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ENVIRONMENT AND SUSTAINABLE DEVELOPMENT: ELABORATION OF  
AN INTERNATIONAL CONVENTION TO COMBAT DESERTIFICATION IN  
THOSE COUNTRIES EXPERIENCING SERIOUS DROUGHT AND/OR  
DESERTIFICATION, PARTICULARLY IN AFRICA

Note by the Secretary-General

Addendum

The fifth session of the Intergovernmental Negotiating Committee for the Elaboration of an International Convention to Combat Desertification in those Countries Experiencing Serious Drought and/or Desertification, particularly in Africa, was hosted by the Government of France and held in Paris at the headquarters of the United Nations Educational, Scientific and Cultural Organization, from 6 to 17 June 1994. The Secretary-General has the honour to submit to the General Assembly, annexed to the present note, the report on that session.

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\* A/49/150.

ANNEX

Report of the Intergovernmental Negotiating Committee for  
the Elaboration of an International Convention to Combat  
Desertification in those Countries Experiencing Serious  
Drought and/or Desertification, particularly in Africa,  
on its fifth session

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## I. INTRODUCTION

### Opening and duration of the session

1. The fifth session of the Intergovernmental Negotiating Committee for the Elaboration of an International Convention to Combat Desertification in those Countries Experiencing Serious Drought and/or Desertification, particularly in Africa, was hosted by the Government of France and held in Paris at the headquarters of the United Nations Educational, Scientific and Cultural Organization (UNESCO), from 6 to 17 June 1994. The session was convened in accordance with paragraph 4 of General Assembly resolution 47/188 of 22 December 1992, entitled "Establishment of an intergovernmental negotiating committee for the elaboration of an international convention to combat desertification in those countries experiencing serious drought and/or desertification, particularly in Africa". At its fifth session, the Committee held 11 meetings (1st to 11th).

## II. ORGANIZATIONAL MATTERS

### A. Officers of the Committee

2. The Bureau of the Committee, as elected at its organizational, first and second sessions, is constituted as follows:

Chairman: Mr. Bo Kjellén (Sweden)

Vice-Chairmen: Mr. René Valéry Mongbe (Benin)  
Mr. T. P. Sreenivasan (India)  
Mr. José Urrutia (Peru)

Rapporteur: Mr. Nikita F. Glazovsky (Russian Federation)

### B. Adoption of the agenda

3. At its 1st meeting, on 6 June, the Committee adopted the following agenda:

1. Adoption of the agenda and organization of work.
2. Elaboration of an international convention to combat desertification in countries experiencing serious drought and/or desertification, particularly in Africa.
3. Review of the situation as regards extrabudgetary funds:
  - (a) Special Voluntary Fund to support the participation of developing countries affected by drought and desertification, particularly the least developed countries;

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- (b) Trust Fund for the negotiating process.
- 4. Organization of the sixth session.
- 5. Adoption of the Convention and Final Document.

C. Establishment of negotiating groups

4. The following ad hoc negotiating groups were established and held a number of informal meetings during the session:

(a) Ad Hoc Negotiating Group on the African annex, coordinated by Mr. René Valéry Mongbe (Benin);

(b) Ad Hoc Negotiating Group on the Asian, Latin American and northern Mediterranean annexes, coordinated by Ms. Anne De Lattre (France); and

(c) Ad Hoc Negotiating Group on finance, coordinated by Mr. Pierre-Marc Johnson (Canada) and Mr. Bolong Sonko (Gambia).

D. Attendance

5. Representatives of the following States attended the session:

Algeria, Angola, Argentina, Armenia, Australia, Austria, Azerbaijan, Bangladesh, Belgium, Benin, Bhutan, Bolivia, Botswana, Brazil, Burkina Faso, Burundi, Cameroon, Canada, Cape Verde, Central African Republic, Chad, Chile, China, Colombia, Côte d'Ivoire, Cuba, Denmark, Djibouti, Ecuador, Egypt, Eritrea, Ethiopia, Finland, France, Gambia, Germany, Ghana, Greece, Guinea, Guinea-Bissau, Holy See, Honduras, Hungary, India, Indonesia, Iran (Islamic Republic of), Iraq, Ireland, Israel, Italy, Japan, Jordan, Kazakhstan, Kenya, Kyrgyzstan, Lebanon, Lesotho, Libyan Arab Jamahiriya, Madagascar, Malawi, Malaysia, Mali, Malta, Mauritania, Mexico, Mongolia, Morocco, Namibia, Nepal, Netherlands, New Zealand, Niger, Nigeria, Norway, Pakistan, Paraguay, Peru, Philippines, Portugal, Republic of Korea, Russian Federation, Sao Tome and Principe, Saudi Arabia, Senegal, South Africa, Spain, Sudan, Swaziland, Sweden, Switzerland, Syrian Arab Republic, Thailand, Togo, Tunisia, Turkey, Uganda, United Kingdom of Great Britain and Northern Ireland, United Republic of Tanzania, United States of America, Uruguay, Uzbekistan, Venezuela, Zaire, Zambia and Zimbabwe.

6. Palestine was also represented.

7. The following United Nations offices and organs were represented:

United Nations Conference on Trade and Development (UNCTAD), United Nations Development Programme (UNDP), United Nations Environment Programme (UNEP), United Nations Institute for Training and Research (UNITAR), Office of the United Nations High Commissioner for Refugees (UNHCR), Economic Commission for

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Africa (ECA), Economic and Social Commission for Asia and the Pacific (ESCAP) and United Nations Sudano-Sahelian Office.

8. The following specialized agencies were represented: Food and Agriculture Organization of the United Nations (FAO), UNESCO, World Bank, World Meteorological Organization (WMO), and International Fund for Agricultural Development (IFAD).

9. The following intergovernmental organizations were represented: African Development Bank, Agency for Cultural and Technical Cooperation, Arab Maghreb Union, Asian-African Legal Consultative Committee, Commission of the European Communities, Intergovernmental Authority on Drought and Development, International Crops Research Institute for the Semi-Arid Tropics, Islamic Development Bank, League of Arab States, Organisation for Economic Co-operation and Development, Organization of African Unity, Permanent Interstate Committee for Drought Control in the Sahel, Sahara and Sahel Observatory, Southern African Development Community and Southern African Regional Commission for the Conservation and Utilization of the Soil.

10. The following non-governmental organizations (NGOs) were represented: Al Nasser Ladies Center, Amigos de la tierra, Association des volontaires pour le développement, Australian Conservation Foundation, Australian Council for Overseas Aid, Both ENDS, Center for International Environmental Law, Centre Africain d'Assistance de protection de l'environnement au Sahel, Centre de recherche et d'information pour le développement, Centre de suivi écologique, Comité nacional pro defensa de la fauna y flora, Confédération des organisations non gouvernementales d'environnement et de développement de l'Afrique Centrale, Consejo andino de manejo ecologico, Earth Action Network, Earth Africa Monitoring Institute, ENDA Inter-Arabe environnement et développement, Environment and Development Resource, Environment Liaison Centre International, Environmentalists Society, Environnement et développement du tiers-monde, European Environmental Bureau, Fondation René Dumont, Fondation Paix et Développement, Forum Maghrébin pour l'environnement et le développement, Fundação Grupo Esquel Brasil, GECOU Research Group, Guamina, Haribon Foundation, Institut de recherche sur l'environnement, Institute of Pre-history, Anthropology and Ecology, International Chamber of Commerce, International Institute for Environment and Development, KENGO Kenya Energy and Environment Organizations, Laboratoire de géographie physique zonale, League for Pastoral Peoples, Les amis de la terre, Natural Heritage Institute, Nigerian Environment Study/Action Team, Proterra, Sahel défis: développement, environnement, formation, insertion sociale, Service Extension and Action Research for Communities in the Hills (SEARCH-NEPAL), Société algérienne pour le droit de l'environnement, Society for Conservation and Protection of Environment, Solagral, SOS-Sahel International, Turkish Foundation for Combating Soil Erosion, Reforestation and the Protection of Natural Habitats, Uganda Women Tree Planting Movement, Wilderness Society, World Conservation Union, and Zero.

E. Documentation

11. The documents before the Committee at its fifth session are listed in appendix I to the present report.

III. ELABORATION OF AN INTERNATIONAL CONVENTION TO COMBAT  
DESERTIFICATION IN THOSE COUNTRIES EXPERIENCING SERIOUS  
DROUGHT AND/OR DESERTIFICATION, PARTICULARLY IN AFRICA

12. The Committee considered the question of the elaboration of an international convention to combat desertification in those countries experiencing serious drought and/or desertification, particularly in Africa at the informal meetings of the ad hoc negotiating groups. It had before it the following documents:

(a) Note by the Secretariat entitled "Final negotiating text of the convention" (A/AC.241/15/Rev.3-6);

(b) Note by the Secretariat entitled "Final negotiating text of a regional implementation annex for Africa" (A/AC.241/19/Rev.1);

(c) Note by the Secretariat entitled "Negotiating text of the regional implementation annex for Latin America and the Caribbean" (A/AC.241/24);

(d) Note by the Secretariat entitled "Negotiating text of the regional implementation annex for Asia" (A/AC.241/25);

(e) Note by the Secretariat on the negotiating text for the northern Mediterranean (A/AC.241/26);

(f) Note by the Secretariat on proposed modifications to the negotiating text relating to categories of countries (A/AC.241/L.18);

(g) Note by the Secretariat entitled "Working paper on the financial provisions of the convention" (A/AC.241/L.19);

(h) Proposals on outstanding points submitted by the Chairman on the basis of informal consultations (A/AC.241/L.23 and Corr.1);

(i) Conference room paper submitted by Chile entitled "Particular conditions of the Latin American and Caribbean region" (A/AC.241/CRP.11 and Corr.1 (English only));

(j) Conference room paper submitted by India containing the regional implementation annex for Asia (A/AC.241/CRP.12).

13. For the outcome of the informal consultations held in the ad hoc negotiating groups, see section V below.

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#### IV. REVIEW OF THE SITUATION AS REGARDS EXTRABUDGETARY FUNDS

14. At its 6th meeting, on 13 June, the Committee held a discussion on the question of the situation as regards extrabudgetary funds, for which it had before it a note by the Secretariat (A/AC.241/23 and Add.1 and 2).

15. The Executive Secretary introduced documents A/AC.241/23 and A/AC.241/23/Add.1 and thanked donor countries for their generous contributions. He also requested delegations in a position to do so to continue their generous support to both the Special Voluntary Fund for developing countries' participation and the Trust Fund for the negotiating process. Before inviting delegations to take the floor, the Chairman also extended his thanks to the countries who had contributed to the funds. The representative of Australia stated that the amounts of \$A 50,000 and \$A 120,000 should be under the column headed "contribution" rather than shown as pledges in the Trust Fund chart. She also announced a new contribution of \$A 89,000 to the Special Voluntary Fund to support the participation of developing countries for the follow-up meetings of the Intergovernmental Negotiating Committee. The representative of Senegal stressed the importance of the Convention for the African continent and announced a contribution of US\$ 2,000 for the Trust Fund. The representative of Finland indicated that document A/AC.241/23 did not reflect correctly the situation of the Finnish contribution, since the sum of US\$ 91,000 was already transferred to the United Nations. The representative of the Republic of Korea announced a contribution of US\$ 50,000 to support the participation of developing countries in the follow-up Intergovernmental Negotiating Committee meetings. He also stated that that contribution would be deposited before the end of June 1994. The representative of UNEP stressed that his organization had pledged US\$ 500,000, of which US\$ 460,000 had already been transferred and the remaining portion should be received very shortly. The representative of the Netherlands invited the secretariat to improve the format of its reports in order to provide more detailed and clearer information. The representative of the Netherlands also requested some additional information on the future role of the secretariat. The representative of Switzerland requested information regarding criteria for the selection of developing countries who benefited from assistance from the Special Voluntary Fund. The representative of Norway noted with satisfaction the results of the study on biodiversity and requested information on the status of other studies mentioned in A/AC.241/23. Finally, the representative of Bolivia thanked the countries for their contributions and stressed the strong support of his delegation to the secretariat for the way it has been discharging its functions with a limited budget. He also asked for information regarding assistance to be provided through extrabudgetary resources for the follow-up Intergovernmental Negotiating Committee meetings.

16. The Chairman thanked delegations and organizations for the new contributions which were a sign of their active support to this important process. Referring to some of the comments made, he stressed the difficulty of keeping the exact track of contributions during short intersessional periods. In reply to the question raised by the representative of the Netherlands on the role of the secretariat, the Chairman referred to a resolution adopted by the Committee and endorsed by the General Assembly for the holding of one more meeting in January 1995. He also mentioned a decision presently under consideration that would enable the secretariat to continue its functions during

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the interim period. Finally, the Chairman joined in on the expressions of appreciation for the excellent performance of the secretariat and invited the Executive Secretary to respond to the different questions raised by delegations.

17. Referring to the interventions made by Australia and Finland, the Executive Secretary stressed that those delegations were correct in their understanding and that the mistakes referred to would be corrected. As to the matter raised by the delegation of the Netherlands, the Executive Secretary endorsed fully the explanations given by the Chairman on the role of the secretariat as defined by the Negotiating Committee and the General Assembly. Regarding the activities undertaken by the secretariat, the Executive Secretary stated that the procedure followed for the convention on desertification was similar to the practices established by other environmental conventions: the secretariat had suggested in January 1993 possible activities to support the negotiating process. Those proposals were duly considered by Member States and contributions were made to facilitate the implementation of preparatory activities at the national, subregional and regional levels. As to the methods of accounting, the Executive Secretary stressed his availability and that of his colleagues in the secretariat in clarifying any further questions. Regarding the criteria of selection of developing countries to benefit from the Special Voluntary Fund resources, the Executive Secretary recalled that in January 1993 the secretariat had listed 70 countries affected by desertification and drought that might require assistance for their participation. He stressed that those countries were assisted only if they formally requested it. On that issue, the Executive Secretary also stressed that the United Nations Sudano-Sahelian Office also ensured the participation of representatives from 22 countries of the Sudano-Sahelian region. He also mentioned that the Agency for Cultural and Technical Cooperation also provided funds for the participation of some developing countries. Referring to the issue raised by the representative of Norway, the Executive Secretary stressed that the remaining studies undertaken would be made available by January 1995. Finally, the Executive Secretary thanked the countries for their contributions and stressed the commitment of the secretariat in assisting the Committee in the best way possible.

#### V. ADOPTION OF THE CONVENTION AND FINAL DOCUMENT

18. At its 11th meeting, on 17 June 1994, the Committee considered the question of the adoption of the convention and final document, for which it had before it the draft final text of the convention submitted on the basis of consultations held in the ad hoc negotiating groups (A/AC.241/15/Rev.6) and the Chairman's proposals on outstanding points submitted as a result of informal consultations (A/AC.241/L.23 and Corr.1).

