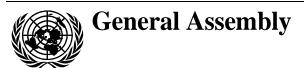
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#### Fifty-seventh session

Agenda item 126

# Administrative and budgetary aspects of the financing of the United Nations peacekeeping operations

### **Report of the Fifth Committee**

Rapporteur: Mr. Haile Selassie Getachew (Ethiopia)

### I. Introduction

- 1. The previous recommendation made by the Fifth Committee to the General Assembly under item 126 appears in the report of the Committee contained in document A/57/656.
- 2. The Fifth Committee resumed its consideration of the item at its 46th to 53rd and 56th meetings, on 5, 7, 8, 12, 13, 15, 19 and 20 May and 4 June 2003. Statements and observations made in the course of the Committee's consideration of the item are reflected in the relevant summary records (A/C.5/57/SR.46-53 and 56).
- 3. For its further consideration of the item, the Committee had before it the following documents:

### Financing of the United Nations peacekeeping operations

Overview of the financing of United Nations peacekeeping operations: budget performance for the period from 1 July 2001 to 30 June 2002 and budget for the period from 1 July 2003 to 30 June 2004: report of the Secretary-General (A/57/723)

Report of the Secretary-General on the feasibility of consolidating the accounts of the various peacekeeping operations (A/57/746)

Report of the Advisory Committee on Administrative and Budgetary Questions (A/57/772)

#### Support account for peacekeeping operations

Report of the Secretary-General on the budget of the support account for peacekeeping operations for the period from 1 July 2001 to 30 June 2002 (A/57/725)

Report of the Secretary-General on the budget for the support account for peacekeeping operations for the period from 1 July 2003 to 30 June 2004 (A/57/732)

Report of the Secretary-General on gender mainstreaming in peacekeeping activities (A/57/731)

Report of the Secretary-General on the experience with resident investigators, including proposals and plans for the future review by the Advisory Committee on Administrative and Budgetary Questions in the context of peacekeeping budgets (A/57/494)

Reports of the Advisory Committee on Administrative and Budgetary Questions (A/57/772 and A/57/776)

#### United Nations Logistics Base at Brindisi, Italy

Report of the Secretary-General on the performance of the budget of the United Nations Logistics Base at Brindisi, Italy, for the period from 1 July 2001 to 30 June 2002 (A/57/671)

Report of the Secretary-General on the budget for the United Nations Logistics Base at Brindisi, Italy, for the period from 1 July 2003 to 30 June 2004 (A/57/670 and Corr.1)

Report of the Secretary-General on the status of the implementation of the strategic deployment stocks (A/57/751)

Report of the Advisory Committee on Administrative and Budgetary Questions (A/57/772/Add.9)

#### Field assets control system

Report of the Secretary-General on progress in the implementation of the field assets control system (A/57/765)

Report of the Advisory Committee on Administrative and Budgetary Questions (A/57/772)

### Reports of the Office of Internal Oversight Services

Note by the Secretary-General transmitting the report of the Office of Internal Oversight Services on the audit of the policies and procedures of the Department of Peacekeeping Operations for recruiting international civilian staff for field missions (A/56/202)

Note by the Secretary-General transmitting the report of the Office of Internal Oversight Services on the audit of the establishment and management of mission subsistence allowance rates (A/56/648)

### **Report of the Joint Inspection Unit**

Note by the Secretary-General transmitting the report of the Joint Inspection Unit on reforming the Field Service category of personnel in United Nations peace operations (A/57/78)

Note by the Secretary-General transmitting his comments on the report of the Joint Inspection Unit on reforming the Field Service category of personnel in United Nations peace operations (A/57/78 and Add.1)

Report of the Advisory Committee on Administrative and Budgetary Questions (A/57/434)

#### Mission liquidation activities

Report of the Secretary-General on the write-off of contingent-owned equipment at liquidated missions (A/57/788)

Report of the Advisory Committee on Administrative and Budgetary Questions (see A/C.5/57/SR.52)

Note by the Secretary-General transmitting a note by the Office of Internal Oversight Services updating the status of its recommendations on mission liquidation activities at the United Nations (A/56/896)

Note by the Secretary-General transmitting a note by the Office of Internal Oversight Services on the results of a follow-up review of the status of its recommendations on mission liquidation activities at the United Nations (A/57/622)

### Procurement of goods and services through letters of assist

Note by the Secretary-General transmitting the report of the Office of Internal Oversight Services on the procurement of goods and services through letters of assist (A/57/718)

#### Rates of reimbursement to the Governments of troop-contributing States

Report of the Secretary-General on the review of the rates of reimbursement to the Governments of troop-contributing States (A/57/774)

Report of the Advisory Committee on Administrative and Budgetary Questions (see A/C.5/57/SR.52)

#### **Contingent-owned equipment**

Report of the Secretary-General on the implementation of the recommendations of the Special Committee on Peacekeeping Operations and the Panel on United Nations Peace Operations (A/56/732)

Report of the Special Committee on Peacekeeping Operations (A/56/863)

Note by the Secretary-General on the progress report on the processing of claims for equipment contributed and self-sustainment undertaken at peacekeeping missions (A/C.5/56/44)

Report of the Secretary-General on the reform of the procedure for determining reimbursement to Member States for contingent-owned equipment (A/56/939)

Report of the Secretary-General on the practical aspects of wet-lease, dry-lease and self-sustainment arrangements (A/57/397)

Report of the Advisory Committee on Administrative and Budgetary Questions (A/57/772)

#### **Use of United Nations Volunteers**

Report of the Secretary-General on the participation of United Nations Volunteers in peacekeeping operations (A/55/697)

Reports of the Advisory Committee on Administrative and Budgetary Questions (A/55/874 and A/56/711)

### Death and disability benefits

Note by the Secretary-General on death and disability benefits (A/C.5/57/37)

Note by the Secretary-General on death and disability benefits (A/C.5/56/41)

Report of the Advisory Committee on Administrative and Budgetary Questions (A/57/772)

#### **Budgetary levels for peacekeeping operations**

Note by the Secretary-General on the approved budgetary levels for peacekeeping operations for the period from 1 July 2002 to 30 June 2003 (A/C.5/57/22)

Note by the Secretary-General on the proposed budgetary levels for peacekeeping operations for the period from 1 July 2003 to 30 June 2004 (A/C.5/57/34/Rev.1)

