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## Improvement of the status of women in the United Nations system

## Report of the Secretary-General**

## Summary

In response to General Assembly resolution 62/137, the present report provides information on the status of women in the United Nations system, including up-todate statistics, information on progress made and obstacles encountered in achieving gender balance, and recommendations for accelerating progress. It includes information on the representation of women in organizations and agencies of the United Nations system from 1 January 2005 to 31 December 2007, and in the United Nations Secretariat from 1 July 2006 to 30 June 2008. In the United Nations system, the representation of women in the Professional and higher categories increased negligibly from 36.9 to 38.4 per cent between December 2004 and December 2007, a total of 1.5 per cent - an annual average increase of 0.5 per cent. In the Secretariat, the percentage of women staff in the Professional and higher categories showed a negligible improvement of 0.2 per cent during the two-year period 1 July 2006 to 30 June 2008, increasing from 37.4 to 37.6 per cent. Challenges encountered by United Nations system entities in achieving gender balance include: inadequate accountability, monitoring and enforcement mechanisms; lack of special measures for gender equality; weak integration of focal point systems; weak implementation of flexible work arrangements; and higher attrition rates for women as compared to men. Among the recommendations for accelerating progress are senior leadership sponsorship, enhanced monitoring and accountability, and more rigorous implementation of existing policies. Although there is heightened awareness of the imperative for gender balance, reversal of the slow trend and pace towards gender parity requires urgent and intensified action.

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## Abbreviations

| CTED | Counter-Terrorism Committee Executive Directorate (CTED) |
| :--- | :--- |
| DDA | Department for Disarmament Affairs |
| DESA | Department of Economic and Social Affairs |
| DGACM | Department for General Assembly and Conference <br> Management |
| DM | Department of Management (Office of the Under-Secretary- <br> General; the Office of Programme Planning, Budget and <br> Accounts; the Office of Human Resources Management; the <br> Office of Central Support Services; and the Office of the |
| Capital Master Plan of the Department of Management) |  |


| ICAO | International Civil Aviation Organization |
| :---: | :---: |
| ICJ | International Court of Justice |
| ICSC | International Civil Service Commission |
| IFAD | International Fund for Agricultural Development |
| ILO | International Labour Organization |
| ITC | International Trade Centre UNCTAD/WTO |
| ITC-ILO | International Training Centre of the International Labour Organization |
| ITU | International Telecommunication Union |
| OCHA | Office for the Coordination of Humanitarian Affairs |
| OHCHR | Office of the United Nations High Commissioner for Human Rights |
| OHRLLS | Office of the High Representative for the Least Developed Countries, Landlocked Developing Countries and Small Island Developing States |
| OIOS | Office of Internal Oversight Services |
| OLA | Office of Legal Affairs |
| Ombudsman | Office of the United Nations Ombudsman |
| UNAIDS | Joint United Nations Programme on HIV/AIDS |
| UNCC | United Nations Compensation Commission |
| UNCTAD | United Nations Conference on Trade and Development |
| UNDP | United Nations Development Programme |
| UNEP | United Nations Environment Programme |
| UNESCO | United Nations Educational, Scientific and Cultural Organization |
| UNFIP | United Nations Fund for International Partnerships |
| UNFPA | United Nations Population Fund |
| UNHCR | Office of the United Nations High Commissioner for Refugees |
| UN-Habitat | United Nations Human Settlements Programme |
| UNICEF | United Nations Children's Fund |
| UNIDO | United Nations Industrial Development Organization |
| UNITAR | United Nations Institute for Training and Research |


| UNJSPF | Secretariat of the United Nations Joint Staff Pension Fund and the United Nations Staff Pension Committee |
| :---: | :---: |
| UNMOVIC | United Nations Monitoring, Verification and Inspection Commission |
| UNODC | United Nations Office on Drugs and Crime |
| UNOG | United Nations Office at Geneva |
| UNON | United Nations Office at Nairobi |
| UNOPS | United Nations Office for Project Services |
| UNOV | United Nations Office at Vienna |
| UPU | Universal Postal Union |
| UNRWA | United Nations Relief and Works Agency for Palestine Refugees in the Near East |
| UNU | United Nations University |
| WFP | World Food Programme |
| WHO/PAHO | Pan American Health Organization (Regional Office of the World Health Organization) |
| WIPO | World Intellectual Property Organization |
| WMO | World Meteorological Organization |
| WTO | World Tourism Organization |

## I. Introduction

1. The present report, submitted pursuant to General Assembly resolution 62/137 of 14 February 2008, provides information on the status of women in the United Nations system consisting of up-to-date statistics, information on progress made and obstacles encountered in achieving gender balance, recommendations for accelerating progress and the responsibility and accountability of the Office of Human Resources Management of the Secretariat and the secretariat of the United Nations System Chief Executives Board for Coordination for promoting gender balance. The number and percentage of women and their function and nationalities throughout the United Nations system will be provided to Member States in the upcoming oral report of the Secretary-General to the fifty-third session of the Commission on the Status of Women, to be held in March 2009, and is available on the website of the Office of the Special Adviser on Gender Issues and Advancement of Women (OSAGI) (www.un.org/womenwatch/osagi/fp). Information on the status of women in the entities of the United Nations system from 1 January 2005 to 31 December 2007 and in the Secretariat for the period from 1 July 2006 to 30 June 2008 is included in sections II through IV, and sections VI and VII, respectively. The conclusions, in section VIII, apply to both the United Nations system and the Secretariat.
2. In its resolution 62/137, the General Assembly expressed serious concern that this priority goal of 50/50 gender balance in the United Nations system, especially at senior and policymaking levels, with full respect for the principle of equitable geographical distribution, had not been met and that the representation of women in the United Nations system had remained almost static. The Assembly "requested the Secretary-General to review and redouble his efforts to make progress towards achieving the goal of 50/50 gender balance at all levels in the Secretariat and throughout the United Nations system ... and to ensure managerial and departmental accountability with respect to gender balance targets (resolution 62/137, para. 24)."
3. In the same resolution, the Assembly strongly encouraged Member States to identify and regularly submit more women candidates for appointment to positions in the United Nations system, especially at more senior and policymaking levels.

## II. Statistical update on progress in the representation of women staff at the Professional and higher categories in the United Nations system

4. In paragraph 27 of its resolution 62/137 the General Assembly requests up-todate statistics. Accordingly, the Office of the Special Adviser on Gender Issues and Advancement of Women requested the entities of the United Nations system to provide updated data. Information was received from all 31 entities of the United Nations system (see annex I). Where information was provided in the previous report (A/61/318) a comparison is made between that data of 31 December 2004 and 31 December 2007. Where indicators are presented for the first time (promotions, appointments and separations), the period covered is 1 January 2005 to 31 December 2007.

## A. Representation of women in the Professional and higher categories with appointments of one year or more

5. The representation of women in the Professional and higher categories in the entities of the United Nations system increased by 1.5 per cent, from 36.9 to 38.4 per cent, during the three-year reporting period (see table 1). Better results were achieved at the D-1 level and above, with the representation of women at these levels increasing by nearly 1 per cent per year during the same three-year period. Women constituted 27 per cent of staff as at 31 December 2007 compared to 23.7 per cent as at 31 December 2004 at the D-1 level and above. A small increase of 1.1 per cent was registered in the P-1 to P-5 levels categories, with women constituting 39.6 per cent of staff in December 2007 as compared to 38.5 per cent in December 2004. The largest increase of 3.1 per cent occurred at the P-5 level, where women constituted 30.9 per cent of staff in 2007. Even though the percentage of women at the P-1 and P-2 levels decreased, gender balance was maintained as representation had exceeded 50/50 at those levels.

Table 1
Comparison of gender distribution of staff in the Professional and higher categories with appointments of one year or more in the United Nations system, as at 31 December 2004 and 31 December 2007

| Level | 31 December 2004 |  |  | 31 December 2007 |  |  | Change in percentage points (2004-2007) |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Men | Women | Percentage of women | Men | Women | Percentage of women |  |
| UG ${ }^{\text {a }}$ | 177 | 49 | 21.7 | 178 | 57 | 24.3 | 2.6 |
| D-2 | 422 | 125 | 22.9 | 402 | 134 | 25.0 | 2.1 |
| D-1 | 1242 | 399 | 24.3 | 1250 | 486 | 28.0 | 3.7 |
| Subtotal | 1841 | 573 | 23.7 | 1830 | 677 | 27.0 | 3.3 |
| P-5 | 3689 | 1420 | 27.8 | 3576 | 1597 | 30.9 | 3.1 |
| P-4 | 4446 | 2275 | 33.8 | 4789 | 2745 | 36.4 | 2.6 |
| P-3 | 3178 | 2388 | 42.9 | 3687 | 2841 | 43.5 | 0.6 |
| P-2 | 1244 | 1670 | 57.3 | 1189 | 1481 | 55.5 | -1.8 |
| P-1 | 111 | 171 | 60.6 | 65 | 76 | 53.9 | -6.7 |
| Subtotal | 12668 | 7924 | 38.5 | 13306 | 8740 | 39.6 | 1.1 |
| Total | 14509 | 8497 | 36.9 | 15136 | 9417 | 38.4 | 1.5 |

Source: Secretariat of the United Nations System Chief Executives Board for Coordination (2004). Information provided by United Nations entities (2007).
${ }^{\text {a }}$ UG stands for "ungraded", e.g., Under-Secretary-General, Assistant Secretary-General, Deputy Director-General, Assistant Director-General, Director-General, Secretary-General.
6. Of the 31 United Nations entities that provided data, only 2 achieved overall gender balance among Professional staff in 2007, while 7 entities had less than 30 per cent women on their staff in 2007.

Table 2
United Nations system organizations by percentage of women staff at the Professional and higher categories, as at 31 December 2004 and
31 December 2007

| Percentage of women staff | 31 December 2004 | 31 December 2007 | Organizations and agencies 2007 |
| :---: | :---: | :---: | :---: |
| 50 or above | 2 | 2 | UNFPA, UNITAR |
| 40-49 | 9 | 9 | IFAD, ICJ, ILO, IMO, UNAIDS, UNESCO,UNICEF, UNWTO, WIPO |
| 30-39 | 10 | 13 | ICAO, ICSC, ITC, ITC-ILO, ITU, PAHO, United Nations, UNHCR, UNDP, UNJSPF, UNRWA, WFP, WHO |
| Below 30 | 10 | 7 | FAO, IAEA, UNIDO, UNOPS, UNU, UPU, WMO |
| Total | 31 | 31 |  |

Source: Secretariat of the United Nations System Chief Executives Board for Coordination (2004). Information provided by United Nations entities (2007).
7. The proportion of women United Nations resident coordinators worldwide decreased since the previous reporting period (see A/61/318, para. 7) from 32.5 per cent to 30.8 per cent, currently reversing a significant upward trend during the previous reporting period. While the percentage of women resident coordinators declined in Europe and the Commonwealth of Independent States (CIS), Africa and Asia, it increased in the Arab States and in Latin America and Caribbean. The largest decrease of 16.2 per cent was registered in Europe and the CIS region, followed by Africa and Asia and the Pacific with decreases of 7.8 and 6.5 per cent, respectively. In contrast, the proportion of women resident coordinators in the Arab States and Latin America and the Caribbean increased by 13.7 and 13.6 per cent, respectively. The highest representation of women resident coordinators is in Asia and the Pacific, with 36.4 per cent. The lowest representation is 25 per cent in Europe and CIS.

## B. Promotions, appointments and separations in the Professional and higher categories

## 1. Promotions in the Professional and higher categories

8. Data on promotions, appointments and separations in the United Nations system are presented in the present report for the first time and cover the three-year period 1 January 2005 to 31 December 2007. The goal of gender parity in promotions was only met at the P-2 and P-3 levels in the 29 United Nations entities that provided data for the three-year period 2005-2007. ${ }^{1}$

[^1]9. During the reporting period, of all promotions to the P-2 to the D-1 levels, women represented 44.8 per cent ( 2,051 out of 4,583 ) (see table 3 ). Women comprised 52.7 per cent of promotions to the P-3 level and only 36.7 per cent of promotions to the P-5 level. At the D-1 level, the difference was even sharper, with women comprising only 33.6 per cent of those promoted.

Table 3
Promotions by gender and grade to Professional and higher categories in the United Nations system organizations, 1 January 2005 to 31 December 2007

| Level | Men | Women | Total | Percentage of women |
| :---: | :---: | :---: | :---: | :---: |
| D-1 | 302 | 153 | 455 | 33.6 |
| Subtotal D | 302 | 153 | 455 | 33.6 |
| P-5 | 717 | 416 | 1133 | 36.7 |
| P-4 | 870 | 689 | 1559 | 44.2 |
| P-3 | 508 | 565 | 1073 | 52.7 |
| P-2 | 135 | 228 | 363 | 62.8 |
| Subtotal P | 2230 | 1898 | 4128 | 46.0 |
| Grand total | 2532 | 2051 | 4583 | 44.8 |

Source: Submissions from United Nations entities (2007).
2. Appointments in the Professional and higher categories
10. Data received from the 30 United Nations entities ${ }^{2}$ that provided data for the three-year period 1 January 2005 to 31 December 2007 reveal that 50/50 gender balance in appointments (external recruitment) has been achieved only at the P-2 level. During the reporting period, women from the P-2 to the ungraded levels constituted 40.8 per cent $(2,245$ out of 5,501 ) of all external recruitments (see table $4)$. Women represented 41.9 per cent $(2,068$ out of 4,933$)$ of external recruitments at the P-2 to P-5 levels versus 31.2 per cent ( 177 out of 568 ) at the D-1 level and above. The lowest proportion of women recruited was at the ungraded level, 25 per cent (28 out of 112).

[^2]Table 4
Appointments by gender and grade to Professional and higher categories in the United Nations system organizations, 1 January 2005 to 31 December 2007

| Level | Men | Women | TotalPercentage of <br> women |  |
| :--- | :---: | ---: | ---: | ---: |
| UG $^{\text {a }}$ | 84 | 28 | 112 | 25.0 |
| D-2 | 107 | 42 | 149 | 28.2 |
| D-1 | 200 | 107 | 307 | 34.9 |
| Subtotal D | $\mathbf{3 9 1}$ | $\mathbf{1 7 7}$ | $\mathbf{5 6 8}$ | $\mathbf{3 1 . 2}$ |
| P-5 | 660 | 307 | 967 | 31.7 |
| P-4 | 951 | 539 | 1490 | 36.2 |
| P-3 | 845 | 661 | 1506 | 43.9 |
| Subtotal P | 409 | 561 | 970 | 57.8 |
| Grand total | $\mathbf{2 ~ 8 6 5}$ | $\mathbf{2 0 6 8}$ | $\mathbf{4 9 3 3}$ | $\mathbf{4 1 . 9}$ |

Source: Submissions from United Nations entities (2007).
${ }^{\text {a }}$ UG stands for "ungraded", e.g., Under-Secretary-General, Assistant Secretary-General, Deputy Director-General, Assistant Director-General, Director-General, Secretary-General.

