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Agenda item 12

Draft plan of implementation of the World Summit on Sustainable Development

Draft report of the Main Committee

At its ___ meeting, on __ August/September, the Main Committee approved chapter X of the draft plan of implementation of the World Summit on Sustainable Development and recommended it to the Summit for adoption. The chapter* read as follows:

X. Institutional framework for sustainable development

120. An effective institutional framework for sustainable development at all levels is key to the full implementation of Agenda 21, the follow-up to the outcomes of the World Summit on Sustainable Development and meeting emerging sustainable development challenges. Measures aimed at strengthening such a framework should build on the provisions of Agenda 21 as well as the 1997 Programme for its further implementation and the principles of the Rio Declaration on Environment and Development and should promote the achievement of the internationally agreed development goals, including those contained in the Millennium Declaration, taking into account the Monterrey Consensus and relevant outcomes of other major United Nations conferences and international agreements since 1992. It should be responsive to the needs of all countries, taking into account the specific needs of developing countries including the means of implementation. It should lead to the strengthening of international bodies and organizations dealing with sustainable development, while respecting their existing mandates, as well as to the strengthening of relevant regional, national and local institutions.

Objectives

121. [Agreed] Measures to strengthen sustainable development institutional arrangements at all levels should be taken within the framework of Agenda 21¹ and

^{*} Where the deletion of paragraphs in the course of negotiations at the Summit would disrupt the original numerical sequence of the draft plan as contained in document A/CONF.199/L.1, the following note is inserted in the appropriate space: [Paragraph __ is deleted].

¹ References in the present document to Agenda 21 are deemed to include Agenda 21, the Programme for the Further Implementation of Agenda 21 and the outcomes of the Summit.

should build on developments since UNCED, and should lead to the achievement of, inter alia, the following objectives:

- (a) [Agreed] Strengthening commitments to sustainable development;
- (b) [Agreed] Integration of the economic, social and environmental dimensions of sustainable development in a balanced manner;
- (c) [Agreed] Strengthening of the implementation of Agenda 21, including through the mobilization of financial and technological resources, as well as capacity-building programmes, particularly for developing countries;
 - (d) [Agreed] Strengthening coherence, coordination and monitoring;
- (e) [Agreed] Promoting the rule of law and strengthening of governmental institutions;
- (f) [Agreed] Increasing effectiveness and efficiency through limiting overlap and duplication of activities of international organizations, within and outside the United Nations system, based on their mandates and comparative advantages;
- (g) [Agreed] Enhancing participation and effective involvement of civil society and other relevant stakeholders in the implementation of Agenda 21, as well as promoting transparency and broad public participation;
- (h) [Agreed] Strengthening capacities for sustainable development at all levels, including the local level, in particular those of developing countries;
- (i) [Agreed] Strengthening international cooperation aimed at reinforcing the implementation of Agenda 21 and the outcomes of the Summit.

Strengthening the institutional framework for sustainable development at the international level

- 122. [Agreed] The international community should:
- (a) [Agreed] Enhance the integration of sustainable development goals as reflected in Agenda 21 and support for implementation of Agenda 21 and the outcomes of the Summit into the policies, work programmes and operational guidelines of relevant United Nations agencies, programmes and funds, GEF and international financial and trade institutions within their mandates, while stressing that their activities should take full account of national programmes and priorities, particularly those of developing countries, as well as, where appropriate, countries with economies in transition, to achieve sustainable development;
- (b) [Agreed] Strengthen collaboration within and between the United Nations system, international financial institutions, the Global Environment Facility and WTO, utilizing the United Nations Chief Executives Board for Coordination (CEB), the United Nations Development Group, the Environment Management Group and other inter-agency coordinating bodies. Strengthened inter-agency collaboration should be pursued in all relevant contexts, with special emphasis on the operational level and involving partnership arrangements on specific issues to support, in particular, developing countries' efforts in implementing Agenda 21;
- (c) [Agreed] Strengthen and better integrate the three dimensions of sustainable development policies and programmes, and promote the full integration of sustainable development objectives into programmes and policies of bodies that

have a primary focus on social issues. In particular, the social dimension of sustainable development should be strengthened, inter alia, by emphasizing follow-up to the outcomes of the World Summit for Social Development and its five-year review, and taking into account their reports, and by support to social protection systems;