Note by the Secretary-General on the support account for peacekeeping operations: financing of the United Nations Logistics Base at Brindisi, for the period from 1 July 2003 to 30 June 2004 (A/C.5/57/38)

#### **Peacekeeping Reserve Fund**

Note by the Secretary-General on the Peacekeeping Reserve Fund (A/57/798)

Report of the Advisory Committee on Administrative and Budgetary Questions (see A/C.5/57/SR.52)

### **United Nations Transition Assistance Group**

Report of the Secretary-General on the updated performance report of the United Nations Transition Assistance Group (A/57/793)

Report of the Advisory Committee on Administrative and Budgetary Questions (see A/C.5/57/SR.52)

### Closed peacekeeping missions

Report of the Secretary-General concerning the updated financial position of the following closed peacekeeping missions as at 30 June 2002 (A/57/789):

- (a) Military Observer Group of the United Nations Verification Mission in Guatemala
  - (b) United Nations Mission in Haiti
- (c) United Nations Observer Group in Central America and United Nations Observer Mission in El Salvador

<sup>&</sup>lt;sup>1</sup> Official Records of the General Assembly, Fifty-sixth Session, Supplement No. 6.

- (d) United Nations Operation in Mozambique
- (e) United Nations Operation in Somalia
- (f) United Nations Preventive Deployment Force
- (g) United Nations Protection Force, United Nations Confidence Restoration Operation in Croatia, United Nations Preventive Deployment Force and United Nations Peace Forces headquarters
- (h) United Nations Support Mission in Haiti, United Nations Transition Mission in Haiti and United Nations Civilian Police Mission in Haiti
- (i) United Nations Transitional Administration for Eastern Slavonia, Baranja and Western Sirmium and Civilian Police Support Group
  - (j) United Nations Transitional Authority in Cambodia

Report of the Advisory Committee on Administrative and Budgetary Questions (see A/C.5/57/SR.52).

## II. Consideration of proposals

### A. Draft resolution A/C.5/57/L.79

- 4. At the 56th meeting, on 4 June, the representative of Belgium, Vice-Chairman of the Committee and coordinator of the informal consultations on this question, introduced a draft resolution entitled "Administrative and budgetary aspects of the financing of the United Nations peacekeeping operations" (A/C.5/57/L.79).
- 5. At the same meeting, before the adoption of the draft resolution, the representative of the United States of America made a statement.
- 6. At the same meeting, the Committee adopted draft resolution A/C.5/57/L.79 without a vote (see para. 34, draft resolution I).
- 7. After the adoption of the draft resolution, statements in explanation of position were made by the representatives of Cuba and Nigeria (see A/C.5/57/SR.56).

### B. Draft resolution A/C.5/57/L.71

- 8. At the 56th meeting, on 4 June, the representative of Ethiopia, Rapporteur of the Committee and coordinator of the informal consultations on this question, introduced a draft resolution entitled "Management of contingent-owned equipment arrangements" (A/C.5/57/L.71).
- 9. At the same meeting, the Committee adopted draft resolution A/C.5/57/L.71 without a vote (see para. 34, draft resolution II).

### C. Draft resolution A/C.5/57/L.72

10. At the 56th meeting, on 4 June, the representative of Argentina, Vice-Chairman of the Committee and coordinator of the informal consultations on this

question, introduced a draft resolution entitled "Status of the implementation of the strategic deployment stocks" (A/C.5/57/L.72).

11. At the same meeting, the Committee adopted draft resolution A/C.5/57/L.72 without a vote (see para. 34, draft resolution III).

### D. Draft resolution A/C.5/57/L.73

- 12. At the 56th meeting, on 4 June, the representative of Ethiopia, Rapporteur of the Committee and coordinator of the informal consultations on this question, introduced a draft resolution entitled "Death and disability benefits" (A/C.5/57/L.73).
- 13. At the same meeting, the Committee adopted draft resolution A/C.5/57/L.73 without a vote (see para. 34, draft resolution IV).

### E. Draft resolution A/C.5/57/L.76

- 14. At the 56th meeting, on 4 June, the representative of Belgium, Vice-Chairman of the Committee and coordinator of the informal consultations on this question, introduced a draft resolution entitled "Peacekeeping Reserve Fund" (A/C.5/57/L.76).
- 15. At the same meeting, the Committee adopted draft resolution A/C.5/57/L.76 without a vote (see para. 34, draft resolution V).

#### F. Draft resolution A/C.5/57/L.85

- 16. At the 56th meeting, on 4 June, the representative of Belgium, Vice-Chairman of the Committee and coordinator of the informal consultations on this question, introduced a draft resolution entitled "Support account for peacekeeping operations" (A/C.5/57/L.85).
- 17. At the same meeting, the Committee adopted draft resolution A/C.5/57/L.85 without a vote (see para. 34, draft resolution VI).
- 18. After the adoption of the draft resolution, statements in explanation of position were made by the representatives of Canada (on behalf of Australia, New Zealand and Canada), Algeria, South Africa, Egypt, Cuba and Trinidad and Tobago (see A/C.5/57/SR.56).

### G. Draft resolution A/C.5/57/L.86

- 19. At the 56th meeting, on 4 June, the representative of Belgium, Vice-Chairman of the Committee and coordinator of the informal consultations on this question, introduced a draft resolution entitled "Feasibility of consolidating the accounts of the various peacekeeping operations" (A/C.5/57/L.86).
- 20. At the same meeting, the Committee adopted draft resolution A/C.5/57/L.86 without a vote (see para. 34, draft resolution VII).

21. After the adoption of the draft resolution, a statement in explanation of position was made by the representative of Egypt (see A/C.5/57/SR.56).

#### H. Draft resolution A/C.5/57/L.91

- 22. At the 56th meeting, on 4 June, the representative of Argentina, Vice-Chairman of the Committee and coordinator of the informal consultations on this question, introduced a draft resolution entitled "Financing of the United Nations Logistics Base at Brindisi, Italy" (A/C.5/57/L.91).
- 23. At the same meeting, the Committee adopted draft resolution A/C.5/57/L.91 without a vote (see para. 34, draft resolution VIII).