## 3. Separations in the Professional and higher categories

11. A total of 7,443 staff members separated from the 29 United Nations entities ${ }^{3}$ that provided data for the three-year period 1 January 2005 to 31 December 2007, with women accounting for 40 per cent of all separations ( 2,975 out of 7,443 ) (see table 5). Broken down by levels, women represented 23.6 per cent of those separating at the D-1 level and above (179 out of 757) and 41.8 per cent of those at the Professional level ( 2,796 out of 6,686 ).
12. The three major causes for the separation of women were appointment expiration (1,702 out of 3,969), resignation (534 out of 1,241), and retirement (382 out of 1,339). Regarding appointment expirations, women constituted 42.9 per cent of those whose appointment expired during the period 2005-2007. More specifically, they represented 20.9 per cent of appointment expirations at the D-1 level and above ( 31 out of 148), and 43.7 per cent of those at the Professional level $(1,671$ out of 3,821$)$. Therefore, in order to increase the representation of women in the entities, active efforts to reintegrate qualified women from the pool of women who separated on account of expiry of contract are strongly needed.
13. With respect to resignations, women represented 43 per cent of those who resigned during the reporting period. Women constituted 19.8 per cent of resignations at the $\mathrm{D}-1$ level and above ( 20 out of 101) , and 45.1 per cent of those at the Professional level (514 out of 1,140). This significant proportion of women's

[^3]resignations calls for detailed analysis of the underlying causes of resignations to facilitate to improved retention of women within the system.
14. Women represented 28.5 per cent of those who retired during the period 20052007. That low proportion was consistent across levels, with women constituting 21.3 per cent of retirements at the D-1 level and above ( 78 out of 367 ) and 31.3 per cent at the Professional level ( 304 out of 972). By contrast, men represented 71.5 per cent ( 957 out of 1,339 ) of all retirements, while constituting 78.7 per cent of retirements at the D-1 level and above ( 289 out of 367 ) and 68.7 per cent at the Professional level (668 out of 972). This presents an opportunity for intensification of recruitment of women in order to accelerate progress towards gender parity overall and at the D-1 level and above in particular.
15. With regard to dismissal for misconduct of the 13 cases reported, none involved a woman. However, out of 18 cases of summary dismissal, 5 involved women. On the other hand, it is noteworthy that women constituted 54.5 per cent of staff who separated for health reasons (18 out of 33), 54.7 per cent of those whose post was abolished ( 29 out of 53 ), and 50 per cent of those who abandoned their post (3 out of 6).
16. In terms of attrition rates, women had a higher attrition rate than men, showing that more women were leaving the system during the reporting period. As at 31 December 2004, there was a total of 22,792 staff, ${ }^{4}$ including 14,382 men and 8,410 women. During the period 1 January 2005 to 31 December 2007, 4,468 male and 2,975 female Professional staff separated, representing yearly attrition rates of 10.4 per cent and 11.8 per cent, respectively. Excluding those who retired, 3,511 male and 2,593 female Professional staff left, representing yearly attrition rates of 8.1 per cent and 10.3 per cent, respectively.

[^4]Table 5
Separation of women in the Professional and higher categories in the United Nations system, by type, category and gender, from 1 January 2005 to 31 December 2007


Source: Submissions from United Nations entities (2007).

## III. Obstacles encountered in achieving gender balance in the United Nations system

17. In the context of the information in section II of this report on the overall representation of women in the United Nations system and the request in resolution $62 / 137$ for information on obstacles encountered in achieving gender balance, United Nations entities were surveyed on the major impediments at the P-4 to D-2 levels. The results can be divided into seven broad categories: inadequate accountability, monitoring and enforcement mechanisms; lack of special measures for gender equality; the absence of or weak integration of focal point systems within departments; inflexible work arrangements; insufficient outreach; low numbers of qualified women applicants; and lack of adequate data on the causes of high attrition rates for women.

## A. Major impediments to achieving gender parity at the P-4 to D-2 levels

18. Practically all entities that responded to the question on impediments to achieving gender parity at the $\mathrm{P}-4$ to $\mathrm{D}-2$ levels indicated that they continued to encounter obstacles.
19. Of the entities that responded, 44 per cent (11 out of 25 ) indicated that lack of enforcement mechanisms to hold managers accountable for achieving gender representation goals constituted a major or somewhat of an impediment to progress towards parity.
20. With respect to special measures, 40 per cent ( 10 out of 25 ) lacked special measures for achieving gender balance and considered this to be either a major or somewhat of an impediment to achievement of parity.
21. The absence of a system of focal points for women was deemed to be either a major impediment or somewhat of an impediment in 28 per cent (7 out of 25) of the entities. Seventy-two per cent (18 out of 25) of the entities implied that the system of focal points for women existed. None, however, commented on whether the system of focal points was active or genuinely integrated into the workings of entities.
22. With respect to flexible work arrangements, lack of flexibility in work arrangements was considered a major or somewhat of an impediment to the achievement of gender parity in 38.5 per cent ( 10 out of 26 ) of the entities. In contrast, 61.5 per cent ( 16 out of 26 ) of the entities indicated that flexible work arrangements were not an impediment to achieving gender parity within their entity.
23. The lack of outreach in recruitment was a major impediment for 12 per cent (3 out of 25) of the entities and 56 per cent (14 out of 25 ) of the entities said that it constituted somewhat of an impediment. Thirty-two per cent ( 8 out of 25) of the entities reported that the lack of outreach was not an impediment within their entity.
24. Among the various challenges examined, United Nations entities found inadequate numbers of female applicants to be the greatest impediment, a factor closely linked to a lack of outreach. Seventy-six per cent (19 out of 25) of the entities indicated that they did not have enough qualified female applicants for vacant posts. Of these, nine listed an inadequate number of qualified female applicants as a major impediment and ten as somewhat of an impediment to achieving gender balance. The number of qualified women applicants were not considered an impediment to only 24 per cent of the entities (6 out of 25).

## B. Gender scorecard

25. Seventy per cent ( 21 out of 30 ) of the United Nations system entities reported that they did not have a gender scorecard to support the implementation of a gender policy. Of the 30 per cent ( 9 out of 30 ) of the entities that reported having a gender scorecard, less than half reported that it was in real time. Another 23.3 per cent (7 out of 30) of the entities were planning to introduce a gender scorecard. Of those, one entity was planning to introduce it during the year 2008, four by the end of the year 2009 and one in the next biennium. One of the entities did not provide a timeline. A consistent scorecard is essential to measure the effectiveness of gender policies.

## C. Exit interviews

26. Most of the entities surveyed have not systematically collected data on attrition, an increasing concern. Some 63.3 per cent (19 out of 30 ) of the organizations reported that they did not conduct exit interviews while 36.7 per cent (11 out of 30) of the participants reported that they had a policy on interviewing those who were ending their employment relationship with the organization. Most of the entities that had this policy conducted the exit interviews in person, a method contrary to the accepted good practice of having third parties outside the entities conduct such surveys to ensure confidentiality and to gather more open and actionable results. Only 27.3 per cent (3 out of 11) of the organizations had an online questionnaire. Not all the organizations systematically analysed these exit interviews. When analysis was undertaken, it was usually the responsibility of the human resources department of the organization.

## IV. Recommendations for accelerating progress in the United Nations system

## A. International Civil Service Commission review of gender balance in the United Nations common system

27. At its sixty-seventh session, the International Civil Service Commission (ICSC) considered gender balance in the United Nations system on the basis of information gathered through a questionnaire (to which 21 out of 23 entities surveyed responded ${ }^{5}$ ), and the statistical database of the secretariat of the United Nations System Chief Executives Board for Coordination (CEB).
28. The report notes that gender-balanced staffing, including recruitment and retention of women, is increasingly recognized as essential to the success and effectiveness of organizations in all spheres of work and that improvement in the representation of women in the United Nations common system depends on the effective implementation of gender plans in areas including recruitment, promotion, retention, work/life policies, gender awareness, monitoring and accountability Finally, the report concludes that special measures may be needed and that effective enforcement of existing policies coupled with real-time monitoring are required.
29. ICSC adopted the following recommendations: ${ }^{6}$
(a) Designate a senior-level focal point for gender issues to provide leadership in formulating appropriate plans and strategies for achieving gender balance, including responsive workforce and succession planning to provide for retirements;

[^5](b) Set realistic annual gender goals for organizations and conduct annual reviews to assess progress towards those goals;
(c) Hold managers accountable through their annual performance appraisal for achieving established gender goals;
(d) Focus on strategies for retaining women at mid-level grades of the entities;
(e) Consider granting authority to selection/promotion review bodies to overrule selection proposals when a qualified man is preferred over an equally qualified woman, as a special measure until such time that the $50 / 50$ gender goal is met in the entities at all levels;
(f) Institute systematically designed mandatory exit interviews in all organizations;
(g) Explore the feasibility of establishing an inter-agency roster of qualified women to be available to organizations of the United Nations common system;
(h) Enforce existing gender balance policies and measures.

## B. Report of the United Nations System Chief Executives Board for Coordination on work/life balance in the organizations of the United Nations system

30. In its report on work/life balance in the organizations of the United Nations system (CEB/2008/HLCM/HR11), CEB noted that work/life balance and staff wellbeing have become important human resource issues both in public and private sector organizations. CEB found that, when implemented, work/life balance and staff well-being held benefits for organizations owing to enhanced staff commitment and productivity, and that they were increasingly relevant to attracting, recruiting and retaining staff. However, such policies might only be implemented effectively if their use was supported by the organizations' leadership, workplace culture, infrastructure and human resources department, through active encouragement and advocacy.
31. The CEB report notes that the United Nations presents a unique set of characteristics that bring specific needs and challenges to the agenda of work/life balance and staff well-being. On average, 85 per cent of United Nations staff members are expatriates, and in some entities the figure is close to 95 per cent (ibid., para. 20). In addition, many United Nations staff in high-mobility entities have dual-career families, resulting in additional pressure. Furthermore, an expected surge of retirements over the next five years will leave an enormous gap in skilled and experienced staff, making effective implementation of work/life balance all the more important.
32. The CEB analysis of work/life balance/staff well-being within the United Nations system divides policies into three areas: flexibility of time (e.g., flexi-time, part-time work); flexibility of location (e.g., telecommuting); and policies that support work/life balance/staff well-being in general (e.g., rest and recuperation, basic security training). The report indicates that flexible working arrangements have been almost uniformly adopted across the system (96 per cent) and that general
work/life balance/staff well-being policies are mandatory in many organizations. In fact, together with staff counselling and/or staff outreach support and stress management, general work/life balance policies make up the bulk of the work/life balance/staff well-being programmes. A notable gap is the small percentage of childcare facilities that are made available, although this is identified as one of the most effective means of facilitating work/life balance (see para. 42 of the report).
33. However, the CEB report found that flexibility with respect to employee's location (telecommuting) had only been supported by $11^{7}$ of the organizations providing information. This meant that an important, low-cost and high-yield work/life balance policy had potentially been overlooked. Owing to decreasing costs of computer technology and connectivity, telecommuting could reap great rewards for organizations with small human resources budgets. Most entities had in place the technological capacity to allow telecommuting as the same infrastructure that supports travel duty enabled telecommuting. Low usage of telecommuting might therefore be explained by the fact that it was not seen as an acceptable and routine work method. Implementing telecommuting effectively requires a strong communication strategy to raise awareness of the policy and encourage all staff members to use it.
34. The report concludes, inter alia, regarding telecommuting, that in order to effectively manage departments where work/life balance is honoured, managers need to manage outputs and not hours behind the desk. "When a significant amount of work is done outside the sight range of managers, it creates a new dynamic with regards to staff performance management. This greater autonomy and accountability is usually rewarded with greater staff engagement" (para. 66). Following are some of the recommendations from the CEB work/life balance report:
(a) Actively promote the uptake of existing work/life balance provisions by using organizational champions and addressing the stigmatization of work/life balance programmes;
(b) Include "management on outputs" in all United Nations leadership and management courses and promote results-based management practices;
(c) Further analyse the impact on staff engagement and productivity and research and analyse work/life balance programmes from the corporate world against the mandate, needs and challenges of the United Nations system.

## C. Inter-Agency Network on Women and Gender Equality

35. The seventh session of the Inter-Agency Network on Women and Gender Equality (IANWGE) took place from 19 to 21 February 2008. ${ }^{8}$ At the meeting, IANWGE members noted the developments being taken by entities of the United Nations system to achieve gender balance. They were encouraged by the commitment of the Secretary-General to $50 / 50$ gender balance and noted that without such commitment progress would not be achieved at the appropriate pace. The main conclusions were:

[^6](a) The members commended the report of the Secretary-General on the status of women in the United Nations system (A/61/318), noting that it constituted a useful tool for their advocacy and monitoring, and suggested that reporting be annually instead of biannually;
(b) The members emphasized the importance of monitoring, accountability and harmonization of good policy and practice across the United Nations system.

The Special Adviser on Gender Issues and Advancement of Women chairs IANWGE.

## D. Expert Group Meeting on Measures to Accelerate the Improvement in the Status of Women in the United Nations System

36. The Office of the Special Adviser on Gender Issues and the Advancement of Women convened an Expert Group Meeting on Measures to Accelerate the Improvement of the Status of Women in the United Nations System. The meeting addressed progress towards the goal of 50/50 gender distribution and the establishment of a more gender-sensitive work environment for women and men in the United Nations system. The meeting was held in New York from 14 to 16 November 2007 and was attended by established experts who discussed the latest research and analyses, identified good practices and lessons learned, and developed independent recommendations on policies and practices to advance the status of women within the United Nations system. The experts validated and reinforced many of the measures found in the 2004 and 2006 reports of the Secretary-General (A/59/357 and A/61/318).

## 1. General observations and challenges of the United Nations

37. The discussions, as summarized in the report of the Expert Group, ${ }^{9}$ categorically state that increasing the number of women in the workforce makes both demographic and business sense. Women are one of the key solutions to the challenging demographics of an ageing population and the increasing global competition for talented and knowledgeable workers. In addition, studies indicate that organizations that have attained gender balance tend to achieve better results than organizations with a skewed representation of women and that gender-balanced professional working teams have greater potential for innovation and efficiency.
38. The meeting highlighted that, as an organization involved in setting norms and standards, the United Nations has a particular responsibility to lead by example in achieving gender parity in its own house. In that regard, the experts emphasized the need to address the following issues in order to achieve gender balance within the United Nations system: reintroducing special measures/affirmative action; developing and implementing a comprehensive gender policy; enhancing career progression, improving organizational culture and removing informal barriers to achievement; and enhancing monitoring and accountability. The meeting noted that

[^7]in the light of the large proportion of United Nations staff who would soon retire, 10 and the need to recruit and to retain talented young people, it was imperative that the United Nations addressed the high and costly ${ }^{11}$ attrition rate (i.e., resignation, early retirement, non-renewal of contract) of women in the United Nations system, and facilitated women's advancement, particularly at senior levels.