19. At the same meeting, Mr. Pierre-Marc Johnson informed the Committee of revisions to the text as a result of further negotiations held in the ad hoc negotiating group on finance.

20. Also at the same meeting, Mr. René Valéry Mongbe informed the Committee of revisions to the text as a result of further negotiations held in the ad hoc negotiating group on the annex for Africa.

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21. Following statements by the Russian Federation (on behalf of the countries of the former Union of Soviet Socialist Republics), Saudi Arabia, Algeria (on behalf of the Group of 77 and China), Azerbaijan, Ethiopia, Uganda, India, Sudan, Djibouti, Canada, Brazil, Malaysia, Bolivia, Senegal, the United States of America, Australia, the Netherlands, France, Greece (on behalf of the European Community), Benin, the United Kingdom of Great Britain and Northern Ireland, Cameroon, the Philippines, France, Uzbekistan and the Islamic Republic of Iran, the Committee then adopted the Convention and the regional implementation annexes (A/AC.241/15/Rev.6 and A/AC.241/L.23 and Corr.1) as orally revised and amended (see appendix II).

## VI. ACTION TAKEN BY THE COMMITTEE

### A. Accreditation of non-governmental organizations

22. At its 1st meeting, on 6 June, the Committee, bearing in mind paragraph 19 of General Assembly resolution 47/188 of 22 December 1992 and rule 49 of the rules of procedure of the Committee (A/AC.241/3), decided to approve the accreditation of the non-governmental organizations listed in document A/AC.241/9/Add.7 (see appendix III, decision 5/1).

### B. Urgent action for Africa

23. At the 11th meeting, on 17 June, the Committee had before it a draft resolution (A/AC.241/L.22/Rev.1) submitted by the Chairman entitled "Urgent action for Africa".

24. At the same meeting, Mr. Takao Shibata (Japan), informed the Committee of the following revisions to the draft resolution made as a result of informal consultations which the Chairman of the Committee had authorized him to hold under his chairmanship:

(a) In the last preambular paragraph, the words "and the Economic Commission for Africa" were added before the words "and non-governmental organizations";

(b) In operative paragraph 2, the words "where such action programmes exist" were replaced by the words "where action programmes exist, such as national environmental action plans,".

25. At the same meeting, the Committee adopted draft resolution A/AC.241/L.22/Rev.1, as orally revised (see appendix III, resolution 5/1).

### C. Interim arrangements

26. At its 11th meeting, on 17 June, the Committee adopted a draft resolution (A/AC.241/L.20) submitted by the Chairman, entitled "Interim arrangements" (see appendix III, resolution 5/2).

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D. Tribute to the host Government

27. At its 11th meeting, on 17 June, the Committee adopted a draft resolution, submitted by the Chairman, entitled "Tribute to the host Government" (see appendix III, resolution 5/3).

VII. ORGANIZATION OF THE SIXTH SESSION

28. At its 11th meeting, on 17 June, the Committee approved the provisional agenda for its sixth session (see appendix III, decision 5/2).

VIII. ADOPTION OF THE REPORT OF THE COMMITTEE ON  
ITS FIFTH SESSION

29. At its 11th meeting, on 17 June, the Committee adopted the draft report on its fifth session (A/AC.241/L.21) and authorized the Rapporteur to finalize it in cooperation with the Chairman and the Bureau by incorporating therein the proceedings of the 2nd to 11th meetings.

APPENDIX I

List of documents before the Committee at  
its fifth session

| <u>Document symbol</u>         | <u>Agenda item</u> | <u>Title or description</u>  |
|--------------------------------|--------------------|--|
| A/AC.241/9/Add.7               | 1                  | List of non-governmental organizations recommended for accreditation   |
| A/AC.241/15/Rev.3-6            | 2                  | Note by the Secretariat entitled "Final negotiating text of the convention"  |
| A/AC.241/19/Rev.1              | 2                  | Note by the Secretariat entitled "Final negotiating text of a regional implementation annex for Africa"                      |
| A/AC.241/22                    | 1                  | Provisional agenda for the fifth session   |
| A/AC.241/23 and<br>Add.1 and 2 | 3                  | Note by the Secretariat on the review of the situation as regards extrabudgetary funds                                       |
| A/AC.241/24                    | 2                  | Note by the Secretariat entitled "Negotiating text of the regional implementation annex for Latin America and the Caribbean" |
| A/AC.241/25                    | 2                  | Note by the Secretariat entitled "Negotiating text of the regional implementation Annex for Asia"                            |
| A/AC.241/26                    | 2                  | Note by the Secretariat on the negotiating text for the northern Mediterranean   |
| A/AC.241/L.18                  | 2                  | Note by the Secretariat on proposed modifications to the negotiating text relating to categories of countries                |
| A/AC.241/L.19                  | 2                  | Note by the Secretariat entitled "Working paper on the financial provisions of the Convention"                               |
| A/AC.241/L.20                  | 1                  | Draft resolution submitted by the Chairman on interim arrangements   |
| A/AC.241/L.21                  | 4                  | Draft report of the Committee on its fifth session   |
| A/AC.241/L.22/Rev.1            | 2                  | Draft resolution submitted by the Chairman on urgent action for Africa   |

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| <u>Document symbol</u>                       | <u>Agenda item</u> | <u>Title or description</u>  |
|--|--------------------|--|
| A/AC.241/L.23 and<br>and Corr.1              | 2                  | Proposals on outstanding points submitted<br>by the Chairman on the basis of informal<br>consultations                     |
| A/AC.241/CRP.11 and<br>Corr.1 (English only) | 2                  | Conference room paper submitted by Chile<br>entitled "Particular conditions of the<br>Latin American and Caribbean region" |
| A/AC.241/CRP.12                              | 2                  | Conference room paper submitted by India<br>containing the regional implementation<br>annex for Asia                       |

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APPENDIX II

United Nations Convention to Combat Desertification in those  
Countries Experiencing Serious Drought and/or Desertification,  
particularly in Africa

The Parties to this Convention,

Affirming that human beings in affected or threatened areas are at the centre of concerns to combat desertification and mitigate the effects of drought,

Reflecting the urgent concern of the international community, including States and international organizations, about the adverse impacts of desertification and drought,

Aware that arid, semi-arid and dry sub-humid areas together account for a significant proportion of the Earth's land area and are the habitat and source of livelihood for a large segment of its population,

Acknowledging that desertification and drought are problems of global dimension in that they affect all regions of the world and that joint action of the international community is needed to combat desertification and/or mitigate the effects of drought,

Noting the high concentration of developing countries, notably the least developed countries, among those experiencing serious drought and/or desertification, and the particularly tragic consequences of these phenomena in Africa,

Noting also that desertification is caused by complex interactions among physical, biological, political, social, cultural and economic factors,

Considering the impact of trade and relevant aspects of international economic relations on the ability of affected countries to combat desertification adequately,

Conscious that sustainable economic growth, social development and poverty eradication are priorities of affected developing countries, particularly in Africa, and are essential to meeting sustainability objectives,

Mindful that desertification and drought affect sustainable development through their interrelationships with important social problems such as poverty, poor health and nutrition, lack of food security, and those arising from migration, displacement of persons and demographic dynamics,

Appreciating the significance of the past efforts and experience of States and international organizations in combating desertification and mitigating the effects of drought, particularly in implementing the Plan of Action to Combat Desertification which was adopted at the United Nations Conference on Desertification in 1977,

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Realizing that, despite efforts in the past, progress in combating desertification and mitigating the effects of drought has not met expectations and that a new and more effective approach is needed at all levels within the framework of sustainable development,

Recognizing the validity and relevance of decisions adopted at the United Nations Conference on Environment and Development, particularly of Agenda 21 and its chapter 12, which provide a basis for combating desertification,

Reaffirming in this light the commitments of developed countries as contained in paragraph 13 of chapter 33 of Agenda 21,

Recalling General Assembly resolution 47/188, particularly the priority in it prescribed for Africa, and all other relevant United Nations resolutions, decisions and programmes on desertification and drought, as well as relevant declarations by African countries and those from other regions,

Reaffirming the Rio Declaration on Environment and Development which states, in its principle 2, that States have, in accordance with the Charter of the United Nations and the principles of international law, the sovereign right to exploit their own resources pursuant to their own environmental and developmental policies, and the responsibility to ensure that activities within their jurisdiction or control do not cause damage to the environment of other States or of areas beyond the limits of national jurisdiction,

Recognizing that national Governments play a critical role in combating desertification and mitigating the effects of drought and that progress in that respect depends on local implementation of action programmes in affected areas,

Recognizing also the importance and necessity of international cooperation and partnership in combating desertification and mitigating the effects of drought,

Recognizing the importance of the provision to affected developing countries, particularly in Africa, of effective means, inter alia substantial financial resources, including new and additional funding, and access to technology, without which it will be difficult for them to implement fully their commitments under this Convention,

Expressing concern over the impact of desertification and drought on affected countries in Central Asia and the Transcaucasus,

Stressing the important role played by women in regions affected by desertification and/or drought, particularly in rural areas of developing countries, and the importance of ensuring the full participation of both men and women at all levels in programmes to combat desertification and mitigate the effects of drought,

Emphasizing the special role of non-governmental organizations and other major groups in programmes to combat desertification and mitigate the effects of drought,

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Bearing in mind the relationship between desertification and other environmental problems of global dimension facing the international and national communities,

Bearing also in mind the contribution that combating desertification can make to achieving the objectives of the United Nations Framework Convention on Climate Change, the Convention on Biological Diversity and other related environmental conventions,

Believing that strategies to combat desertification and mitigate the effects of drought will be most effective if they are based on sound systematic observation and rigorous scientific knowledge and if they are continuously re-evaluated,

Recognizing the urgent need to improve the effectiveness and coordination of international cooperation to facilitate the implementation of national plans and priorities,

Determined to take appropriate action in combating desertification and mitigating the effects of drought for the benefit of present and future generations,

Have agreed as follows:

## PART I

### INTRODUCTION

#### Article 1

#### Use of terms

For the purposes of this Convention:

(a) "Desertification" means land degradation in arid, semi-arid and dry sub-humid areas resulting from various factors, including climatic variations and human activities;

(b) "Combating desertification" includes activities which are part of the integrated development of land in arid, semi-arid and dry sub-humid areas for sustainable development which are aimed at:

- (i) Prevention and/or reduction of land degradation;
- (ii) Rehabilitation of partly degraded land; and
- (iii) Reclamation of desertified land;

(c) "Drought" means the naturally occurring phenomenon that exists when precipitation has been significantly below normal recorded levels, causing

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serious hydrological imbalances that adversely affect land resource production systems;

(d) "Mitigating the effects of drought" means activities related to the prediction of drought and intended to reduce the vulnerability of society and natural systems to drought as it relates to combating desertification;

(e) "Land" means the terrestrial bio-productive system that comprises soil, vegetation, other biota, and the ecological and hydrological processes that operate within the system;

(f) "Land degradation" means reduction or loss, in arid, semi-arid and dry sub-humid areas, of the biological or economic productivity and complexity of rainfed cropland, irrigated cropland, or range, pasture, forest and woodlands resulting from land uses or from a process or combination of processes, including processes arising from human activities and habitation patterns, such as:

(i) Soil erosion caused by wind and/or water;

(ii) Deterioration of the physical, chemical and biological or economic properties of soil; and

(iii) Long-term loss of natural vegetation;

(g) "Arid, semi-arid and dry sub-humid areas" means areas, other than polar and sub-polar regions, in which the ratio of annual precipitation to potential evapotranspiration falls within the range from 0.05 to 0.65;

(h) "Affected areas" means arid, semi-arid and/or dry sub-humid areas affected or threatened by desertification;

(i) "Affected countries" means countries whose lands include, in whole or in part, affected areas;

(j) "Regional economic integration organization" means an organization constituted by sovereign States of a given region which has competence in respect of matters governed by this Convention and has been duly authorized, in accordance with its internal procedures, to sign, ratify, accept, approve or accede to this Convention;

(k) "Developed country Parties" means developed country Parties and regional economic integration organizations constituted by developed countries.

## Article 2

### Objective

1. The objective of this Convention is to combat desertification and mitigate the effects of drought in countries experiencing serious drought and/or desertification, particularly in Africa, through effective action at all levels,

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supported by international cooperation and partnership arrangements, in the framework of an integrated approach which is consistent with Agenda 21, with a view to contributing to the achievement of sustainable development in affected areas.

2. Achieving this objective will involve long-term integrated strategies that focus simultaneously, in affected areas, on improved productivity of land, and the rehabilitation, conservation and sustainable management of land and water resources, leading to improved living conditions, in particular at the community level.

### Article 3

#### Principles

In order to achieve the objective of this Convention and to implement its provisions, the Parties shall be guided, inter alia, by the following:

(a) The Parties should ensure that decisions on the design and implementation of programmes to combat desertification and/or mitigate the effects of drought are taken with the participation of populations and local communities and that an enabling environment is created at higher levels to facilitate action at national and local levels;

(b) The Parties should, in a spirit of international solidarity and partnership, improve cooperation and coordination at subregional, regional and international levels, and better focus financial, human, organizational and technical resources where they are needed;

(c) The Parties should develop, in a spirit of partnership, cooperation among all levels of government, communities, non-governmental organizations and landholders to establish a better understanding of the nature and value of land and scarce water resources in affected areas and to work towards their sustainable use; and

(d) The Parties should take into full consideration the special needs and circumstances of affected developing country Parties, particularly the least developed among them.

### PART II

#### GENERAL PROVISIONS

### Article 4

#### General obligations

1. The Parties shall implement their obligations under this Convention, individually or jointly, either through existing or prospective bilateral and multilateral arrangements or a combination thereof, as appropriate, emphasizing

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the need to coordinate efforts and develop a coherent long-term strategy at all levels.

2. In pursuing the objective of this Convention, the Parties shall:

(a) Adopt an integrated approach addressing the physical, biological and socio-economic aspects of the processes of desertification and drought;

(b) Give due attention, within the relevant international and regional bodies, to the situation of affected developing country Parties with regard to international trade, marketing arrangements and debt with a view to establishing an enabling international economic environment conducive to the promotion of sustainable development;

(c) Integrate strategies for poverty eradication into efforts to combat desertification and mitigate the effects of drought;

(d) Promote cooperation among affected country Parties in the fields of environmental protection and the conservation of land and water resources, as they relate to desertification and drought;

(e) Strengthen subregional, regional and international cooperation;

(f) Cooperate within relevant intergovernmental organizations;

(g) Determine institutional mechanisms, if appropriate, keeping in mind the need to avoid duplication; and

(h) Promote the use of existing bilateral and multilateral financial mechanisms and arrangements that mobilize and channel substantial financial resources to affected developing country Parties in combating desertification and mitigating the effects of drought.

