement |
| R8 | Recovery of components from catalysts |
| R9 | Used oil re-refining or other reuses of previously used oil |
| R10 | Land treatment resulting in benefit to agriculture or ecological improvement |
| R11 | Uses of residual materials obtained from any of the operations numbered R1-R10 |
| R12 | Exchange of wastes for submission to any of the operations numbered R1-R11 |
| R13 | Accumulation of material intended for any operation in Section B |

Appendix 3

Packaging guidelines

1. The following guidelines may be used to distinguish proper packaging for computing equipment and components destined for direct reuse or reuse from improper packaging.
2. For shipments,^{xxvii} the following packaging guidelines should be followed to help to preserve the value and reusability of equipment; they represent only one criterion among others by which to distinguish waste from non-waste:
 - Each piece of computing equipment should be protected with cushioning material appropriate to preserve its asset value (e.g., bubble wrap, packaging foam).
 - **Laptops** and their chargers should be packed together in boxes reasonably fitted to them.
 - **Batches of cables, keyboards and mice** should be packed in separate boxes.
 - Stacked layers of **computing equipment** should be separated by appropriate intermediate packaging to preserve asset value (e.g., cardboard, bubble wrap, packaging foam), and shrink wrap should be used to secure shipments to pallets.
 - Stacks of equipment should not exceed:
 - **Display devices** – four layers only, unless 17” (43.2 cm) or larger, in which case 2 layers; flat panel displays should be stacked vertically;
 - **Desktop PCs** – 15 layers;
 - **Laptops** – five layers stacked vertically;
 - **Printers** – five layers.
 - **Batteries** should be packaged in a way that prevents contact with their terminals that could cause short circuits and fires;
 - **LCD backlights** – Because they are fragile LCD backlights when removed should be individually packaged in rigid containers and sealed in foil-laminated bags to prevent breakage during transport. In general, removal and packaging of LCD backlights for reuse is a specialist activity that should be undertaken by professionals with detailed knowledge and experience in handling hazardous components.
 - Each load should be properly secured to a pallet (e.g., with plastic shrink wrap).
3. Small individual items of computing equipment should be packed in boxes, properly encased with cushioning material and surrounded by sufficient fill to prevent movement. For multiple items within the same box, each part should be separated with appropriate intermediary packaging. Boxes should be suitable for the length and type of shipping being used. Where pallets are used, boxes should be secured to pallets using shrink wrap or other means.

Appendix 4 (a)

Voluntary notification procedure

1. In cases in which used computing equipment is sent regularly to the same repair, refurbishment or upgrading facility by the same exporter, and if there is no existing agreement between the exporter and the government authorities of concerned States of import and export, the exporter will provide a statement of evaluation and intent to reuse to the government authorities^{xxviii} of the States of export and import (and transit, if any) by e-mail, fax or other agreed method before the departure of the shipment from the State of export. One statement is sufficient for shipments within a period of up to one year or other period as agreed by the parties involved.
2. In the case of single shipments of greater than five units of used computing equipment, or other quantity as agreed to by the parties involved (especially of trial shipments to a new repair or refurbishment facility), that have been evaluated and assessed to be probably suitable for reuse, the exporter will provide a statement to the governmental authorities of the States of export and import (and transit, if any) by e-mail, fax or other agreed method before the departure of the shipment from the State of export. In such case, the statement would substitute an actual count of the shipment for a maximum count.
3. Statements, as described in paragraphs 1 and 2 above, should include the following:
 - (a) A commitment by the exporter that PACE guidelines will be followed and assurances that such shipments will be managed in an environmentally sound manner;
 - (b) A description of the shipment, including in particular content, maximum count and packaging;
 - (c) An indication of whether the information is for a single shipment or multiple shipments and if multiple the estimated frequency at which additional shipments are to be made;
 - (d) An indication of the proposed date of the first and the last shipment during the defined time period;
 - (e) Identification of the ports of export and import;
 - (f) Identification of and contact information (name, address and telephone number) for the importer and exporter;
 - (g) A description of the evaluation used to determine that the used computing equipment in the shipment is suitable for reuse, possibly after repair, refurbishment or upgrading;
 - (h) Identification of and contact information (name, address, and telephone number) for local persons associated with the importer and exporter who can provide any additional information about the shipment;
 - (i) Information on how residues and wastes arising from repair, refurbishment or upgrading operations will be managed.
4. All computing equipment, individually or in partitioned batches, should be appropriately documented with reference to the aforementioned statement, or by other suitable method, so that recipients in the importing country are properly informed.
5. The governmental authorities should acknowledge by e-mail, fax or other agreed method the receipt of the statement within three calendar days, or other agreed time period, and should send such acknowledgement to the States concerned and to the exporter and the importer. After this time period has elapsed, any evidence of effective delivery of the statement to the governmental authorities shall be deemed to be the acknowledgement date.
6. If the governmental authorities have provided authorization or have not responded within 14 calendar days from the acknowledgement date, transboundary movement may begin for the single shipment or multiple shipments within the period of time defined in the statement. An updated statement may be submitted at any time. However:
 - (a) If further information^{xxix} is requested by the governmental authority of the State of export or import (or transit, if any) the shipment must not begin until the requested information has been provided;
 - (b) If the response indicates that there is no objection but suggests conditions the shipment may begin only after the necessary conditions have been satisfied.
7. A statement that is marked "business confidential" is provided solely for use by governmental authorities and should not be disclosed to third parties.

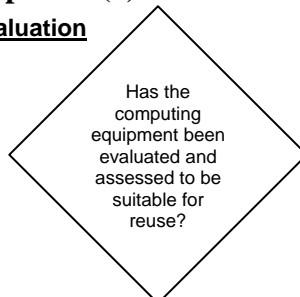
8. This procedure should be reviewed at specific time intervals to ensure that the objective of environmentally sound management is upheld and to reflect the knowledge and experience gained, including knowledge and experience from proposed PACE pilot projects.