## 2. Special measures, affirmative action and gender policies

39. In order to ensure the selection of equally or better qualified women until 50/50 gender balance has been reached, the Expert Group Meeting called for the introduction of special measures and affirmative action in the United Nations staff selection system. The staff selection system, introduced in the United Nations Secretariat on 1 January 2007, eliminated special measures included in the former staff selection system such as (a) mandatory selection of an equally qualified female candidate; (b) emphasis on women's potential to perform; and (c) an active and advisory role for departmental gender focal points. Research has shown the impact of carefully applied special measures and key targets to ensure the progress of high potential women through the leadership pipeline. In this way, the measurement and monitoring of activities becomes the starting block for action rather than the resting place for an organization's progress. The meeting recommended the following:
(a) Adopt binding special measures to select an equally or better qualified female candidate until the 50/50 representation target is reached;
(b) Implement an ongoing communication strategy to ensure "buy in" from all stakeholders through awareness raising regarding the importance of gender parity for organizational performance.

## 3. Women's slow career progression

40. While noting the need to improve career development and the advancement of women at all levels in the United Nations system, the Expert Group Meeting noted that gender imbalance remained most striking in senior positions. Recruitment and selection processes frequently disadvantage women, and the more senior the position, the greater the disadvantaged. For example, job descriptions might include criteria that hinder promotion and were not necessary for the successful performance of the job such as extensive time in grade or specific job requirements based not on competencies applicable to a range of questions but rather on very specific experience tailored to job particularities of a candidate the manager might already have in mind. The meeting recommended the following:
(a) Implement a quarterly or semi-annual monitoring system which incorporates all relevant gender balance data into an overall workforce planning report at both organizational and unit manager level;

[^8](b) Incorporate comprehensive empirical data into monitoring reports such as gender representation at each stage of the recruitment and selection process, gender differences in performance appraisal ratings and promotion rates in order to highlight where positive action is needed;
(c) Foster a gender sensitive organization culture, through intensified and continuing departmental training and advocate the benefits of gender sensitivity and work/life balance for all staff with a particular focus on managers;
(d) Increase gender diverse informal networking opportunities to address women's exclusion from the formal and informal networks that are often used in the selection process;
(e) Create a system-wide database for the purpose of pooling qualified women candidates from different organizations of the United Nations, so as to increase mobility across agencies and expand career opportunities for both longterm and short-term staff.

## 4. Improving organizational culture and removing informal barriers

41. The Expert Group Meeting, found earlier analyses that the organizational culture in the United Nations system impeded women from rising to the top. It noted that even when women reached the top, they often had to conform to, and struggle with, a culture that reflected "male concerns and ways of working". In that regard, experts emphasized that United Nations policies, rules, regulations, and practices were often not conducive to the reconciliation of work and family responsibilities. The meeting recommended the following:
(a) Incorporate gender-related indicators and questions on separation/retention indicators, work/life balance and managerial issues into mandatory exit interviews;
(b) Develop and promulgate multiple measures of productivity independent of the variables of time and physical location and based on output;
(c) Intensify and continue training which enhances both individual and team engagement enabling greater productivity, innovation and reduced attrition, and creating more opportunities for career growth and loyalty.

## 5. Work/life balance and flexible work

42. The Expert Group Meeting emphasized the need to move beyond the traditional linear career model in order to acknowledge and support different career and life phases and promote work/life balance. Changing global demographics mean that people's care obligations are no longer limited to childcare, but increasingly extend to caring for ageing parents. In addition, the meeting found that difficulties and discrimination were often encountered by women upon re-entry into the system after extended periods of family leave. Alternatively, in some cases, women were not even granted their leave at times of family emergency or exigency.
43. The Expert Group Meeting stressed the possibility of telecommuting or working from alternative work stations as one way of facilitating better work/life balance. In that context, the experts noted that the mere existence of flexible working arrangements such as telecommuting and part-time work was insufficient. When such arrangements were not promoted or implemented properly and/or were
not a socially acceptable option for employees, they were not utilized to their full potential. In that regard, management should lead by example. Home-based work can save organizations operating costs, including for office space, and may also present a "green" solution. The meeting recommended the following:
(a) Appoint a dedicated champion for flexible working arrangements at as senior level as possible, and who is not in the human resources department, in each United Nations entity to be responsible for the implementation of the range of flexible working arrangements. The duties would include active advocacy of work/life balance for managers and staff;
(b) Encourage organizations to help staff to find day-care and elder-care solutions.

## 6. Monitoring, reporting and accountability

44. The Expert Group Meeting affirmed that data collection regarding gender representation in the United Nations system required strengthening. Most entities did not have computerized gender statistics to demonstrate the impact of a given recruitment, selection, promotion, retirement or separation on gender parity at a given level or in a given department. Where such monitoring existed, it was often only at the broadest organizational level. The meeting found that monitoring and reporting needed to be better resourced and data needed to be better used to inform of changes in organizational culture. The meeting recommended the following:
(a) Break down monitoring to the division level in order to be of more use to management in correcting distributional imbalances such as placement of women largely in support functions or positions of equal rank but relatively less importance given to the main work of the organizational culture;
(b) Enhance systems of clearly defined and enforced accountability with consequences for gender balance at all levels and regularly inform staff, managers and Member States on progress.

## E. Examples of gender balance good practice in the United Nations system

45. Entities of the United Nations system submitted several gender balance good practice examples in response to the survey of the Office of the Special Adviser on Gender Issues and Advancement of Women and are presented below.

## 1. International Labour Organization

46. The International Labour Organization (ILO) Action Plan for Gender Equality 2008-09 ${ }^{12}$ covers issues related to staffing, substance and structure and uses a results-based management approach. It includes a section on gender parity entitled "Enabling institutional mechanisms for gender equality in the Organization". The related results area entitled "Progress toward parity by 2010 of Professional staff across all units and offices", includes ensuring greater parity between women and men in promotions to senior posts, gender equality in management and leadership training programmes, strengthening and enforcing provisions for a gender-sensitive

[^9]and family-friendly work place and expanded opportunities for General Service staff career development in the Organization.

## 2. United Nations Development Programme

47. The UNDP report of March 2008 entitled "Gender Parity in the UNDP" recommends special measures, including affirmative action to attain and sustain the 50/50 parity goal, and more efficient and prevalent inter-agency mobility, particularly for senior women. It also emphasizes the need for more rigorous implementation of work/life policies and flexible working arrangements to create an enabling work environment and stronger accountability. Specific good practices include (a) the gender and diversity scorecard to measure, monitor and track progress towards gender parity and other aspects of diversity by location and grades, in real time; and (b) the Leadership Development Programme for entry-level staff, where women's representation is 53 per cent.
48. Noting that achieving gender parity is an essential step in the overall development effectiveness of UNDP, the report concludes that "Institutional gender parity and equality within UNDP is not only the 'right thing' to do, but a moral imperative that will transform UNDP into an organization that is more productive, inclusive, effective and credible". ${ }^{13}$

## 3. United Nations Educational, Scientific and Cultural Organization

49. The United Nations Educational, Scientific and Cultural Organization (UNESCO) gender action plan (see Executive Board document 179 EX/5 Part I, paras. 32-62) sets out a range of measures for achieving 50 per cent representation of women at senior management levels (D-1 and above) by 2015. The action plan focuses around three axes: recruitment, training and mentoring and work/life balance with the objective of recruiting 60 per cent of women to senior management vacancies. UNESCO will attempt to appoint Directors in a $3: 2$ ratio of women to men. Selection panels are to be gender balanced and a short list of candidates for Director and P-5 posts are to include a minimum of two qualified women candidates. Proactive measures will be taken to increase the pool of women applicants by, inter alia, advertising posts through women's professional associations and networks, strongly encouraging women candidates to apply and increasing efforts to recruit women from unrepresented and underrepresented countries. The Director-General monitors progress quarterly.
50. To train and mentor, UNESCO is both developing a specific programme for P-4 and P-5 female staff to enhance managerial and leadership skills and supporting informal self-managed networks of senior female staff to facilitate sharing of knowledge, advice, contacts and experience. For newly recruited staff, UNESCO is organizing an introduction course on work-life and gender-related issues in general. Work/life balance policies at UNESCO facilitate spouse employment, and exit interviews are conducted systematically for female staff at the P-5 level and above in order to accurately identify issues. In addition, gender balance shall be assured among the members designated by the Director-General to participate in joint staff management committees.
[^10]
## 4. Office of the United Nations High Commissioner for Refugees

51. The Office of the United Nations High Commissioner for Refugees (UNHCR) has set up a special mechanism called the Special Constraints Panel for staff who experience personal difficulties at the time of normally scheduled rotation. The staff can appeal to the Special Constraints Panel for a review of their case. The panel considers each staff member's particular circumstances and gives recommendations which are submitted to the Director of Human Resources for endorsement. The Special Constraints Panel was established in 1998 and has handled over 260 applications. Although the Special Constraints Panel has been equally approached by men and women, most of the cases are concerned with family responsibilities which usually fall more heavily on women than on men. UNHCR reports that the Special Constraints Panel has been helpful to staff members trying to juggle family responsibilities with career choices.

## 5. World Bank ${ }^{14}$

52. The World Bank Group has corporate action plans with quantitative targets, reinforced by unit-level plans laying out the commitments of each management team; a network of unit-level coordinators; mentoring programmes for key groups such as women from developing countries; and a solid foundation of research and data analysis to identify gaps and barriers to women's advancement.
53. Unit-level action plans evolved from optional, non-binding gender action plans created by vice presidential units, to mandatory diversity and inclusion compacts. Diversity and inclusion compacts include actions to diversify recruitment, promote career development for all staff and create a more inclusive environment. In addition, they contain targets and indicators, for example, targets for women in key pipeline positions and management. The compacts are signed by all members of the management teams, and countersigned by senior management. In 2008, for the first time all compacts will be posted on the organization's Intranet along with scorecards showing each unit's progress. The coordinators act as the link between the Office of Diversity Programs and the vice presidential unit management teams, communicating corporate diversity and inclusion strategies to the management team and assisting in unit-level implementation; and providing a view from the trenches of gender and diversity issues to the central Office of Diversity Programs.

## 6. World Health Organization

54. The World Health Organization (WHO) has recently introduced initiatives to attract a diverse range of candidates. The organization is improving outreach through targeting professional organizations which have a large female membership, particularly in unrepresented or underrepresented countries. In addition, WHO offers workshops in selected countries to enable nationals to compete more effectively for WHO positions. The organization has incorporated broader education profiles into position descriptions and terms of reference to attract the largest pool of qualified external and internal candidates. In order to retain a diverse workforce, WHO has introduced practices to build a more supportive workplace. These practices include strengthened policies in relation to work/life balance, particularly

[^11]on leave and flexible work arrangements that enable staff to better balance their professional and personal needs.

## V. Responsibility and accountability of the Office of Human Resources Management of the Secretariat and the United Nations System Chief Executives Board for Coordination for promoting gender balance

55. In its resolution $62 / 137$, the General Assembly requests information on the responsibility and accountability of the secretariat of the United Nations System Chief Executives Board, chaired by the Secretary-General, for promoting gender balance. CEB is the successor body to the Administrative Committee on Coordination and is responsible for coordination and cooperation on a range of substantive and management issues in the United Nations system. CEB and its subsidiary bodies do not have implementation authority but to the extent that Member States in the diverse governing bodies of the organizations of the common system repeatedly request improvements in gender balance, CEB and its machinery are implicitly responsible for ensuring - within the human resources management framework - that best practices are shared; and for encouraging the pursuit of common human resources management policies which serve to enhance gender balance. Given the explicit responsibility of the Special Adviser on Gender Issues and Advancement of Women, especially as Chairperson of the Inter-Agency Network on Women and Gender Equality, for monitoring and analysing all matters related to gender equality, including gender balance, mainstreaming and peace and security, her office and the CEB machinery have continued to work together harmoniously and collaboratively over the years. The Special Adviser briefed the Human Resources Network at its July 2008 session, providing the basis for subsequent CEB direction to the system, although the specialized agencies, which are members of CEB, do not report to its Chair.
56. The principal responsibility of the Office of Human Resources Management is to ensure compliance with all human resource policies including gender issues in all offices and departments in the United Nations Secretariat and to ensure accountability in that respect. Implementation is monitored through the human resource action plans and the Secretary-General's compacts with departments and office heads, both of which include indicators for various human resource components. With respect to gender, the indicators monitored are the 1 per cent annual growth rate per department and female selection rates. In that context, the Policy Committee, in February 2008, assigned the Office of Human Resources Management to work with the Office of the Special Adviser on Gender Issues and Advancement of Women on certain specific aspects:
(a) To institute a gender scorecard to further expand and systematize monitoring for each department and office of the Secretariat, as part of the twice yearly reporting to the Management Committee;
(b) To work with departments to develop revised 2009-2010 human resource action plan gender balance targets in consultation with the Office of the Special Adviser;
(c) Together with the executive offices and Office of the Special Adviser to undertake more pro-active efforts to increase awareness and greater acceptance of the policy on flexible work arrangements, including monitoring and analysis of how these arrangements are being implemented and to analyse exit interviews of staff leaving the organization.
57. In addition, the Office of Human Resources Management recently created an outreach unit, which will work with the Office of the Special Adviser and others to increase recruitment of women and staff from unrepresented and underrepresented countries. The Office of Human Resources Management in close cooperation with the Office of the Special Adviser developed new terms of reference for departmental focal points promulgated on 1 August 2008 (ST/SGB/2008/12). The role of the Office of Human Resources Management in the staff selection process in regard to departments/offices which have failed to meet their targets for gender balance is discussed in paragraphs 79 to 83 below and the Office of Human Resources Management-administered training and career development programmes are discussed in paragraph 101 below.

## VI. Statistical update on progress in the representation of women staff in the Secretariat

58. The analysis presented in table 7 is based on the representation of women staff in the Professional and higher categories with 100 and 300 series contracts of one year or more ( 7,288 staff), the General Service and other categories, including the Field Service, the Security and Safety and the Trades and Craft categories at Headquarters and in the field on appointments of one year or more. The present report covers the period 1 July 2006 to 30 June 2008.

## A. Representation of women in the Professional and higher categories with appointments of one year or more

59. The present section analyses the trends in the representation of women in the Professional and higher categories with appointments of one year or more. Annex II provides information on the distribution of all staff on appointments of one year or more by gender and grade, broken down by department or office.
60. The percentage of women staff in the Professional and higher categories changed by 0.2 per cent between 30 June 2006 and 30 June 2008, increasing from 37.4 to 37.6 per cent $(2,741$ out of 7,288$)$ (see table 6 ).