3. Affected developing country Parties are eligible for assistance in the implementation of the Convention.

## Article 5

### Obligations of affected country Parties

In addition to their obligations pursuant to article 4, affected country Parties undertake to:

(a) Give due priority to combating desertification and mitigating the effects of drought, and allocate adequate resources in accordance with their circumstances and capabilities;

(b) Establish strategies and priorities, within the framework of sustainable development plans and/or policies, to combat desertification and mitigate the effects of drought;

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(c) Address the underlying causes of desertification and pay special attention to the socio-economic factors contributing to desertification processes;

(d) Promote awareness and facilitate the participation of local populations, particularly women and youth, with the support of non-governmental organizations, in efforts to combat desertification and mitigate the effects of drought; and

(e) Provide an enabling environment by strengthening, as appropriate, relevant existing legislation and, where they do not exist, enacting new laws and establishing long-term policies and action programmes.

## Article 6

### Obligations of developed country Parties

In addition to their general obligations pursuant to article 4, developed country Parties undertake to:

(a) Actively support, as agreed, individually or jointly, the efforts of affected developing country Parties, particularly those in Africa, and the least developed countries, to combat desertification and mitigate the effects of drought;

(b) Provide substantial financial resources and other forms of support to assist affected developing country Parties, particularly those in Africa, effectively to develop and implement their own long-term plans and strategies to combat desertification and mitigate the effects of drought;

(c) Promote the mobilization of new and additional funding pursuant to article 20, paragraph 2 (b);

(d) Encourage the mobilization of funding from the private sector and other non-governmental sources; and

(e) Promote and facilitate access by affected country Parties, particularly affected developing country Parties, to appropriate technology, knowledge and know-how.

## Article 7

### Priority for Africa

In implementing this Convention, the Parties shall give priority to affected African country Parties, in the light of the particular situation prevailing in that region, while not neglecting affected developing country Parties in other regions.

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## Article 8

### Relationship with other conventions

1. The Parties shall encourage the coordination of activities carried out under this Convention and, if they are Parties to them, under other relevant international agreements, particularly the United Nations Framework Convention on Climate Change and the Convention on Biological Diversity, in order to derive maximum benefit from activities under each agreement while avoiding duplication of effort. The Parties shall encourage the conduct of joint programmes, particularly in the fields of research, training, systematic observation and information collection and exchange, to the extent that such activities may contribute to achieving the objectives of the agreements concerned.

2. The provisions of this Convention shall not affect the rights and obligations of any Party deriving from a bilateral, regional or international agreement into which it has entered prior to the entry into force of this Convention for it.

## PART III

### ACTION PROGRAMMES, SCIENTIFIC AND TECHNICAL COOPERATION AND SUPPORTING MEASURES

#### Section 1: Action programmes

## Article 9

### Basic approach

1. In carrying out their obligations pursuant to article 5, affected developing country Parties and any other affected country Party in the framework of its regional implementation annex or, otherwise, that has notified the Permanent Secretariat in writing of its intention to prepare a national action programme, shall, as appropriate, prepare, make public and implement national action programmes, utilizing and building, to the extent possible, on existing relevant successful plans and programmes, and subregional and regional action programmes, as the central element of the strategy to combat desertification and mitigate the effects of drought. Such programmes shall be updated through a continuing participatory process on the basis of lessons from field action, as well as the results of research. The preparation of national action programmes shall be closely interlinked with other efforts to formulate national policies for sustainable development.

2. In the provision by developed country Parties of different forms of assistance under the terms of article 6, priority shall be given to supporting, as agreed, national, subregional and regional action programmes of affected developing country Parties, particularly those in Africa, either directly or through relevant multilateral organizations or both.

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3. The Parties shall encourage organs, funds and programmes of the United Nations system and other relevant intergovernmental organizations, academic institutions, the scientific community and non-governmental organizations in a position to cooperate, in accordance with their mandates and capabilities, to support the elaboration, implementation and follow-up of action programmes.

## Article 10

### National action programmes

1. The purpose of national action programmes is to identify the factors contributing to desertification and practical measures necessary to combat desertification and mitigate the effects of drought.

2. National action programmes shall specify the respective roles of government, local communities and land users and the resources available and needed. They shall, inter alia:

(a) Incorporate long-term strategies to combat desertification and mitigate the effects of drought, emphasize implementation and be integrated with national policies for sustainable development;

(b) Allow for modifications to be made in response to changing circumstances and be sufficiently flexible at the local level to cope with different socio-economic, biological and geo-physical conditions;

(c) Give particular attention to the implementation of preventive measures for lands that are not yet degraded or which are only slightly degraded;

(d) Enhance national climatological, meteorological and hydrological capabilities and the means to provide for drought early warning;

(e) Promote policies and strengthen institutional frameworks which develop cooperation and coordination, in a spirit of partnership, between the donor community, governments at all levels, local populations and community groups, and facilitate access by local populations to appropriate information and technology;

(f) Provide for effective participation at the local, national and regional levels of non-governmental organizations and local populations, both women and men, particularly resource users, including farmers and pastoralists and their representative organizations, in policy planning, decision-making, and implementation and review of national action programmes; and

(g) Require regular review of, and progress reports on, their implementation.

3. National action programmes may include, inter alia, some or all of the following measures to prepare for and mitigate the effects of drought:

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(a) Establishment and/or strengthening, as appropriate, of early warning systems, including local and national facilities and joint systems at the subregional and regional levels, and mechanisms for assisting environmentally displaced persons;

(b) Strengthening of drought preparedness and management, including drought contingency plans at the local, national, subregional and regional levels, which take into consideration seasonal to interannual climate predictions;

(c) Establishment and/or strengthening, as appropriate, of food security systems, including storage and marketing facilities, particularly in rural areas;

(d) Establishment of alternative livelihood projects that could provide incomes in drought prone areas; and

(e) Development of sustainable irrigation programmes for both crops and livestock.

4. Taking into account the circumstances and requirements specific to each affected country Party, national action programmes include, as appropriate, inter alia, measures in some or all of the following priority fields as they relate to combating desertification and mitigating the effects of drought in affected areas and to their populations: promotion of alternative livelihoods and improvement of national economic environments with a view to strengthening programmes aimed at the eradication of poverty and at ensuring food security, demographic dynamics, sustainable management of natural resources, sustainable agricultural practices, development and efficient use of various energy sources, institutional and legal frameworks, strengthening of capabilities for assessment and systematic observation, including hydrological and meteorological services, and capacity building, education and public awareness.

#### Article 11

##### Subregional and regional action programmes

Affected country Parties shall consult and cooperate to prepare, as appropriate, in accordance with relevant regional implementation annexes, subregional and/or regional action programmes to harmonize, complement and increase the efficiency of national programmes. The provisions of article 10 shall apply mutatis mutandis to subregional and regional programmes. Such cooperation may include agreed joint programmes for the sustainable management of transboundary natural resources, scientific and technical cooperation, and strengthening of relevant institutions.

Article 12

International cooperation

Affected country Parties, in collaboration with other Parties and the international community, should cooperate to ensure the promotion of an enabling international environment in the implementation of the Convention. Such cooperation should also cover fields of technology transfer as well as scientific research and development, information collection and dissemination and financial resources.

Article 13

Support for the elaboration and implementation  
of action programmes

1. Measures to support action programmes pursuant to article 9 include, inter alia:

(a) Financial cooperation to provide predictability for action programmes, allowing for necessary long-term planning;

(b) Elaboration and use of cooperation mechanisms which better enable support at the local level, including action through non-governmental organizations, in order to promote the replicability of successful pilot programme activities where relevant;

(c) Increased flexibility in project design, funding and implementation in keeping with the experimental, iterative approach indicated for participatory action at the local community level; and

(d) As appropriate, administrative and budgetary procedures that increase the efficiency of cooperation and of support programmes.

2. In providing such support to affected developing country Parties, priority shall be given to African country Parties and to least developed country Parties.

Article 14

Coordination in the elaboration and implementation  
of action programmes

1. The Parties shall work closely together, directly and through relevant intergovernmental organizations, in the elaboration and implementation of action programmes.

2. The Parties shall develop operational mechanisms, particularly at the national and field levels, to ensure the fullest possible coordination among developed country Parties, developing country Parties and relevant

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intergovernmental and non-governmental organizations, in order to avoid duplication, harmonize interventions and approaches, and maximize the impact of assistance. In affected developing country Parties, priority will be given to coordinating activities related to international cooperation in order to maximize the efficient use of resources, to ensure responsive assistance, and to facilitate the implementation of national action programmes and priorities under this Convention.

## Article 15

### Regional implementation annexes

Elements for incorporation in action programmes shall be selected and adapted to the socio-economic, geographical and climatic factors applicable to affected country Parties or regions, as well as to their level of development. Guidelines for the preparation of action programmes and their exact focus and content for particular subregions and regions are set out in the regional implementation annexes.

## Section 2: Scientific and technical cooperation

## Article 16

### Information collection, analysis and exchange

The Parties agree, according to their respective capabilities, to integrate and coordinate the collection, analysis and exchange of relevant short-term and long-term data and information to ensure systematic observation of land degradation in affected areas and to understand better and assess the processes and effects of drought and desertification. This would help accomplish, inter alia, early warning and advance planning for periods of adverse climatic variation in a form suited for practical application by users at all levels, including especially local populations. To this end, they shall, as appropriate:

(a) Facilitate and strengthen the functioning of the global network of institutions and facilities for the collection, analysis and exchange of information, as well as for systematic observation at all levels, which shall, inter alia:

- (i) Aim to use compatible standards and systems;
- (ii) Encompass relevant data and stations, including in remote areas;
- (iii) Use and disseminate modern technology for data collection, transmission and assessment on land degradation; and
- (iv) Link national, subregional and regional data and information centres more closely with global information sources;

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(b) Ensure that the collection, analysis and exchange of information address the needs of local communities and those of decision makers, with a view to resolving specific problems, and that local communities are involved in these activities;

(c) Support and further develop bilateral and multilateral programmes and projects aimed at defining, conducting, assessing and financing the collection, analysis and exchange of data and information, including, inter alia, integrated sets of physical, biological, social and economic indicators;

(d) Make full use of the expertise of competent intergovernmental and non-governmental organizations, particularly to disseminate relevant information and experiences among target groups in different regions;

(e) Give full weight to the collection, analysis and exchange of socio-economic data, and their integration with physical and biological data;

(f) Exchange and make fully, openly and promptly available information from all publicly available sources relevant to combating desertification and mitigating the effects of drought; and

(g) Subject to their respective national legislation and/or policies, exchange information on local and traditional knowledge, ensuring adequate protection for it and providing appropriate return from the benefits derived from it, on an equitable basis and on mutually agreed terms, to the local populations concerned.

## Article 17

### Research and development

1. The Parties undertake, according to their respective capabilities, to promote technical and scientific cooperation in the fields of combating desertification and mitigating the effects of drought through appropriate national, subregional, regional and international institutions. To this end, they shall support research activities that:

(a) Contribute to increased knowledge of the processes leading to desertification and drought and the impact of, and distinction between, causal factors, both natural and human, with a view to combating desertification and mitigating the effects of drought, and achieving improved productivity as well as sustainable use and management of resources;

(b) Respond to well defined objectives, address the specific needs of local populations and lead to the identification and implementation of solutions that improve the living standards of people in affected areas;

(c) Protect, integrate, enhance and validate traditional and local knowledge, know-how and practices, ensuring, subject to their respective national legislation and/or policies, that the owners of that knowledge will directly benefit on an equitable basis and on mutually agreed terms from any

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commercial utilization of it or from any technological development derived from that knowledge;

(d) Develop and strengthen national, subregional and regional research capabilities in affected developing country Parties, particularly in Africa, including the development of local skills and the strengthening of appropriate capacities, especially in countries with a weak research base, giving particular attention to multidisciplinary and participative socio-economic research;

(e) Take into account, where relevant, the relationship between poverty, migration caused by environmental factors, and desertification;

(f) Promote the conduct of joint research programmes between national, subregional, regional and international research organizations, in both the public and private sectors, for the development of improved, affordable and accessible technologies for sustainable development through effective participation of local populations and communities; and

(g) Enhance the availability of water resources in affected areas, by means of, inter alia, cloud-seeding.

2. Research priorities for particular regions and subregions, reflecting different local conditions, should be included in action programmes. The Conference of the Parties shall review research priorities periodically on the advice of the Committee on Science and Technology.

## Article 18

### Transfer, acquisition, adaptation and development of technology

1. The Parties undertake, as mutually agreed and in accordance with their respective national legislation and/or policies, to promote, finance and/or facilitate the financing of the transfer, acquisition, adaptation and development of environmentally sound, economically viable and socially acceptable technologies relevant to combating desertification and/or mitigating the effects of drought, with a view to contributing to the achievement of sustainable development in affected areas. Such cooperation shall be conducted bilaterally or multilaterally, as appropriate, making full use of the expertise of intergovernmental and non-governmental organizations. The Parties shall, in particular:

(a) Fully utilize relevant existing national, subregional, regional and international information systems and clearing-houses for the dissemination of information on available technologies, their sources, their environmental risks and the broad terms under which they may be acquired;

(b) Facilitate access, in particular by affected developing country Parties, on favourable terms, including on concessional and preferential terms, as mutually agreed, taking into account the need to protect intellectual property rights, to technologies most suitable to practical application for

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specific needs of local populations, paying special attention to the social, cultural, economic and environmental impact of such technology;

(c) Facilitate technology cooperation among affected country Parties through financial assistance or other appropriate means;

(d) Extend technology cooperation with affected developing country Parties, including, where relevant, joint ventures, especially to sectors which foster alternative livelihoods; and

(e) Take appropriate measures to create domestic market conditions and incentives, fiscal or otherwise, conducive to the development, transfer, acquisition and adaptation of suitable technology, knowledge, know-how and practices, including measures to ensure adequate and effective protection of intellectual property rights.

