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Sixty-ninth session Second Committee Agenda item 21 (a) Globalization and interdependence: international migration and development

> Draft resolution submitted by the Vice-Chair of the Committee, Aleksandra Stepowska (Poland), on the basis of informal consultations on draft resolution A/C.2/69/L.32

International migration and development

The General Assembly,

Recalling its resolutions 58/208 of 23 December 2003, 59/241 of 22 December 2004, 60/227 of 23 December 2005, 61/208 of 20 December 2006, 63/225 of 19 December 2008, 65/170 of 20 December 2010 and 67/219 of 21 December 2012 on international migration and development, as well as its resolution 68/4 of 3 October 2013 on the Declaration of the High-Level Dialogue on International Migration and Development, its resolution 60/206 of 22 December 2005 on the facilitation and reduction of the cost of transfer of migrant remittances, its resolutions 62/156 of 18 December 2007, 64/166 of 18 December 2009, 66/172 of 19 December 2011 and 68/179 of 18 December 2013 on the protection of migrants, and its resolution 62/270 of 20 June 2008 on the Global Forum on Migration and Development, and recalling also chapter X of the Programme of Action of the International Conference on Population and Development¹ and Commission on Population and Development resolutions 2006/2 of 10 May 2006, $^2 2008/1$ of 11 April 2008, $^3 2013/1$ of 26 April 2013⁴ and 2014/1 of 11 April 2014, 5

Recalling also the 2005 World Summit Outcome,⁶ its resolution 60/265 of 30 June 2006 on the follow-up to the development outcome of the 2005 World

⁶ Resolution 60/1.





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¹ Report of the International Conference on Population and Development, Cairo, 5-13 September 1994 (United Nations publication, Sales No. E.95.XIII.18), chap. I, resolution 1, annex.

² See Official Records of the Economic and Social Council, 2006, Supplement No. 5 (E/2006/25), chap. I, sect. B.

³ Ibid., 2008, Supplement No. 5 (E/2008/25), chap. I, sect. B.

⁴ Ibid., 2013, Supplement No. 5 (E/2013/25), chap. I, sect. B.

⁵ Ibid., 2014, Supplement No. 5 (E/2014/25), chap. I, sect. B.

Summit, including the Millennium Development Goals and the other internationally agreed development goals, and recalling further the high-level plenary meeting of the General Assembly on the Millennium Development Goals held from 20 to 22 September 2010 and its outcome document,⁷ and the special event to follow up efforts made towards achieving the Millennium Development Goals, convened by the President of the General Assembly on 25 September 2013, and its outcome document,⁸

Recalling further the second High-level Dialogue on International Migration and Development, held in New York on 3 and 4 October 2013, which provided a useful opportunity to address constructively the issue of international migration and development and explore the opportunities and the challenges that international migration presents, including the protection of the human rights of migrants and the contribution of migrants to development, as reflected in the summary of its four round tables,

Recalling the regional events organized in 2013 in Bangkok from 29 to 31 May, Cairo on 4 and 5 June, Addis Ababa on 3 and 4 July, and Santiago on 10 and 11 July, during the preparatory process for the second High-Level Dialogue on International Migration and Development, as well as the preparatory events on international migration and development organized by the President of the General Assembly,

Recalling also its resolution 68/309 of 10 September 2014, in which it welcomed the report of the Open Working Group of the General Assembly on Sustainable Development Goals⁹ and decided that the proposal of the Open Working Group on Sustainable Development Goals contained in the report shall be the main basis for integrating sustainable development goals into the post-2015 development agenda, while recognizing that other inputs will also be considered, in the intergovernmental negotiation process at the sixty-ninth session of the General Assembly,

Reaffirming the Universal Declaration of Human Rights,¹⁰ and recalling the International Covenant on Civil and Political Rights,¹¹ the International Covenant on Economic, Social and Cultural Rights,¹⁰ the International Convention on the Elimination of All Forms of Racial Discrimination,¹² the Convention on the Elimination of All Forms of Discrimination against Women¹³ and the Convention on the Rights of the Child,¹⁴

Recalling the importance of the Decent Work Agenda of the International Labour Organization, including for migrant workers, the eight fundamental Conventions of that Organization and the Global Jobs Pact adopted by the International Labour Conference at its ninety-eighth session, as a general framework within which each country can formulate policy packages specific to its situation and national priorities in order to promote a job-intensive recovery and sustainable development,

⁷ Resolution 65/1.