Appendix 4 (b)

Decision tree procedure

Decision tree for transboundary movements of collected used and end-of-life computing equipment (1)

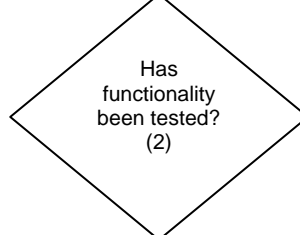
Evaluation



No or unknown

Testing

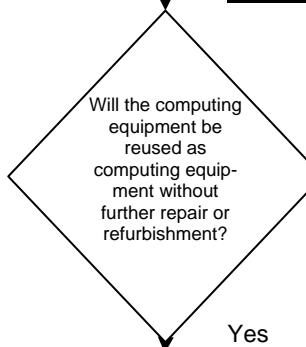
Yes



No or unknown

Yes

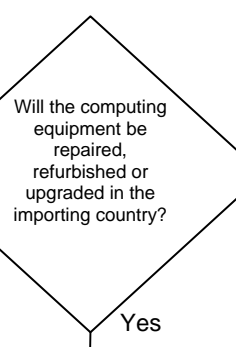
Refurbishment / Repair



No or unknown

Yes

Unless defined as hazardous waste or otherwise restricted by national law: Movement according to normal commercial rules (6)



No or unknown

Yes

Will hazardous parts be disposed of? (7)

No

Movement as B1110, unless defined as hazardous waste or otherwise restricted by national law: Movement as B1110 (5)

Yes or unknown

Control as A1180 (4)

Has the computing equipment been demonstrated to be non-hazardous?(3)

No

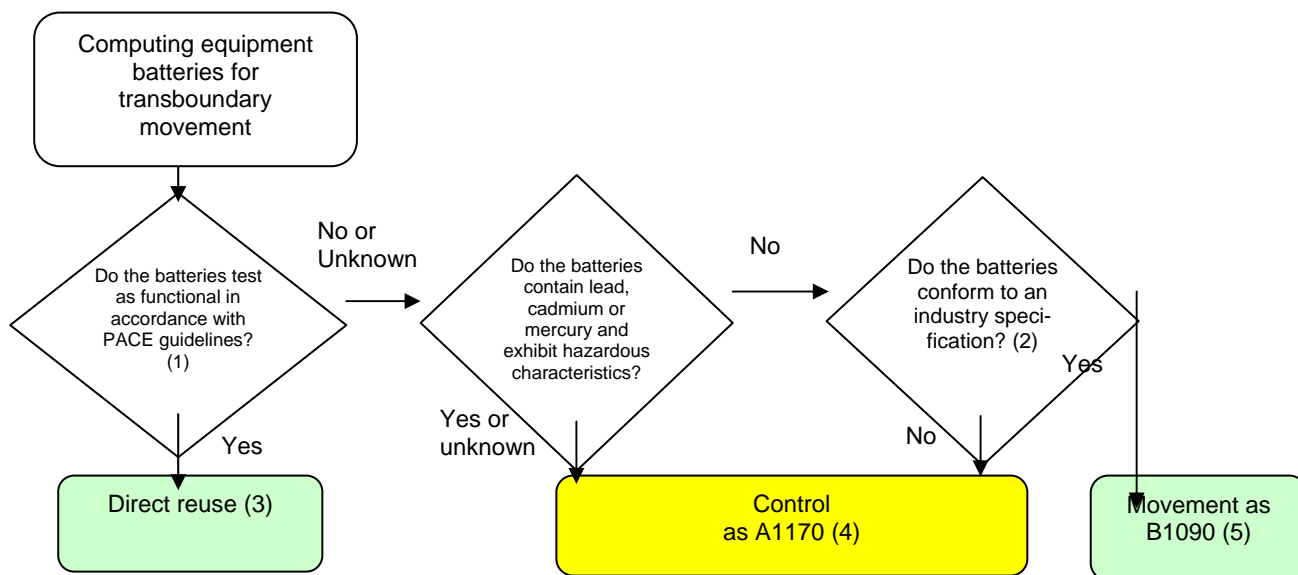
Yes

Unless defined as hazardous waste or otherwise restricted by national law: Movement as B1110 (5)

Further recommendations and explanations

- (1) Movement of computing equipment within OECD or among European Union countries, which is subject to bilateral agreements or those defined-, as products under national legislation, may not be subject to this procedure.
- (2) Results of evaluation and testing should be available through labelling or appropriate documentation (serial number referencing or other suitable methods).
- (3) End-of-life computing equipment is hazardous if it contains Annex I constituents, unless it can be shown (through testing or other evidence) not to possess an Annex III characteristic. If batteries are present, they should be considered as part of the analysis (see the decision tree on transboundary movement of collected batteries).
- (4) The material should be controlled as hazardous waste under the Basel Convention. The code refers to the Annex VIII category. If one of the States concerned is not a party then a valid Article 11 agreement must be in place.
- (5) The material should not be controlled as hazardous waste under the Basel Convention unless it is considered as a hazardous waste under Article 1.1.b by a party or is otherwise prohibited from import by a State concerned. The code refers to Annex IX of the Convention. Exporters should nevertheless ensure that there are neither export restrictions in place from the country or region of export nor import restrictions from the country of import applicable to used computing equipment.
- (6) The material should not be considered to be waste, but rather a commodity, unless it is considered to be hazardous waste under Article 1.1.b by a party or is otherwise prohibited from import by a State concerned. Has the equipment or its constituents been defined as hazardous waste by the importing country under Article 1.1.b of the Basel Convention? Is there knowledge of other applicable national or regional restrictions? If so, then the equipment should be managed as A1180. Otherwise, such equipment should be recorded and declared as being fully functional and intended for direct reuse utilizing Appendix C. Subsequently, it can be shipped using the commercial shipping codes found under the Harmonized Commodity Description and Coding System, including those codes listed under section 8471 for computers and accessories and those codes under section 8443 32 for printers. For computing equipment with batteries, the batteries should have been tested to determine whether they can hold an appropriate charge (see Appendix 6).
- (7) If the repair, refurbishment or upgrading will not be conducted in compliance with the PACE guidelines or if components or parts of used computing equipment involved in a transboundary movement contain Annex I constituents and are untested, non-functional or are expected to be replaced, or are otherwise likely to be destined, as a consequence of repair or refurbishment, to go to an Annex IV destination in the importing country, then shipments should be considered to be controlled hazardous waste shipments, unless it can be shown that the components or parts do not exhibit Annex III characteristics. The Governmental Authorities should make a determination as to appropriate de minimis waste quantities and values (level of contamination) above which Basel Convention controls will be exercised. In Annex IX of the Basel Convention, the waste entry B1110 (“Electrical and electronic assemblies”) has two footnotes:
 1. “In some countries, these materials (used computing equipment) destined for direct reuse are not considered wastes.”
 2. “Reuse can include repair, refurbishment or upgrading, but not major reassembly” in the importing country.