Table 6
Comparison of gender distribution of staff in the Professional and higher categories with appointments of one year or more in the United Nations Secretariat, as at 30 June 2006 and 30 June 2008

| Level | 30 June 2006 |  |  | 30 June 2008 |  |  | $\begin{array}{r} \text { Change in } \\ \text { percentage points } \\ (2006-2008) \end{array}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Men | Women | Percentage of women | Men | Women | Percentage of women |  |
| USG | 33 | 6 | 15.4 | 47 | 10 | 17.5 | 2.1 |
| ASG | 41 | 11 | 21.2 | 39 | 12 | 23.5 | 2.3 |
| D-2 | 80 | 35 | 30.4 | 93 | 29 | 23.8 | -6.6 |
| D-1 | 274 | 93 | 25.3 | 283 | 114 | 28.7 | 3.4 |
| Subtotal | 428 | 145 | 25.3 | 462 | 165 | 26.3 | 1.0 |
| P-5 | 705 | 313 | 30.7 | 787 | 364 | 31.6 | 0.9 |
| P-4 | 1272 | 713 | 35.9 | 1477 | 827 | 35.9 | 0.0 |
| P-3 | 1184 | 838 | 41.4 | 1433 | 974 | 40.5 | -0.9 |
| P-2 | 374 | 359 | 49.0 | 385 | 411 | 51.6 | 2.6 |
| P-1 | 0 | 3 | 100.0 | 3 | 0 | 0.0 | -100.0 |
| Subtotal | 3535 | 2226 | 38.6 | 4085 | 2576 | 38.7 | 0.1 |
| Total | 3963 | 2371 | 37.4 | 4547 | 2741 | 37.6 | 0.2 |

Source: IMIS.

## 1. Women in senior positions

61. Over the two-year reporting period, the representation of women at the $\mathrm{D}-1$ level and above as at 30 June 2008 showed a slight increase of 1 per cent ( 165 out of 627), from 25.3 to 26.3 , an average of 0.5 per cent per year. The largest increase of 3.4 per cent occurred at the D-1 level, from 25.3 to 28.7 per cent (114 out of 397), representing 1.7 per cent for each year. In addition, the representation of women increased by 2.1 per cent and 2.3 per cent (or 1.05 and 1.15 per cent annually) at the Under-Secretary-General and Assistant Secretary-General levels, respectively. On the other hand, the D-2 grade level experienced a very significant decrease of 6.6 per cent from 30.4 on 30 June 2006 to 23.8 per cent ( 29 out of 122 ), by 30 June 2008.

## 2. Women in the Professional category

62. The representation of women in the Professional category remained with almost no growth during the reporting period. It increased by 0.1 per cent, from 38.6 to 38.7 per cent $(2,576$ out of 6,661$)$ between 30 June 2006 and 30 June 2008. The representation of women at the $\mathrm{P}-4$ level remained stagnant at 35.9 per cent. This is a matter of concern since the P-4 level constitutes an important pool from which women enter the decision-making levels. In contrast, increases of 0.9 per cent and 2.6 per cent were manifested at the P-5 and P-2 levels, respectively. Parity was maintained at the P-2 level with the representation of women standing at 51.6 per cent. The percentage of women at the $\mathrm{P}-1$ level, albeit insignificant in terms of
absolute numbers, dropped from 100 per cent ( 3 out of 3) in June 2006 to zero per cent (0 out of 3) in June 2008.
63. Women with appointments of one year or more across departments and offices with 20 or more Professional staff
64. During the present reporting period as compared to the previous one, the number of departments and offices with more than 50 per cent women at the D-1 level and above decreased from four to three (see table 7). In addition, while as at 30 June 2006, three departments and offices had no women at the decision-making levels, as at 30 June 2008 only two fell into this category.

Table 7
Number of departments and offices with 20 or more Professional staff, by percentage of women with appointments of one year or more, in the United Nations Secretariat, as at 30 June 2006 and 30 June $2008^{\text {a }}$


Source: IMIS.
${ }^{\text {a }}$ UNMOVIC was not included because it had less than 20 Professional staff members in June 2008.

## B. Trends in the representation of women in the Professional and higher categories with appointments of one year or more, 1998 to 2008

64. The statistical trends presented in table 8 on the representation of women in the Professional and higher categories for staff with appointments of one year or more are intended to assist delegations and the Secretariat to gauge successes and challenges in achieving the 50/50 gender balance goal overall in the Secretariat by grade.
65. The entire 10 -year period from June 1998 to June 2008 witnessed a growth rate of only 3 per cent, from 34.6 per cent $(1,141$ out of 4,164$)$ in 1998 to 37.61 per cent $(2,641$ out of 7,288$)$ in 2008. That represents an average annual growth from

1998 to 2008 of only 0.3 per cent, a growth rate yet slower than the average annual growth during the period 1998-2006 ( 0.35 per cent).

Table 8
Trends in the representation of women in the Professional and higher categories with appointments of one year or more in the United Nations Secretariat, 30 June 1998 to 30 June 2008 (percentage)

| Level | $\begin{array}{r} 30 \text { June } \\ 1998 \end{array}$ | $\begin{array}{r} 30 \text { June } \\ 1999 \end{array}$ | $\begin{array}{r} 30 \text { June } \\ 2000 \end{array}$ | $\begin{array}{r} 30 \text { June } \\ 2001 \end{array}$ | $\begin{array}{r} 30 \text { June } \\ 2002 \end{array}$ | $\begin{array}{r} 30 \text { June } \\ 2003 \end{array}$ | $\begin{array}{r} 30 \text { June } \\ 2004 \end{array}$ | $\begin{array}{r} 30 \text { June } \\ 2005 \end{array}$ | $\begin{array}{r} 30 \text { June } \\ 2006 \end{array}$ | $\begin{array}{r} 30 \text { June } \\ 2007 \end{array}$ | $\begin{array}{r} 30 \text { June } \\ 2008 \end{array}$ | Percentage change (20062008) | Cumulative change (19982008) | Annual average change (19982008) |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| USG | 11.1 | 9.4 | 6.5 | 11.8 | 10.5 | 13.9 | 16.7 | 16.2 | 15.4 | 15.4 | 17.5 | 2.1 | 6.4 | 0.64 |
| ASG | 13.0 | 14.3 | 11.5 | 10.8 | 12.5 | 15.0 | 17.1 | 18.8 | 21.2 | 20.8 | 23.5 | 2.3 | 10.5 | 1.05 |
| D-2 | 18.8 | 21.6 | 20.8 | 17.9 | 21.6 | 24.7 | 27.6 | 26.7 | 30.4 | 24 | 23.8 | -6.6 | 5 | 0.5 |
| D-1 | 23.7 | 28.1 | 29.3 | 30.1 | 28.7 | 28.9 | 32.3 | 29.9 | 25.3 | 28.5 | 28.7 | 3.4 | 5 | 0.5 |
| P-5 | 29.3 | 30.0 | 32.6 | 29.5 | 29.3 | 30.1 | 31.0 | 31.4 | 30.7 | 30.8 | 31.6 | 0.9 | 2.3 | 0.23 |
| P-4 | 32.3 | 33.7 | 33.5 | 31.4 | 31.4 | 31.5 | 34.1 | 34.6 | 35.9 | 34.5 | 35.9 | 0.0 | 3.6 | 0.36 |
| P-3 | 39.4 | 39.5 | 40.2 | 36.9 | 38.0 | 39.9 | 41.5 | 41.0 | 41.4 | 41.2 | 40.5 | -0.9 | 1.1 | 0.11 |
| P-2 | 45.4 | 48.2 | 50.1 | 48.0 | 48.7 | 50.1 | 50.8 | 50.8 | 49.0 | 49.7 | 51.6 | 2.6 | 6.2 | 0.62 |
| P-1 | 64.3 | 77.8 | 50.0 | 60.6 | 63.2 | 63.6 | 83.3 | 100.0 | 100.0 | 66.7 | 0.0 | -100.0 | -64.3 | -6.43 |
| Total | 34.60 | 35.80 | 36.50 | 34.60 | 34.90 | 35.70 | 37.37 | 37.10 | 37.43 | 37.07 | 37.61 | 0.18 | 3.01 | 0.30 |

Source: IMIS.

## 1. Trends for women in senior positions

66. Table 8 shows that the average annual change in the representation of women was 0.3 per cent for the 10 -year period 1998 to 2008.
67. The levels of D-2, Assistant Secretary-General and Under-SecretaryGeneral - levels of direct appointment by the Secretary-General - had among the highest (but still very low) average annual changes, of 0.5 per cent, 1.05 per cent and 0.64 per cent, respectively. At the D-1 level, an average annual growth of 0.5 per cent was recorded over the previous 10-year period.

## 2. Trends for women in the Professional category

68. In the Professional category, where the majority of posts are concentrated, the trends reflect a disturbingly slow progress during the period 1998-2008. Slight increases in the average annual growth were found at the P-3 ( 0.11 per cent), P-5 ( 0.23 per cent), and P-4 ( 0.36 per cent) levels over this 10 -year period. The largest increase was registered at the P-2 level ( 0.62 per cent), while a decrease of 6.43 per cent was recorded at the $\mathrm{P}-1$ level, both of which are relatively less significant because parity has been reached at the $\mathrm{P}-2$ level and very few posts exist at the $\mathrm{P}-1$ level.

## C. Appointments, promotions, lateral moves and separation of staff with appointments of one year or more in the Professional and higher categories

## 1. Appointments

69. Gender parity in appointments was only met at the P-2 level, and almost met at the P-3 level. During the period 2006-2008, women at the P-2 to the USG levels constituted 42.7 per cent ( 404 out of 946) of all appointments (external recruitments) (see table 9). Women represented 44.4 per cent ( 380 out of 855 ) of external recruitments at the P-2 to P-5 levels, and 26.4 per cent ( 24 out of 91 ) at the D-1 to USG levels. The lowest proportion of women recruited was at the USG level, standing at 23.1 per cent (3 out of 13).

Table 9
Appointments by gender and grade to Professional and higher categories in the United Nations Secretariat between 1 July 2006 and 30 June 2008

| Level | Men | Women | Total | Percentage of <br> women |
| :--- | ---: | ---: | ---: | ---: |
| USG | 10 | 3 | 13 | 23.1 |
| ASG | 9 | 3 | 12 | 25.0 |
| D-2 | 18 | 6 | 24 | 25.0 |
| D-1 | 30 | 12 | 42 | 28.6 |
| Subtotal | $\mathbf{6 7}$ | $\mathbf{2 4}$ | $\mathbf{9 1}$ | $\mathbf{2 6 . 4}$ |
| P-5 | 78 | 25 | 103 | 24.3 |
| P-4 | 151 | 79 | 230 | 34.3 |
| P-3 | 164 | 153 | 317 | 48.3 |
| P-2 | 82 | 123 | 205 | 60.0 |
| Subtotal | $\mathbf{4 7 5}$ | $\mathbf{3 8 0}$ | $\mathbf{8 5 5}$ | $\mathbf{4 4 . 4}$ |
| Total | $\mathbf{5 4 2}$ | $\mathbf{4 0 4}$ | $\mathbf{9 4 6}$ | $\mathbf{4 2 . 7}$ |

Source: IMIS.
70. Trends in appointments over the 10-year period from 1 July 1998 to 30 June 2008 reveal that in the Professional and higher categories, appointments of women increased by 4.3 per cent, from 40.1 per cent to 44.4 per cent (see table 10). An increase of 12.5 per cent, from 26.2 to 38.7 , occurred at the P-4 level, followed by an increase of 8.7 per cent at the D-1 level, from 27.3 to 36 per cent. However, despite these positive trends, significant decreases of 10.1 and 10.7 per cent respectively were registered at the $\mathrm{D}-2$ and $\mathrm{P}-5$ levels. Gender parity in appointments has been achieved and maintained at the $\mathrm{P}-2$ and $\mathrm{P}-3$ levels.

Table 10
Trends in the appointment of women to the Professional and higher categories in the United Nations Secretariat, July 1998 to June 2008

| Year | Level |  |  |  |  |  |  |  |  | Percentage change from previous year |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | USG | ASG | D-2 | D-1 | P-5 | P-4 | P-3 | P-2 | Total |  |
| July 1998 to June 1999 | 0.0 | 0.0 | 55.6 | 27.3 | 31.8 | 26.2 | 31.8 | 64.5 | 40.1 |  |
| July 1999 to June 2000 | 0.0 | 0.0 | 42.9 | 31.3 | 35.3 | 20.0 | 44.6 | 51.5 | 40.5 | 0.4 |
| July 2000 to June 2001 | 20.0 | 0.0 | 0.0 | 20.0 | 14.6 | 32.1 | 45.6 | 55.8 | 40.7 | 0.2 |
| July 2001 to June 2002 | 9.1 | 10.0 | 21.4 | 19.2 | 12.1 | 22.7 | 34.9 | 56.6 | 33.2 | -7.2 |
| July 2002 to June 2003 | 20.0 | 28.6 | 11.8 | 13.6 | 31.3 | 24.8 |  | 61.9 | 38.5 | 5.3 |
| July 2003 to June 2004 | 14.3 | 33.3 | 20.8 | 31.0 | 14.5 | 32.7 | 41.9 | 52.9 | 37.2 | -1.3 |
| July 2004 to June 2005 | 11.1 | 33.3 | 20.0 | 18.1 | 30.7 | 39.5 | 36.2 | 51.0 | 38.2 | 1.0 |
| July 2005 to June 2006 | 14.3 | 12.5 | 6.3 | 24.0 | 26.5 | 33.3 | 44.2 | 52.9 | 37.8 | -0.4 |
| July 2006 to June 2007 | 20.0 | 100.0 | 7.7 | 17.6 | 26.2 | 30.6 | 46.7 | 61.3 | 41.3 | 3.5 |
| July 2007 to June 2008 | 25.0 | 18.2 | 45.5 | 36.0 | 21.1 | 38.7 | 50.4 | 58.5 | 44.4 | 3.1 |
| Changes 1998/1999 to 2007/2008 | 25.0 | 18.2 | -10.1 | 8.7 | -10.7 | 12.5 | 18.6 | -6.0 | 4.3 |  |

Source: IMIS.

## 2. Appointments through the national competitive recruitment examination

71. During the reporting period, women comprised 46.2 per cent ( 96 out of 208) ${ }^{15}$ of recruits from the national competitive recruitment examination as compared with 51 per cent in the previous reporting period.

## 3. Promotions in the Professional and higher categories

72. The goal of gender parity in promotions was only met at the $\mathrm{P}-2$ and $\mathrm{P}-3$ levels, and almost met at the P-4 level. Women at the P-2 to D-1 levels accounted for 48.4 per cent ( 399 out of 825 ) of all promotions (see table 11). Within the reporting period, the promotions at the $\mathrm{P}-2$ to $\mathrm{D}-1$ levels showed an average steady decline of approximately 8 per cent with each increasing level. At the P-2 and D-1 levels, promotions of women constituted 69.7 per cent and 37.3 per cent of all promotions, respectively.
[^12]Table 11
Promotions by gender and grade to Professional and higher categories in the United Nations Secretariat, 1 July 2006 to 30 June 2008

| Level | Men | Women | Total | Percentage of women |
| :---: | :---: | :---: | :---: | :---: |
| D-1 | 52 | 31 | 83 | 37.3 |
| Subtotal D | 52 | 31 | 83 | 37.3 |
| P-5 | 130 | 94 | 224 | 42.0 |
| P-4 | 165 | 155 | 320 | 48.4 |
| P-3 | 69 | 96 | 165 | 58.2 |
| P-2 | 10 | 23 | 33 | 69.7 |
| Subtotal P | 374 | 368 | 742 | 49.6 |
| Grand total | 426 | 399 | 825 | 48.4 |

Source: IMIS.