- (d) [Agreed] Fully implement the outcomes of decision I on international environmental governance adopted by the UNEP Governing Council at its seventh session, and invite the General Assembly at its fifty-seventh session to consider the important but complex issue of establishing universal membership for the Governing Council/Global Ministerial Environment Forum;
- (e) [Agreed] Engage actively and constructively in ensuring the timely completion of the negotiations on a comprehensive United Nations convention against corruption, including the question of repatriation of funds illicitly acquired to countries of origin;
- (f) [Agreed] Promote corporate responsibility and accountability and the exchange of best practices in the context of sustainable development, including, as appropriate, through multi-stakeholder dialogue, such as through the Commission on Sustainable Development, and other initiatives;
- (g) [Agreed] Take concrete action to implement the Monterrey Consensus at all levels.
- 123. [Agreed] Good governance at the international level is fundamental for achieving sustainable development. In order to ensure a dynamic and enabling international economic environment, it is important to promote global economic governance through addressing the international finance, trade, technology and investment patterns that have an impact on the development prospects of developing countries. To this effect, the international community should take all necessary and appropriate measures, including ensuring support for structural and macroeconomic reform, a comprehensive solution to the external debt problem and increasing market access for developing countries. Efforts to reform the international financial architecture need to be sustained with greater transparency and the effective participation of developing countries in decision-making processes. A universal, rule-based, open, non-discriminatory and equitable multilateral trading system, as well as meaningful trade liberalization, can substantially stimulate development worldwide, benefiting countries at all stages of development.
- 124. [Agreed] A vibrant and effective United Nations system is fundamental to the promotion of international cooperation for sustainable development and to a global economic system that works for all. To this effect, a firm commitment to the ideals of the United Nations and to the principles of international law and those enshrined in the Charter of the United Nations, and to strengthening the United Nations system and other multilateral institutions and promoting the improvement of their operations, is essential. States should also fulfil their commitment to negotiate and finalize as soon as possible a United Nations convention against corruption in all its aspects, including the question of repatriation of funds illicitly acquired to countries of origin and also to promoting stronger cooperation to eliminate money-laundering.

Role of the General Assembly

125. [Agreed] The General Assembly of the United Nations should adopt sustainable development as a key element of the overarching framework for United Nations activities, particularly for achieving the internationally agreed development goals, including those contained in the Millennium Declaration, and should give overall political direction to the implementation of Agenda 21 and its review.

Role of the Economic and Social Council

- 126. [Agreed] Pursuant to the relevant provisions of the Charter of the United Nations and Agenda 21 provisions regarding the Economic and Social Council and General Assembly resolutions 48/162 and 50/227, which reaffirmed the Council as the central mechanism for the coordination of the United Nations system and its specialized agencies and supervision of subsidiary bodies, in particular its functional commissions, and to promote the implementation of Agenda 21 by strengthening system-wide coordination, the Council should:
- (a) [Agreed] Increase its role in overseeing system-wide coordination and the balanced integration of economic, social and environmental aspects of United Nations policies and programmes aimed at promoting sustainable development;
- (b) [Agreed] Organize periodic consideration of sustainable development themes in regard to the implementation of Agenda 21, including the means of implementation. Recommendations in regard to such themes could be made by the Commission on Sustainable Development;
- (c) [Agreed] Make full use of its high-level, coordination, operational activities and the general segments to effectively take into account all relevant aspects of the work of the United Nations on sustainable development. In this context, the Council should encourage the active participation of major groups in its high-level segment and the work of its relevant functional commissions, in accordance with the respective rules of procedure;
- (d) [Agreed] Promote greater coordination, complementarity, effectiveness and efficiency of activities of its functional commissions and other subsidiary bodies that are relevant to the implementation of Agenda 21;
- (e) [Agreed] Terminate the work of the Committee on Energy and Natural Resources for Development and transfer its work to the Commission on Sustainable Development;
- (f) [Agreed] Ensure that there is a close link between the role of the Council in the follow-up to the Summit and its role in the follow-up to the Monterrey Consensus, in a sustained and coordinated manner;
- (g) [Agreed] Intensify its efforts to ensure that gender mainstreaming is an integral part of its activities concerning the coordinated implementation of Agenda 21.