Decision tree for transboundary movements of collected computing equipment batteries



No.	Further recommendations and explanations
(1)	To determine whether a battery should be considered suitable for reuse and be considered non-waste, it should be tested as described in the PACE guidelines to determine whether it can hold an appropriate charge (see Appendix 6).
(2)	All computing equipment battery shipments should be sorted and/or pretreated to meet appropriate national or internationally recognized specifications.
(3)	If a battery has been tested, as described in the PACE guidelines, to determine whether it can hold an appropriate charge and has passed the test (see Appendix 6), then it is considered a commodity and not waste. Such batteries should be recorded and declared as being fully functional and intended for direct reuse utilizing Appendix C.
(4)	If a battery does not meet the conditions of not containing lead, cadmium or mercury and does not conform to appropriate national or internationally recognized specifications, it should be controlled under the Basel Convention. The number here refers to the applicable Basel Convention Annex VIII hazardous waste category. If one of the States concerned is not a Party, then a valid Article 11 agreement must be in place.
(5)	The number here refers to the applicable Basel Convention Annex IX hazardous waste category. Exporters must nevertheless ensure that neither export restrictions in the country or region of export nor import restrictions in the country of import apply to that Annex IX category.

The content of this decision tree procedure should be reviewed at specific time intervals to ensure that the objective of environmentally sound management is upheld to reflect the knowledge and experience gained, including knowledge and experience from proposed PACE pilot projects.

Appendix 5

Functionality tests for used computing equipment

Computing equipment	Functionality tests	Test results
Central processing units (CPUs), including desktop PCs	Power on self test (POST)⁵ Switching on the computer and successfully completing the boot-up process. This will confirm that the principal hardware is working, including power supply and hard drive. <ul style="list-style-type: none"> • A working monitor should be supplied for testing if none is present. • Ensure that cooling fans are functioning. 	Computer should boot up successfully. Computer should respond to keyboard and mouse input. Cooling fans should operate normally.
Laptops/notebooks	Power on self test (POST)⁶ Switching on the laptop and successfully completing the boot-up process. This will confirm that the principal hardware is working, including power supply and hard drive. <ul style="list-style-type: none"> • Test screen. • Test battery functionality. • Ensure that the display is fully functional. • Ensure that cooling fan(s) is(are) functional. 	Laptop should boot up successfully. Laptop should respond to keyboard and mouse input. Display should turn on during boot up. Image should be clear and colours, contrast and brightness correct with no screen-burned images, scratches or cracks (see also below for display devices). Laptop battery able to retain a minimum of 1 hour ⁷ of run time; alternatively the battery should be tested to determine that it has a full charge capacity in watt-hours of at least one hour (see Appendix 6, testing of laptop batteries).
Keyboards	Connect to computer and ensure that computer and keyboard successfully interface. Test keys for functionality.	Computer should respond to keyboard input. Keyboard should have no missing or non-functioning keys.
Mice	Assess mouse casing, cable and parts.	Mouse should have all parts present (e.g., the rollerball).

5 The power on self test (POST) is automatically engaged when a PC or laptop is switched on. POST is a software-based system integral to all PCs and laptops. POST will check that the hardware systems of the computer are functioning, including the hard drive, computer ports, the motherboard and video cards. POST will deliver an audible beep or set of beeps to the refurbisher or operator should any of the hardware systems be faulty. Online guidance exists for better understanding of the beep codes (for example, see www.poweronselftest.com/ and www.computerhope.com/beep.htm).

6 Ibid.

7 One hour is the minimum charge that a battery should hold, although some laptop users may request more usable run-time. It should be noted that some end-users will also be able to make use of batteries with less capacity, for example a battery able to hold 40 minutes capacity need not be discarded and could be adequate for user who will normally connect his or her laptop to a reliable electricity supply. For the purposes of this guidance and for export, however, batteries must hold at least a one-hour charge.

Computing equipment	Functionality tests	Test results
	Plug into desktop or laptop to assess functionality.	Computer should respond to mouse input. Visible cursor on screen should not shudder.
Cables and power cords	Assess cable insulation and inspect plugs.	Cabling and plugs should be complete and free of damage, e.g., have no cracked insulation.
Display devices	<p>Plug in display and test the picture quality for pixels, colour, contrast and brightness.</p> <p>Software-based diagnostic testing for display devices are readily available online,⁸ and should be used.</p> <p>Visual inspection for screen burn (in the case of CRTs) or image persistence (in the case of flat screens) and scratches or other damage to screen or housing.</p> <p>Cabling should be inspected and present.</p>	<p>Display devices: the picture should not be fuzzy, have damaged pixels or be too dark. LCD backlights should all function. Colours, brightness, hue and straightness of lines should be considered.</p> <p>The software diagnostic test should be positive.</p> <p>Cabling should be free from damage.</p>
Laser and inkjet printers	Print a test page with the printer in stand-alone mode or connected to a computer or local area network to assess connectivity. On inkjet printers, check that the ink heads are not clogged with dry ink.	A printer should successfully print a test page without jamming or producing smudged or incomplete copy.
Components (removed from equipment) including motherboards, other circuit boards, sound cards, graphics cards, hard drives, power supplies and cords/cables	Components should be tested for functionality either before removal from the host computer or laptop or by insertion in a test bench computer using diagnostic software or a known working device, as applicable.	<p>Components should be fully functional.</p> <p>Power supplies and cords/cables should be complete and free of damage, e.g., have no cracked insulation.</p>

⁸ See, for example, www.softpedia.com/progDownload/Nokia-Monitor-Test-Download-464.html.