⁸ Resolution 68/6.

⁹ A/68/970 and Corr.1.

¹⁰ Resolution 217 A (III).

¹¹ See resolution 2200 A (XXI), annex.

¹² United Nations, Treaty Series, vol. 660, No. 9464.

¹³ Ibid., vol. 1249, No. 20378.

¹⁴ Ibid., vol. 1577, No. 27531.

Taking note of the Secretary-General's eight-point agenda for action,¹⁵ which is aligned with the Declaration of the High-level Dialogue on International Migration and Development, and noting the contribution of civil society,

Recognizing the contribution of the Global Forum on Migration and Development to addressing the multidimensional nature of international migration and promoting balanced and comprehensive approaches, and noting the seventh meeting of the Forum, held in Sweden in May 2014 on the theme "Unlocking the potential of migration for inclusive development",

Acknowledging that the Global Forum on Migration and Development has proved to be a valuable forum for holding frank and open discussions and that it has helped to build trust among participating stakeholders through the exchange of experiences and good practices and by virtue of its voluntary, informal State-led character,

Acknowledging also the important and complex interrelationship between international migration and development and the need to deal with the challenges and opportunities that migration presents to countries of origin, transit and destination, recognizing that migration brings benefits and challenges to the global community, and confirming the importance of including the matter in relevant debates and discussions held at the international level, including at the United Nations, in relation to development,

Recognizing that remittance flows constitute sources of private capital, complement domestic savings and are instrumental in improving the well-being of recipients, bearing in mind that remittances cannot be considered a substitute for foreign direct investment, official development assistance, debt relief or other public sources of financing for development,

Reaffirming that there is a need to further address and promote conditions for cheaper, faster and safer transfers of remittances in both source and recipient countries and, as appropriate, to encourage opportunities for development-oriented investment in recipient countries by beneficiaries that are willing and able to take such action,

1. *Takes note* of the report of the Secretary-General;¹⁶

2. *Recognizes* that international migration is a multidimensional reality of major relevance for the development of countries of origin, transit and destination, and in this regard recognizes that international migration is a cross-cutting phenomenon that should be addressed in a coherent, comprehensive and balanced manner, integrating development with due regard for social, economic and environmental dimensions and respecting human rights;

3. Also recognizes the need to strengthen synergies between international migration and development at all levels, including the global, regional, national and local levels, as appropriate;

4. Acknowledges the complexity of migratory flows and that international migration movements also occur within the same geographical regions, and in this

¹⁵ See A/68/190.

¹⁶ A/69/207.

context calls for a better understanding of migration patterns across and within regions, regardless of the level of development;

5. *Reaffirms* the need to promote and protect effectively the human rights and fundamental freedoms of all migrants, regardless of their migration status, especially those of women and children, and to address international migration through international, regional or bilateral cooperation and dialogue and through a comprehensive and balanced approach, recognizing the roles and responsibilities of countries of origin, transit and destination in promoting and protecting the human rights of all migrants, and avoiding approaches that might aggravate their vulnerability;

6. *Expresses concern* about legislation adopted by some States that results in measures and practices that may restrict the human rights and fundamental freedoms of migrants, and reaffirms that, when exercising their sovereign right to enact and implement migratory and border security measures, States have the duty to comply with their obligations under international law, including international human rights law, in order to ensure full respect for the human rights of migrants;

7. *Recognizes* the need for international cooperation to address, in a holistic and comprehensive manner, the challenges of irregular migration to ensure safe, orderly and regular migration, with full respect for human rights;

8. *Expresses concern* about the large and growing number of migrants, especially women and children, including those unaccompanied or separated from their parents, who place themselves in a vulnerable situation by attempting to cross international borders without the required travel documents, and recognizes the obligation of States to respect the human rights and fundamental freedoms of all migrants, especially those of women and children, regardless of their migration status;

9. *Emphasizes* the need to respect and promote international labour standards as appropriate, and respect the rights of migrants in their workplaces, including appropriate measures for the protection of women migrant workers in all sectors, including those involved in domestic work;