#### I. Draft resolution A/C.5/57/L.92

- 24. At the 56th meeting, on 4 June, the representative of Ethiopia, Rapporteur of the Committee and coordinator of the informal consultations on this question, introduced a draft resolution entitled "Review of the rates of reimbursement to the Governments of troop-contributing States" (A/C.5/57/L.92).
- 25. At the same meeting, the Committee adopted draft resolution A/C.5/57/L.92 without a vote (see para. 34, draft resolution IX).

### J. Draft resolution A/C.5/57/L.93

- 26. At the 56th meeting, on 4 June, the representative of Botswana, coordinator of the informal consultations on this question, introduced, on behalf of the Chairman, a draft resolution entitled "Report of the Office of Internal Oversight Services on the audit of the policies and procedures of the Department of Peacekeeping Operations for recruiting international civilian staff for field missions" (A/C.5/57/L.93).
- 27. At the same meeting, the Committee adopted draft resolution A/C.5/57/L.93 without a vote (see para. 34, draft resolution X).

### K. Draft resolution A/C.5/57/L.89

- 28. At the 56th meeting, on 4 June, the representative of Romania, Vice-Chairman of the Committee and coordinator of the informal consultations on this question, introduced a draft resolution entitled "Closed peacekeeping missions" (A/C.5/57/L.89).
- 29. At the same meeting, the Committee adopted draft resolution A/C.5/57/L.89 without a vote (see para. 34, draft resolution XI).
- 30. After the adoption of the draft resolution, a statement in explanation of position was made by the representative of Greece (on behalf of the States Members of the United Nations that are members of the European Union) (see A/C.5/57/SR.56).

### L. Draft decision A/C.5/57/L.77

- 31. At the 56th meeting, on 4 June, the representative of Ethiopia, Rapporteur of the Committee and coordinator of the informal consultations on this question, introduced a draft decision entitled "Write-off of contingent-owned equipment at liquidated missions" (A/C.5/57/L.77).
- 32. At the same meeting, the Committee adopted draft decision A/C.5/57/L.77 without a vote (see para. 35).

### M. Questions deferred for future consideration

33. In connection with reports submitted under agenda item 126 "Administrative and budgetary aspects of the financing of United Nations peacekeeping operations" which were deferred for future consideration, attention is drawn to the draft decision contained in the report of the Fifth Committee (A/57/648/Add.2) under agenda item 111 "Review of the efficiency of the administrative and financial functioning of the United Nations".

### III. Recommendations of the Fifth Committee

34. The Fifth Committee recommends to the General Assembly the adoption of the following draft resolutions:

#### **Draft resolution I**

Administrative and budgetary aspects of the financing of the United Nations peacekeeping operations

The General Assembly,

Having considered the report of the Secretary-General on the overview of the financing of the United Nations peacekeeping operations: budget performance for the period from 1 July 2001 to 30 June 2002 and budget for the period from 1 July 2003 to 30 June 2004<sup>2</sup> and the relevant sections of the report of the Advisory Committee on Administrative and Budgetary Questions thereon,<sup>3</sup>

Welcoming the presentation of the overview report,

#### Results-based budgeting and budget presentation

- 1. *Recalls* its resolutions 55/231 of 23 December 2000, 56/293 of 27 June 2002 and 57/300 of 20 December 2002;
- 2. Welcomes the continuing efforts of the Secretary-General to implement a results-based budgeting format and the timely presentation of the proposed peacekeeping budgets for the period from 1 July 2003 to 30 June 2004;
- 3. Endorses the observations and recommendations of the Advisory Committee on Administrative and Budgetary Questions contained in paragraphs 37

<sup>&</sup>lt;sup>2</sup> A/57/723.

<sup>&</sup>lt;sup>3</sup> A/57/772.

to 56 and 134 to 136 of its report,<sup>3</sup> subject to the provisions of the present resolution;

- 4. Requests the Secretary-General to ensure that, in applying results-based budgeting to peacekeeping budgets, the specific characteristics and mandates of each peacekeeping mission are taken fully into account;
- 5. Notes the intention of the Secretary-General, as reflected in paragraph 44 of the report of the Advisory Committee, that the new budget format will improve decision-making, and reaffirms that the peacekeeping budget documents should contain all the information needed for Member States to reach well-informed decisions, including a full justification of the resources requested;
- 6. *Reiterates* that the format of the budgets should be in accordance with the mandates of the General Assembly;
- 7. Requests the Joint Inspection Unit to submit to the General Assembly at its resumed sixtieth session an evaluation of the implementation of results-based budgeting in peacekeeping operations;
- 8. Requests the Secretary-General to develop further the link between mission objectives and the resources requested in the proposed peacekeeping budgets for the period from 1 July 2004 to 30 June 2005;
- 9. *Decides* that the performance reports and the proposed budgets for peacekeeping operations and the support account should continue to be presented in separate documents;

#### Communication and information technology

- 10. Notes with concern the observations of the Advisory Committee on the expansion of information technology programmes in some peacekeeping missions undergoing downsizing of activities and personnel<sup>4</sup> and its caution against an apparent tendency to acquire the most up-to-date communication and data-processing equipment, which might not be appropriate for the practical needs of the missions;<sup>5</sup>
- 11. Requests the Secretary-General to submit to the General Assembly at its fifty-eighth session a comprehensive report on the functional requirements of field missions for communication and information technology, including replacement programmes, disposal of used information technology assets, the status of ongoing and new projects and an evaluation of current policies and practices in terms of their cost-effectiveness, efficiency and productivity benefits;
- 12. Also requests the Secretary-General to ensure that the above-mentioned report is consistent with the direction of the Organization's broader information and communication technology strategy and that it takes into account the observations and recommendations of the Advisory Committee contained in paragraphs 102 to 106 of its report;<sup>3</sup>

<sup>&</sup>lt;sup>4</sup> A/57/772/Add.5, para. 41, and A/57/772/Add.6, para. 33.

<sup>&</sup>lt;sup>5</sup> A/57/772, para. 106.