Appendix 6

Testing methods for laptop batteries

Method 1: Demonstration

1. This is the most commonly used method and represents a simple test, able to be undertaken by all refurbishers. The system/battery combination is tested to ensure that it can hold an appropriate charge⁹ and meet the minimum run-time charge of one hour. The laptop battery should be inserted into the laptop and then fully charged. The system¹⁰ should be started with the screensaver disabled and allowed to run functions to demonstrate the capability of operating off the power grid. The time for the battery to drain fully is recorded, with one hour of run-time being the minimum acceptable time. Some end-users may request longer-lasting batteries, according to their needs.

Method 2: Self-managing the smart battery

2. This more sophisticated test requires some expertise and knowledge and applies to newer batteries. All new laptop batteries now incorporate smart battery technology that enables them to be assessed using a battery check programme provided by the manufacturer. For a laptop powered by a smart battery, the calculated method may be used to determine run-time. The power used¹¹ by the laptop should be determined in watts (W). The battery should be interrogated or tested to determine the full charge capacity (FCC)¹² in watt-hours (Wh). The run-time¹³ is determined by:

$$\text{Run-time in hours (h)} = \text{FCC (Wh)} / \text{power used (W)}.$$

9 “Hold an appropriate charge” means that a battery, when used in a particular system, is capable of powering the system for a time period that meets the needs of a target user, and for at least one hour. “Time period that meets the needs of a target user” is the end-user expected operational time for the mode of operation expected. Users may be using a computer system predominantly when connected to the grid, with the battery serving as a backup to allow the work product to be saved in the event of a power outage. One hour is regarded as the minimum acceptable time for this function. Other users may use the system in a portable manner demanding additional run-time.

10 A “system” is a laptop, notebook, netbook or other portable computer.

11 The “power used” is the actual power used by the system when the system is operating.

12 “Full Charge Capacity” is the energy storage capacity of a battery, measured in watt-hours (Wh). This value is obtained from the microcontroller, which is part of a smart battery, from design specifications, or through measurement using equipment capable of determining the full discharge capability of a battery.

13 One hour is regarded as the minimum acceptable time.

Appendix 7

Declaration of testing and determination of full functionality and reuse destination of exported used computing equipment

Information to be provided on testing

Consignor/holder (responsible for testing): Name: Address: Tel.: E-mail:	Exporter (if different from consignor): Name: Address: Tel.: E-mail:	Carrier Name: Address: Tel.: E-mail:			
Importer Name: Address: Tel.: E-mail:	User, retailer, consignee (if different from importer): Name: Address: Tel.: E-mail:	Country of export: Country of import:			
Declaration: I, the legal holder of the used computing equipment listed below, hereby declare that prior to export the used computing equipment in this shipment, listed below, was tested after it was removed from service, or after it was repaired/ refurbished, and is in good working condition and fully functional. ¹⁴ I confirm that the equipment is being imported for the purpose of direct reuse ¹⁵ and not for recycling or final disposal. Name: _____ Date: _____ Signature: _____					
Type of equipment ¹⁶	Model No.	Serial No. (if applicable)	Year of manufacture	Date of testing	Type of tests and comments

¹⁴ **Fully functional/Full functionality: Computing equipment or components** are “fully functional” when they have been tested and demonstrated to be capable of performing the essential key functions that they were designed to perform.

Essential Key Function: The originally intended function(s) of a unit of equipment or component that will satisfactorily enable the equipment or component to be reused.

¹⁵ Continued use of **computing equipment** and **components** by another person without the necessity of repair, refurbishment, or hardware upgrading, provided that such continued use is for the intended purpose of the **computing equipment** and **components**.

¹⁶ List all equipment in the shipment and identify types of whole equipment, such as PC, laptop, printer and scanner. Component parts, such as circuit boards, memory, hard drives, power supplies or batteries, can be sent in a batch without the details required in columns 2 and 3 but still will need to be tested.

Appendix 8

Information accompanying shipments of computing equipment returned under warranty or otherwise excluded from control procedures