Role and function of the Commission on Sustainable Development

127. [Agreed] The Commission on Sustainable Development should continue to be the high-level commission on sustainable development within the United Nations system and serve as a forum for consideration of issues related to integration of the three dimensions of sustainable development. Although the role, functions and mandate of the Commission as set out in relevant parts of Agenda 21 and adopted in General Assembly resolution 47/191 continue to be relevant, the Commission needs to be strengthened, taking into account the role of relevant institutions and organizations. An enhanced role of the Commission should include reviewing and monitoring progress in the implementation of Agenda 21 and fostering coherence of implementation, initiatives and partnerships.

- 128. [Agreed] Within that context, the Commission should give more emphasis on actions that enable implementation at all levels, including promoting and facilitating partnerships involving Governments, international organizations and relevant stakeholders for the implementation of Agenda 21.
- 129. [Agreed] The Commission should:
- (a) [Agreed] Review and evaluate progress and promote further implementation of Agenda 21;
- (b) [Agreed] Focus on the cross-sectoral aspects of specific sectoral issues and provide a forum for better integration of policies, including through interaction among Ministers dealing with the various dimensions and sectors of sustainable development through the high-level segments;
- (c) [Agreed] Address new challenges and opportunities related to the implementation of Agenda 21;
- (d) [Agreed] The Commission should focus on actions related to implementation of Agenda 21, limiting negotiations in the sessions of the Commission to every two years;
 - (e) [Agreed] Limit the number of themes addressed in each session.
- 130. [Agreed] In relation to its role in facilitating implementation, the Commission should emphasize the following:
- (a) [Agreed] Review progress and promote the further implementation of Agenda 21. In this context, the Commission should identify constraints on implementation and make recommendations to overcome those constraints;
- (b) [Agreed] Serve as a focal point for the discussion of partnerships that promote sustainable development, including sharing lessons learned, progress made and best practices;
- (c) [Agreed] Review issues related to financial assistance and transfer of technology for sustainable development, as well as capacity-building, while making full use of existing information. In this regard, the Commission on Sustainable Development could give consideration to more effective use of national reports and regional experience and to this end make appropriate recommendations;
- (d) [Agreed] Provide a forum for analysis and exchange of experience on measures that assist sustainable development planning, decision-making and the implementation of sustainable development strategies. In this regard, the Commission could give consideration to more effective use of national and regional reports;
- (e) [Agreed] Take into account significant legal developments in the field of sustainable development, with due regard to the role of relevant intergovernmental

bodies in promoting the implementation of Agenda 21 relating to international legal instruments and mechanisms.

- 131. [Agreed] With regard to the practical modalities and programme of work of the Commission, specific decisions on those issues should be taken by the Commission at its next session, when the Commission's thematic work programme will be elaborated. In particular, the following issues should be considered:
- (a) [Agreed] Giving a balanced consideration to implementation of all of the mandates of the Commission contained in General Assembly resolution 47/191;
- (b) [Agreed] Continuing to provide for more direct and substantive involvement of international organizations and major groups in the work of the Commission;
- (c) [Agreed] Give greater consideration to the scientific contributions to sustainable development through, for example, drawing on the scientific community and encouraging national, regional and international scientific networks to be involved in the Commission;
- (d) [Agreed] Furthering the contribution of educators to sustainable development, including, where appropriate, in the activities of the Commission;
 - (e) [Agreed] The scheduling and duration of intersessional meetings.
- 132. [Agreed] Undertake further measures to promote best practices and lessons learned in sustainable development, and in addition promote the use of contemporary methods of data collection and dissemination, including broader use of information technologies.