### **Training**

- 13. *Requests* the Secretary-General to ensure that investments in training are based on need, aimed at improving efficiency and performance and congruent with the career development of staff;
- 14. Also requests the Secretary-General, with the assistance of the Office of Internal Oversight Services, to refine the policy of management on training and training-related travel costs in the Department of Peacekeeping Operations and in peacekeeping missions, taking into account requirements related to the provision by the United Nations of training for military personnel, civilian police and civilian staff and considering paragraphs 127 to 133 of the report of the Advisory Committee,<sup>3</sup> and to report thereon to the General Assembly at its resumed fifty-eighth session;

#### Recruitment

- 15. Recalls paragraph 2 of its resolution 57/287 A of 20 December 2002;
- 16. Notes with concern the continuing delays in the recruitment of personnel in the Department of Peacekeeping Operations and its negative impact on peacekeeping missions, in particular those in Africa;
- 17. Requests the Secretary-General to encourage greater use of national staff, as defined in paragraph 80 of the report of the Advisory Committee,<sup>3</sup> whenever possible and cost-effective, and to report thereon to the General Assembly at its resumed fifty-eighth session;
- 18. Urges the Secretary-General to expedite recruitment for field missions, taking into account, as appropriate, the delegation of recruitment authority to field missions and their accountability in that regard, including the use of fair and transparent recruitment procedures and monitoring mechanisms, consistent with the relevant resolutions of the General Assembly, and to report to it thereon at its resumed fifty-eighth session;
- 19. *Endorses* the observations and recommendations of the Advisory Committee contained in paragraphs 78 and 80 to 85 of its report;
- 20. Stresses that any reclassification of posts should be consistent with the relevant resolutions of the General Assembly and the United Nations Staff Rules and Regulations;

#### Official travel

21. Reiterates that future resource requests for official travel be adequately justified, including how such travel will help to achieve a measurable result in fulfilling stated objectives;

### Procurement and contract management

22. Requests the Secretary-General to submit to the General Assembly at its resumed fifty-eighth session a comprehensive report on procurement and contract management for peacekeeping operations containing specific proposals addressing any possible conflict of interest that may arise in this area concerning United Nations staff members associated with the procurement cycle, including the

feasibility of establishing a code of ethics, a declaration of independence and provisions to ensure confidentiality of information associated with their functions as United Nations staff members, also taking into account paragraphs 116 to 119 of the report of the Advisory Committee.<sup>3</sup>

#### **Draft resolution II**

#### Management of contingent-owned equipment arrangements

The General Assembly,

Recalling its resolutions 49/233 A of 23 December 1994, 50/222 of 11 April 1996, 51/218 E of 17 June 1997, 54/19 A of 29 October 1999 and 54/19 B of 15 June 2000, 55/238 of 23 December 2000, 55/271, paragraph 12, of 14 June 2001, 55/274 of 14 June 2001 and 56/241 of 24 December 2001,

Recalling also its decision 55/452 of 23 December 2000 to convene the post-Phase V Working Group,

Recalling further its resolution 55/274 of 14 June 2001, by which the Secretary-General was requested to convene in 2004 an open-ended working group of experts, for a period of no less than ten working days, to hold a triennial review of reimbursement rates for contingent-owned equipment and self-sustainment, including medical services,

Having considered the reports of the Secretary-General, 6 on the processing of claims for equipment contributed and self-sustainment undertaken at peacekeeping missions, on the reform of the procedures for determining reimbursement to Member States for contingent-owned equipment and troop costs, on the practical aspects of wet-lease, dry-lease and self-sustainment arrangements and the report of the Advisory Committee on Administrative and Budgetary Questions, 7 on management of contingent-owned equipment arrangements,

- 1. Takes note of the reports of the Secretary-General;<sup>6</sup>
- 2. Takes note of the observations and recommendations of the Advisory Committee on Administrative and Budgetary Questions on the management of contingent-owned equipment arrangements, as contained in paragraphs 60 to 76 of its report;<sup>7</sup>
- 3. Affirms the importance of conducting peacekeeping operations with the maximum of efficiency and effectiveness and the need to minimize delays in processing reimbursements to troop- and equipment-contributing countries;
- 4. Recognizes the fact that delay and uncertainty in reimbursements to troop-contributing countries of troop and contingent-owned equipment costs adversely affect the ability of current and potential troop-contributing countries to participate effectively in United Nations peacekeeping operations, and in this context emphasizes the need for all Member States to pay their assessed contributions to all peacekeeping operations in full, on time and without conditions;

<sup>&</sup>lt;sup>6</sup> A/C.5/56/44, A/56/939 and A/57/397.

<sup>&</sup>lt;sup>7</sup> A/57/772.

- 5. Requests the Secretary-General to submit a comprehensive report, taking into account, inter alia, the observations of the Advisory Committee on Administrative and Budgetary Questions and based on the experience gained so far, and make suggestions for any modification to the current reporting cycle to the Working Group on Reimbursement of Contingent-owned Equipment at its forthcoming meetings, scheduled for February 2004;
- 6. Also requests the Secretary-General to submit a comprehensive report, on the basis of recommendations of the Working Group, on issues that would require legislative action by the General Assembly at its fifty-ninth session.

#### **Draft resolution III**

### Status of the implementation of the strategic deployment stocks

The General Assembly,

*Recalling* its resolution 56/292 of 27 June 2002 concerning the establishment of the strategic deployment stocks,

Having considered the report of the Secretary-General on the status of the implementation of the strategic deployment stocks<sup>8</sup> and the related report of the Advisory Committee on Administrative and Budgetary Questions,<sup>9</sup>

- 1. *Takes note* of the report of the Secretary-General on the status of the implementation of the strategic deployment stocks;
- 2. Endorses the conclusions and recommendations contained in the report of the Advisory Committee on Administrative and Budgetary Questions, 9 and requests the Secretary-General to ensure their full implementation, subject to the provisions of the present resolution;
- 3. *Decides* to extend the validity period in respect of the resources approved in its resolution 56/292 to 30 June 2004;
- 4. Recalls paragraph 2 of its resolution 56/292 and requests the Secretary-General to include the procurement statistics in future reports;
- 5. Requests the Secretary-General to continue to submit separate reports on the implementation of the strategic deployment stocks and on the budget and performance of the United Nations Logistics Base to it at its fifty-eighth session.

### Draft resolution IV Death and disability benefits

The General Assembly,

Having considered the notes by the Secretary-General on death and disability benefits, 10 as well as the related report of the Advisory Committee on Administrative and Budgetary Questions, 11

1. Takes note of the notes by the Secretary-General on death and disability benefits; $^{10}$ 

<sup>8</sup> A/57/751.