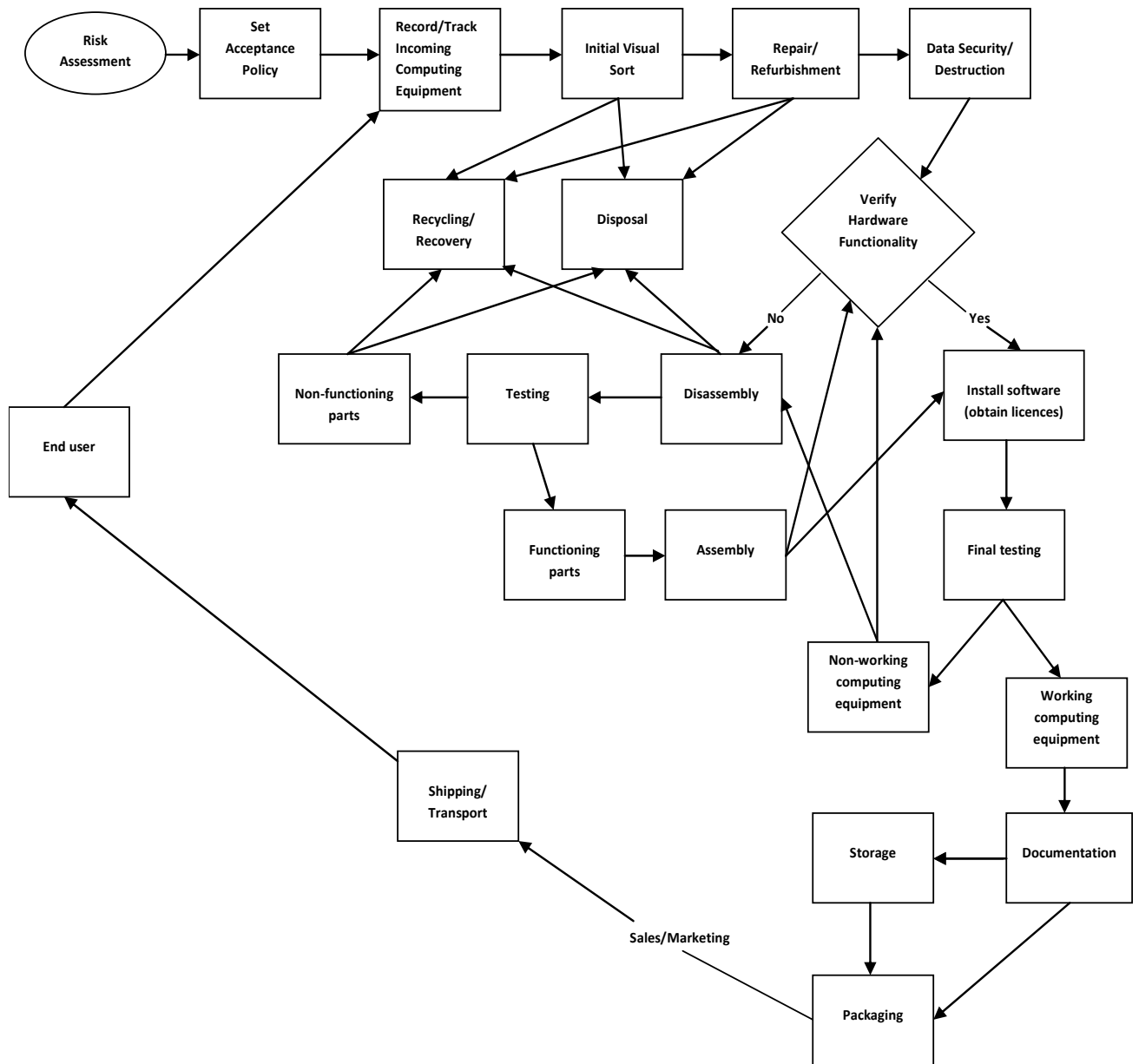
(Recommendations 3.2.7.2, 3.2.7.3 and 3.2.7.4)

1. Person who arranges the shipment/exporter: Name: Address: Contact person: Tel.: Fax: E-mail:	2. Importer Name: Address: Contact person: Tel.: Fax: E-mail:	3. Consignee/receiving facility (if different from importer) Name: Address: Contact person: Tel.: Fax: E-mail:	4. Description of the shipment/reasons for shipments: <input type="checkbox"/> Warranty returns or subject to a law allowing for a right of return (3.2.7.2) <input type="checkbox"/> Batches under warranty or subject to a law allowing for a right of return (3.2.7.3) <input type="checkbox"/> Shipments of used computing equipment under a documented leasing programme (3.2.7.4)
5. Actual quantity/volume:		6. Actual date of shipment:	
7 (a) First carrier¹ Name: Address: Contact person: Tel.: Fax: E-mail: Means of transport: Date of transfer: Signature:	7 (b) Second carrier Name: Address: Contact person: Tel.: Fax: E-mail: Means of transport: Date of transfer: Signature:	7 (c) Third carrier Name: Address: Contact person: Tel.: Fax: E-mail: Means of transport: Date of transfer: Signature:	
8. Countries/States concerned:			
Export/dispatch	Transit		Import/destination
9. Declaration of the owner of the equipment: I hereby declare that the used computing equipment in this shipment is defective equipment being returned to the manufacturer or original component supplier or its contractual pursuant to the terms of a warranty, a law allowing for a right of return or a documented leasing programme. Name: _____ Date: _____ Signature: _____			
10. Declaration of the person arranging for the shipment: I hereby declare that the above information is complete and correct to the best of my knowledge. Name: _____ Date: _____ Signature: _____			
TO BE COMPLETED BY THE RECEIVING FACILITY			
11. Shipment received at the receiving facility: <input type="checkbox"/> Quantity/volume received: _____ Name: _____ Date: _____ Signature: _____			

¹ If there are more than three carriers attach a separate sheet providing the information required in blocks 7(a), (b) and (c) for the additional carriers.

Appendix 9

Flow diagram of typical refurbishment and repair process



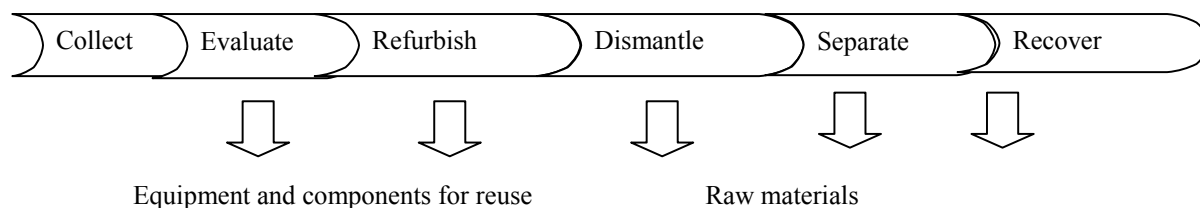
Appendix 10

Principles for donors of functional used computing equipment

1. **Provide a useful product:** Donors will provide only equipment that is expected to have a significant lifespan and is functional under the expected conditions and needs in recipient countries and communities.
2. **Provide an appropriate product:** Donors will ensure that hardware and software is operable within the limitations and conditions of recipient countries and communities.
3. **Ensure and verify availability of technical support:** Donors will encourage the introduction of maintenance and technical support in recipient communities, either from the donor or in the recipient community.
4. **Test, certify and label functionality:** Donors should provide proof of testing for functionality.
5. **Ensure availability of training:** Donors may support recipients with training programmes.
6. **Ensure full transparency, contract and notification and consent before delivery:** Donors will ensure that recipient communities consent in writing to receiving equipment in accordance with the terms and conditions of the contract entered into between the donors and the receiving communities.
7. **Export controls:** Donors should export in accordance with applicable national and international controls (see also chapter 3 of the PACE guidance document).