Role of international institutions

- 133. [Agreed] Stress the need for international institutions both within and outside the United Nations system, including international financial institutions, WTO and GEF, to enhance, within their mandates, their cooperative efforts to:
- (a) [Agreed] Promote effective and collective support to the implementation of Agenda 21 at all levels;
- (b) [Agreed] Enhance the effectiveness and coordination of international institutions to implement Agenda 21, the outcomes of the World Summit on Sustainable Development, relevant sustainable development aspects of the Millennium Declaration, the Monterrey Consensus and the outcomes of the fourth WTO ministerial meeting, held in Doha in November 2001.
- 134. [Agreed] Request the Secretary-General of the United Nations, utilizing the United Nations System Chief Executives Board for Coordination, including through informal collaborative efforts, to further promote system-wide inter-agency cooperation and coordination on sustainable development, to take appropriate measures to facilitate exchange of information, and to continue to keep the Economic and Social Council and the Commission informed of actions being taken to implement Agenda 21.
- 135. [Agreed] Significantly strengthen support for UNDP capacity-building programmes for sustainable development, building on the experience gained from

- Capacity 21, as important mechanisms for supporting local and national development capacity-building efforts, in particular in developing countries.
- 136. [Agreed] Strengthen cooperation among UNEP and other United Nations bodies and specialized agencies, the Bretton Woods institutions and WTO, within their mandates.
- 137. [Agreed] UNEP, UN-Habitat, UNDP and UNCTAD, within their mandates, should strengthen their contribution to sustainable development programmes and the implementation of Agenda 21 at all levels, particularly in the area of promoting capacity-building.
- 138. [Agreed] To promote effective implementation of Agenda 21 at the international level, the following should also be undertaken:
- (a) [Agreed] Streamline the international sustainable development meeting calendar and, as appropriate, reduce the number of meetings, the length of meetings and the amount of time spent on negotiated outcomes in favour of more time spent on practical matters related to implementation;
- (b) Encourage partnership initiatives for implementation by all relevant actors to support the outcome of the World Summit on Sustainable Development. In this context, further development of partnerships and partnership follow-up should take note of the preparatory work for the Summit;
- (c) [Agreed] Make full use of developments in the field of information and communication technologies.

[Paragraph 139 is deleted]

140. [Agreed] Strengthening of the international institutional framework for sustainable development is an evolutionary process. It is necessary to keep under review relevant arrangements; identify gaps; eliminate duplication of functions; and continue to strive for greater integration, efficiency and coordination of the economic, social and environmental dimensions of sustainable development aiming at the implementation of Agenda 21.

Strengthening institutional arrangements for sustainable development at the regional level

- 141. [Agreed] Implementation of Agenda 21 and the outcomes of the Summit should be effectively pursued at the regional and subregional levels, through the regional commissions and other regional and subregional institutions and bodies.
- 142. [Agreed] Intraregional coordination and cooperation on sustainable development should be improved among the regional commissions, United Nations Funds, programmes and agencies, regional development banks, and other regional and subregional institutions and bodies. This should include, as appropriate, support for development, enhancement and implementation of agreed regional sustainable development strategies and action plans, reflecting national and regional priorities.
- 143. [Agreed] In particular and taking into account relevant provisions of Agenda 21, the regional commissions, in collaboration with other regional and subregional bodies, should:

- (a) [Agreed] Promote the integration of the three dimensions of sustainable development into their work in a balanced way, including through implementation of Agenda 21. To this end, the regional commissions should enhance their capacity through internal action and be provided, as appropriate, with external support;
- (b) [Agreed] Facilitate and promote a balanced integration of the economic, social and environmental dimensions of sustainable development into the work of regional, subregional and other bodies, for example by facilitating and strengthening the exchange of experiences, including national experience, best practices, case studies and partnership experience related to the implementation of Agenda 21;
- (c) [Agreed] Assist in the mobilization of technical and financial assistance, and facilitate the provision of adequate financing for the implementation of regionally and subregionally agreed sustainable development programmes and projects, including addressing the objective of poverty eradication;
- (d) [Agreed] Continue to promote multi-stakeholder participation and encourage partnerships to support the implementation of Agenda 21 at the regional and subregional levels.
- 144. [Agreed] Regionally and subregionally agreed sustainable development initiatives and programmes, such as the New Partnership for Africa's Development (NEPAD) and the interregional aspects of the globally agreed Programme of Action for the Sustainable Development of Small Island Developing States, should be supported.

Strengthening institutional frameworks for sustainable development at the national level

145. States should:

- (a) [Agreed] Continue to promote coherent and coordinated approaches to institutional frameworks for sustainable development at all national levels, including through, as appropriate, the establishment or strengthening of existing authorities and mechanisms necessary for policy-making, coordination and implementation and enforcement of laws;
- (b) [Agreed] Take immediate steps to make progress in the formulation and elaboration of national strategies for sustainable development and begin their implementation by 2005. To this end, as appropriate, strategies should be supported through international cooperation, taking into account the special needs of developing countries, in particular the least developed countries. Such strategies, which, where applicable, could be formulated as poverty reduction strategies that integrate economic, social and environmental aspects of sustainable development, should be pursued in accordance with each country's national priorities.
- 146. [Agreed] Each country has the primary responsibility for its own sustainable development, and the role of national policies and development strategies cannot be overemphasized. All countries should promote sustainable development at the national level by, inter alia, enacting and enforcing clear and effective laws that support sustainable development. All countries should strengthen governmental institutions, including by providing necessary infrastructure and by promoting transparency, accountability and fair administrative and judicial institutions.

146.bis [Agreed] All countries should also promote public participation, including through measures that provide access to information regarding legislation, regulations, activities, policies and programmes. They should also foster full public participation in sustainable development policy formulation and implementation. Women should be able to participate fully and equally in policy formulation and decision-making.

- 147. [Agreed] Further promote the establishment or enhancement of sustainable development councils and/or coordination structures at the national level, including at the local level, in order to provide a high-level focus on sustainable development policies. In that context, multi-stakeholder participation should be promoted.
- 148. [Agreed] Support efforts by all countries, particularly developing countries, as well as countries with economies in transition, to enhance national institutional arrangements for sustainable development, including at the local level. That could include promoting cross-sectoral approaches in the formulation of strategies and plans for sustainable development, such as, where applicable, poverty reduction strategies, aid coordination, encouraging participatory approaches and enhancing policy analysis, management capacity and implementation capacity, including mainstreaming a gender perspective in all those activities.
- 149. [Agreed] Enhance the role and capacity of local authorities as well as stakeholders in implementing Agenda 21 and the outcomes of the Summit and in strengthening the continuing support for local Agenda 21 programmes and associated initiatives and partnerships, and encourage, in particular, partnerships among and between local authorities and other levels of government and stakeholders to advance sustainable development as called for in, inter alia, the Habitat Agenda.

Participation of major groups

150. [Agreed] Enhance partnerships between governmental and non-governmental actors, including all major groups, as well as volunteer groups, on programmes and activities for the achievement of sustainable development at all levels.

[Paragraph 151 is deleted]

- 152. [Agreed] Acknowledge the consideration being given to the possible relationship between environment and human rights, including the right to development, with full and transparent participation of Member States of the United Nations and observer States.
- 153. [Agreed] Promote and support youth participation in programmes and activities relating to sustainable development through, for example, supporting local youth councils or their equivalent, and by encouraging their establishment where they do not exist.

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