10. *Notes* the contribution of applicable international conventions, including the International Convention on the Protection of the Rights of All Migrant Workers and Members of Their Families,¹⁷ to the international system for the protection of migrants;

11. *Recognizes* the necessity to consider how the migration of highly skilled persons, especially in the health, social and engineering sectors, affects the development efforts of developing countries, and emphasizes the need to consider circular migration in this regard;

12. *Also recognizes* the importance of enhancing the capacities of low-skilled migrants in order to increase their access to employment opportunities in countries of destination;

13. Underlines the important role that migrants play as contributors in the development of origin, transit and destination countries and the need to respect the human rights and fundamental freedoms of all migrants, regardless of their

¹⁷ United Nations, *Treaty Series*, vol. 2220, No. 39481.

migration status, and encourages Member States to consider reducing the costs related to migration, such as the fees paid to recruiters, where applicable, lowering the transfer costs of remittances, enhancing the portability of social security entitlements and other acquired rights and promoting the mutual recognition of the educational and professional qualifications and competencies of migrants;

14. *Takes note* of the references to migration and development contained in the report of the Open Working Group on Sustainable Development Goals, including target 10.c, reading "by 2030, reduce to less than 3 per cent the transaction costs of migrant remittances and eliminate remittance corridors with costs higher than 5 per cent";

15. *Expresses its concern* about the impact of financial and economic crises and natural disasters on international migration and migrants, and in this regard urges Governments to combat unfair and discriminatory treatment of all migrants, in particular migrant workers and their families;

16. *Recognizes* that women and girls account for almost half of all international migrants at the global level, and further recognizes the need to address the special situation and vulnerability of migrant women and girls by, inter alia, incorporating a gender perspective into policies and strengthening national laws, institutions and programmes to combat gender-based violence, including trafficking in persons and discrimination against women and girls;

17. *Reiterates* its commitment to prevent and combat trafficking in persons, protect victims of trafficking, prevent and combat migrant smuggling, as well as the activities of transnational and national organized crime entities, and protect migrants from exploitation and other abuses, stresses the need to establish or upgrade, as appropriate, national and regional anti-human trafficking policies and to reinforce cooperation on prevention, the prosecution of traffickers and the protection of victims of trafficking, and encourages Member States to ratify, accede to and implement relevant international instruments on preventing and combating trafficking in persons and smuggling of migrants;

18. *Recognizes* that the implementation at the national level of the 2000 Protocol to Prevent, Supress and Punish Trafficking in Persons, Especially Women and Children,¹⁸ and the 2000 Protocol against the Smuggling of Migrants by Land, Sea and Air¹⁹ remains a challenge, and therefore stresses that it is important for States parties thereto to continue their efforts in this regard;

19. *Encourages* Member States to cooperate on mobility programmes that facilitate safe, orderly and regular migration, including through labour mobility, as well as programmes that allow migrants to integrate fully into society and that facilitate family reunification in accordance with the laws and specific criteria of each Member State;

20. *Recognizes* the need to consider the role that environmental factors may play in migration;

¹⁸ United Nations, Treaty Series, vol. 2237, No. 39574.

¹⁹ United Nations, Treaty Series, vol. 2241, No. 39574.

21. Also recognizes the need to improve public perceptions of migrants and migration, and in this regard welcomes the efforts undertaken to create greater public awareness of their contributions;

22. Strongly condemns the acts, manifestations and expressions of racism, racial discrimination, xenophobia and related intolerance against migrants and the stereotypes often applied to them, including on the basis of religion or belief, and urges States to apply and, where needed, reinforce the existing laws when xenophobic or intolerant acts, manifestations or expressions against migrants occur, in order to eradicate impunity for those who commit those acts;

23. Acknowledges the important contribution of migration in realizing the Millennium Development Goals, and recognizes that human mobility is a key factor for sustainable development which should be adequately considered in the elaboration of the post-2015 development agenda;

24. *Recognizes* the importance of coordinated efforts of the international community to assist and support migrants stranded in vulnerable situations and facilitate, and cooperate on when appropriate, their voluntary return to their country of origin, and calls for practical and action-oriented initiatives aimed at identifying and closing protection gaps;