2. The Parties shall, according to their respective capabilities, and subject to their respective national legislation and/or policies, protect, promote and use in particular relevant traditional and local technology, knowledge, know-how and practices and, to that end, they undertake to:

(a) Make inventories of such technology, knowledge, know-how and practices and their potential uses with the participation of local populations, and disseminate such information, where appropriate, in cooperation with relevant intergovernmental and non-governmental organizations;

(b) Ensure that such technology, knowledge, know-how and practices are adequately protected and that local populations benefit directly, on an equitable basis and as mutually agreed, from any commercial utilization of them or from any technological development derived therefrom;

(c) Encourage and actively support the improvement and dissemination of such technology, knowledge, know-how and practices or of the development of new technology based on them; and

(d) Facilitate, as appropriate, the adaptation of such technology, knowledge, know-how and practices to wide use and integrate them with modern technology, as appropriate.

### Section 3: Supporting measures

#### Article 19

##### Capacity building, education and public awareness

1. The Parties recognize the significance of capacity building -- that is to say, institution building, training and development of relevant local and national capacities -- in efforts to combat desertification and mitigate the effects of drought. They shall promote, as appropriate, capacity-building:

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(a) Through the full participation at all levels of local people, particularly at the local level, especially women and youth, with the cooperation of non-governmental and local organizations;

(b) By strengthening training and research capacity at the national level in the field of desertification and drought;

(c) By establishing and/or strengthening support and extension services to disseminate relevant technology methods and techniques more effectively, and by training field agents and members of rural organizations in participatory approaches for the conservation and sustainable use of natural resources;

(d) By fostering the use and dissemination of the knowledge, know-how and practices of local people in technical cooperation programmes, wherever possible;

(e) By adapting, where necessary, relevant environmentally sound technology and traditional methods of agriculture and pastoralism to modern socio-economic conditions;

(f) By providing appropriate training and technology in the use of alternative energy sources, particularly renewable energy resources, aimed particularly at reducing dependence on wood for fuel;

(g) Through cooperation, as mutually agreed, to strengthen the capacity of affected developing country Parties to develop and implement programmes in the field of collection, analysis and exchange of information pursuant to article 16;

(h) Through innovative ways of promoting alternative livelihoods, including training in new skills;

(i) By training of decision makers, managers, and personnel who are responsible for the collection and analysis of data for the dissemination and use of early warning information on drought conditions and for food production;

(j) Through more effective operation of existing national institutions and legal frameworks and, where necessary, creation of new ones, along with strengthening of strategic planning and management; and

(k) By means of exchange visitor programmes to enhance capacity building in affected country Parties through a long-term, interactive process of learning and study.

2. Affected developing country Parties shall conduct, in cooperation with other Parties and competent intergovernmental and non-governmental organizations, as appropriate, an interdisciplinary review of available capacity and facilities at the local and national levels, and the potential for strengthening them.

3. The Parties shall cooperate with each other and through competent intergovernmental organizations, as well as with non-governmental organizations,

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in undertaking and supporting public awareness and educational programmes in both affected and, where relevant, unaffected country Parties to promote understanding of the causes and effects of desertification and drought and of the importance of meeting the objective of this Convention. To that end, they shall:

(a) Organize awareness campaigns for the general public;

(b) Promote, on a permanent basis, access by the public to relevant information, and wide public participation in education and awareness activities;

(c) Encourage the establishment of associations that contribute to public awareness;

(d) Develop and exchange educational and public awareness material, where possible in local languages, exchange and second experts to train personnel of affected developing country Parties in carrying out relevant education and awareness programmes, and fully utilize relevant educational material available in competent international bodies;

(e) Assess educational needs in affected areas, elaborate appropriate school curricula and expand, as needed, educational and adult literacy programmes and opportunities for all, in particular for girls and women, on the identification, conservation and sustainable use and management of the natural resources of affected areas; and

(f) Develop interdisciplinary participatory programmes integrating desertification and drought awareness into educational systems and in non-formal, adult, distance and practical educational programmes.

4. The Conference of the Parties shall establish and/or strengthen networks of regional education and training centres to combat desertification and mitigate the effects of drought. These networks shall be coordinated by an institution created or designated for that purpose, in order to train scientific, technical and management personnel and to strengthen existing institutions responsible for education and training in affected country Parties, where appropriate, with a view to harmonizing programmes and to organizing exchanges of experience among them. These networks shall cooperate closely with relevant intergovernmental and non-governmental organizations to avoid duplication of effort.

## Article 20

### Financial resources

1. Given the central importance of financing to the achievement of the objective of the Convention, the Parties, taking into account their capabilities, shall make every effort to ensure that adequate financial resources are available for programmes to combat desertification and mitigate the effects of drought.

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2. In this connection, developed country Parties, while giving priority to affected African country Parties without neglecting affected developing country Parties in other regions, in accordance with article 7, undertake to:

(a) Mobilize substantial financial resources, including grants and concessional loans, in order to support the implementation of programmes to combat desertification and mitigate the effects of drought;

(b) Promote the mobilization of adequate, timely and predictable financial resources, including new and additional funding from the Global Environment Facility of the agreed incremental costs of those activities concerning desertification that relate to its four focal areas, in conformity with the relevant provisions of the Instrument establishing the Global Environment Facility;

(c) Facilitate through international cooperation the transfer of technology, knowledge and know-how; and

(d) Explore, in cooperation with affected developing country Parties, innovative methods and incentives for mobilizing and channelling resources, including those of foundations, non-governmental organizations and other private sector entities, particularly debt swaps and other innovative means which increase financing by reducing the external debt burden of affected developing country Parties, particularly those in Africa.

3. Affected developing country Parties, taking into account their capabilities, undertake to mobilize adequate financial resources for the implementation of their national action programmes.

4. In mobilizing financial resources, the Parties shall seek full use and continued qualitative improvement of all national, bilateral and multilateral funding sources and mechanisms, using consortia, joint programmes and parallel financing, and shall seek to involve private sector funding sources and mechanisms, including those of non-governmental organizations. To this end, the Parties shall fully utilize the operational mechanisms developed pursuant to article 14.

5. In order to mobilize the financial resources necessary for affected developing country Parties to combat desertification and mitigate the effects of drought, the Parties shall:

(a) Rationalize and strengthen the management of resources already allocated for combating desertification and mitigating the effects of drought by using them more effectively and efficiently, assessing their successes and shortcomings, removing hindrances to their effective use and, where necessary, reorienting programmes in the light of the integrated long-term approach adopted pursuant to this Convention;

(b) Give due priority and attention within the governing bodies of multilateral financial institutions, facilities and funds, including regional development banks and funds, to supporting affected developing country Parties, particularly those in Africa, in activities which advance implementation of the

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Convention, notably action programmes they undertake in the framework of regional implementation annexes; and

(c) Examine ways in which regional and subregional cooperation can be strengthened to support efforts undertaken at the national level.

6. Other country Parties are encouraged to provide, on a voluntary basis, knowledge, know-how and techniques related to desertification and/or financial resources to affected developing country Parties.

7. The full implementation by affected developing country Parties, particularly those in Africa, of their obligations under the Convention will be greatly assisted by the fulfilment by developed country Parties of their obligations under the Convention, including in particular those regarding financial resources and transfer of technology. In fulfilling their obligations, developed country Parties should take fully into account that economic and social development and poverty eradication are the first priorities of affected developing country Parties, particularly those in Africa.

## Article 21

### Financial mechanisms

1. The Conference of the Parties shall promote the availability of financial mechanisms and shall encourage such mechanisms to seek to maximize the availability of funding for affected developing country Parties, particularly those in Africa, to implement the Convention. To this end, the Conference of the Parties shall consider for adoption inter alia approaches and policies that:

(a) Facilitate the provision of necessary funding at the national, subregional, regional and global levels for activities pursuant to relevant provisions of the Convention;

(b) Promote multiple-source funding approaches, mechanisms and arrangements and their assessment, consistent with article 20;

(c) Provide on a regular basis, to interested Parties and relevant intergovernmental and non-governmental organizations, information on available sources of funds and on funding patterns in order to facilitate coordination among them;

(d) Facilitate the establishment, as appropriate, of mechanisms, such as national desertification funds, including those involving the participation of non-governmental organizations, to channel financial resources rapidly and efficiently to the local level in affected developing country Parties; and

(e) Strengthen existing funds and financial mechanisms at the subregional and regional levels, particularly in Africa, to support more effectively the implementation of the Convention.

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2. The Conference of the Parties shall also encourage the provision, through various mechanisms within the United Nations system and through multilateral financial institutions, of support at the national, subregional and regional levels to activities that enable developing country Parties to meet their obligations under the Convention.

3. Affected developing country Parties shall utilize, and where necessary, establish and/or strengthen, national coordinating mechanisms, integrated in national development programmes, that would ensure the efficient use of all available financial resources. They shall also utilize participatory processes involving non-governmental organizations, local groups and the private sector, in raising funds, in elaborating as well as implementing programmes and in assuring access to funding by groups at the local level. These actions can be enhanced by improved coordination and flexible programming on the part of those providing assistance.

4. In order to increase the effectiveness and efficiency of existing financial mechanisms, a Global Mechanism to promote actions leading to the mobilization and channelling of substantial financial resources, including for the transfer of technology, on a grant basis, and/or on concessional or other terms, to affected developing country Parties, is hereby established. This Global Mechanism shall function under the authority and guidance of the Conference of the Parties and be accountable to it.

5. The Conference of the Parties shall identify, at its first ordinary session, an organization to house the Global Mechanism. The Conference of the Parties and the organization it has identified shall agree upon modalities for this Global Mechanism to ensure inter alia that such Mechanism:

(a) Identifies and draws up an inventory of relevant bilateral and multilateral cooperation programmes that are available to implement the Convention;

(b) Provides advice, on request, to Parties on innovative methods of financing and sources of financial assistance and on improving the coordination of cooperation activities at the national level;

(c) Provides interested Parties and relevant intergovernmental and non-governmental organizations with information on available sources of funds and on funding patterns in order to facilitate coordination among them; and

(d) Reports to the Conference of the Parties, beginning at its second ordinary session, on its activities.

6. The Conference of the Parties shall, at its first session, make appropriate arrangements with the organization it has identified to house the Global Mechanism for the administrative operations of such Mechanism, drawing to the extent possible on existing budgetary and human resources.

7. The Conference of the Parties shall, at its third ordinary session, review the policies, operational modalities and activities of the Global Mechanism accountable to it pursuant to paragraph 4, taking into account the

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provisions of article 7. On the basis of this review, it shall consider and take appropriate action.

#### PART IV

#### INSTITUTIONS

#### Article 22

##### Conference of the Parties

1. A Conference of the Parties is hereby established.
2. The Conference of the Parties is the supreme body of the Convention. It shall make, within its mandate, the decisions necessary to promote its effective implementation. In particular, it shall:
  - (a) Regularly review the implementation of the Convention and the functioning of its institutional arrangements in the light of the experience gained at the national, subregional, regional and international levels and on the basis of the evolution of scientific and technological knowledge;
  - (b) Promote and facilitate the exchange of information on measures adopted by the Parties, and determine the form and timetable for transmitting the information to be submitted pursuant to article 26, review the reports and make recommendations on them;
  - (c) Establish such subsidiary bodies as are deemed necessary for the implementation of the Convention;
  - (d) Review reports submitted by its subsidiary bodies and provide guidance to them;
  - (e) Agree upon and adopt, by consensus, rules of procedure and financial rules for itself and any subsidiary bodies;
  - (f) Adopt amendments to the Convention pursuant to articles 30 and 31;
  - (g) Approve a programme and budget for its activities, including those of its subsidiary bodies, and undertake necessary arrangements for their financing;
  - (h) As appropriate, seek the cooperation of, and utilize the services of and information provided by, competent bodies or agencies, whether national or international, intergovernmental or non-governmental;
  - (i) Promote and strengthen the relationship with other relevant conventions while avoiding duplication of effort; and
  - (j) Exercise such other functions as may be necessary for the achievement of the objective of the Convention.

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3. The Conference of the Parties shall, at its first session, adopt its own rules of procedure, by consensus, which shall include decision-making procedures for matters not already covered by decision-making procedures stipulated in the Convention. Such procedures may include specified majorities required for the adoption of particular decisions.

4. The first session of the Conference of the Parties shall be convened by the interim secretariat referred to in article 35 and shall take place not later than one year after the date of entry into force of the Convention. Unless otherwise decided by the Conference of the Parties, the second, third and fourth ordinary sessions shall be held yearly, and thereafter, ordinary sessions shall be held every two years.

5. Extraordinary sessions of the Conference of the Parties shall be held at such other times as may be decided either by the Conference of the Parties in ordinary session or at the written request of any Party, provided that, within three months of the request being communicated to the Parties by the Permanent Secretariat, it is supported by at least one third of the Parties.

6. At each ordinary session, the Conference of the Parties shall elect a Bureau. The structure and functions of the Bureau shall be determined in the rules of procedure. In appointing the Bureau, due regard shall be paid to the need to ensure equitable geographical distribution and adequate representation of affected country Parties, particularly those in Africa.

7. The United Nations, its specialized agencies and any State member thereof or observers thereto not Party to the Convention, may be represented at sessions of the Conference of the Parties as observers. Any body or agency, whether national or international, governmental or non-governmental, which is qualified in matters covered by the Convention, and which has informed the Permanent Secretariat of its wish to be represented at a session of the Conference of the Parties as an observer, may be so admitted unless at least one third of the Parties present object. The admission and participation of observers shall be subject to the rules of procedure adopted by the Conference of the Parties.

8. The Conference of the Parties may request competent national and international organizations which have relevant expertise to provide it with information relevant to article 16, paragraph (g), article 17, paragraph 1 (c) and article 18, paragraph 2 (b).

## Article 23

### Permanent Secretariat

1. A Permanent Secretariat is hereby established.

2. The functions of the Permanent Secretariat shall be:

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(a) To make arrangements for sessions of the Conference of the Parties and its subsidiary bodies established under the Convention and to provide them with services as required;

(b) To compile and transmit reports submitted to it;

(c) To facilitate assistance to affected developing country Parties, on request, particularly those in Africa, in the compilation and communication of information required under the Convention;

(d) To coordinate its activities with the secretariats of other relevant international bodies and conventions;

(e) To enter, under the guidance of the Conference of the Parties, into such administrative and contractual arrangements as may be required for the effective discharge of its functions;

(f) To prepare reports on the execution of its functions under this Convention and present them to the Conference of the Parties; and

(g) To perform such other secretariat functions as may be determined by the Conference of the Parties.

3. The Conference of the Parties, at its first session, shall designate a Permanent Secretariat and make arrangements for its functioning.

## Article 24

### Committee on Science and Technology

1. A Committee on Science and Technology is hereby established as a subsidiary body of the Conference of the Parties to provide it with information and advice on scientific and technological matters relating to combating desertification and mitigating the effects of drought. The Committee shall meet in conjunction with the ordinary sessions of the Conference of the Parties and shall be multidisciplinary and open to the participation of all Parties. It shall be composed of government representatives competent in the relevant fields of expertise. The Conference of the Parties shall decide, at its first session, on the terms of reference of the Committee.