Appendix 11

Value chain management in respect of used computing equipment



Step one: **Collect:** This critical step can be challenging, but is critical. Computer equipment that is discarded in household trash may never reach the next steps, may be lost for further beneficial use or may be mismanaged. In some countries, informal scavengers may look at everything before it is finally discarded and used and end-of-life computer equipment often has enough value to be collected by them. These scavengers, and informal and second-hand markets, are important sources of electronic scrap. In other countries, greater efforts and expenditure are needed to collect computers, and it may be necessary to find ways to subsidize collection systems.^{xxx} Special collection events are often organized, or collection may take place regularly in retail stores or by mail-in collection. Charities sometimes collect computers for reuse. Collection of computers from businesses is important because of the large amount of computing equipment that may be involved, and may be a particularly good source of recent model computers for refurbishment and material recovery.

Step two: **Evaluate:** Once collected, computing equipment should be evaluated to determine whether it can still be used as computing equipment or whether it should be used only for material recovery. This may be done at the initial collection site or at a later step before computing equipment is dismantled. Continued use of computing equipment preserves the high value added in original manufacture, conserves resources and energy needed to manufacture new computing equipment and makes relatively inexpensive computing technology available to those who cannot afford to purchase new computers. The methods of such evaluation are outside the scope of this guideline (see guideline produced by PACE Project Group 1.1), but an experienced, knowledgeable person can often decide swiftly – based on model, age, condition and appearance – whether computing equipment has potential market value in continuing use or should be scrapped for material recovery. This step overlaps to some degree with the steps three and four – refurbish and dismantle – because it will sometimes be necessary to see what parts are inside, whether parts are still working and which parts need to be replaced.

Step three: **Refurbish:** Computing equipment that can still be used as computing equipment after evaluation may need to be refurbished. This includes replacement of hardware and software as needed and cleaning, labelling and distribution, and puts a useful computer or component back on the market for continuing use. This guideline does not describe refurbishment activities or standards, and reference should be made to PACE Project Group 1.1 for its refurbishment guideline.

Step four: **Dismantle:** Computing equipment often needs to be opened to ascertain whether it is working and can still be used as computing equipment, or to begin the material recovery processes. Dismantling should be performed manually if it is intended to keep a used or end-of-life computer in working condition. Computers are usually held together by screws and simple fasteners that can be easily removed, although some parts are welded or soldered and are more difficult to separate. Dismantling can also be the beginning of material recovery. Manual dismantling results in recovery of not only working components, but also clean materials for recovery, such as steel cases. Dismantling may also involve powerful mechanical separation of parts and components, and may result in the release of substances in the form of dust. It is necessary first to remove components such as mercury lamps and batteries manually so that they are not shredded and so that they substances that they contain, some of which are hazardous, are not released or mixed with other materials. Toner cartridges should also be removed unless recycling or shredding equipment has been specifically designed to handle highly dusty environments. Like many organic materials in powdered form, toner can form explosive dust-air mixtures when finely dispersed in air. Hazardous substances should not be released or mixed with other materials. Protection of worker health and safety and the environment is necessary in such conditions; engineered control systems, personal protective equipment such as gloves and eye protection, dust or respiratory masks should be used as appropriate.

Step five: **Separate:** Separation is the process of sorting materials into batches and consolidating them for specialized material recovery. Computing equipment that has been evaluated to have no continuing value through refurbishment and no remaining valuable working components will be taken apart, manually or mechanically, and separated into steel, plastics and circuit boards, among other things. Relatively high levels of worker and environmental protection are needed, depending on the separation process and the materials being processed.

Some materials can be swiftly returned to markets (e.g., steel cases may readily be sold on the scrap steel market), while others require further separation in more complex recovery steps.

Step six: **Recover:** Recovery takes the separated batches of materials into more specialized processes, often in a series; circuit boards, for example, first go through copper recovery, followed by specialized refining of the residues to recover other metals, while engineered thermoplastics are subjected to size reduction and granulation processes. Recovery processes often involve high temperatures (e.g., smelting and other pyrometallurgical processes), or very strong chemicals (e.g., hydrometallurgical processing by acids or cyanide), or hazardous emissions and require very high levels of process technology, monitoring and worker and environmental protection.