## 4. Transfers in the Professional and higher categories

73. Of 733 lateral transfers of staff in the Professional and higher categories, 41.3 per cent ( 303 out of 733 ) were women (see table 12). While 38.5 per cent of women transferred laterally at the $\mathrm{D}-1$ level in the previous reporting period, 41.5 per cent of transfers during the present reporting period were women. The smallest percentage of lateral transfers of women occurred at the P-5 level (27 out of 104) accounting for 26 per cent. During the current reporting period at all levels except P-2, more men than women transferred laterally.

Table 12
Transfers by gender and grade to Professional and higher categories in the United Nations Secretariat, 1 July 2006 to 30 June 2008

| Level | Men | Women | Total | Percentage <br> of women |  |  |  |  |  |
| :--- | ---: | ---: | ---: | ---: | :---: | :---: | :---: | :---: | :---: |
| D-2 | 6 | 3 | 9 | 33.3 |  |  |  |  |  |
| D-1 | 24 | 17 | 41 | 41.5 |  |  |  |  |  |
| Subtotal D | $\mathbf{3 0}$ | $\mathbf{2 0}$ | $\mathbf{5 0}$ | $\mathbf{4 0 . 0}$ |  |  |  |  |  |
| P-5 | 77 | 27 | 104 | 26.0 |  |  |  |  |  |
| P-4 | 158 | 105 | 263 | 39.9 |  |  |  |  |  |
| P-3 | 124 | 96 | 220 | 43.6 |  |  |  |  |  |
| P-2 | 41 | 55 | 96 | 57.3 |  |  |  |  |  |
| Subtotal P |  |  |  |  |  | $\mathbf{4 0 0}$ | $\mathbf{2 8 3}$ | $\mathbf{6 8 3}$ | $\mathbf{4 1 . 4}$ |
| Grand total |  |  |  |  |  | $\mathbf{4 3 0}$ | $\mathbf{3 0 3}$ | $\mathbf{7 3 3}$ | $\mathbf{4 1 . 3}$ |

[^13]
## 5. Separations in the Professional and higher categories

74. As seen in table 13, 697 staff members separated during the current reporting period. Women accounted for 38.6 per cent of all separations (269 out of 697), representing a 2 per cent increase as compared to 36.6 per cent ( 291 out of 794 ) in the previous period. Broken down by levels, women constituted 28.9 per cent of those separating from the Organization at the D-1 level and above (44 out of 152) and 41.3 per cent at the Professional level ( 225 out of 545 ).
75. The four major causes for the separation of women in the Professional and higher categories were retirement (106 out of 266), appointment expiration (67 out of 201), resignation (52 out of 119), and transfer (20 out of 43). Regarding retirements, a significant increase of 7.5 per cent was registered, with women representing 39.8 per cent of retirements during the period 2006-2008 as compared to 32 per cent in 2004-2006 and 25 per cent in 2003-2004. The increase in retirements of nearly 15 per cent over the past four years implies a slippage further from the 50/50 target and would require concerted recruitment of qualified women in order to accelerate progress towards gender balance.
76. Of all appointment expirations, women constituted 33.3 per cent, representing a slight increase of 1.1 per cent as compared to 32.2 per cent in the period 20042006, and a larger increase of 9.3 per cent as compared to 24 per cent in the period 2003-2004.
77. Women constituted 43.7 per cent of resignations representing a 3.5 per cent decrease as compared to 47.2 per cent in the previous period. This, however, does not offset the losses owing to retirement and appointment expiration as the number of women who resigned is smaller than the number of those who retired or left on account of appointment expiration.
78. Finally, women constituted 46.5 per cent of those who transferred to other United Nations organizations, representing an increase of 3.6 per cent as compared to 42.9 per cent during the previous period. A more detailed analysis from exit interviews of the causes of the inter-agency or organizational transfers is necessary in order to fully understand the motivation behind these moves.

Table 13
Separation of women in the Professional and higher categories, by type, category and gender, in the United Nations Secretariat, 1 July 2006 to 30 June 2008

| Reason for separation | USG |  |  | ASG |  |  | D |  |  | P |  |  | Total number of women | Grand total | Percentage of women |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | M | F | Total | M | F | Total | M | F | Total | M | F | Total |  |  |  |
| Agreed termination | 0 | 0 | 0 | 0 | 0 | 0 | 4 | 3 | 7 | 29 | 16 | 45 | 19 | 52 | 36.5 |
| Appointment expiration | 8 | 1 | 9 | 11 | 4 | 15 | 15 | 5 | 20 | 100 | 57 | 157 | 67 | 201 | 33.3 |
| Death | 0 | 0 | 0 | 1 | 0 | 1 | 2 | 0 | 2 | 3 | 2 | 5 | 2 | 8 | 25.0 |
| Dismissal for misconduct | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 1 | 0 | 1 | 0 | 1 | 0.0 |
| Resignation | 3 | 0 | 3 | 3 | 1 | 4 | 11 | 3 | 14 | 50 | 48 | 98 | 52 | 119 | 43.7 |
| Retirement |  |  |  |  |  |  | 46 | 24 | 70 | 114 | 82 | 196 | 106 | 266 | 39.8 |
| Summary dismissal | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 2 | 0 | 2 | 0 | 2 | 0.0 |
| Terminationhealth | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 1 | 1 | 2 | 2 | 4 | 3 | 5 | 60.0 |
| Transfer | 0 | 0 | 0 | 0 | 0 | 0 | 4 | 2 | 6 | 19 | 18 | 37 | 20 | 43 | 46.5 |
| Total | 11 | 1 | 12 | 15 | 5 | 20 | 82 | 38 | 120 | 320 | 225 | 545 | 269 | 697 | 38.6 |
| Percentage of women by category |  | 8.3 |  |  | 25.0 |  |  | 31.7 |  |  | 41.3 |  |  |  |  |

Source: IMIS.
79. During the next five years, an average of 338 staff under the 100 series with appointments of one year will reach mandatory retirement age each year, ranging from a low of 234 in 2008 to a high of 386 in 2012. In the Professional and higher categories (P-2 to D-2), 62.3 per cent of the retirees will be male ( 476 out of 764 ). In all, 164 Directors will retire, accounting for 9.7 per cent of all retirements; 571 staff ( 33.8 per cent) will retire from the Professional category; and 899 staff (53.2 per cent) will retire from the General Service and related categories.
80. The forthcoming retirements present important opportunities for substantial improvement in gender distribution. Retirement rates at the senior levels (P-5, D-1 and $\mathrm{D}-2$ ) will be significant in a number of departments, presenting an opportunity of achieving gender balance. Replacement needs for the D-2, D-1 and P-5 levels for the upcoming five years would be $46.3,31.5$, and 22.4 per cent, respectively.

## D. Staff selection system for the Professional and $\mathbf{D}-1$ levels

## 1. Galaxy process

81. Since 2002, internal and external candidates for United Nations Secretariat positions at the P-3 to D-1 levels must apply through the Office of Human Resources Management-administrated web-based Galaxy system against specific vacancy announcements. During the period 1 July 2006 to 30 June 2008, there were

126,877 applications. Only 29.2 per cent of applicants were women, ranging from 18.1 per cent ( 1,141 women) at the D-1 level to 32.7 per cent ( 18,470 women) at the P-3 level. However, 41.5 per cent of applicants interviewed were women, as were 43.3 per cent of those deemed successful and placed on the recommended list after being certified by the central review bodies as being fully qualified for the post. Any candidate on the recommended list can be selected. During the period under consideration, 45.9 per cent of the selected candidates were women, indicating that proportionately more women applicants than men were deemed sufficiently experienced and qualified and/or that departments were making an effort to increase the representation of women (see table 14).

Table 14
Gender distribution of candidates for vacancies in the Professional and higher categories at each stage of the Galaxy staff selection process in the United Nations Secretariat, 1 July 2006 to 30 June 2008

|  |  | Total |  |  | Forwarded to department by OHRM |  |  | On interview list |  |  | On recommended list |  |  | Selected |  |  | Rostered |  |  |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
| Level | Total VA ${ }^{\text {a }}$ | M | F | \% | M | F | \% | M | F | \% | M | F | \% | M | F | \% | M | F | \% |
| D-1 | 65 | 5169 | 1141 | 18.1 | 3461 | 780 | 18.4 | 295 | 143 | 32.6 | 96 | 50 | 34.2 | 40 | 25 | 38.5 | 53 | 23 | 30.3 |
| Subtotal | 65 | 5169 | 1141 | 18.1 | 3461 | 780 | 18.4 | 295 | 143 | 32.6 | 96 | 50 | 34.2 | 40 | 25 | 38.5 | 53 | 23 | 30.3 |
| P-5 | 176 | 12533 | 3913 | 23.8 | 6110 | 2074 | 25.3 | 576 | 350 | 37.8 | 265 | 162 | 37.9 | 118 | 67 | 36.2 | 146 | 93 | 38.9 |
| P-4 | 306 | 34061 | 13578 | 28.5 | 16072 | 6217 | 27.9 | 1031 | 770 | 42.8 | 433 | 323 | 42.7 | 181 | 155 | 46.1 | 248 | 163 | 39.7 |
| P-3 | 213 | 38012 | 18470 | 32.7 | 17125 | 8463 | 33.1 | 531 | 463 | 46.6 | 200 | 223 | 52.7 | 103 | 128 | 55.4 | 95 | 93 | 49.5 |
| Subtotal | 695 | 84606 | 35961 | 29.8 | 39307 | 16754 | 29.9 | 2138 | 1583 | 42.5 | 898 | 708 | 44.1 | 402 | 350 | 46.5 | 489 | 349 | 41.6 |
| Total | 760 | 89775 | 37102 | 29.2 | 42768 | 17534 | 29.1 | 2433 | 1726 | 41.5 | 994 | 758 | 43.3 | 442 | 375 | 45.9 | 542 | 372 | 40.7 |

Source: IMIS.
${ }^{\text {a }}$ Vacancies.

## 2. Staff selection policies

82. Two policies under the current staff selection system (see ST/AI/2006/3) which came into effect for vacancy announcements issued as of 1 January 2007 affect women in particular. The first policy concerns rostering. It involves the placement of candidates who were deemed fully qualified for a post (placed on the recommended list) but were not selected on a roster comprising pre-approved candidates for future vacancies with similar functions and at the same level. The life of the roster was increased from one to three years for women (ibid., para. 9.3). The staff selection process rarely afforded a candidate two opportunities within the same year. During the period 1 July 2007 to 30 June 2008, 463 applicants were rostered, of which 38 per cent (179) were women, a percentage consistent with women's representation in the other stages of the selection process.
83. The second policy concerns the selection of male candidates in departments/offices which have not met the gender targets set out in their departmental action plans. In accordance with the requirement stipulated in paragraph 9.2 of administrative instruction ST/AI/2006/3, if the head of such a department/office proposes to select a male candidate when an equally qualified female candidate is available, the proposed selection decision must be justified to, and approved by, the Office of Human Resources Management. During the period under consideration, 13 gender-related cases were submitted to the Office. In one case, a female candidate was recommended following reconsideration by the department. Nine requests were approved by the Office for the selection of the male candidate and three requests were pending reconsideration by the respective departments. These cases demonstrate persisting bias in favour of men candidates.

## 3. Performance Appraisal System

84. Evaluation ratings given to male and female staff by their supervisors in the Office of Human Resources Management-administered Performance Appraisal System (PAS) impact the prospects for internal candidates for promotions and lateral transfers. From 2004 to 2007, a period that allows for a review of trends, women represented 39 per cent of the 5,548 staff members using PAS. Overall, the representation of women was significantly higher in the top two rating categories than in the lower categories, demonstrating higher levels of performance as compared to their male colleagues. Women constituted 41.9 per cent of all staff who consistently exceeded performance expectations in the period 2004-2005, 43.2 per cent in the period 2005-2006, and 44.0 per cent in the period 2006-2007.
85. However, the higher level of achievement by women does not necessarily translate into promotion to higher grades. During the period 2006-2007, women constituted 35.7 per cent of all D-1 staff in the Performance Appraisal System and represented 37.3 per cent of staff receiving the highest rating at the $\mathrm{D}-1$ level, yet they made up only 16.67 percent of those promoted to the D-2 level in 2007. Also, during the period 2006-2007, women constituted 35.7 per cent of all $\mathrm{P}-4$ staff in the PAS system and represented 41.4 per cent of staff receiving the highest rating at the P-4 level, while they constituted only 33.72 per cent of all staff promoted to the P-5 level. The correlation between percentage of high ratings and promotions is therefore negative for women, prompting the need for an examination of the promotion criteria.

## E. Staff in peace support missions administered by the Department of Peacekeeping Operations

86. As at 30 June 2008, the total number of Professional staff with appointments of one year or more assigned to peace support operations was $2,327,{ }^{16}$ an increase of 761, from 1,566 in June 2006 as noted in the previous report. The overall representation of women was 28.9 per cent compared to 29.7 per cent in 2006 . At the D-1 level and above, women's representation was 13.6 per cent ( 23 out of 169) as compared with 11.7 per cent in June 2006. In 2008, of the 34 peacekeeping missions, including political and peacebuilding missions, 20 missions had 20 or more Professional staff members. Of those, none had 50 per cent or more women, 1 mission had between 40 and 49 per cent, ${ }^{17} 7$ had between 30 and 39 per cent women, ${ }^{18} 10$ had between 20 to 29 percent ${ }^{19}$ and 2 missions had less than 20 per cent women. ${ }^{20}$ In respect of the representation of women at the $D-1$ level and above, among the 20 missions with 20 or more Professional staff, three missions had exactly 50 per cent women, ${ }^{21}$ there were no missions in the $30-49$ per cent range, four had 20 to 29 per cent ${ }^{22}$ and five had between 7 and 19 per cent. ${ }^{23}$ The remaining eight missions did not have any women at the decision-making level. ${ }^{24}$ As of 30 June 2006, six missions ${ }^{25}$ did not have any women at decision-making levels, nor was any led by a woman Special Representative and there was only one Deputy Special Representative (in Afghanistan). However, by 30 June 2008, one mission was led by a woman Special Representative ${ }^{26}$ and seven had women as Deputy Special Representatives. ${ }^{27}$
87. Eleven missions have full-time gender advisers. ${ }^{28}$ The other peacekeeping missions have a gender focal point, a staff member who covers the gender portfolio in addition to other tasks.
[^14]
## F. Representation of women in the Professional categories on posts with special language requirements

88. In the category of posts with special language requirements, the proportion of women increased by 2.5 per cent during the period 1 July 2006 to 30 June 2008, from 41.3 per cent ( 349 out of 845 ) to 43.8 per cent ( 371 out of 848 ). Parity has been reached only at the P-2 level. Representation at other levels ranges from lows of 39.6 and 41.3 per cent at the P-4 and P-5 levels, respectively, to 48.6 per cent at the P-3 level. The largest increase of 6 per cent occurred at the P-3 level, from 42.6 to 48.6 per cent ( 144 out of 296 ). The $\mathrm{P}-5$ level recorded a 1.3 per cent increase (66 out of 160). The P-4 and P-2 levels registered slight increases of 0.5 per cent (143 out of 361) and 0.9 per cent (18 out of 31), respectively.