2. The Conference of the Parties shall establish and maintain a roster of independent experts with expertise and experience in the relevant fields. The roster shall be based on nominations received in writing from the Parties, taking into account the need for a multidisciplinary approach and broad geographical representation.

3. The Conference of the Parties may, as necessary, appoint ad hoc panels to provide it, through the Committee, with information and advice on specific issues regarding the state of the art in fields of science and technology relevant to combating desertification and mitigating the effects of drought. These panels shall be composed of experts whose names are taken from the roster,

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taking into account the need for a multidisciplinary approach and broad geographical representation. These experts shall have scientific backgrounds and field experience and shall be appointed by the Conference of the Parties on the recommendation of the Committee. The Conference of the Parties shall decide on the terms of reference and the modalities of work of these panels.

## Article 25

### Networking of institutions, agencies and bodies

1. The Committee on Science and Technology shall, under the supervision of the Conference of the Parties, make provision for the undertaking of a survey and evaluation of the relevant existing networks, institutions, agencies and bodies willing to become units of a network. Such a network shall support the implementation of the Convention.

2. On the basis of the results of the survey and evaluation referred to in paragraph 1, the Committee on Science and Technology shall make recommendations to the Conference of the Parties on ways and means to facilitate and strengthen networking of the units at the local, national and other levels, with a view to ensuring that the thematic needs set out in articles 16 to 19 are addressed.

3. Taking into account these recommendations, the Conference of the Parties shall:

(a) Identify those national, subregional, regional and international units that are most appropriate for networking, and recommend operational procedures, and a time frame, for them; and

(b) Identify the units best suited to facilitating and strengthening such networking at all levels.

## PART V

### PROCEDURES

## Article 26

### Communication of information

1. Each Party shall communicate to the Conference of the Parties for consideration at its ordinary sessions, through the Permanent Secretariat, reports on the measures which it has taken for the implementation of the Convention. The Conference of the Parties shall determine the timetable for submission and the format of such reports.

2. Affected country Parties shall provide a description of the strategies established pursuant to article 5 and of any relevant information on their implementation.

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3. Affected country Parties which implement action programmes pursuant to articles 9 to 15 shall provide a detailed description of the programmes and of their implementation.

4. Any group of affected country Parties may make a joint communication on measures taken at the subregional and/or regional levels in the framework of action programmes.

5. Developed country Parties shall report on measures taken to assist in the preparation and implementation of action programmes, including information on the financial resources they have provided, or are providing, under the Convention.

6. Information communicated pursuant to paragraphs 1 to 4 shall be transmitted by the Permanent Secretariat as soon as possible to the Conference of the Parties and to any relevant subsidiary body.

7. The Conference of the Parties shall facilitate the provision to affected developing countries, particularly those in Africa, on request, of technical and financial support in compiling and communicating information in accordance with this article, as well as identifying the technical and financial needs associated with action programmes.

#### Article 27

##### Measures to resolve questions on implementation

The Conference of the Parties shall consider and adopt procedures and institutional mechanisms for the resolution of questions that may arise with regard to the implementation of the Convention.

#### Article 28

##### Settlement of disputes

1. Parties shall settle any dispute between them concerning the interpretation or application of the Convention through negotiation or other peaceful means of their own choice.

2. When ratifying, accepting, approving, or acceding to the Convention, or at any time thereafter, a Party which is not a regional economic integration organization may declare in a written instrument submitted to the Depositary that, in respect of any dispute concerning the interpretation or application of the Convention, it recognizes one or both of the following means of dispute settlement as compulsory in relation to any Party accepting the same obligation:

(a) Arbitration in accordance with a procedure adopted by the Conference of the Parties in an annex as soon as practicable;

(b) Submission of the dispute to the International Court of Justice.

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3. A Party which is a regional economic integration organization may make a declaration with like effect in relation to arbitration in accordance with the procedure referred to in paragraph 2 (a).

4. A declaration made pursuant to paragraph 2 shall remain in force until it expires in accordance with its terms or until three months after written notice of its revocation has been deposited with the Depositary.

5. The expiry of a declaration, a notice of revocation or a new declaration shall not in any way affect proceedings pending before an arbitral tribunal or the International Court of Justice unless the Parties to the dispute otherwise agree.

6. If the Parties to a dispute have not accepted the same or any procedure pursuant to paragraph 2 and if they have not been able to settle their dispute within twelve months following notification by one Party to another that a dispute exists between them, the dispute shall be submitted to conciliation at the request of any Party to the dispute, in accordance with procedure adopted by the Conference of the Parties in an Annex as soon as practicable.

## Article 29

### Status of annexes

1. Annexes form an integral part of the Convention and, unless expressly provided otherwise, a reference to the Convention also constitutes a reference to its Annexes.

2. The Parties shall interpret the provisions of the Annexes in a manner that is in conformity with their rights and obligations under the articles of this Convention.

## Article 30

### Amendments to the Convention

1. Any Party may propose amendments to the Convention.

2. Amendments to the Convention shall be adopted at an ordinary session of the Conference of the Parties. The text of any proposed amendment shall be communicated to the Parties by the Permanent Secretariat at least six months before the meeting at which it is proposed for adoption. The Permanent Secretariat shall also communicate proposed amendments to the signatories to the Convention.

3. The Parties shall make every effort to reach agreement on any proposed amendment to the Convention by consensus. If all efforts at consensus have been exhausted and no agreement reached, the amendment shall, as a last resort, be adopted by a two-thirds majority vote of the Parties present and voting at the meeting. The adopted amendment shall be communicated by the Permanent

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Secretariat to the Depositary, who shall circulate it to all Parties for their ratification, acceptance, approval or accession.

4. Instruments of ratification, acceptance, approval or accession in respect of an amendment shall be deposited with the Depositary. An amendment adopted pursuant to paragraph 3 shall enter into force for those Parties having accepted it on the ninetieth day after the date of receipt by the Depositary of an instrument of ratification, acceptance, approval or accession by at least two thirds of the Parties to the Convention which were Parties at the time of the adoption of the amendment.

5. The amendment shall enter into force for any other Party on the ninetieth day after the date on which that Party deposits with the Depositary its instrument of ratification, acceptance or approval of, or accession to the said amendment.

6. For the purposes of this article and article 31, "Parties present and voting" means Parties present and casting an affirmative or negative vote.

#### Article 31

##### Adoption and amendment of annexes

1. Any additional annex to the Convention and any amendment to an annex shall be proposed and adopted in accordance with the procedure for amendment of the Convention set forth in article 30, provided that, in adopting an additional regional implementation annex or amendment to any regional implementation annex, the majority provided for in that article shall include a two-thirds majority vote of the Parties of the region concerned present and voting. The adoption or amendment of an annex shall be communicated by the Depositary to all Parties.

2. An annex, other than an additional regional implementation annex, or an amendment to an annex, other than an amendment to any regional implementation annex, that has been adopted in accordance with paragraph 1, shall enter into force for all Parties to the Convention six months after the date of communication by the Depositary to such Parties of the adoption of such annex or amendment, except for those Parties that have notified the Depositary in writing within that period of their non-acceptance of such annex or amendment. Such annex or amendment shall enter into force for Parties which withdraw their notification of non-acceptance on the ninetieth day after the date on which withdrawal of such notification has been received by the Depositary.

3. An additional regional implementation annex or amendment to any regional implementation annex that has been adopted in accordance with paragraph 1, shall enter into force for all Parties to the Convention six months after the date of the communication by the Depositary to such Parties of the adoption of such annex or amendment, except with respect to:

(a) Any Party that has notified the Depositary in writing, within such six month period, of its non-acceptance of that additional regional implementation annex or of the amendment to the regional implementation annex, in which case

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such annex or amendment shall enter into force for Parties which withdraw their notification of non-acceptance on the ninetieth day after the date on which withdrawal of such notification has been received by the Depositary; and

(b) Any Party that has made a declaration with respect to additional regional implementation annexes or amendments to regional implementation annexes in accordance with article 34, paragraph 4, in which case any such annex or amendment shall enter into force for such a Party on the ninetieth day after the date of deposit with the Depositary of its instrument of ratification, acceptance, approval or accession with respect to such annex or amendment.

4. If the adoption of an annex or an amendment to an annex involves an amendment to the Convention, that annex or amendment to an annex shall not enter into force until such time as the amendment to the Convention enters into force.

## Article 32

### Right to vote

1. Except as provided for in paragraph 2, each Party to the Convention shall have one vote.

2. Regional economic integration organizations, in matters within their competence, shall exercise their right to vote with a number of votes equal to the number of their member States that are Parties to the Convention. Such an organization shall not exercise its right to vote if any of its member States exercises its right, and vice versa.

## PART VI

### FINAL PROVISIONS

## Article 33

### Signature

This Convention shall be opened for signature at Paris, on ....., 1994, by States Members of the United Nations or any of its specialized agencies or that are Parties to the Statute of the International Court of Justice and by regional economic integration organizations. It shall remain open for signature, thereafter, at the United Nations Headquarters in New York until ..... [DATE TO BE COMMUNICATED BY THE FRENCH AUTHORITIES]

## Article 34

### Ratification, acceptance, approval and accession

1. The Convention shall be subject to ratification, acceptance, approval or accession by States and by regional economic integration organizations. It

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shall be open for accession from the day after the date on which the Convention is closed for signature. Instruments of ratification, acceptance, approval or accession shall be deposited with the Depositary.

2. Any regional economic integration organization which becomes a Party to the Convention without any of its member States being a Party to the Convention shall be bound by all the obligations under the Convention. Where one or more member States of such an organization are also Party to the Convention, the organization and its member States shall decide on their respective responsibilities for the performance of their obligations under the Convention. In such cases, the organization and the member States shall not be entitled to exercise rights under the Convention concurrently.

3. In their instruments of ratification, acceptance, approval or accession, regional economic integration organizations shall declare the extent of their competence with respect to the matters governed by the Convention. They shall also promptly inform the Depositary, who shall in turn inform the Parties, of any substantial modification in the extent of their competence.

4. In its instrument of ratification, acceptance, approval or accession, any Party may declare that, with respect to it, any additional regional implementation annex or any amendment to any regional implementation annex shall enter into force only upon the deposit of its instrument of ratification, acceptance, approval or accession with respect thereto.

#### Article 35

##### Interim arrangements

The secretariat functions referred to in article 23 will be carried out on an interim basis by the secretariat established by the General Assembly of the United Nations in its resolution 47/188 of 22 December 1992, until the completion of the first session of the Conference of the Parties.

#### Article 36

##### Entry into force

1. The Convention shall enter into force on the ninetieth day after the date of deposit of the fiftieth instrument of ratification, acceptance, approval or accession.

2. For each State or regional economic integration organization ratifying, accepting, approving or acceding to the Convention after the deposit of the fiftieth instrument of ratification, acceptance, approval or accession, the Convention shall enter into force on the ninetieth day after the date of deposit by such State or regional economic integration organization of its instrument of ratification, acceptance, approval or accession.

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3. For the purposes of paragraphs 1 and 2, any instrument deposited by a regional economic integration organization shall not be counted as additional to those deposited by States members of the organization.

#### Article 37

##### Reservations

No reservations may be made to this Convention.

#### Article 38

##### Withdrawal

1. At any time after three years from the date on which the Convention has entered into force for a Party, that Party may withdraw from the Convention by giving written notification to the Depositary.

2. Any such withdrawal shall take effect upon expiry of one year from the date of receipt by the Depositary of the notification of withdrawal, or on such later date as may be specified in the notification of withdrawal.

#### Article 39

##### Depositary

The Secretary-General of the United Nations shall be the Depositary of the Convention.

#### Article 40

##### Authentic texts

The original of the present Convention, of which the Arabic, Chinese, English, French, Russian and Spanish texts are equally authentic, shall be deposited with the Secretary-General of the United Nations.

IN WITNESS WHEREOF the undersigned, being duly authorized to that effect, have signed the present Convention.

DONE AT Paris, this 17th day of June one thousand nine hundred and ninety-four.

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ANNEX I

REGIONAL IMPLEMENTATION ANNEX FOR AFRICA

Article 1

Scope

This Annex applies to Africa, in relation to each Party and in conformity with the Convention, in particular its article 7, for the purpose of combating desertification and/or mitigating the effects of drought in its arid, semi-arid and dry sub-humid areas.

Article 2

Purpose

The purpose of this Annex, at the national, subregional and regional levels in Africa and in the light of its particular conditions, is to:

(a) Identify measures and arrangements, including the nature and processes of assistance provided by developed country Parties, in accordance with the relevant provisions of the Convention;

(b) Provide for the efficient and practical implementation of the Convention to address conditions specific to Africa; and

(c) Promote processes and activities relating to combating desertification and/or mitigating the effects of drought within the arid, semi-arid and dry sub-humid areas of Africa.

Article 3

Particular conditions of the African region

In carrying out their obligations under the Convention, the Parties shall, in the implementation of this Annex, adopt a basic approach that takes into consideration the following particular conditions of Africa:

(a) The high proportion of arid, semi-arid and dry sub-humid areas;

(b) The substantial number of countries and populations adversely affected by desertification and by the frequent recurrence of severe drought;

(c) The large number of affected countries that are landlocked;

(d) The widespread poverty prevalent in most affected countries, the large number of least developed countries among them, and their need for significant

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amounts of external assistance, in the form of grants and loans on concessional terms, to pursue their development objectives;

(e) The difficult socio-economic conditions, exacerbated by deteriorating and fluctuating terms of trade, external indebtedness and political instability, which induce internal, regional and international migrations;

(f) The heavy reliance of populations on natural resources for subsistence which, compounded by the effects of demographic trends and factors, a weak technological base and unsustainable production practices, contributes to serious resource degradation;

(g) The insufficient institutional and legal frameworks, the weak infrastructural base and the insufficient scientific, technical and educational capacity, leading to substantial capacity building requirements; and

(h) The central role of actions to combat desertification and/or mitigate the effects of drought in the national development priorities of affected African countries.

#### Article 4

##### Commitments and obligations of African country Parties

1. In accordance with their respective capabilities, African country Parties undertake to:

(a) Adopt the combating of desertification and/or the mitigation of the effects of drought as a central strategy in their efforts to eradicate poverty;

(b) Promote regional cooperation and integration, in a spirit of solidarity and partnership based on mutual interest, in programmes and activities to combat desertification and/or mitigate the effects of drought;

(c) Rationalize and strengthen existing institutions concerned with desertification and drought and involve other existing institutions, as appropriate, in order to make them more effective and to ensure more efficient use of resources;

(d) Promote the exchange of information on appropriate technology, knowledge, know-how and practices between and among them; and

(e) Develop contingency plans for mitigating the effects of drought in areas degraded by desertification and/or drought.