<sup>&</sup>lt;sup>9</sup> A/57/772/Add.9, paras. 28-35.

<sup>&</sup>lt;sup>10</sup> A/C.5/56/41 and A/C.5/57/37.

<sup>&</sup>lt;sup>11</sup> A/57/772, paras. 137-138.

2. *Decides* that, in future, information on death and disability benefits shall be included in the overview of the general report on peacekeeping operations.

### Draft resolution V Peacekeeping Reserve Fund

The General Assembly,

Having considered the note by the Secretary-General on the Peacekeeping Reserve Fund<sup>12</sup> and the related reports of the Advisory Committee on Administrative and Budgetary Questions,<sup>13</sup>

Recalling its resolutions 47/217 of 23 December 1992 on the establishment of the Peacekeeping Reserve Fund, 49/233 A of 23 December 1994 and 51/218 E of 17 June 1997,

Recalling also its resolution 57/290 of 20 December 2002 on the inclusion of Switzerland and Timor-Leste in the Peacekeeping Reserve Fund,

Reaffirming the general principles underlying the financing of United Nations peacekeeping operations, as stated in General Assembly resolutions 1874 (S-IV) of 27 June 1963, 3101 (XXVIII) of 11 December 1973 and 55/235 of 23 December 2000.

- 1. Takes note of the status of contributions to the Peacekeeping Reserve Fund as at 31 December 2002;<sup>14</sup>
- 2. *Endorses* the recommendation contained in the report of the Advisory Committee on Administrative and Budgetary Questions<sup>15</sup> and requests the Secretary-General to ensure its full implementation;
- 3. Decides to apply the amount of 33,250,000 United States dollars, representing the amount in excess of the authorized level of 150 million dollars for the Peacekeeping Reserve Fund, to the requirements of the support account for peacekeeping operations for the period from 1 July 2003 to 30 June 2004;
- 4. Requests the Secretary-General, consequent upon the full establishment of the strategic deployment stocks and the pre-mandate commitment authority, to review the level of the Fund and to report thereon to the General Assembly at the second part of its fifty-eighth session.

### Draft resolution VI Support account for peacekeeping operations

The General Assembly,

Recalling its resolutions 45/258 of 3 May 1991, 47/218 A of 23 December 1992, 48/226 A of 23 December 1993, 56/241 of 24 December 2001 and 56/293 of 27 June 2002, its decisions 48/489 of 8 July 1994, 49/469 of 23 December 1994 and 50/473 of 23 December 1995 and other relevant resolutions of the General Assembly,

<sup>12</sup> A/57/798.

<sup>&</sup>lt;sup>13</sup> A/57/772, para. 17, and see A/C.5/57/SR.52.

<sup>14</sup> ST/ADM/SER.B/600.

 $<sup>^{15}</sup>$  See A/C.5/57/SR.52.

Having considered the report of the Secretary-General on the overview of the financing of the United Nations peacekeeping operations: budget performance for the period from 1 July 2001 to 30 June 2002 and budget for the period from 1 July 2003 to 30 June 2004, <sup>16</sup> his report on the financial performance of the support account for peacekeeping operations for the period from 1 July 2001 to 30 June 2002, <sup>17</sup> his report on the budget for the support account for peacekeeping operations for the period from 1 July 2003 to 30 June 2004, <sup>18</sup> and the related reports of the Advisory Committee on Administrative and Budgetary Questions, <sup>19</sup>

Having also considered the reports of the Secretary-General on the experience with resident investigators<sup>20</sup> and on gender mainstreaming in peacekeeping activities,<sup>21</sup> as well as the above-mentioned related reports of the Advisory Committee on Administrative and Budgetary Questions, specifically paragraphs 86 to 95 of the former report with regard to resident investigators and auditors,<sup>22</sup> and paragraph 31 of the latter report with regard to gender mainstreaming in peacekeeping activities,<sup>23</sup>

Recognizing the importance of the United Nations being able to respond and deploy rapidly to a peacekeeping operation upon adoption of a relevant resolution of the Security Council; within thirty days for traditional peacekeeping operations and ninety days for complex peacekeeping operations,

Recognizing also the need for adequate support during all phases of peacekeeping operations, including the liquidation and termination phases,

*Mindful* that the level of the support account should broadly correspond to the mandates, number, size and complexity of peacekeeping missions,

- 1. Takes note of the reports of the Secretary-General on the financing of the support account for peacekeeping operations;<sup>24</sup>
- 2. Also takes note of the report of the Secretary-General on the experience with resident investigators;<sup>20</sup>
- 3. Takes further note of the report of the Secretary-General on gender mainstreaming in peacekeeping activities;<sup>21</sup>
- 4. Reaffirms the need for effective and efficient administration and financial management of peacekeeping operations and urges the Secretary-General to continue to identify measures to increase the productivity and efficiency of the support account;
- 5. Affirms the need for adequate funding for the backstopping of peacekeeping operations, as well as the need for full justification for that funding in support account budget submissions;

<sup>16</sup> A/57/723.

<sup>&</sup>lt;sup>17</sup> A/57/725.

<sup>18</sup> A/57/732.

 $<sup>^{19}</sup>$  A/57/772 and A/57/776.

<sup>&</sup>lt;sup>20</sup> A/57/494.

<sup>&</sup>lt;sup>21</sup> A/57/731.

<sup>&</sup>lt;sup>22</sup> A/57/772.

<sup>&</sup>lt;sup>23</sup> A/57/776.

<sup>&</sup>lt;sup>24</sup> A/57/725 and A/57/732.