## G. Representation of women on posts in the expert category

89. During the current reporting period, the proportion of women in the expert category of posts ( 200 series of the Staff Rules) increased by 1.4 per cent, from 36.3 per cent to 37.7 per cent ( 448 out of 1,188 ) (see table 15). As at 30 June 2008, parity has been reached only at the L-2 level. Representation at other levels ranged from a low of zero per cent at the L-7 level to 35 per cent at the L-3 level. Increases of 4.6 per cent, 4.4 per cent, and 4.1 per cent occurred at the L-2, L-6, and L-4 levels, respectively. Decreases occurred at two levels, the L-7 (-14.3 per cent, with only three male staff at this level) and L-3 (-4.5 per cent, with 130 women out of 371).

Table 15
All staff in the expert category in the United Nations Secretariat, 30 June 2006 to 30 June 2008

| Level | 1 July 2006 |  |  |  | 30 June 2008 |  |  |  | $\begin{array}{r} \text { Percentage } \\ \text { change } \\ (2006-2008) \end{array}$ |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | Men | Women | Total | Percentage of women | Men | Women | Total | Percentage of women |  |
| L-7 | 6 | 1 | 7 | 14.3 | 3 | 0 | 3 | 0.0 | -14.3 |
| L-6 | 41 | 11 | 52 | 21.2 | 29 | 10 | 39 | 25.6 | 4.4 |
| L-5 | 139 | 27 | 166 | 16.3 | 139 | 29 | 168 | 17.3 | 1.0 |
| L-4 | 163 | 52 | 215 | 24.2 | 190 | 75 | 265 | 28.3 | 4.1 |
| L-3 | 193 | 126 | 319 | 39.5 | 241 | 130 | 371 | 35.0 | -4.5 |
| L-2 | 134 | 169 | 303 | 55.8 | 132 | 201 | 333 | 60.4 | 4.6 |
| L-1 | 14 | 7 | 21 | 33.3 | 6 | 3 | 9 | 33.3 | 0.0 |
| Total | 690 | 393 | 1083 | 36.3 | 740 | 448 | 1188 | 37.7 | 1.4 |

Source: IMIS.

## H. Gender distribution in the Field Service Officer category

90. In the Field Service Officer category, women constituted 28.1 per cent ( 990 out of 3,518 ) as at 30 June 2008, as compared to 25.1 per cent as at 30 June 2006. The highest proportion of women is at the FS-3 level, with 37.9 per cent. The percentage of women stood at 27, 27.3, and 27.3 per cent at the FS-5, FS-4 and FS-2 levels respectively. Women constituted only 15.8 per cent ( 29 out of 184) at the FS-6 level ${ }^{29}$ and more dismally, there was only 1 woman out of 32 staff at the FS-7 level.

## I. Gender distribution of staff in the General Service and related categories

91. As at 30 June 2008, women continued to constitute the majority of staff members in the General Service category, with 59.5 per cent $(3,942 \text { out of } 6,628)^{30}$ compared to 60.6 per cent as at 30 June 2006. In the current reporting period, 57 per cent of recruitments ( 408 out of 716 ) were women compared to 46.7 per cent in the previous period. In terms of promotions in the General Service category, women accounted for 63.4 per cent ( 514 out of 811 ) compared to 59.5 per cent in the previous period. Women represented 68.4 per cent ( 303 out of 443 ) of lateral moves compared to 71.6 per cent in the last reporting period. In terms of separations, women made up 56.6 per cent of all separations ( 303 out of 535 ), as compared to 59.9 per cent in the last reporting period. This is representative of the overall proportion of women in that category.
92. In the Security and Safety Service and Trades and Crafts categories, women continue to be severely underrepresented, accounting for only 15.9 per cent ( 50 out of 314 ) and 2.9 per cent (5 out of 173), respectively.

## VII. Progress made, obstacles encountered and recommendations for achieving gender balance in the Secretariat

## A. Decisions and related actions of the Secretary-General's Policy Committee

93. The issue of gender balance was addressed by the Secretary-General's Policy Committee in 2006 and 2008. Steps taken in the context of its decisions and discussions are briefly described below. The Policy Committee will continue to review progress towards gender balance on an annual basis.
94. Letter of the Secretary-General to the heads of departments and offices
95. The Secretary-General issued a letter to all heads of departments and offices in April 2008 requesting them to take steps to accelerate progress towards gender

[^15]balance and urging them to take advantage of upcoming retirements at the $\mathrm{D}-1$ and P-5 levels to redress the current imbalance. He encouraged the use of flexible work arrangements, the implementation of new and strengthened terms of reference for departmental focal points for women, and also endorsed the development of gender balance scorecards to better monitor statistics on gender representation and to gather data on the use of flexible working arrangements, the functioning of the gender focal point system, the selection of women from the roster, and other measures that would ensure the recruitment, promotion and retention of women in the workplace. Furthermore, the Secretary-General reiterated that message, in a letter to United Nations staff dated 28 April 2008. He noted that progress towards parity at all levels between men and women in the Organization had been slow and called for an organizational culture shift to facilitate attaining and sustaining gender balance at all levels and to foster a healthy work environment for all staff, both men and women.

## 2. Gender strategy

95. The Secretary-General charged the Deputy Secretary-General with the preparation of a gender strategy for the Organization. This strategy is expected to be developed by the end of 2008 and is to include analysis and action points for issues related to gender awareness; human resource policies such as recruitment, promotion, and retention; improved implementation of work/life policies; and monitoring and accountability. Regarding monitoring and accountability, the Secretary-General has directed the Organization to institute a gender scorecard for each department and office, initiate twice-yearly gender reporting to the Management Committee, monitor and strengthen implementation of flexible work arrangements and undertake exit interviews and analysis in order to identify barriers.

## 3. Terms of reference for departmental focal points

96. New terms of reference for departmental focal points were developed with widespread consultation and promulgated on 1 August 2008 (see ST/SGB/2008/12) to address the issue of the marginalization of departmental Focal Points in several departments, and the new staff selection system (see ST/AI/2006/3) which considerably weakened their roles. With the new terms of reference, the focal points system and the issues of gender balance would be better integrated into the work of the departments and eliminate any negative impact experienced by several focal points.

## 4. Office of the Special Adviser on Gender Issues and Advancement of Women

97. The Office of the Special Adviser on Gender Issues and Advancement of Women was established in 1997, and within it, a post for the Focal Point for Women. In essence, the Special Adviser on Gender Issues and the Advancement of Women, and the Focal Point for Women in her office serve as the chief advocates, and prime repository of information and analysis on the conditions of service of women in the United Nations. They act as interlocutors for women staff. The Special Adviser serves as an ex officio member of senior management bodies, including member of the Senior Review Group. The Focal Point for Women acts as an ex officio member of the central review bodies in the Secretariat where post-bypost reviews are conducted.

## 5. Flexible working arrangements

98. The Secretary-General encouraged the use of flexible working arrangements as a means to achieve accelerated progress and work/life balance. However, the number of flexible arrangements users in the Secretariat has decreased from 2,410 in June 2004 (see A/59/357. para. 87) to 1,137 as at June 2008. Staggered working hours ( 44.1 per cent, 501 of 1,137 ) and compressed work schedule ( 33.6 per cent, 382 out of 1,137 ) constitute the two most widely used options. Telecommuting ( 8.5 per cent, 97 out of 1,137 ) and scheduled break for external learning activities ( 13.8 per cent, 157 out of 1,137 ) have fewer users. The breakdown of users by category is: General Service and related categories ( 45.2 per cent, 514 out of 1,137); Professional staff ( 52.1 per cent, 592 out of 1,137); and Director level and above ( 2.7 per cent, 31 out of 1,137). Under the flexible working arrangements, the breakdown by gender for each option is as follows: staggered working hours: 59.7 per cent women ( 299 out of 501); compressed work schedule: 62.8 per cent women (240 out of 382); scheduled break for external learning activities: 56.1 per cent women (88 out of 157); and telecommuting: 58.8 per cent women ( 57 out of 97).
99. Although women at 60.2 per cent represent the majority of users within each option, they only constitute 35.5 per cent (11 out of 31) of users at the Director level, thus confirming the trend that the majority of the users at the Director level are men. The usage is equal, at 50 per cent each, for men and women at the Professional levels (296 out of 592) disproving the myth that flexible working arrangements are mainly for women. In the General Service and related categories, women represent 73.3 per cent of users ( 377 out of 514 ).

## B. Department of Peacekeeping Operations/Department of Field Support

100. The Department of Peacekeeping Operations/Department of Field Support strive to improve gender balance through initiatives in the areas of staff selection policy, maternity leave policy, work/life balance and the promotion of a genderfriendly work environment. Programme Case Officers, who oversee staff section in the Department, receive a Guidance Note on "Advancing gender equality via the staff selection process" and the Department of Peacekeeping Operations/Department of Field Support have adopted a new policy to ensure that women on temporary or fixed-term contracts who take maternity leave have sufficient time after their return to compete on equal footing with other staff for a subsequent contract. In accordance with the Secretary-General's request to "embrace modern management methods and foster a healthy work-life balance", ${ }^{31}$ the two Under-SecretaryGenerals for Department of Peacekeeping Operations/Department of Field Support sent a note to managers on "Policies available to encourage work-life balance". The Department of Peacekeeping Operations/Department of Field Support also recently launched a participatory study intended to foster a working climate in which both men and women can achieve their full productivity and potential in a professionally respectful environment.
[^16]
## C. Prohibition of discrimination, harassment, including sexual harassment, and abuse of authority

101. The Secretary-General's bulletin of 11 February 2008 on prohibition of discrimination, harassment including sexual harassment, and abuse of authority (ST/SGB/2008/5) came into effect in March 2008 and applies to all staff of the Secretariat. The bulletin defines prohibited conduct including harassment, sexual harassment, discrimination and abuse of power. It also outlines the formal and informal measures an aggrieved individual may pursue in the event of a complaint. Complaints of prohibited conduct may be made by any staff member, consultant, contractor, gratis personnel, including interns, and any other person who may have been subject to prohibited conduct on the part of a staff member in a work-related situation.

## D. Training and career development

102. Analysis of year-by-year data on staff development activities ${ }^{32}$ indicates that in 2007 the participation in the Leadership, Management and Organizational Development learning category was higher than in any other year. However, the overall participation rate of women in that programme was lower than that of the men ( 5,905 out of $12,246,48.2$ per cent). At the Professional level, women had greater participation in three learning categories ${ }^{33}$ but their participation was lower in the Leadership, Management and Organizational Development (2,400 out of 5,418, 44.3 per cent) and Information Technology and Upgrading IT Skills (539 out of $1,339,40.3$ per cent) programmes. The Senior Women in Leadership Programme remains a well appreciated professional network for women which risks being cut because of resource limitation. Also mentoring, while required for women's career development at all levels, continues to be available only for entry-level staff at the P-2 level and for a period of one year. At the General Service level, the number of women participants exceeded the number of men in all the learning programmes.

## E. Spouse employment

103. Spouse employment is an increasing concern for recruitment of women and men. To harmonize services provided to spouses, the Secretariat joined with the agencies, funds and programmes, to facilitate the establishment of the Local Expatriate Spouse Association in New York. UNDP is currently coordinating the Association, including the division of responsibilities among the stakeholders. An agency, fund or programme is expected, for example, to volunteer to undertake the coordination of job search workshops. The Staff Well-Being Section of the Secretariat will continue to assist in processing work permits for spouses. In addition, the United Nations Secretariat continues as a member of Partnerjob.com and the Permits Foundation, which work to match spouses’ qualifications with job openings, and to persuade Governments to relax work permit regulations for spouses, respectively. The United Nations Learning Section also partners with the
[^17]Staff Well-Being Section to allow spouses to participate in language classes for a fee. The pilot started with the English class, in which two spouses have enrolled so far.

## F. Informal barriers

104. Informal barriers are repeatedly cited by studies in the United Nations system as a strong factor impeding progress towards gender parity. Exit and annual surveys and other instruments are useful tools to identify and understand the issue in the broader scheme of the organizational culture and practice. Academic and empirical research shows that four major factors contribute to female attrition and require significant attention: (a) hostility of the work place culture; (b) a sense of isolation as one of the few, or only, females in the team; (c) extremely demanding tasks with long work weeks and very frequent travel; and (d) lack of sponsors for career advancement. ${ }^{34}$ An analysis of a non-mandatory web-based exit questionnaire in the United Nations Secretariat covering the period February 2007 to February 2008 with 513 respondents ( 27 per cent response rate) found that women were less satisfied than men with their work experience and development opportunities. However, both expressed the same level of satisfaction with conditions of service.
105. With respect to work/life balance policies, informal cultural barriers were repeatedly cited as impediments. For example, an analysis of the causes of slow advancement for women in the United Nations system in 2006 (see A/61/318) revealed that, despite progress made in establishing work/life balance policies, such policies were viewed by the informal managerial culture as a barrier to productivity and efficiency, incompatible with career advancement and performance in managerial level posts and applicable only to women.
106. Greater flexibility in work methods, expected to be incorporated in the upcoming gender strategy, should address some aspects of the issue. In addition, the Capital Master Plan and related high costs of relocation and rental of office space provide an opportunity and an incentive to encourage alternative workplace arrangements. Official calculations of the Capital Master Plan, for example, indicate that if 20 staff would share 10 desks by use of telecommuting, the Organization would save over $\$ 1$ million (approximately $\$ 105,000$ per person). Some 3,000 staff are expected to be relocated, yielding cost savings of $\$ 10$ million if only 200 staff (less than 10 per cent) would telecommute on a regular basis. No new policies would be required. Achieving that result would simply require management to make the use of existing policies.

## G. Recommendations

107. The previous reports ( $\mathrm{A} / 59 / 357$ and $\mathrm{A} / 61 / 318$ ) contained suggested measures for both the Secretariat and the United Nations system. In addition, the recommendations emanating from the Expert Group Meeting reported on in section IV above, in large measure, mirror them. Several of these are currently being adopted for implementation. During the present reporting period, however, the

[^18]decisions of the Secretary-General emanating from his Policy Committee of 14 February 2008 have focused on the recommendation to strengthen the engagement, including messaging, of the leadership at the highest level, develop a gender strategy, institute a gender scorecard, enhance implementation of flexible work arrangements and fully implement the newly issued terms of reference of the focal points.