Appendix 12

Facility measures to support environmentally sound material recovery and recycling of end-of-life computing equipment

To protect workers and communities, material recovery facilities should take steps that are guided by the following ESM criteria:

1. Top management commitment to a systematic approach
 2. Risk assessment
 3. Risk prevention and minimization
 4. Legal requirements
 5. Awareness, competency and training
 6. Record-keeping and performance measurement
 7. Corrective action
 8. Transparency and verification
1. *Top management commitment to a systematic approach:* A material recovery facility should have the clear commitment of top management to a systematic policy approach to achieving and continually improving environmentally sound management in all aspects of facility operations, including pollution prevention and environmental health and safety. Adequate financial and human resources should be made available. The policy should be documented, implemented and communicated to all personnel, as well as to contractors and visitors as appropriate. Policy performance should be reported and reviewed periodically by top management. In larger material recovery organizations, a specific management representative or representatives should be appointed to oversee implementation of the policy through the design, implementation and maintenance of a management system.
 2. *Risk assessment:* Material recovery facilities conduct heavy industrial operations involving powerful machinery, very high temperatures and hazardous chemicals. While facilities vary according to their operations and locations, they all present multiple risks to worker health and safety and potential environmental impacts both within and beyond the facility's location. Material recovery facility management should seek to identify and document hazards and risks to worker health and safety and to the environment that are associated with their existing and planned material recovery activities, products and services. It is especially important to identify potential emergency situations and accidents and how to respond to them. Response procedures should be tested and reviewed periodically, especially after accidents or emergency situations have occurred. The hazards and risks of site decommissioning and closure should be identified in advance and decommissioning plans should be prepared, including remediation and financial mechanisms to secure long-term site management if necessary.
 3. *Risk prevention and minimization:* Once material recovery facility management has assessed the hazards and risks of facility activities, products and services, it should systematically seek to minimize or eliminate them. This systematic approach should first address significant existing environmental and health and safety risks, in addition to non-compliance with applicable legal requirements. It should consider technological, operational and business changes, including improved procedures, improved equipment and alternative business practices. Beyond significant existing hazards and risks, material recovery facilities should seek continually to improve the design of the workplace, process, installations, machinery, operating procedures and work organization with the aim of eliminating or reducing Environmental Health and Safety (EHS) hazards and risks at their source. All these improvements should be documented and communicated to all personnel, as well as to contractors and visitors as appropriate. It is particularly important to have good communication with suppliers and buyers of recovered materials about the content and risks associated with those materials in the very specific circumstances of material recovery processing.
 4. *Legal requirements:* Material recovery facilities dealing with used and end-of-life computing equipment are required to have all operating permits, licenses or other authorizations that apply to their operations, especially if the equipment is defined as waste under the law of the countries in which they operate, as is often the case. A facility should always be in compliance with such permits, licences and authorizations. A systematic approach to environmentally sound management includes regular evaluations to identify applicable laws, including amendments and new laws, and to determine how they apply to a facility and its operations. A systematic approach also includes periodic communication and a sound working relationship with the competent authorities. Because material recovery operations may involve transboundary movement

of supplies, wastes and products, a material recovery facility should also take care to ensure compliance with applicable international laws and laws of other countries concerned.

5. *Awareness, competency and training:* Facility managers should ensure that all those engaged in material recovery operations are trained to carry out their responsibilities safely. This means that employees should not only be trained in how to carry out facility operations but also should have an appropriate level of awareness of hazards and risks, and should achieve competence with regard to the effective management of these hazards and risks, including how to respond to and deal with foreseeable emergencies or accidents. This should follow from the risk assessment and risk prevention and minimization steps described above. Worker competence also requires access to special tools associated with material recovery operations, test equipment, materials handling equipment and information such as material safety data sheets for all substances, in addition to training in understanding and using them. Where possible, photographs and diagrams should be added to written instructions used to train workers in material recovery operations.
6. *Record-keeping and performance measurement:* A systematic approach to environmentally sound management includes the creation and maintenance of documents that record the details of such management. When an operating procedure has been documented, it can be properly executed in a consistently safe manner, and regularly improved. Documents that record the training of employees can be reviewed to ensure that training is complete and appropriate to the tasks assigned to those employees. Inspection, testing and assessment of used computing equipment can be reviewed to ensure that efficient and environmentally sound management is taking place in accordance with facility and legal requirements. There is little or no activity at a material recovery facility that will not be improved by appropriate records of such activity, accompanied by periodic review with intent to improve.
7. *Corrective action:* A material recovery facility should take appropriate action to respond to risks to worker health and safety and the environment that it identifies in risk assessments or that are brought to its attention by others, such as competent authorities or third parties. Failings in achieving ESM should also be addressed. Preventive and corrective actions should be appropriate and proportionate, and should be documented. The need for corrective action should be presented to senior management, in addition to the results of such action.
8. *Transparency and verification:* Material recovery facilities deal with end-of-life computing equipment that may be hazardous to the health and safety of their workers and the environment. They should therefore have regular, scheduled inspections and monitoring of all hazards, following documented procedures. If possible, such inspections and monitoring should be conducted by persons not involved in environmental management within the facility operations or by third parties. Such documented inspection and monitoring procedures may be required by law, but should in any case constitute part of a systematic approach to environmentally sound management. A facility's environment, health and safety policy, and its inspection and monitoring schedule and results, should be available to the public and to customers and clients who perform due diligence investigations of facility activities and operations.

Appendix 13

References

These documents were considered during the working period of the project groups. Some of these documents may have been revised, updated or substituted.