2. Pursuant to the general and specific obligations set out in articles 4 and 5 of the Convention, affected African country Parties shall aim to:

(a) Make appropriate financial allocations from their national budgets consistent with national conditions and capabilities and reflecting the new

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priority Africa has accorded to the phenomenon of desertification and/or drought;

(b) Sustain and strengthen reforms currently in progress towards greater decentralization and resource tenure as well as reinforce participation of local populations and communities; and

(c) Identify and mobilize new and additional national financial resources, and expand, as a matter of priority, existing national capabilities and facilities to mobilize domestic financial resources.

## Article 5

### Commitments and obligations of developed country Parties

1. In fulfilling their obligations pursuant to articles 4, 6 and 7 of the Convention, developed country Parties shall give priority to affected African country Parties and, in this context, shall:

(a) Assist them to combat desertification and/or mitigate the effects of drought by, inter alia, providing and/or facilitating access to financial and/or other resources, and promoting, financing and/or facilitating the financing of the transfer, adaptation and access to appropriate environmental technologies and know-how, as mutually agreed and in accordance with national policies, taking into account their adoption of poverty eradication as a central strategy;

(b) Continue to allocate significant resources and/or increase resources to combat desertification and/or mitigate the effects of drought; and

(c) Assist them in strengthening capacities to enable them to improve their institutional frameworks, as well as their scientific and technical capabilities, information collection and analysis, and research and development for the purpose of combating desertification and/or mitigating the effects of drought.

2. Other country Parties may provide, on a voluntary basis, technology, knowledge and know-how relating to desertification and/or financial resources, to affected African country Parties. The transfer of such knowledge, know-how and techniques is facilitated by international cooperation.

## Article 6

### Strategic planning framework for sustainable development

1. National action programmes shall be a central and integral part of a broader process of formulating national policies for the sustainable development of affected African country Parties.

2. A consultative and participatory process involving appropriate levels of government, local populations, communities and non-governmental organizations

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shall be undertaken to provide guidance on a strategy with flexible planning to allow maximum participation from local populations and communities. As appropriate, bilateral and multilateral assistance agencies may be involved in this process at the request of an affected African country Party.

## Article 7

### Timetable for preparation of action programmes

Pending entry into force of this Convention, the African country Parties, in cooperation with other members of the international community, as appropriate, shall, to the extent possible, provisionally apply those provisions of the Convention relating to the preparation of national, subregional and regional action programmes.

## Article 8

### Content of national action programmes

1. Consistent with article 10 of the Convention, the overall strategy of national action programmes shall emphasize integrated local development programmes for affected areas, based on participatory mechanisms and on integration of strategies for poverty eradication into efforts to combat desertification and mitigate the effects of drought. The programmes shall aim at strengthening the capacity of local authorities and ensuring the active involvement of local populations, communities and groups, with emphasis on education and training, mobilization of non-governmental organizations with proven expertise and strengthening of decentralized governmental structures.

2. National action programmes shall, as appropriate, include the following general features:

(a) The use, in developing and implementing national action programmes, of past experiences in combating desertification and/or mitigating the effects of drought, taking into account social, economic and ecological conditions;

(b) The identification of factors contributing to desertification and/or drought and the resources and capacities available and required, and the setting up of appropriate policies and institutional and other responses and measures necessary to combat those phenomena and/or mitigate their effects; and

(c) The increase in participation of local populations and communities, including women, farmers and pastoralists, and delegation to them of more responsibility for management.

3. National action programmes shall also, as appropriate, include the following:

(a) Measures to improve the economic environment with a view to eradicating poverty:

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- (i) Increasing incomes and employment opportunities, especially for the poorest members of the community, by:
  - Developing markets for farm and livestock products;
  - Creating financial instruments suited to local needs;
  - Encouraging diversification in agriculture and the setting-up of agricultural enterprises; and
  - Developing economic activities of a para-agricultural or non-agricultural type;
- (ii) Improving the long-term prospects of rural economies by the creation of:
  - Incentives for productive investment and access to the means of production; and
  - Price and tax policies and commercial practices that promote growth;
- (iii) Defining and applying population and migration policies to reduce population pressure on land; and
- (iv) Promoting the use of drought resistant crops and the application of integrated dry-land farming systems for food security purposes;
- (b) Measures to conserve natural resources:
  - (i) Ensuring integrated and sustainable management of natural resources, including:
    - Agricultural land and pastoral land;
    - Vegetation cover and wildlife;
    - Forests;
    - Water resources; and
    - Biological diversity;
  - (ii) Training with regard to, and strengthening, public awareness and environmental education campaigns and disseminating knowledge of techniques relating to the sustainable management of natural resources; and
  - (iii) Ensuring the development and efficient use of diverse energy sources, the promotion of alternative sources of energy, particularly solar energy, wind energy and bio-gas, and specific arrangements for the

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transfer, acquisition and adaptation of relevant technology to alleviate the pressure on fragile natural resources;

(c) Measures to improve institutional organization:

- (i) Defining the roles and responsibilities of central government and local authorities within the framework of a land use planning policy;
- (ii) Encouraging a policy of active decentralization, devolving responsibility for management and decision-making to local authorities, and encouraging initiatives and the assumption of responsibility by local communities and the establishment of local structures; and
- (iii) Adjusting, as appropriate, the institutional and regulatory framework of natural resource management to provide security of land tenure for local populations;

(d) Measures to improve knowledge of desertification:

- (i) Promoting research and the collection, processing and exchange of information on the scientific, technical and socio-economic aspects of desertification;
- (ii) Improving national capabilities in research and in the collection, processing, exchange and analysis of information so as to increase understanding and to translate the results of the analysis into operational terms; and
- (iii) Encouraging the medium and long term study of:
  - Socio-economic and cultural trends in affected areas;
  - Qualitative and quantitative trends in natural resources; and
  - The interaction between climate and desertification; and

(e) Measures to monitor and assess the effects of drought:

- (i) Developing strategies to evaluate the impacts of natural climate variability on regional drought and desertification and/or to utilize predictions of climate variability on seasonal to interannual time scales in efforts to mitigate the effects of drought;
- (ii) Improving early warning and response capacity, efficiently managing emergency relief and food aid, and improving food stocking and distribution systems, cattle protection schemes and public works and alternative livelihoods for drought prone areas; and
- (iii) Monitoring and assessing ecological degradation to provide reliable and timely information on the process and dynamics of resource

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degradation in order to facilitate better policy formulations and responses.

#### Article 9

##### Preparation of national action programmes and implementation and evaluation indicators

Each affected African country Party shall designate an appropriate national coordinating body to function as a catalyst in the preparation, implementation and evaluation of its national action programme. This coordinating body shall, in the light of article 3 and as appropriate:

(a) Undertake an identification and review of actions, beginning with a locally driven consultation process, involving local populations and communities and with the cooperation of local administrative authorities, developed country Parties and intergovernmental and non-governmental organizations, on the basis of initial consultations of those concerned at the national level;

(b) Identify and analyse the constraints, needs and gaps affecting development and sustainable land use and recommend practical measures to avoid duplication by making full use of relevant ongoing efforts and promote implementation of results;

(c) Facilitate, design and formulate project activities based on interactive, flexible approaches in order to ensure active participation of the population in affected areas, to minimize the negative impact of such activities, and to identify and prioritize requirements for financial assistance and technical cooperation;

(d) Establish pertinent, quantifiable and readily verifiable indicators to ensure the assessment and evaluation of national action programmes, which encompass actions in the short, medium and long terms, and of the implementation of such programmes; and

(e) Prepare progress reports on the implementation of the national action programmes.

#### Article 10

##### Organizational framework of subregional action programmes

1. Pursuant to article 4 of the Convention, African country Parties shall cooperate in the preparation and implementation of subregional action programmes for central, eastern, northern, southern and western Africa and, in that regard, may delegate the following responsibilities to relevant subregional intergovernmental organizations:

(a) Acting as focal points for preparatory activities and coordinating the implementation of the subregional action programmes;

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(b) Assisting in the preparation and implementation of national action programmes;

(c) Facilitating the exchange of information, experience and know-how as well as providing advice on the review of national legislation; and

(d) Any other responsibilities relating to the implementation of subregional action programmes.

2. Specialized subregional institutions may provide support, upon request, and/or be entrusted with the responsibility to coordinate activities in their respective fields of competence.

## Article 11

### Content and preparation of subregional action programmes

Subregional action programmes shall focus on issues that are better addressed at the subregional level. They shall establish, where necessary, mechanisms for the management of shared natural resources. Such mechanisms shall effectively handle transboundary problems associated with desertification and/or drought and shall provide support for the harmonious implementation of national action programmes. Priority areas for subregional action programmes shall, as appropriate, focus on:

(a) Joint programmes for the sustainable management of transboundary natural resources through bilateral and multilateral mechanisms, as appropriate;

(b) Coordination of programmes to develop alternative energy sources;

(c) Cooperation in the management and control of pests as well as of plant and animal diseases;

(d) Capacity building, education and public awareness activities that are better carried out or supported at the subregional level;

(e) Scientific and technical cooperation, particularly in the climatological, meteorological and hydrological fields, including networking for data collection and assessment, information sharing and project monitoring, and coordination and prioritization of research and development activities;

(f) Early warning systems and joint planning for mitigating the effects of drought, including measures to address the problems resulting from environmentally induced migrations;

(g) Exploration of ways of sharing experiences, particularly regarding participation of local populations and communities, and creation of an enabling environment for improved land use management and for use of appropriate technologies;

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(h) Strengthening of the capacity of subregional organizations to coordinate and provide technical services, as well as establishment, reorientation and strengthening of subregional centres and institutions; and

(i) Development of policies in fields, such as trade, which have impact upon affected areas and populations, including policies for the coordination of regional marketing regimes and for common infrastructure.

## Article 12

### Organizational framework of the regional action programme

1. Pursuant to article 11 of the Convention, African country Parties shall jointly determine the procedures for preparing and implementing the regional action programme.

2. The Parties may provide appropriate support to relevant African regional institutions and organizations to enable them to assist African country Parties to fulfil their responsibilities under the Convention.

## Article 13

### Content of the regional action programme

The regional action programme includes measures relating to combating desertification and/or mitigating the effects of drought in the following priority areas, as appropriate:

(a) Development of regional cooperation and coordination of subregional action programmes for building regional consensus on key policy areas, including through regular consultations of subregional organizations;

(b) Promotion of capacity building in activities which are better implemented at the regional level;

(c) The seeking of solutions with the international community to global economic and social issues that have an impact on affected areas taking into account article 4, paragraph 2 (b) of the Convention;

(d) Promotion among the affected country Parties of Africa and its subregions, as well as with other affected regions, of exchange of information and appropriate techniques, technical know-how and relevant experience;

(e) Promotion of scientific and technological cooperation particularly in the fields of climatology, meteorology, hydrology, water resource development and alternative energy sources;

(f) Coordination of subregional and regional research activities and identification of regional priorities for research and development;

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(g) Coordination of networks for systematic observation and assessment and information exchange, as well as their integration into world-wide networks; and

(h) Coordination of and reinforcement of subregional and regional early warning systems and drought contingency plans.

## Article 14

### Financial resources

1. Pursuant to article 20 of the Convention and article 4, paragraph 2, affected African country Parties shall endeavour to provide a macroeconomic framework conducive to the mobilization of financial resources and shall develop policies and establish procedures to channel resources more effectively to local development programmes, including through non-governmental organizations, as appropriate.

2. Pursuant to article 21, paragraphs 4 and 5 of the Convention, the Parties agree to establish an inventory of sources of funding at the national, subregional, regional and international levels to ensure the rational use of existing resources and to identify gaps in resource allocation, to facilitate implementation of the action programmes. The inventory shall be regularly reviewed and updated.

3. Consistent with article 7 of the Convention, the developed country Parties shall continue to allocate significant resources and/or increased resources and other forms of assistance to affected African country Parties on the basis of partnership agreements and arrangements referred to in article 18, giving, inter alia, due attention to matters related to debt, international trade and marketing arrangements in accordance with article 4, paragraph 2 (b) of the Convention.

## Article 15

### Financial mechanisms

1. Consistent with article 7 of the Convention and considering the particular situation prevailing in this region, the Parties shall pay special attention to the implementation in Africa of the provisions of article 21, paragraph 1 (d) and (e) of the Convention, notably by:

(a) Facilitating the establishment of mechanisms, such as national desertification funds, to channel financial resources to the local level; and

(b) Strengthening existing funds and financial mechanisms at the subregional and regional levels.

2. Consistent with articles 20 and 21 of the Convention, the Parties which are also members of the governing bodies of relevant regional and subregional financial institutions, including the African Development Bank and

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the African Development Fund, shall promote efforts to give due priority and attention to the activities of those institutions that advance the implementation of this Annex.

3. The Parties shall streamline, to the extent possible, procedures for channelling funds to affected African country Parties.

## Article 16

### Technical assistance and cooperation

The Parties undertake, in accordance with their respective capabilities, to rationalize technical assistance to, and cooperation with, African country Parties with a view to increasing project and programme effectiveness by, inter alia:

(a) Limiting the costs of support measures and backstopping, especially overhead costs, so that, in any case, such costs shall only represent an appropriately low percentage of the total cost of the project so as to maximize project efficiency;

(b) Giving preference to the utilization of competent national experts or, where necessary, competent experts from within the subregion and/or region, in project design, preparation and implementation, and to the building of local expertise where it does not exist; and

(c) Effectively managing and coordinating, as well as efficiently utilizing, technical assistance to be provided.

## Article 17

### Transfer, acquisition, adaptation and access to environmentally sound technology

In implementing article 18 of the Convention relating to transfer, acquisition, adaptation and development of technology, the Parties undertake to give priority to African country Parties and, as necessary, to develop with them new models of partnership and cooperation with a view to strengthening capacity building in the fields of scientific research and development and information collection and dissemination to enable them to implement their strategies to combat desertification and mitigate the effects of drought.

## Article 18

### Coordination and partnership agreements

1. African country Parties shall coordinate the preparation, negotiation and implementation of national, subregional and regional action programmes.

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They may involve, as appropriate, other Parties and relevant intergovernmental and non-governmental organizations in this process.

2. The objectives of such coordination shall be to ensure that financial and technical cooperation is consistent with the Convention and to provide the necessary continuity in the use and administration of resources.