## VIII. Conclusions

108. The situation and accompanying analysis in the present report, reflecting the proportion of women staff both in the wider United Nations system and in the United Nations Secretariat, must be viewed against progress towards the declared goal of gender parity, which was to have been attained by the year 2000. They show clearly that the pace of progress towards the goal of gender parity has been markedly slow, even marginal. This regrettable trend must be addressed with urgency.
109. Statistical analysis is a prominent indicator of the status of women. In the United Nations system, the overall increase in women staff, now at 38.2 per cent, has been minimal, totalling 1.3 per cent over the entire three-year period, 1 January 2005 to 30 December 2007, although at certain levels there are better figures. In promotions, parity has been reached only at the lower levels, while at senior levels, it is only one third. Regarding external recruitment at the senior levels of $\mathrm{D}-1$ and above, women constitute only 29 per cent, with only 24 per cent at the $\mathrm{D}-2$ level. Further, the number of women resident coordinators has dropped from 32.5 per cent to 30.8 per cent over the last two years, reversing a very positive trend witnessed in the previous reporting period. Separations of women are also higher in proportionate terms than for men, especially through resignations, and even higher for health reasons. Those trends are unfortunate evidence that the measures taken in the various components of the United Nations system have brought little material progress.
110. Impediments reported by United Nations organizations can be divided into seven broad categories: inadequate accountability, monitoring and enforcement mechanisms, lack of special measures for gender equality; the absence of, or weak, integration of focal point systems within departments; weak implementation of flexible work arrangements; insufficient outreach; low numbers of qualified women applicants; and lack of adequate data on the causes of high attrition rates for women.
111. In spite of marginal progress, the issue of gender balance in the United Nations system has gained prominence since the last reporting period. This, together with an increased awareness of the absence of even suboptimal progress since the previous reporting period, has contributed significantly to this renewed interest which has the potential of instigating concrete advance in a stagnant situation. It is noteworthy that this new interest has led to some good practices which are described briefly in the present report.
112. With respect to the United Nations Secretariat in particular, regrettably, the proportion of women in the Professional and higher categories has remained virtually static since mid-2006 with an overall growth of a mere 0.1 per cent per year over the current two-year reporting period. At the P-4 level, from which staff can expect to advance to more responsible senior positions, the proportion has
remained static at 35.9 per cent. At more senior levels, the picture is somewhat brighter, with an increase of 1 per cent, and at 2.2 per cent at the USG/ASG levels, over the same period. But at the D-2 level, there has been a marked decrease of 6.6 per cent, to 23.4 per cent.
113. The entire system must more than redouble its efforts through adopting new policies where none exist and more rigorously implement existing ones. Only then can meaningful advance towards gender parity be achieved in the United Nations system.
114. Reversing the past trends, with only a 3 per cent increase in women staff in 10 years from 1998 to 2008, is a formidable challenge. Reflecting the priority attached to this issue by the Secretary-General, the policy committee has addressed this issue, and taken decisions which are being guided by the Deputy Secretary-General. With respect to monitoring and accountability in particular, the Secretary-General stressed the responsibility of senior managers, especially heads of departments and offices to ensure greater implementation of existing policies, a system of reporting and accountability involving monitoring by the Department of Management, the Office of Human Resources Management and the Office of the Special Adviser on Gender Issues is being introduced.
115. Efforts must be made to overcome the United Nations system's informal organizational cultures which constrain the advancement of women staff. The implementation of flexible work arrangements and work/life policies and practices to ensure healthy work environments to enable women, and men, to perform their duties to their full potential is essential. These aspects have been stressed in reports and meetings of ICSC, CEB, the Expert Group on the status of women staff in the United Nations system, and responses to surveys conducted by the Office of the Special Adviser. One approach would be for each entity of the United Nations system to ensure the effective implementation of flexible working arrangements, including a strong communication campaign to raise awareness of this policy and to encourage all staff members, both women and men, to utilize it.
116. With respect to upcoming opportunity, almost all organizations will face a very significant number of retirements, creating an opportunity to considerably accelerate progress towards gender parity through the implementation of increased promotion and recruitment of suitably qualified women. As indicated by the surveys conducted by ICSC and the Office of the Special Adviser, it would appear that there is a growing realization that more rigorous implementations of both temporary special measures, (wherein as equally or better qualified women candidates must be selected) and flexible work methods, constitute a necessary, although not sufficient condition, to accelerate progress, increase productivity and work satisfaction to attain and sustain gender balance. Strong and consistent messages to that effect from the top senior management would be required. In addition, in principle, temporary special measures may be applied to address gender underrepresentation at the division and departmental level. The trend in several entities indicates that, women, even when at decision-making levels, remain clustered more in support functions rather than line functions.
117. The Secretary-General remains committed to achieving gender parity in the Secretariat.

## Annex I

Gender distribution of staff in the Professional and higher categories in the organizations of the United Nations system at Headquarters, other established offices and project posts, as at 31 December 2007

| Organization | $U G^{a}$ |  | D-2 |  | D-1 |  | P-5 |  | P-4 |  | P-3 |  | P-2 |  | P-1 |  | Total |  | $\begin{aligned} & \text { Total } \\ & 2007 \end{aligned}$ | Percentage of women Dec. 2007 | Percentage of women Dec. 2004 | Change in percentage points |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | M | $F$ | M | F | M | F | M | F | M | F | M | F | M | F | M | $F$ | M | F |  |  |  |  |
| FAO | 14 | 2 | 37 | 7 | 103 | 13 | 302 | 77 | 330 | 107 | 157 | 120 | 78 | 82 | 10 | 4 | 1031 | 412 | 1443 | 28.6 | 27.7 | 0.9 |
| IAEA | 5 | 1 | 7 | 2 | 27 | 4 | 168 | 27 | 229 | 71 | 181 | 75 | 12 | 6 | 0 | 0 | 629 | 186 | 815 | 22.8 | 18.5 | 4.3 |
| ICAO | 0 | 0 | 2 | 3 | 16 | 2 | 38 | 7 | 104 | 35 | 25 | 18 | 11 | 23 | 0 | 0 | 196 | 88 | 284 | 31.0 | 21.9 | 9.1 |
| ICJ | 1 | 0 | 1 | 0 | 1 | 0 | 2 | 0 | 8 | 4 | 6 | 11 | 4 | 6 | 0 | 0 | 23 | 21 | 44 | 47.7 | 34.9 | 12.8 |
| ICSC | 2 | 0 | 1 | 0 | 3 | 0 | 1 | 0 | 2 | 5 | 2 | 1 | 2 | 1 | 0 | 0 | 13 | 7 | 20 | 35.0 | 35.0 | 0.0 |
| IFAD | 4 | 1 | 6 | 1 | 8 | 6 | 55 | 19 | 44 | 24 | 15 | 41 | 10 | 24 | 2 | 2 | 144 | 118 | 262 | 45.0 | 42.0 | 3.0 |
| ILO | 5 | 4 | 15 | 7 | 37 | 32 | 234 | 92 | 177 | 116 | 82 | 99 | 15 | 48 | 7 | 8 | 572 | 406 | 978 | 41.5 | 40.3 | 1.2 |
| IMO | 1 | 0 | 3 | 3 | 17 | 1 | 24 | 10 | 22 | 13 | 13 | 14 | 5 | 20 | 0 | 0 | 85 | 61 | 146 | 41.8 | 33.1 | 8.7 |
| ITC | 0 | 1 | 1 | 0 | 2 | 2 | 16 | 2 | 18 | 10 | 13 | 8 | 9 | 8 | 1 | 2 | 60 | 33 | 93 | 35.5 | 30.5 | 5.0 |
| ITC-ILO | 0 | 0 | 1 | 0 | 2 | 0 | 11 | 4 | 14 | 9 | 15 | 9 | 5 | 4 | 0 | 0 | 48 | 26 | 74 | 35.1 | 36.8 | -1.7 |
| ITU | 5 | 0 | 3 | 0 | 13 | 1 | 64 | 15 | 65 | 19 | 37 | 50 | 21 | 9 | 1 | 3 | 209 | 97 | 306 | 31.7 | 27.5 | 4.2 |
| PAHO | 0 | 3 | 1 | 0 | 22 | 14 | 41 | 26 | 136 | 70 | 31 | 27 | 13 | 17 | 1 | 2 | 245 | 159 | 404 | 39.4 | 41.8 | -2.4 |
| United Nations | 80 | 18 | 101 | 31 | 283 | 114 | 748 | 3391 | 1453 | 798 | 1366 | 945 | 392 | 396 | 2 | 1 | 4425 | 2642 | 7067 | 37.4 | 37.3 | 0.1 |
| UNAIDS | 2 | 1 | 5 | 3 | 16 | 9 | 64 | 41 | 50 | 60 | 27 | 38 | 3 | 7 | 0 | 0 | 167 | 159 | 326 | 48.8 | 41.2 | 7.6 |
| UNDP | 6 | 7 | 50 | 19 | 152 | 77 | 314 | 169 | 304 | 174 | 217 | 124 | 103 | 148 | 8 | 14 | 1154 | 732 | 1886 | 38.8 | 38.3 | 0.5 |
| UNESCO | 11 | 1 | 22 | 7 | 50 | 14 | 105 | 68 | 117 | 79 | 101 | 137 | 87 | 127 | 6 | 20 | 499 | 453 | 952 | 47.6 | 45.1 | 2.5 |
| UNFPA | 0 | 3 | 9 | 6 | 45 | 25 | 97 | 96 | 69 | 65 | 16 | 31 | 13 | 45 | 4 | 3 | 253 | 274 | 527 | 52.0 | 50.4 | 1.6 |
| UNHCR | 2 | 2 | 11 | 7 | 57 | 37 | 136 | 69 | 310 | 184 | 326 | 249 | 91 | 59 | 0 | 0 | 933 | 607 | 1540 | 39.4 | 40.5 | -1.1 |
| UNICEF | 2 | 2 | 21 | 11 | 54 | 40 | 259 | 164 | 432 | 363 | 349 | 345 | 117 | 226 | 9 | 4 | 1243 | 1155 | 2398 | 48.2 | 46.2 | 2.0 |
| UNIDO | 1 | 0 | 5 | 0 | 26 | 9 | 68 | 11 | 39 | 16 | 49 | 22 | 15 | 11 | 6 | 1 | 209 | 70 | 279 | 25.1 | 26.6 | -1.5 |
| UNITAR | 1 | 0 | 0 | 0 | 1 | 1 | 5 | 5 | 3 | 2 | 3 | 5 | 1 | 2 | 0 | 0 | 14 | 15 | 29 | 51.7 | 55.6 | -3.9 |
| UNJSPF | 1 | 0 | 1 | 1 | 1 | 2 | 9 | 5 | 10 | 6 | 15 | 9 | 0 | 1 | 0 | 0 | 37 | 24 | 61 | 39.3 | 37.5 | 1.8 |
| UNOPS | 1 | 0 | 1 | 0 | 22 | 5 | 54 | 8 | 126 | 35 | 152 | 65 | 14 | 8 | 0 | 0 | 370 | 121 | 491 | 24.6 | 28.8 | -4.2 |
| UNRWA | 1 | 1 | 3 | 0 | 14 | 5 | 14 | 7 | 44 | 16 | 17 | 18 | 4 | 10 | 0 | 0 | 97 | 57 | 154 | 37.0 | 24.2 | 12.8 |
| UNU | 2 | 0 | 6 | 0 | 7 | 0 | 5 | 0 | 11 | 0 | 13 | 2 | 5 | 4 | 0 | 0 | 49 | 6 | 55 | 10.9 | 19.6 | -8.7 |


| Organization | $U G^{\text {a }}$ |  | D-2 |  | D-1 |  | P-5 |  | P-4 |  | P-3 |  | P-2 |  | P-1 |  | Total |  | $\begin{aligned} & \text { Total } \\ & 2007 \end{aligned}$ | Percentage of women Dec. 2007 | Percentage of women Dec. 2004 | Change in percentage points |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | M | $F$ | M | F | M | F | M | F | M | F | M | F | M | F | M | $F$ | M | $F$ |  |  |  |  |
| UPU | 0 | 0 | 0 | 0 | 3 | 0 | 4 | 0 | 5 | 5 | 5 | 6 | 4 | 6 | 2 | 2 | 23 | 19 | 42 | 45.2 | 22.4 | 22.8 |
| UNWTO | 3 | 0 | 5 | 3 | 12 | 2 | 42 | 13 | 30 | 13 | 9 | 5 | 4 | 3 | 0 | 0 | 105 | 39 | 144 | 27.1 | 36.8 | -9.7 |
| WFP | 2 | 0 | 3 | 0 | 7 | 1 | 13 | 3 | 19 | 3 | 21 | 9 | 5 | 2 | 0 | 0 | 70 | 18 | 88 | 20.5 | 41.6 | -21.1 |
| WHO | 2 | 3 | 30 | 9 | 61 | 21 | 136 | 78 | 196 | 129 | 256 | 165 | 85 | 83 | 2 | 5 | 768 | 493 | 1261 | 39.1 | 34.4 | 4.7 |
| WIPO | 18 | 6 | 38 | 12 | 161 | 45 | 478 | 220 | 347 | 262 | 116 | 128 | 45 | 53 | 4 | 5 | 1207 | 731 | 1938 | 37.7 | 41.5 | -3.8 |
| WMO | 6 | 1 | 13 | 2 | 27 | 4 | 69 | 22 | 75 | 52 | 52 | 65 | 16 | 42 | 0 | 0 | 258 | 188 | 446 | 42.2 | 25.8 | 16.4 |
| Total | 178 | 57 | 402 | 134 | 1250 | 486 | 3576 | 15974 | 789 | 2745 | 3687 | 2841 | 1189 | 1481 | 65 | 76 | 15136 | 9417 | 24553 | 38.4 | 36.9 | 1.5 |

Source: Submissions from United Nations entities (2007)
${ }^{\text {a }}$ UG stands for "ungraded", e.g. Under-Secretary-General, Assistant Secretary-General, Deputy Secretary-General, Assistant Director-General, DirectorGeneral, Secretary-General.