25. *Underlines* the right of migrants to return to their country of citizenship, and recalls that States must ensure that their returning nationals are duly received;

26. *Requests* the 18 members of the Global Migration Group to continue to take steps to strengthen their cooperation, enhance their engagement with Member States and civil society and engage jointly in work at the country level that is in the service of migrants and their families in societies of origin, transit and destination;

27. Emphasizes the need for reliable, accurate, disaggregated, nationally relevant and internationally comparable statistical data and indicators on international migration, including, when possible, on the contributions of migrants to development in both countries of origin and countries of destination in order to facilitate the design of evidence-based policymaking and decision-making in all relevant aspects of sustainable development, and in this regard invites the United Nations system and other relevant international organizations and multilateral institutions, in accordance with their mandates and as appropriate, to assist Member States in their capacity-building efforts in this matter;

28. *Calls upon* all relevant bodies, agencies, funds and programmes of the United Nations system, other relevant intergovernmental, regional and subregional organizations, including the International Organization for Migration and other Global Migration Group members, and the Special Representative of the Secretary-General on International Migration and Development, within their respective mandates, to strengthen their collaboration and cooperation to better and fully address the issue of international migration and development, in order to adopt a coherent, comprehensive and coordinated approach, and to consider migration issues in their contributions to the preparatory process that will establish the post-2015 development agenda;

29. *Recognizes* the efforts made by the international community in addressing relevant aspects of international migration and development, through different initiatives, both within the United Nations system and in other processes,

particularly the Global Forum on Migration and Development and regional processes, as well as in drawing on the expertise of the International Organization for Migration and other member agencies of the Global Migration Group;

30. Stresses the need to deepen the interaction between Governments and civil society in order to find responses to the challenges and the opportunities posed by international migration, and to recognize the contribution of civil society, including non-governmental organizations, to promoting the well-being of migrants and their integration into society, especially at times of conditions of extreme vulnerability, and to strengthen the support of the international community to the efforts of such organizations;

31. *Requests* the Special Representative of the Secretary-General on International Migration and Development to continue to facilitate the linkages between the United Nations and the Global Forum on Migration and Development, promote collaboration between the Global Forum process and the Global Migration Group, including the International Organization for Migration, and continue to advocate for the principles reflected in the declaration adopted at the second Highlevel Dialogue on International Migration and Development;

32. Decides to hold a High-level Dialogue on International Migration and Development, no later than 2019, at United Nations Headquarters in New York to review the follow-up to the outcome of the second High-level Dialogue and advance the discussion on the multidimensional aspects of international migration, the date and modalities of the dialogue to be decided upon at its seventy-first session, and also decides to hold such dialogues to continue reviewing the follow-up to previous high-level dialogues on international migration and development at regular intervals and to determine the periodicity thereof at its seventy-first session, taking into account alignment with all relevant United Nations development review processes;

33. *Calls upon* all relevant bodies, agencies, funds and programmes of the United Nations system and other relevant intergovernmental, regional and subregional organizations, including the Global Migration Group, within their respective mandates, to continue to address the issue of international migration and development, with a view to integrating migration issues, including a gender perspective and cultural diversity, in a more coherent way in the context of the follow-up to the second High-level Dialogue on International Migration and Development and the implementation of the internationally agreed development goals, including the Millennium Development Goals, and with respect for human rights;

34. *Decides* to work towards an effective and inclusive agenda on international migration that integrates development and respects human rights by improving the performance of existing institutions and frameworks, as well as partnering more effectively with all stakeholders involved in international migration and development at the regional and global levels;

35. *Invites* the regional commissions, in collaboration with other relevant entities of the United Nations system and the International Organization for Migration, and in accordance with their respective mandates, to continue to examine the regional aspects of international migration and development and to provide inputs to the report of the Secretary-General on international migration and development for the seventy-first session of the General Assembly; 36. *Requests* the Secretary-General to submit to the General Assembly at its seventy-first session a report on the implementation of the present resolution that also looks further into the integration of the migration perspective at the national, regional and international levels, including information on best practices and recommendations to address the difficulties that migrants face and to bolster their contribution to development;

37. *Decides* to include in the provisional agenda of its seventy-first session, under the item entitled "Globalization and interdependence", the sub-item entitled "International migration and development".