- 6. Endorses the conclusions and recommendations contained in the relevant paragraphs of the reports of the Advisory Committee on Administrative and Budgetary Questions, 25 subject to the provisions of the present resolution;
- 7. Decides to maintain, for the period from 1 July 2003 to 30 June 2004, the funding mechanism for the support account used in the current period, from 1 July 2002 to 30 June 2003, as approved in paragraph 3 of its resolution 50/221 B of 7 June 1996;
- 8. Reaffirms the need for the Secretary-General to ensure that delegation of authority to the Department of Peacekeeping Operations and field missions is in strict compliance with relevant resolutions and decisions and the relevant rules and procedures of the General Assembly on this matter;
- 9. Also reaffirms that any delegation of authority to the Department of Peacekeeping Operations and field missions requires full accountability of programme managers;
- 10. Further reaffirms paragraph 15 of its resolution 56/293, and requests the Secretary-General to submit to the General Assembly at its resumed fifty-eighth session a comprehensive report on measures taken in this regard and the criteria used for recruitment to all support account posts, in particular those in the Department of Peacekeeping Operations, bearing in mind that the system of desirable ranges does not currently apply to support account posts;
- 11. Regrets that the D-2 post for the administration of change management is still vacant and urges the Secretary-General to fill it as soon as possible;
- 12. *Requests* the Secretary-General to review the level of the support account on a regular basis, taking into consideration the number, size and complexity of peacekeeping operations;
- 13. Requests the Board of Auditors to carry out a review of the implementation of the recommendations of the Special Committee for Peacekeeping Operations and the Panel on United Nations Peace Operations<sup>26</sup> as approved by the General Assembly, to gauge the effects of management reform measures taken since the approval of the report and to report thereon to the General Assembly at its fifty-eighth session;
- 14. Decides to review at its resumed fifty-eighth session the existing posts approved in its resolutions 55/238, 56/241 and 56/293 and in the present resolution in order to consider their justification, taking into account the ongoing evaluation by the Office of Internal Oversight Services of the impact of the recent restructuring of the Department of Peacekeeping Operations on its performance in the backstopping of peacekeeping operations;
- 15. Approves the establishment of eight posts (two P-4, four P-3 and two General Service) for the Investigations Division of the Office of Internal Oversight Services, to be divided evenly between the regional hubs in Vienna and Nairobi, and decides to review these posts and functions in the next support account budget, taking into account the relevant workload and coverage of their activities;

<sup>&</sup>lt;sup>25</sup> A/57/772, paras. 86-95, and A/57/776.

<sup>&</sup>lt;sup>26</sup> A/55/977.

- 16. Also approves the establishment of a P-3 post and general temporary assistance for one General Service post (Other level) in the Executive Office of the Office of Internal Oversight Services;
- 17. Further approves the transfer from peacekeeping operations budgets to the support account budget of twenty-seven resident auditor and assistant posts at the same level as in the budget for the period from 1 July 2002 to 30 June 2003,<sup>27</sup> to be deployed as necessary, bearing in mind that whenever a mission's mandate is adjusted or terminated, the number of audit posts should be adjusted or terminated accordingly;
- 18. Decides that any support account posts that remain vacant and any new posts that are not filled for twelve months from the date of their establishment would require rejustification in the subsequent budget submission, and requests the Secretary-General to report to the General Assembly at its fifty-ninth session on the implementation of this decision;
- 19. Requests the Secretary-General to include in the next support account report details of reclassification upward and reclassification downward, if any, of posts, as well as the breakdown of appointments to posts reclassified upward in the previous two years, as between internal and external candidates, and to provide annual data thereafter:
- 20. Decides that the person recruited to the gender adviser post shall be responsible for all operational support activities and all related activities pertaining to the implementation of individual mandates of various peacekeeping operations in the area of gender mainstreaming, including those activities relating to the field operations of each peacekeeping mission;
- 21. Affirms that the Office of the Special Adviser on Gender Issues and Advancement of Women is the competent authority for gender mainstreaming in the United Nations as a whole and is responsible for the formulation of policy as mandated by the intergovernmental bodies, and in this regard requests the Department of Peacekeeping Operations to establish a viable, effective mechanism for close coordination with the Special Adviser, ensuring that all plans of action on gender mainstreaming in peacekeeping operations are consistent with the existing mandates;
- 22. Stresses that the creation of a gender adviser in the Best Practices Unit of the Department of Peacekeeping Operations does not constitute a precedent to be followed by other departments and should not itself lead to the establishment of a gender unit in the Department of Peacekeeping Operations, and also stresses the importance of not duplicating functions and capacities that already exist elsewhere in the Secretariat;
- 23. *Decides* to review the establishment and the level of the post of gender adviser in the context of paragraph 14 of the present resolution;
- 24. *Requests* the Secretary-General, through the Office of Internal Oversight Services, to report to the General Assembly at its resumed fifty-eighth session on the cases processed by the regional investigators;

<sup>&</sup>lt;sup>27</sup> A/57/723, table 1.

- 25. Decides to establish, on a trial basis, a P-4 post in the Monitoring, Evaluation and Consulting Division of the Office of Internal Oversight Services to undertake oversight functions with regard to military aspects of peacekeeping operations, and also not to approve the amount covering six months of consultancy services for three experts mentioned in the report of the Advisory Committee;<sup>28</sup>
- 26. Requests the Secretary-General to report on the implementation and impact of this decision in the context of his support account budget proposal for the period from 1 July 2005 to 30 June 2006;
- 27. Concurs with the observation of the Advisory Committee on Administrative and Budgetary Questions in its report<sup>29</sup> that the term "inspectorate" or "inspector-general" does not appropriately reflect the intended use of the consultancy funds requested in the report of the Secretary-General on the budget for the support account for the period from 1 July 2003 to 30 June 2004<sup>30</sup> and should not be used:
- 28. Requests the Secretary-General to report on the relationship between the proposals requested in the above-mentioned report of the Secretary-General,<sup>31</sup> and decides to review this issue in the context of the consideration of the proposed budget for the support account for the period from 1 July 2005 to 30 June 2006;
- 29. Decides not to approve the resources requested in the report of the Secretary-General,<sup>32</sup> and requests the Secretary-General to present a full justification for the establishment of those posts in the context of his next budget submission for the support account for the period from 1 July 2004 to 30 June 2005;
- 30. Approves the Military Division training budget at the level requested by the Secretary-General;<sup>33</sup>
- 31. Regrets that the Secretary-General has not included in his report an annex containing information on the status of implementation of relevant adopted recommendations made by the Advisory Committee on Administrative and Budgetary Questions and other oversight bodies, as requested in paragraph 17 of its resolution 56/293:

### Financial performance report for the period from 1 July 2001 to 30 June 2002

32. *Takes note* of the report of the Secretary-General on the financial performance of the support account for peacekeeping operations for the period from 1 July 2001 to 30 June 2002;<sup>17</sup>

### Budget estimates for the period from 1 July 2003 to 30 June 2004

33. Approves the support account requirements in the amount of 112,075,800 United States dollars for the period from 1 July 2003 to 30 June 2004, including seven hundred and two continuing and forty-one new temporary posts and their related post and non-post requirements;

<sup>&</sup>lt;sup>28</sup> A/57/776, para. 70.