Annex II
Gender distribution of staff ( 100 and 300 series) in the Professional and higher categories in the United Nations Secretariat by department/office and grade, as at 30 June 2008

| Department/Office | USG |  | ASG |  | D-2 |  | D-1 |  | P-5 |  | P-4 |  | P-3 |  | P-2 |  | P-1 |  | Total |  | Grand total | Percentage of women |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | M | F | M | F | M | F | M | F | M | F | M | F | M | F | M | F | M | F | M | F |  |  |
| CTED ${ }^{\text {a }}$ |  |  | 1 |  | 1 |  | 2 |  | 6 | 3 | 7 | 4 | 2 |  |  |  |  |  | 19 | 7 | 26 | 26.92 |
| DESA | 6 |  | 2 | 1 | 6 | 2 | 20 | 10 | 37 | 24 | 43 | 41 | 28 | 26 | 22 | 18 |  |  | 164 | 122 | 286 | 42.66 |
| DFS |  | 1 |  | 1 | 2 |  | 4 |  | 15 | 7 | 31 | 24 | 48 | 25 | 10 | 5 |  |  | 110 | 63 | 173 | 36.42 |
| DGACM | 1 |  | 1 |  | 3 | 2 | 11 | 6 | 65 | 48 | 108 | 86 | 92 | 91 | 11 | 13 |  |  | 292 | 246 | 538 | 45.72 |
| DM/CMP |  |  | 1 |  |  |  |  |  | 1 | 2 | 2 |  | 4 |  |  |  |  |  | 8 | 2 | 10 | 20.00 |
| DM/OCSS |  |  |  |  | 1 | 1 | 8 |  | 17 | 6 | 29 | 12 | 28 | 18 | 12 | 6 |  |  | 95 | 43 | 138 | 31.16 |
| DM/OHRM |  |  |  | 1 | 1 | 1 | 2 | 2 | 6 | 8 | 12 | 18 | 9 | 13 | 3 | 6 |  |  | 33 | 49 | 82 | 59.76 |
| DM/OPPBA |  |  | 1 |  | 1 | 1 | 4 | 3 | 8 | 15 | 19 | 22 | 16 | 21 | 7 | 3 |  |  | 56 | 65 | 121 | 53.72 |
| DM/OUSG | 1 | 2 |  |  | 1 | 1 | 2 | 2 | 5 | 4 | 8 | 4 | 1 | 3 | 1 | 1 |  |  | 19 | 17 | 36 | 47.22 |
| DM/SECCO |  |  |  |  | 1 |  | 1 |  | 3 | 2 |  | 3 |  | 1 |  |  |  |  | 5 | 6 | 11 | 54.55 |
| DPA | 5 |  | 2 |  | 5 | 2 | 9 | 6 | 12 | 13 | 22 | 19 | 9 | 7 | 8 | 5 |  |  | 72 | 52 | 124 | 41.94 |
| DPI | 1 |  |  |  | 2 | 1 | 7 | 11 | 18 | 16 | 42 | 29 | 33 | 47 | 16 | 28 |  |  | 118 | 132 | 250 | 52.80 |
| DPKO | 1 |  | 2 |  | 4 | 1 | 7 | 4 | 23 | 6 | 89 | 17 | 33 | 28 | 1 | 8 |  |  | 160 | 64 | 224 | 28.57 |
| DSS | 1 |  |  |  | 2 | 1 | 2 | 1 | 13 | 1 | 24 | 10 | 15 | 8 | 2 | 3 |  |  | 59 | 24 | 83 | 28.92 |
| ECA | 1 |  |  |  |  | 1 | 7 | 3 | 27 | 4 | 34 | 16 | 40 | 15 | 12 | 9 |  |  | 121 | 48 | 169 | 28.40 |
| ECE | 1 |  |  |  | 1 |  | 4 | 3 | 15 | 6 | 20 | 10 | 14 | 12 | 7 | 8 |  |  | 62 | 39 | 101 | 38.61 |
| ECLAC | 1 |  |  |  |  |  | 10 | 2 | 13 | 5 | 32 | 18 | 19 | 16 | 18 | 18 |  |  | 93 | 59 | 152 | 38.82 |
| EOSG | 1 | 1 | 3 | 1 | 5 |  | 4 | 2 | 5 | 2 | 6 | 6 |  | 7 | 3 | 3 |  |  | 27 | 22 | 49 | 44.90 |
| ESCAP |  | 1 |  |  | 1 |  | 8 | 2 | 20 | 9 | 41 | 9 | 30 | 12 | 12 | 16 |  |  | 112 | 49 | 161 | 30.43 |
| ESCWA | 1 |  |  |  |  |  | 3 | 1 | 12 | 4 | 11 | 14 | 12 | 9 | 5 | 7 |  |  | 44 | 35 | 79 | 44.30 |
| Ethics Office |  |  |  |  | 1 |  |  |  |  | 1 |  | 1 | 1 |  |  |  |  |  | 2 | 2 | 4 | 50.00 |
| $\text { FMADPKO }^{\text {b }}$ | 18 | 1 | 22 | 3 | 26 | 1 | 80 | 18 | 184 | 58 | 486 | 170 | 674 | 291 | 164 | 130 | 1 |  | 1655 | 672 | 2327 | 28.88 |
| INTERORG ${ }^{\text {c }}$ |  |  |  |  |  |  |  |  | 1 | 1 |  | 1 | 2 |  |  |  |  |  | 3 | 2 | 5 | 40.00 |
| OCHA | 1 |  |  | 1 | 4 |  | 2 | 3 | 17 | 10 | 14 | 34 | 22 | 14 | 4 | 7 |  |  | 64 | 69 | 133 | 51.88 |
| ODA | 1 |  |  |  | 1 | 1 | 2 | 2 | 10 | 2 | 8 | 2 | 1 | 2 | 1 | 3 |  |  | 24 | 12 | 36 | 33.33 |


| Department/Office | USG |  | ASG |  | D-2 |  | D-1 |  | $P-5$ |  | P-4 |  | P-3 |  | P-2 |  | P-1 |  | Total |  | Grand total | Percentage of women |
| :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: | :---: |
|  | M | F | M | $F$ | M | F | M | F | M | F | M | F | M | F | M | F | M | F | M | $F$ |  |  |
| OHCHR |  | 1 |  | 1 | 2 | 1 | 6 | 2 | 34 | 15 | 44 | 41 | 65 | 71 | 9 | 25 |  |  | 160 | 157 | 317 | 49.53 |
| OHRLLS | 1 | 0 |  |  |  | 1 |  |  | 2 | 1 | 1 | 0 | 0 | 1 | 1 | 1 |  |  | 5 | 4 | 9 | 44.44 |
| OIOS |  | 1 |  |  | 1 |  | 3 | 2 | 12 | 7 | 46 | 15 | 21 | 37 | 4 | 5 |  |  | 87 | 67 | 154 | 43.51 |
| OLA | 1 |  | 2 |  | 2 | 2 | 4 | 5 | 14 | 6 | 7 | 13 | 9 | 8 | 4 | 10 |  |  | 43 | 44 | 87 | 50.57 |
| Ombudsman |  |  | 1 |  |  |  |  | 1 |  | 1 |  |  |  | 1 |  |  |  |  | 1 | 3 | 4 | 75.00 |
| OSAA |  |  |  |  | 1 |  |  |  | 1 | 2 |  | 1 |  | 3 |  |  |  |  | 2 | 6 | 8 | 75.00 |
| OSRSGCAAC ${ }^{\text {d }}$ |  | 1 |  |  |  |  |  |  |  | 1 | 2 |  |  |  |  |  |  |  | 2 | 2 | 4 | 50.00 |
| REGCOM ${ }^{\text {e }}$ |  |  |  |  |  |  |  |  | 1 |  |  | 1 |  |  |  |  |  |  | 1 | 1 | 2 | 50.00 |
| UNAT ${ }^{\text {f }}$ |  |  |  |  |  |  |  |  |  | 1 |  |  |  | 1 |  |  |  |  |  | 2 |  | 100.00 |
| UNCC |  |  |  |  |  |  | 1 |  | 1 | 1 |  |  |  | 1 |  |  |  |  | 2 | 2 | 4 | 50.00 |
| UNCTAD | 1 |  |  |  | 3 | 2 | 9 | 5 | 26 | 10 | 32 | 16 | 32 | 25 | 15 | 12 | 1 |  | 119 | 70 | 189 | 37.04 |
| UNEP | 1 |  | 1 | 1 | 7 | 4 | 30 | 6 | 56 | 19 | 81 | 52 | 57 | 43 | 10 | 22 | 1 |  | 244 | 147 | 391 | 37.60 |
| UNFIP |  |  |  |  | 1 |  | 1 | 1 | 1 |  | 1 |  |  | 2 |  |  |  |  | 4 | 3 | 7 | 42.86 |
| UN-Habitat |  | 1 |  | 1 | 3 |  | 8 | 2 | 20 | 5 | 18 | 9 | 11 | 11 | 1 | 5 |  |  | 61 | 34 | 95 | 35.79 |
| UNODC | 1 |  |  |  | 1 | 1 | 11 | 3 | 25 | 7 | 15 | 27 | 12 | 23 | 3 | 7 |  |  | 68 | 68 | 136 | 50.00 |
| UNOG | 2 |  |  | 1 | 1 | 1 | 6 | 4 | 43 | 23 | 90 | 52 | 55 | 54 | 9 | 18 |  |  | 206 | 153 | 359 | 42.62 |
| UNON |  |  |  |  | 1 |  | 2 |  | 9 | 1 | 21 | 12 | 16 | 12 | 4 | 4 |  |  | 53 | 29 | 82 | 35.37 |
| UNOV |  |  |  |  | 1 | 1 | 3 | 2 | 9 | 7 | 31 | 18 | 22 | 15 | 6 | 5 |  |  | 72 | 48 | 120 | 40.00 |
| Total | 47 | 10 | 39 | 12 | 93 | 29 | 283 | 114 | 787 | 364 | 1477 | 827 | 1433 | 974 | 385 | 411 | 3 |  | 4547 | 2741 | 7288 | 37.61 |

Source: IMIS.
${ }^{\text {a }}$ Counter-Terrorism Committee Executive Directorate.
${ }^{\mathrm{b}}$ Field mission administration, Department of Peacekeeping Operations.
${ }^{\text {c }}$ Inter-organizational bodies; includes the Joint Inspection Unit.
${ }^{d}$ Office of the Special Representative of the Secretary-General for Children and Armed Conflict.
${ }^{e}$ Regional Commissions New York Office.
${ }^{\mathrm{f}}$ United Nations Administrative Tribunal.


[^0]:    * A/63/150 and Corr.1.
    ** The submission of the present report was delayed due to the unavailability of updated statistical data.

[^1]:    ${ }^{1}$ Out of 31 entities, the following submitted this data: FAO, IAEA, ICAO, ITC-ILO, ICJ, IFAD, ILO, IMO, ITC, ITU, PAHO, United Nations, UNAIDS, UNDP, UNFPA, UNHCR, UNESCO, UNICEF, UNIDO, UNITAR, UNJSPF, UNOPS, UNRWA, UNWTO, UPU, WFP, WHO, WIPO, WMO.

[^2]:    ${ }^{2}$ Out of 31 entities, the following submitted this data: FAO, IAEA, ICAO, ITC-ILO, ICJ, IFAD, ILO, IMO, ITC, ITU, PAHO, United Nations, UNAIDS, UNDP, UNFPA, UNHCR, UNESCO, UNICEF, UNIDO, UNITAR, UNJSPF, UNOPS, UNRWA, UNU, UNWTO, UPU, WFP, WHO, WIPO, WMO.

[^3]:    ${ }^{3}$ Out of 31 entities, the following submitted this data: FAO, IAEA, ICAO, ITC-ILO, ICJ, IFAD, ILO, IMO, ITC, ITU, PAHO, United Nations, UNDP, UNFPA, UNHCR, UNESCO, UNICEF, UNIDO, UNITAR, UNJSPF, UNOPS, UNU, UNRWA, UNWTO, UPU, WFP, WHO, WIPO, WMO.

[^4]:    4 Twenty-nine United Nations entities were considered in the calculations in order to be consistent with the previous section on separations.

[^5]:    ${ }^{5}$ The ICSC study covered only the United Nations common system, which includes 23 entities of the United Nations system comprising the United Nations, its affiliated programmes and 13 specialized agencies. Thirty-one entities of the United Nations system are included in the other sections of the present report. The 21 entities that responded are: United Nations, UNDP, UNFPA, UNOPS, UNHCR, UNICEF, UNRWA, ILO, FAO, WFP, UNESCO, WHO, UPU, ITU, WMO, IMO, WIPO, IFAD, UNIDO, IAEA and UNWTO.
    ${ }^{6}$ Pending General Assembly review.

[^6]:    7 United Nations, UNDP, UNICEF, UNHCR, UNFPA, ITC, WFP, FAO, IAEA, UNWTO and the World Bank.
    8 Report of the Seventh Session of the Inter-Agency Network on Women and Gender Equality, New York, 19-21 February 2008 (IANWGE/2008/REPORT).

[^7]:    ${ }^{9}$ Report of the Expert Group Meeting on Measures to Accelerate the Improvement of the Status of Women in the United Nations System, Office of the Special Adviser on Gender Issues, United Nations, New York, 2008.

[^8]:    10 Sixteen organizations of the United Nations system report that 40 per cent of their professional staff are 50 years or older. In 17 of the organizations, 20 per cent of Professional staff are over 55 years of age. This means that in most organizations, a critical mass of Professional staff will leave the organization in the next few years. Source: Report of the Expert Group Meeting on Measures to Accelerate the Improvement of the Status of Women in the United Nations System, Office of the Special Adviser on Gender Issues, United Nations, New York, 2008.
    11 The cost is estimated at one and a half times the person's annual salary and even higher for positions at more senior levels. These costs could be expected to be even higher for a largely expatriate workforce.

[^9]:    12 International Labour Organization, ILO Action Plan for Gender Equality 2008-09 (Geneva, 2008).

[^10]:    13 UNDP, "Gender Parity in UNDP", March 2008, p. 40.

[^11]:    14 The World Bank is not a part of the United Nations system. The information is included nonetheless to report on a relevant good practice.

[^12]:    15 IMIS data.

[^13]:    Source: IMIS

[^14]:    16 IMIS data.
    17 UNMIT, 42.6 per cent.
    18 MINUSTAH, 35.7 per cent; UNIIIC, 34.8 per cent; UNIOSIL, 34.8 per cent; BINUB, 34.1 per cent; UNMIS, 33.3 per cent; UNAMA, 31.4 per cent; UNMIL, 31.3 per cent.

    19 UNFIL, 29.8 per cent; UNOMIG, 29.6 per cent; ONUCI, 28.4 per cent; MONUC, 27 per cent; UNAMID, 24.6 percent; UNMIN, 24.4 per cent; UNMIK, 24.3 per cent; UNAMI, 21.3 per cent; UNIB, 20 per cent; MINURSO, 20 per cent.
    20 UNMEE, 13.2 per cent; MINURCAT, 10 per cent.
    1 MINURCAT, UNIIIC and UNIOSIL.
    2 UNAMI, 28.6 per cent; UNMIS, 27.8 per cent; UNMIL 27.3 per cent; UNOMIG, 20 per cent.
    ${ }^{23}$ UNAMID, 18.2 per cent; BINUB, 16.7 per cent; MONUC, 11.8 per cent; UNMIK, 11.1 per cent; MINUSTAH, 8.3 per cent.
    24 MINURSO, ONUCI, UNAMA, UNIFIL, UNLB, UNMEE, UNMIN, and UNMIT.
    25 MINUSTAH, ONUB, UNAMA, UNMEE, UNOCI and UNOTIL.
    6 UNMIL
    27 MONUC, UNOB, UNFIL, UNMIN, UNMIS, UNMIL, and MINURCAT (Chad).
    28 BINUB, MINURCAT, MINUSTAH, MONUC, UNAMA, UNAMID, UNIOSIL, UNMIL, UNMIS, UNMIT, UNOCI.

[^15]:    29 IMIS database, table 15.D.
    30 IMIS, table 15.E. Field mission administration staff in DPKO are not included in the calculation in order to compare to previous years. Women constitute 19.2 per cent ( 7,509 men and 1,744 women) of DPKO General Service staff. Women's representation is 35.8 per cent (dropping from 59.5 per cent in the more restricted population when DPKO is not included).

[^16]:    31 Secretary-General's memo to heads of departments and offices, 3 April 2008, para. 3 (b).

[^17]:    ${ }^{32}$ Office of Human Resources Management, Staff development activities report, March 2008.
    ${ }^{33}$ Human and Financial Resources Management Programme, Upgrading of Substantive Skills and Career Support, and Language and Communications Programme.

[^18]:    34 Sylvia Ann Hewlett, Carolyn Buck Luce and Lisa J. Servon, "Stopping the exodus of women in science", Harvard Business Review (June 2008).