United Nations

1. Draft technical guidelines on the environmentally sound recycling/reclamation of metals and metal compounds (R4). Basel Convention (<http://www.basel.int/meetings/cop/cop7/docs/08a3e.pdf>).
2. E-waste Take-back System Design and Policy Approaches. Solving the E-waste Problem (StEP). (January 28, 2009) (http://www.step-initiative.org/pdf/white-papers/StEP_TF1_WPTakeBackSystems.pdf).
3. Guidance document on the environmentally sound management of used and end-of-life mobile phones. Basel Mobile Phone Partnership Initiative (Sep 15, 2008) (<http://www.basel.int/industry/mppi/MPPI%20Guidance%20Document.pdf>).
4. Guidance Document on the Preparation of Technical Guidelines for the Environmentally Sound Management of Wastes Subject to the Basel Convention (<http://www.basel.int/meetings/sbc/workdoc/framework.doc>).
5. Guideline on Material Recovery and Recycling of End-of-Life Mobile Phones (Approved Draft). Basel Mobile Phone Partnership Initiative Project 3.1. (March 25, 2009) (<http://www.basel.int/industry/mppiwp/guid-info/guidmaterial.pdf>).
6. Guideline on Awareness Raising-Design Considerations (Revised and Approved Draft). Basel Mobile Phone Partnership Initiative Project 4.1. (March 25, 2009) (<http://www.basel.int/industry/mppiwp/guid-info/guiddesign.pdf>).
7. Guideline for the Transboundary Movement of Collected Mobile Phones (Approved Final Draft). Basel Mobile Phone Partnership Initiative Project 2.1. (March 25, 2009) (<http://www.basel.int/industry/mppiwp/guid-info/guidTBM.pdf>).
8. Guideline on the Collection of Used Mobile Phones (Approved Draft). Basel Mobile Phone Partnership Initiative Project 2.1. (March 25, 2009) (<http://www.basel.int/industry/mppiwp/guid-info/guidcoll.pdf>).
9. Guideline on the Refurbishment of Used Mobile Phones (Revised and Approved Draft). Basel Mobile Phone Partnership Initiative Project 1.1. (March 25, 2009) (<http://www.basel.int/industry/mppiwp/guid-info/guidrefurb.pdf>).
10. One Global Understanding of Re-Use - Common Definitions. Solving the E-waste Problem (StEP). (March 5, 2009) (http://www.step-initiative.org/pdf/white-papers/StEP_TF3_WPCommonDefinitions.pdf).
11. The Entrepreneur's Guide to Computer Recycling. United Nations Educational, Scientific and Cultural Organization (UNESCO) (<http://www.ticethic.com/guide>).

OECD

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Appendix 14

Endnotes

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- i United Nations Recommendations on the Transport of Dangerous Goods: Model Regulations, 15th revised edition, 2007, or later version.
- ii <http://www.un.org/millenniumgoals/>
- iii eTForecasts publishes market research reports for the PC and Internet industries.
- iv Press release, “Basel Conference Addresses Electronic Wastes Challenge”, 27 November 2006, UNEP
- v “Electronic Waste Management in the United States”, approach 1, table 3.1, EPA530-R-08-009 United States Environmental Protection Agency, July 2008
Recommendations will take into consideration Principle 11 of the Rio Declaration on Environment and Development.
- vi PACE Interim Project Group, report on ESM criteria recommendations, March 2009
- vii <http://www.basel.int/meetings/sbc/workdoc/framework.doc>
- viii [http://webdomino1.oecd.org/horizontal/oecdacts.nsf/linkto/C\(2004\)100](http://webdomino1.oecd.org/horizontal/oecdacts.nsf/linkto/C(2004)100)
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- x <http://www.basel.int/meetings/sbc/workdoc/framework.doc>
- xi Ad interim group report on ESM criteria recommendations
- xii Ibid.
- xiii “PACE Subgroup on TBM, Guidance on Transboundary Movement of Used and End-of-life Computing Equipment”, 31 January 2011
- xiv Reuse: The process of using again used computing equipment or a functional component from used computing equipment, possibly after repair, refurbishment or upgrading (from the PACE Glossary of terms)
- xv The documentation should accompany the movement and refer to the computing equipment in the shipment.
- xvi Such determination should be made through parties’ obligations under articles 3 and 13 of the Basel Convention. Each party has the obligation to inform the other, through the Basel Convention Secretariat, of its national definitions and of any subsequent changes, which includes any additional substances and/or objects as wastes and hazardous wastes. URL: <http://www.basel.int/natreporting/index.html>
- xvii Ibid.
- xviii Glossary of terms, appendix 1
- xix Fully functional/Full functionality: Computing equipment or components are “fully functional” when they have been tested and demonstrated to be capable of performing the essential key functions they were designed to perform.
Essential key function: The originally intended function(s) of a unit of equipment or component that will satisfactorily enable the equipment or component to be reused.
- xx Glossary of terms, appendix 1
- xxi PACE Project Group 1.1, “Guideline on Environmentally Sound Testing, Refurbishment and Repair of Used Computing Equipment”, January 2011
- xxii Ibid.
- xxiii http://www.ilo.org/global/publications/ilo-bookstore/order-online/books/WCMS_PUBL_9221116344_EN/lang--en/index.htm
- xxiv PACE Project Group 2.1, “Guidelines on Environmentally Sound Material Recovery/ Recycling of End-of-Life Computing Equipment”, January 2011
- xxv Ibid.
- xxvi http://www.ilo.org/global/publications/ilo-bookstore/order-online/books/WCMS_PUBL_9221116344_EN/lang--en/index.htm

- xxvii These provisions are in addition to applicable requirements under the United Nations Recommendations on the Transport of Dangerous Goods(i.e., UN Orange Book): Model Regulations, 15th revised edition, 2007, or later version.
- xxviii Governmental authority means a governmental authority designated by a party or signatory to be responsible within such geographical area under the legal jurisdiction of the party or signatory as the party or signatory deems appropriate for implementing relevant rules and regulations and to receive information related to transboundary shipments of used computing equipment destined for reuse, possibly after repair, refurbishment or upgrading.
- xxix The request for such information may indicate that more stringent provisions are to be applied, such as those of the Basel Convention.
- xxx Examples of funding mechanisms:
- Advance disposal fees – paid by the consumer at sale, either in the form of a visible fee shown on the receipt as a separate item or an invisible fee included without specific mention in the total sale price.
 - Levy on import – paid by the importer of a product at the point of entry into the country (either collected and managed by the industry or by the Government)
 - Waste arisings – collection and recycling costs are paid for by the producer at the time the product enters the waste stream. The costs can be calculated based on current or historic market share and may or may not include legacy and orphan wastes.
 - End-user-pays – the end-user pays a fee for collection and recycling costs at the point of disposal.
 - Rate-payer –collection and recycling costs are defrayed by all taxpayers through their rates payments.
 - Short-term grant funding – grants can be awarded for short-term projects such as initial collection infrastructure and are available from a variety of sources, including private sector, trusts, Governments, lotteries, landfill taxes and others.
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