<sup>&</sup>lt;sup>29</sup> Ibid., para. 51.

<sup>&</sup>lt;sup>30</sup> A/57/732, para. 43.

<sup>&</sup>lt;sup>31</sup> Ibid., paras. 43 and 62.

<sup>&</sup>lt;sup>32</sup> Ibid., para. 115.

<sup>33</sup> Ibid., sect. II.A.4 and paras. 40-46.

### Financing of requirements for the support account for peacekeeping operations

- 34. *Decides* that requirements for the support account for peacekeeping operations for the period from 1 July 2003 to 30 June 2004 shall be financed as follows:
- (a) The unencumbered balance and other income in the total amount of 8,532,250 dollars in respect of the period ended 30 June 2002 to be applied to the resources required for the period from 1 July 2003 to 30 June 2004;
- (b) The increase of 517,100 dollars in the estimated staff assessment income in respect of the financial period ended 30 June 2002 to be added to the credit from the amount referred to in paragraph (a) above;
- (c) The amount of 33,250,000 dollars in excess of the authorized level of the Peacekeeping Reserve Fund in respect of the period ended 30 June 2002 to be applied to the resources required for the period from 1 July 2003 to 30 June 2004;
- (d) The balance of 70,293,550 dollars to be prorated among the budgets of the active peacekeeping operations for the period from 1 July 2003 to 30 June 2004;
- (e) The estimated staff assessment income of 15,320,200 dollars for the period from 1 July 2003 to 30 June 2004 to be set off against the balance referred to in paragraph (d) above, to be prorated among the individual active peacekeeping operations budgets.

#### **Draft resolution VII**

### Feasibility of consolidating the accounts of the various peacekeeping operations

The General Assembly,

Recalling paragraph 10 of its resolution 56/293 of 27 June 2002,

Having considered the report of the Secretary-General on the feasibility of consolidating the accounts of the various peacekeeping operations<sup>34</sup> and the related report of the Advisory Committee on Administrative and Budgetary Questions,<sup>35</sup>

- 1. Takes note of the report of the Secretary-General on the feasibility of consolidating the accounts of the various peacekeeping operations<sup>34</sup> and of the related report of the Advisory Committee on Administrative and Budgetary Questions;<sup>35</sup>
- 2. Decides to defer consideration of this question to the second part of its resumed fifty-eighth session and requests the Secretary-General to provide a comprehensive report, taking into account the views expressed, questions raised and information requested by Member States at its fifty-seventh session, including a simulation of the options proposed.

#### **Draft resolution VIII**

#### Financing of the United Nations Logistics Base at Brindisi, Italy

The General Assembly,

Recalling section XIV of its resolution 49/233 A of 23 December 1994,

<sup>34</sup> A/57/746.

<sup>35</sup> A/57/772, paras. 20-28.

Recalling also its decision 50/500 of 17 September 1996 on the financing of the United Nations Logistics Base at Brindisi, Italy, and its subsequent resolutions thereon, the latest of which was resolution 56/289 of 27 June 2002,

Having considered the reports of the Secretary-General on the financing of the United Nations Logistics Base<sup>36</sup> and the related reports of the Advisory Committee on Administrative and Budgetary Questions,<sup>37</sup>

Reiterating the importance of establishing an accurate inventory of assets,

- 1. *Notes with appreciation* the facilities provided by the Government of Italy to the United Nations Logistics Base at Brindisi, Italy;
- 2. Takes note of the reports of the Secretary-General on the financing of the United Nations Logistics Base;<sup>36</sup>
- 3. *Endorses* the observations and recommendations contained in the report of the Advisory Committee on Administrative and Budgetary Questions;<sup>38</sup>
- 4. Requests the Secretary-General to include in his report on a comprehensive examination of the merits of establishing a global procurement hub for all peacekeeping missions in Brindisi recommended by the Advisory Committee on Administrative and Budgetary Questions, the merits of relocating all support account posts and non-post resources at Headquarters pertaining to the Logistics Division, as well as those related to communications and information technology services related to peacekeeping missions, to Brindisi;
- 5. Reiterates the need to implement, as a matter of priority, an effective inventory management standard, especially in respect of peacekeeping operations involving high inventory value;

### Financial performance report for the period from 1 July 2001 to 30 June 2002

6. Takes note of the report of the Secretary-General on the financial performance of the United Nations Logistics Base for the period from 1 July 2001 to 30 June 2002;<sup>39</sup>

### Budget estimates for the period from 1 July 2003 to 30 June 2004

7. Approves the cost estimates for the United Nations Logistics Base amounting to 22,208,100 United States dollars for the period from 1 July 2003 to 30 June 2004;

### Financing of the cost estimates

- 8. Decides to apply the unencumbered balance and other income in the total amount of 702,800 dollars in respect of the financial period ended 30 June 2002 to the resources required for the period from 1 July 2003 to 30 June 2004;
- 9. Also decides that the increase in the estimated staff assessment income of 13,000 dollars in respect of the financial period ended 30 June 2002 shall be added to the credit from the amount referred to in paragraph 8 above;

 $<sup>^{36}\</sup> A/57/670$  and Corr.1, A/57/671 and A/57/723.

<sup>&</sup>lt;sup>37</sup> A/57/772 and Add.9.

<sup>38</sup> A/57/772/Add.9.

<sup>&</sup>lt;sup>39</sup> A/57/671.

- 10. Further decides to prorate the balance of 21,505,300 dollars among the individual active peacekeeping operation budgets to meet the financing requirements of the United Nations Logistics Base for the period from 1 July 2003 to 30 June 2004;
- 11. Decides to set off against the balance referred to in paragraph 10 above the estimated staff assessment income of 1,258,500 dollars for the period from 1 July 2003 to 30 June 2004, to be prorated among the individual active peacekeeping operation budgets;
- 12. *Also decides* to consider during its fifty-eighth session the question of the financing of the United Nations Logistics Base.