3. African country Parties shall organize consultative processes at the national, subregional and regional levels. These consultative processes may:

(a) Serve as a forum to negotiate and conclude partnership agreements based on national, subregional and regional action programmes; and

(b) Specify the contribution of African country Parties and other members of the consultative groups to the programmes and identify priorities and agreements on implementation and evaluation indicators, as well as funding arrangements for implementation.

4. The Permanent Secretariat may, at the request of African country Parties, pursuant to article 23 of the Convention, facilitate the convocation of such consultative processes by:

(a) Providing advice on the organization of effective consultative arrangements, drawing on experiences from other such arrangements;

(b) Providing information to relevant bilateral and multilateral agencies concerning consultative meetings or processes, and encouraging their active involvement; and

(c) Providing other information that may be relevant in establishing or improving consultative arrangements.

5. The subregional and regional coordinating bodies shall, inter alia:

(a) Recommend appropriate adjustments to partnership agreements;

(b) Monitor, assess and report on the implementation of the agreed subregional and regional programmes; and

(c) Aim to ensure efficient communication and cooperation among African country Parties.

6. Participation in the consultative groups shall, as appropriate, be open to Governments, interested groups and donors, relevant organs, funds and programmes of the United Nations system, relevant subregional and regional organizations, and representatives of relevant non-governmental organizations. Participants of each consultative group shall determine the modalities of its management and operation.

7. Pursuant to article 14 of the Convention, developed country Parties are encouraged to develop, on their own initiative, an informal process of consultation and coordination among themselves, at the country, subregional and

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regional levels, and, at the request of an affected African country Party or of an appropriate subregional or regional organization, to participate in a national, subregional or regional consultative process that would evaluate and respond to assistance needs in order to facilitate implementation.

## Article 19

### Follow-up arrangements

Follow-up of this Annex shall be carried out by African country Parties in accordance with the Convention as follows:

(a) At the national level, by a mechanism the composition of which should be determined by each affected African country Party and which shall include representatives of local communities and shall function under the supervision of the national coordinating body referred to in article 9;

(b) At the subregional level, by a multidisciplinary scientific and technical consultative committee, the composition and modalities of operation of which shall be determined by the African country Parties of the subregion concerned; and

(c) At the regional level, by mechanisms defined in accordance with the relevant provisions of the Treaty establishing the African Economic Community, and by an African Scientific and Technical Advisory Committee.



## ANNEX II

### REGIONAL IMPLEMENTATION ANNEX FOR ASIA

#### Article 1

##### Purpose

The purpose of this Annex is to provide guidelines and arrangements for the effective implementation of the Convention in the affected country Parties of the Asian region in the light of its particular conditions.

#### Article 2

##### Particular conditions of the Asian region

In carrying out their obligations under the Convention, the Parties shall, as appropriate, take into consideration the following particular conditions which apply in varying degrees to the affected country Parties of the region:

- (a) The high proportion of areas in their territories affected by, or vulnerable to, desertification and drought and the broad diversity of these areas with regard to climate, topography, land use and socio-economic systems;
- (b) The heavy pressure on natural resources for livelihoods;
- (c) The existence of production systems, directly related to widespread poverty, leading to land degradation and to pressure on scarce water resources;
- (d) The significant impact of conditions in the world economy and social problems such as poverty, poor health and nutrition, lack of food security, migration, displaced persons and demographic dynamics;
- (e) Their expanding, but still insufficient, capacity and institutional frameworks to deal with national desertification and drought problems; and
- (f) Their need for international cooperation to pursue sustainable development objectives relating to combating desertification and mitigating the effects of drought.

#### Article 3

##### Framework for national action programmes

1. National action programmes shall be an integral part of broader national policies for sustainable development of the affected country Parties of the region.

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2. The affected country Parties shall, as appropriate, develop national action programmes pursuant to articles 9 to 11 of the Convention, paying special attention to article 10, paragraph 2 (f). As appropriate, bilateral and multilateral cooperation agencies may be involved in this process at the request of the affected country Party concerned.

#### Article 4

##### National action programmes

1. In preparing and implementing national action programmes, the affected country Parties of the region, consistent with their respective circumstances and policies, may, inter alia, as appropriate:

(a) Designate appropriate bodies responsible for the preparation, coordination and implementation of their action programmes;

(b) Involve affected populations, including local communities, in the elaboration, coordination and implementation of their action programmes through a locally driven consultative process, with the cooperation of local authorities and relevant national and non-governmental organizations;

(c) Survey the state of the environment in affected areas to assess the causes and consequences of desertification and to determine priority areas for action;

(d) Evaluate, with the participation of affected populations, past and current programmes for combating desertification and mitigating the effects of drought, in order to design a strategy and elaborate activities in their action programmes;

(e) Prepare technical and financial programmes based on the information derived from the activities in subparagraphs (a) to (d);

(f) Develop and utilize procedures and benchmarks for evaluating implementation of their action programmes;

(g) Promote the integrated management of drainage basins, the conservation of soil resources, and the enhancement and efficient use of water resources;

(h) Strengthen and/or establish information, evaluation and follow-up and early warning systems in regions prone to desertification and drought, taking account of climatological, meteorological, hydrological, biological and other relevant factors; and

(i) Formulate in a spirit of partnership, where international cooperation, including financial and technical resources, is involved, appropriate arrangements supporting their action programmes.

2. Consistent with article 10 of the Convention, the overall strategy of national action programmes shall emphasize integrated local development

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programmes for affected areas, based on participatory mechanisms and on the integration of strategies for poverty eradication into efforts to combat desertification and mitigate the effects of drought. Sectoral measures in the action programmes shall be grouped in priority fields which take account of the broad diversity of affected areas in the region referred to in article 2 (a).

## Article 5

### Subregional and joint action programmes

1. Pursuant to article 11 of the Convention, affected country Parties in Asia may mutually agree to consult and cooperate with other Parties, as appropriate, to prepare and implement subregional or joint action programmes, as appropriate, in order to complement, and increase effectiveness in the implementation of, national action programmes. In either case, the relevant Parties may jointly agree to entrust subregional, including bilateral or national organizations, or specialized institutions, with responsibilities relating to the preparation, coordination and implementation of programmes. Such organizations or institutions may also act as focal points for the promotion and coordination of actions pursuant to articles 16 to 18 of the Convention.

2. In preparing and implementing subregional or joint action programmes, the affected country Parties of the region shall, inter alia, as appropriate:

(a) Identify, in cooperation with national institutions, priorities relating to combating desertification and mitigating the effects of drought which can better be met by such programmes, as well as relevant activities which could be effectively carried out through them;

(b) Evaluate the operational capacities and activities of relevant regional, subregional and national institutions;

(c) Assess existing programmes relating to desertification and drought among all or some parties of the region or subregion and their relationship with national action programmes; and

(d) Formulate in a spirit of partnership, where international cooperation, including financial and technical resources, is involved, appropriate bilateral and/or multilateral arrangements supporting the programmes.

3. Subregional or joint action programmes may include agreed joint programmes for the sustainable management of transboundary natural resources relating to desertification, priorities for coordination and other activities in the fields of capacity building, scientific and technical cooperation, particularly drought early warning systems and information sharing, and means of strengthening the relevant subregional and other organizations or institutions.

## Article 6

### Regional activities

Regional activities for the enhancement of subregional or joint action programmes may include, inter alia, measures to strengthen institutions and mechanisms for coordination and cooperation at the national, subregional and regional levels, and to promote the implementation of articles 16 to 19 of the Convention. These activities may also include:

- (a) Promoting and strengthening technical cooperation networks;
- (b) Preparing inventories of technologies, knowledge, know-how and practices, as well as traditional and local technologies and know-how, and promoting their dissemination and use;
- (c) Evaluating the requirements for technology transfer and promoting the adaptation and use of such technologies; and
- (d) Encouraging public awareness programmes and promoting capacity building at all levels, strengthening training, research and development and building systems for human resource development.

## Article 7

### Financial resources and mechanisms

1. The Parties shall, in view of the importance of combating desertification and mitigating the effects of drought in the Asian region, promote the mobilization of substantial financial resources and the availability of financial mechanisms, pursuant to articles 20 and 21 of the Convention.

2. In conformity with the Convention and on the basis of the coordinating mechanism provided for in article 8 and in accordance with their national development policies, affected country Parties of the region shall, individually or jointly:

- (a) Adopt measures to rationalize and strengthen mechanisms to supply funds through public and private investment with a view to achieving specific results in action to combat desertification and mitigate the effects of drought;
- (b) Identify international cooperation requirements in support of national efforts, particularly financial, technical and technological; and
- (c) Promote the participation of bilateral and/or multilateral financial cooperation institutions with a view to ensuring implementation of the Convention.

3. The Parties shall streamline, to the extent possible, procedures for channelling funds to affected country Parties in the region.

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## Article 8

### Cooperation and coordination mechanisms

1. Affected country Parties, through the appropriate bodies designated pursuant to article 4, paragraph 1 (a), and other Parties in the region, may, as appropriate, set up a mechanism for, inter alia, the following purposes:

- (a) Exchange of information, experience, knowledge and know-how;
- (b) Cooperation and coordination of actions, including bilateral and multilateral arrangements, at the subregional and regional levels;
- (c) Promotion of scientific, technical, technological and financial cooperation pursuant to articles 5 to 7;
- (d) Identification of external cooperation requirements; and
- (e) Follow-up and evaluation of the implementation of action programmes.

2. Affected country Parties, through the appropriate bodies designated pursuant to article 4, paragraph 1 (a), and other Parties in the region, may also, as appropriate, consult and coordinate as regards the national, subregional and joint action programmes. They may involve, as appropriate, other Parties and relevant intergovernmental and non-governmental organizations in this process. Such coordination shall, inter alia, seek to secure agreement on opportunities for international cooperation in accordance with articles 20 and 21 of the Convention, enhance technical cooperation and channel resources so that they are used effectively.

3. Affected country Parties of the region shall hold periodic coordination meetings, and the Permanent Secretariat may, at their request, pursuant to article 23 of the Convention, facilitate the convocation of such coordination meetings by:

- (a) Providing advice on the organization of effective coordination arrangements, drawing on experience from other such arrangements;
- (b) Providing information to relevant bilateral and multilateral agencies concerning coordination meetings, and encouraging their active involvement; and
- (c) Providing other information that may be relevant in establishing or improving coordination processes.

### ANNEX III

#### REGIONAL IMPLEMENTATION ANNEX FOR LATIN AMERICA AND THE CARIBBEAN

##### Article 1

###### Purpose

The purpose of this Annex is to provide general guidelines for the implementation of the Convention in the Latin American and Caribbean region, in light of its particular conditions.

##### Article 2

###### Particular conditions of the Latin American and Caribbean region

The Parties shall, in accordance with the provisions of the Convention, take into consideration the following particular conditions of the region:

(a) The existence of broad expanses which are vulnerable and have been severely affected by desertification and/or drought and in which diverse characteristics may be observed, depending on the area in which they occur; this cumulative and intensifying process has negative social, cultural, economic and environmental effects which are all the more serious in that the region contains one of the largest resources of biological diversity in the world;

(b) The frequent use of unsustainable development practices in affected areas as a result of complex interactions among physical, biological, political, social, cultural and economic factors, including international economic factors such as external indebtedness, deteriorating terms of trade and trade practices which affect markets for agricultural, fishery and forestry products; and

(c) A sharp drop in the productivity of ecosystems being the main consequence of desertification and drought, taking the form of a decline in agricultural, livestock and forestry yields and a loss of biological diversity; from the social point of view, the results are impoverishment, migration, internal population movements, and the deterioration of the quality of life; the region will therefore have to adopt an integrated approach to problems of desertification and drought by promoting sustainable development models that are in keeping with the environmental, economic and social situation in each country.

##### Article 3

###### Action programmes

1. In conformity with the Convention, in particular its articles 9 to 11, and in accordance with their national development policies, affected country Parties of the region shall, as appropriate, prepare and implement national

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action programmes to combat desertification and mitigate the effects of drought as an integral part of their national policies for sustainable development. Subregional and regional programmes may be prepared and implemented in accordance with the requirements of the region.

2. In the preparation of their national action programmes, affected country Parties of the region shall pay particular attention to article 10, paragraph 2 (f) of the Convention.

#### Article 4

##### Content of national action programmes

In the light of their respective situations, the affected country Parties of the region may take account, inter alia, of the following thematic issues in developing their national strategies for action to combat desertification and/or mitigate the effects of drought, pursuant to article 5 of the Convention:

(a) Increasing capacities, education and public awareness, technical, scientific and technological cooperation and financial resources and mechanisms;

(b) Eradicating poverty and improving the quality of human life;

(c) Achieving food security and sustainable development and management of agricultural, livestock-rearing, forestry and multipurpose activities;

(d) Sustainable management of natural resources, especially the rational management of drainage basins;

(e) Sustainable management of natural resources in high-altitude areas;

(f) Rational management and conservation of soil resources and exploitation and efficient use of water resources;

(g) Formulation and application of emergency plans to mitigate the effects of drought;

(h) Strengthening and/or establishing information, evaluation and follow-up and early warning systems in areas prone to desertification and drought, taking account of climatological, meteorological, hydrological, biological, soil, economic and social factors;

(i) Developing, managing and efficiently using diverse sources of energy, including the promotion of alternative sources;

(j) Conservation and sustainable use of biodiversity in accordance with the provisions of the Convention on Biological Diversity;

(k) Consideration of demographic aspects related to desertification and drought; and

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(1) Establishing or strengthening institutional and legal frameworks permitting application of the Convention and aimed, inter alia, at decentralizing administrative structures and functions relating to desertification and drought, with the participation of affected communities and society in general.

## Article 5

### Technical, scientific and technological cooperation

In conformity with the Convention, in particular its articles 16 to 18, and on the basis of the coordinating mechanism provided for in article 7, affected country Parties of the region shall, individually or jointly:

(a) Promote the strengthening of technical cooperation networks and national, subregional and regional information systems, as well as their integration, as appropriate, in world-wide sources of information;

(b) Prepare an inventory of available technologies and know-how and promote their dissemination and use;

(c) Promote the use of traditional technology, knowledge, know-how and practices pursuant to article 18, paragraph 2 (b), of the Convention;

(d) Identify transfer of technology requirements; and

(e) Promote the development, adaptation, adoption and transfer of relevant existing and new environmentally sound technologies.

## Article 6

### Financial resources and mechanisms

In conformity with the Convention, in particular its articles 20 and 21, on the basis of the coordinating mechanism provided for in article 7 and in accordance with their national development policies, affected country Parties of the region shall, individually or jointly:

(a) Adopt measures to rationalize and strengthen mechanisms to supply funds through public and private investment with a view to achieving specific results in action to combat desertification and mitigate the effects of drought;

(b) Identify international cooperation requirements in support of national efforts; and

(c) Promote the participation of bilateral and/or multilateral financial cooperation institutions with a view to ensuring implementation of the Convention.

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Article 7

Institutional framework

1. In order to give effect to this Annex, affected country Parties of the region shall:

(a) Establish and/or strengthen national focal points to coordinate action to combat desertification and/or mitigate the effects of drought; and

(b) Set up a mechanism to coordinate the national focal points for the following purposes:

(i) Exchanges of information and experience;

(ii) Coordination of activities at the subregional and regional levels;

(iii) Promotion of technical, scientific, technological and financial cooperation;

(iv) Identification of external cooperation requirements; and

(v) Follow-up and evaluation of the implementation of action programmes.

2. Affected country Parties of the region shall hold periodic coordination meetings and the Permanent Secretariat may, at their request, pursuant to article 23 of the Convention, facilitate the convocation of such coordination meetings, by:

(a) Providing advice on the organization of effective coordination arrangements, drawing on experience from other such arrangements;

(b) Providing information to relevant bilateral and multilateral agencies concerning coordination meetings, and encouraging their active involvement; and

(c) Providing other information that may be relevant in establishing or improving coordination processes.

ANNEX IV

REGIONAL IMPLEMENTATION ANNEX FOR THE NORTHERN MEDITERRANEAN

Article 1

Purpose

The purpose of this Annex is to provide guidelines and arrangements necessary for the effective implementation of the Convention in affected country Parties of the northern Mediterranean region in the light of its particular conditions.

Article 2

Particular conditions of the northern Mediterranean region

The particular conditions of the northern Mediterranean region referred to in article 1 include:

- (a) Semi-arid climatic conditions affecting large areas, seasonal droughts, very high rainfall variability and sudden and high-intensity rainfall;
- (b) Poor and highly erodible soils, prone to develop surface crusts;
- (c) Uneven relief with steep slopes and very diversified landscapes;
- (d) Extensive forest coverage losses due to frequent wildfires;
- (e) Crisis conditions in traditional agriculture with associated land abandonment and deterioration of soil and water conservation structures;
- (f) Unsustainable exploitation of water resources leading to serious environmental damage, including chemical pollution, salinization and exhaustion of aquifers; and
- (g) Concentration of economic activity in coastal areas as a result of urban growth, industrial activities, tourism and irrigated agriculture.

Article 3

Strategic planning framework for sustainable development

1. National action programmes shall be a central and integral part of the strategic planning framework for sustainable development of the affected country Parties of the northern Mediterranean.

2. A consultative and participatory process, involving appropriate levels of government, local communities and non-governmental organizations, shall be

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undertaken to provide guidance on a strategy with flexible planning to allow maximum local participation, pursuant to article 10, paragraph 2 (f) of the Convention.

#### Article 4

##### Obligation to prepare national action programmes and timetable

Affected country Parties of the northern Mediterranean region shall prepare national action programmes and, as appropriate, subregional, regional or joint action programmes. The preparation of such programmes shall be finalized as soon as practicable.

#### Article 5

##### Preparation and implementation of national action programmes

In preparing and implementing national action programmes pursuant to articles 9 and 10 of the Convention, each affected country Party of the region shall, as appropriate:

- (a) Designate appropriate bodies responsible for the preparation, coordination and implementation of its programme;
- (b) Involve affected populations, including local communities, in the elaboration, coordination and implementation of the programme through a locally driven consultative process, with the cooperation of local authorities and relevant non-governmental organizations;
- (c) Survey the state of the environment in affected areas to assess the causes and consequences of desertification and to determine priority areas for action;
- (d) Evaluate, with the participation of affected populations, past and current programmes in order to design a strategy and elaborate activities in the action programme;
- (e) Prepare technical and financial programmes based on the information gained through the activities in subparagraphs (a) to (d); and
- (f) Develop and utilize procedures and benchmarks for monitoring and evaluating the implementation of the programme.

#### Article 6

##### Content of national action programmes

Affected country Parties of the region may include, in their national action programmes, measures relating to:

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- (a) Legislative, institutional and administrative areas;
- (b) Land-use patterns, management of water resources, soil conservation, forestry, agricultural activities and pasture and range management;
- (c) Management and conservation of wildlife and other forms of biological diversity;
- (d) Protection against forest fires;
- (e) Promotion of alternative livelihoods; and
- (f) Research, training and public awareness.

#### Article 7

##### Subregional, regional and joint action programmes

1. Affected country Parties of the region may, in accordance with article 11 of the Convention, prepare and implement subregional and/or regional action programmes in order to complement and increase the efficiency of national action programmes. Two or more affected country Parties of the region, may similarly agree to prepare a joint action programme between or among them.

2. The provisions of articles 5 and 6 shall apply mutatis mutandis to the preparation and implementation of subregional, regional and joint action programmes. In addition, such programmes may include the conduct of research and development activities concerning selected ecosystems in affected areas.

3. In preparing and implementing subregional, regional or joint action programmes, affected country Parties of the region shall, as appropriate:

- (a) Identify, in cooperation with national institutions, national objectives relating to desertification which can better be met by such programmes and relevant activities which could be effectively carried out through them;

- (b) Evaluate the operational capacities and activities of relevant regional, subregional and national institutions; and

- (c) Assess existing programmes relating to desertification among Parties of the region and their relationship with national action programmes.

#### Article 8

##### Coordination of subregional, regional and joint action programmes

Affected country Parties preparing a subregional, regional or joint action programme may establish a coordination committee composed of representatives of each affected country Party concerned to review progress in combating

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desertification, harmonize national action programmes, make recommendations at the various stages of preparation and implementation of the subregional, regional or joint action programme, and act as a focal point for the promotion and coordination of technical cooperation pursuant to articles 16 to 19 of the Convention.

#### Article 9

##### Non-eligibility for financial assistance

In implementing national, subregional, regional and joint action programmes, affected developed country Parties of the region are not eligible to receive financial assistance under this Convention.

#### Article 10

##### Coordination with other subregions and regions

Subregional, regional and joint action programmes in the northern Mediterranean region may be prepared and implemented in collaboration with those of other subregions or regions, particularly with those of the subregion of northern Africa.

APPENDIX III

A. Resolutions adopted by the Committee at its fifth session

Resolution 5/1

Urgent action for Africa

The Intergovernmental Negotiating Committee for the Elaboration of an International Convention to Combat Desertification in those Countries Experiencing Serious Drought and/or Desertification, particularly in Africa,

Having adopted the text of the United Nations Convention to Combat Desertification in those Countries Experiencing Serious Drought and/or Desertification, particularly in Africa,

Considering the priority given to Africa in the Convention and the need for urgent measures to be taken during the period between the adoption of the Convention and the first meeting of the Conference of the Parties, consistent with the objectives of the Convention,

Considering also the significant activities already being undertaken by affected African countries with the support of the international community, consistent with the objectives of the Convention,

Considering further the desirability of initiating without delay the implementation of further measures consistent with the objectives of the Convention in and with the affected African countries and of continuing to pursue or strengthen, where necessary, such measures where they are already in place,

Acknowledging with appreciation the preparatory and ongoing work carried out by affected African countries and the assistance provided by a number of countries, by multilateral organizations, including the United Nations Environment Programme, the United Nations Development Programme/United Nations Sudano-Sahelian Office and the African Development Bank, and intergovernmental organizations, including the Organization of African Unity, the Organisation for Economic Cooperation and Development and the Economic Commission for Africa and by non-governmental organizations,

1. Encourages all countries to disseminate information and promote education and public awareness about the objectives of the Convention;

2. Invites the affected African countries to take urgent steps, in particular, to prepare national and subregional action programmes or, where action programmes exist, such as national environmental action plans, to review and improve them, if necessary, and implement them, consistent with the objectives of the Convention;

3. Invites the developed countries to provide support to the affected African countries in such actions, including those in capacity-building;

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4. Invites international and multilateral organizations, particularly the United Nations Development Programme, including the United Nations Sudano-Sahelian Office, the United Nations Environment Programme, the Food and Agriculture Organization of the United Nations, the World Meteorological Organization, the International Fund for Agricultural Development, the United Nations Educational, Scientific, and Cultural Organization and the World Bank, to provide support and mobilize necessary resources for the implementation of the present resolution;

5. Invites African subregional and regional organizations, particularly the Organization of African Unity, the Permanent Inter-State Committee for Drought Control in the Sahel, the Preferential Trade Area, the Intergovernmental Authority on Drought and Development, the Southern African Development Community, the Arab Maghreb Union, the African Development Bank, and the Economic Commission for Africa, to provide support for the implementation of the present resolution;

6. Invites private sector organizations, including relevant non-governmental organizations, to provide support and mobilize necessary resources for such actions by the affected African countries;

7. Recommends that the affected African countries designate coordinating bodies at the national and subregional levels, if necessary, and at the regional level for the implementation of the present resolution;

8. Recommends also, as a priority, the establishment, at national and subregional levels, in the affected African countries, of partnership arrangements with the relevant developed countries, intergovernmental regional economic organizations, non-governmental organizations and representatives of the affected local populations to facilitate the coordination of activities, to be initiated by the individual African country concerned;

9. Recommends further that such partnership arrangement should, inter alia:

(a) Provide support to proposals in the preparation of national, subregional and, to the extent possible, regional action programmes of the affected African countries;

(b) Where national action programmes exist, review them and consider action that may be needed to improve or reorientate them, as necessary;

(c) Improve coordination of effort at the national, subregional and regional levels, taking into account those programmes and projects to combat desertification that are in progress, including those supported by the international community;

(d) Provide support for the implementation of specific project proposals within the context of national, subregional and regional action programmes;

10. Invites the developed countries and the international and multilateral organizations, agencies and programmes to provide enabling funds to support the partnership arrangements referred to in paragraph 8 above;

11. Invites the affected African countries to provide information, at the time of signing the Convention, on the actions that they have taken or propose to take, during the interim period, for the implementation of the present resolution;

12. Invites the developed countries, subregional, regional and international multilateral organizations and United Nations agencies and programmes as well as those countries that may provide assistance on a voluntary basis, to provide information, at the time of signing the Convention, on the actions that they have taken or propose to take, including the provision of financial and other resources, during the interim period, for the implementation of the present resolution;

13. Also invites the affected African countries to propose, as appropriate, additional measures to be taken at the subregional and regional levels in support of national action;

14. Requests the interim secretariat to the Convention to facilitate the implementation of the present resolution, consistent with the responsibilities allocated to it by resolution 5/2 of the Committee concerning interim arrangements;

15. Invites those countries that are members of relevant United Nations agencies and programmes and regional or multilateral financial institutions to bring to the attention of those institutions the content of the present resolution and promote their support for it.

#### Resolution 5/2

#### Interim arrangements

The Intergovernmental Negotiating Committee for the Elaboration of an International Convention to Combat Desertification in those Countries Experiencing Serious Drought and/or Desertification, particularly in Africa,

Having adopted the text of the United Nations Convention to Combat Desertification in those Countries Experiencing Serious Drought and/or Desertification, particularly in Africa,

Considering that preparations are required for an early and effective operation of the Convention once it has entered into force,

Considering also the desirability of initiating without delay the implementation of measures pursuant to the Convention,

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Recalling General Assembly resolutions 47/188 of 22 December 1992 and 48/191 of 21 December 1993,

1. Calls upon States and regional economic integration organizations entitled to do so to sign the Convention in Paris, on ... 1994, and thereafter to ratify, accept, approve or accede to the Convention;

2. Requests the Secretary-General to make appropriate arrangements for the continuation of the signing period in New York during and after the forty-ninth session of the General Assembly;

3. Also requests the Secretary-General to make the necessary arrangements for convening a session of the Committee, from 9 to 20 January 1995, in accordance with paragraph 3 of General Assembly resolution 48/191, to prepare for the first session of the Conference of the Parties, as specified in the Convention;

4. Further requests the Secretary-General to make recommendations to the General Assembly at its forty-ninth session regarding arrangements for further sessions of the Committee until the first meeting of the Conference of the Parties;

5. Invites the Secretary-General to include in his report to the General Assembly, as requested in paragraph 15 of Assembly resolution 48/191, proposals to enable the secretariat established pursuant to Assembly resolution 47/188 to continue its activities on an interim basis until the permanent secretariat of the Convention is designated by the Conference of the Parties and begins operating;

6. Appeals to Governments and organizations to make voluntary contributions to the extrabudgetary funds established under General Assembly resolution 47/188 in order to support the interim arrangements and to ensure the full and effective participation of developing countries, in particular those in Africa and the least developed countries, in all sessions of the Committee and the adequate representation of non-governmental organizations from developing countries;

7. Invites States and regional economic integration organizations entitled to sign the Convention to communicate as soon as practicable to the interim secretariat information regarding measures taken consistent with the provisions of the Convention, either individually, bilaterally or multilaterally, pending its entry into force.

Resolution 5/3

Tribute to the host Government

The Intergovernmental Negotiating Committee for the Elaboration of an International Convention to Combat Desertification in those Countries Experiencing Serious Drought and/or Desertification, particularly in Africa,

Having held its fifth session in Paris at United Nations Educational, Scientific and Cultural Organization headquarters, from 6 to 17 June 1994,

Acknowledging with gratitude the generous support provided by the Government of France, acting as host to the Intergovernmental Negotiating Committee,

Grateful for the kind hospitality provided to the delegates to the session,

Expresses its deep appreciation to the Government of France.

B. Decisions adopted by the Committee at its fifth session

Decision 5/1

Accreditation of non-governmental organizations

The Intergovernmental Negotiating Committee for the Elaboration of an International Convention to Combat Desertification in those countries Experiencing Serious Drought and/or Desertification particularly in Africa, bearing in mind paragraph 19 of General Assembly resolution 47/188 of 22 December 1992 and rule 49 of the rules of procedure of the Committee (A/AC.241/3), decided to approve the accreditation of the following non-governmental organizations:

Comité de coordination des actions des organisations nongouvernementales au Mali

GECOU Research Group

Institute of Training Concern

International Chamber of Commerce

International Peace Research Association

Ligue de lutte contre le sous-développement

Rajasthan Pradesh Bharat Sevak Samaj Rishi Niwas, Baba Harish Chandra Marg

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Decision 5/2

Provisional agenda for the sixth session of the Intergovernmental  
Negotiating Committee

(New York, 9-20 January 1995)

1. Adoption of the agenda and organization of work.
2. Work programme for the interim period.
3. Preparation for the Conference of the Parties.
4. Status of signature and ratification of the Convention.
5. Review of the situation as regards extrabudgetary funds.
6. Adoption of the report.

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