#### **Draft resolution IX**

# Review of the rates of reimbursement to the Governments of troop-contributing States

The General Assembly,

Having considered the report of the Secretary-General on the review of the rates of reimbursement to the Governments of troop-contributing States,<sup>40</sup>

- 1. *Decides* to request the Working Group on reform procedures for determining reimbursement of contingent-owned equipment to consider the proposed methodology contained in the report of the Secretary-General;<sup>40</sup>
- 2. Requests the Working Group to report on the results of its review to the General Assembly at its fifty-ninth session through the Advisory Committee on Administrative and Budgetary Questions.

#### **Draft resolution X**

Report of the Office of Internal Oversight Services on the audit of the policies and procedures of the Department of Peacekeeping Operations for recruiting international civilian staff for field missions

The General Assembly,

Recalling its resolutions 48/218 B of 29 July 1994 and 54/244 of 23 December 1999.

Having considered the report of the Office of Internal Oversight Services on the audit of the policies and procedures of the Department of Peacekeeping Operations for recruiting international civilian staff for field missions,<sup>41</sup>

- 1. Takes note of the report of the Office of Internal Oversight Services on the audit of the policies and procedures of the Department of Peacekeeping Operations for recruiting international civilian staff for field missions;<sup>41</sup>
- 2. Requests the Secretary-General to conduct, through the Office of Internal Oversight Services, a follow-up audit of the policies and procedures for recruiting international civilian staff for field missions, and to submit a report thereon to the General Assembly for its consideration at its resumed fifty-eighth session.

<sup>&</sup>lt;sup>40</sup> A/57/774.

<sup>41</sup> A/56/202.

### Draft resolution XI Closed peacekeeping missions

The General Assembly

- 1. Takes note of the reports of the Secretary-General on the updated financial position of closed peacekeeping missions as at 30 June 2002, 42 and on the financing of the United Nations Transition Assistance Group, 43 the United Nations Angola Verification Mission and the United Nations Observer Mission in Angola, 44 the United Nations Mission of Observers in Tajikistan, 45 the United Nations Observer Mission in Liberia, 46 the United Nations Observer Mission in Uganda-Rwanda and the United Nations Assistance Mission for Rwanda, 47 the United Nations Mission in the Central African Republic, 48 and the related report of the Advisory Committee on Administrative and Budgetary Questions; 49
- 2. Requests the Secretary-General to return 50 per cent of the net cash available for credit to Member States as of 30 June 2002, in the amount of 84,446,000 United States dollars, by 30 June 2003, based on the scale applicable to the missions' last assessment;
- Decides to postpone the return of the remaining 50 per cent of the net cash available for credit to Member States, in the amount of 84,446,000 United States dollars, until 31 March 2004, based on the scale applicable to the missions' last assessment, in respect of the fund balances of the United Nations Mission in Haiti; the United Nations Observer Group in Central America and the United Nations Observer Mission in El Salvador; the United Nations Preventive Deployment Force; the United Nations Protection Force, the United Nations Confidence Restoration Operation in Croatia, the United Nations Preventive Deployment Force and the United Nations Peace Forces headquarters; the United Nations Transitional Administration for Eastern Slavonia, Baranja and Western Sirmium and the Civilian Police Support Group; the United Nations Angola Verification Mission and the United Nations Observer Mission in Angola; the United Nations Observer Mission in Uganda-Rwanda and the United Nations Assistance Mission for Rwanda; the United Nations Mission of Observers in Tajikistan; the United Nations Transition Assistance Group; and the United Nations Observer Mission in Liberia in the light of the overall financial situation of the Organization and the fact that assessed contributions to peacekeeping in the amount of 1.4 billion dollars remain unpaid as at 31 March 2003;
- 4. Also decides that the provisions of financial regulation 5.5 should be suspended in respect of the liabilities and fund balance of the Military Observer Group of the United Nations Verification Mission in Guatemala; the United Nations Operation in Mozambique; the United Nations Operation in Somalia; the United Nations Support Mission in Haiti, the United Nations Transition Mission in Haiti and the United Nations Civilian Police Mission in Haiti; the United Nations

<sup>42</sup> A/57/789.

<sup>43</sup> A/57/793.

<sup>&</sup>lt;sup>44</sup> A/57/796.

<sup>45</sup> A/57/792.

<sup>&</sup>lt;sup>46</sup> A/57/794.

<sup>&</sup>lt;sup>47</sup> A/57/791.

<sup>48</sup> A/57/795.

<sup>&</sup>lt;sup>49</sup> See A/C.5/57/SR.52.

Transitional Authority in Cambodia; and the United Nations Mission in the Central African Republic in the light of the cash shortage of these missions;

- 5. Requests the Secretary-General to provide an updated report and make proposals for consideration at its fifty-eighth resumed session on how to address the issue of outstanding dues owed to Member States from closed peacekeeping missions that are in net cash deficit;
- 6. Takes note of the reports of the Secretary-General on the disposition of assets of the United Nations Mission of Observers in Tajikistan,<sup>50</sup> the United Nations Assistance Mission for Rwanda<sup>51</sup> and the United Nations Mission in the Central African Republic;<sup>52</sup>
- 7. Approves the donation of assets of the United Nations Assistance Mission for Rwanda with a total inventory value of 12,581,000 dollars and corresponding residual value of 2,401,300 dollars to the Government of Rwanda;
- 8. Also approves the donation of assets of the United Nations Assistance Mission for Rwanda with a total inventory value of 79,200 dollars and corresponding residual value of 53,400 dollars to the medical unit of a Member State;
- 9. Decides to consider at its fifty-eighth session the updated report on the position of closed peacekeeping missions requested in paragraph 5 above under the agenda item entitled "Administrative and budgetary aspects of the financing of the United Nations peacekeeping operations".
- 35. The Fifth Committee recommends to the General Assembly the adoption of the following draft decision:

#### **Draft decision**

### Write-off of contingent-owned equipment at liquidated missions

The General Assembly, having considered the note by the Secretary-General on the write-off of contingent-owned equipment at liquidated missions<sup>53</sup> and the related report of the Advisory Committee on Administrative and Budgetary Questions,<sup>54</sup> concurs with the request of the Secretariat, as contained in paragraph 4 of its note.<sup>53</sup>

<sup>50</sup> A/57/89.

<sup>51</sup> A/57/753.

<sup>52</sup> A/57/631.

<sup>53</sup> A/57/788.

<sup>&</sup>lt;sup>54</sup> A/57/772, paras. 60, 74 and 75.