



# General Assembly

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**Fifth Committee**

Agenda item 113

**Programme budget for the biennium 1998–1999**

## **Question of East Timor**

### **Report of the Secretary-General**

#### *Summary*

By its resolution 1236 (1999) of 7 May 1999, the Security Council, taking note of the report of the Secretary-General on the question of East Timor (A/53/951-S/1999/513), welcomed the concluding of the Agreement between Indonesia and Portugal and the concluding of the Agreements between the United Nations and the Governments of Indonesia and Portugal. The Security Council also welcomed the intention of the Secretary-General to establish as soon as practicable a United Nations presence in East Timor, with a view to assisting in the implementation of the Agreement signed by the Governments of Indonesia and Portugal, and the two Supplementary Agreements concluded between the United Nations and the two Governments on 5 May 1999.

As indicated in his report, the Secretary-General has established a trust fund to which Member States may channel voluntary contributions, which would enable him, without waiting for the assessed budgetary process, to proceed as soon as possible with the establishment of a United Nations presence in East Timor.

In order to ensure the execution of the various phases of the consultation process culminating in a direct ballot on 8 August 1999, and pending a formal decision by the Security Council on the United Nations mission, the Secretary-General has already deployed to East Timor sufficient personnel, with the exception of the civilian police component, together with the necessary administrative and logistics support, to implement the activities called for in the Agreements. It is estimated that the requirements for the conduct of the consultation process would amount to \$45,677,300 gross (\$44,215,500 net). To

date, the balance in the trust fund is \$16,500,000, and in-kind contributions from the Government of Australia towards the activities in East Timor equivalent to \$2,346,000 have been pledged.

Accordingly, the Secretary-General requests the General Assembly to approve a budget of \$45,677,300 gross (\$44,215,500 net) for the operation, and to grant him the authority to enter into commitments in an amount not to exceed \$25,369,500 in accordance with the procedure outlined in paragraph 3 of General Assembly resolution 52/223 of 22 December 1997.

## **I. Introduction**

1. In the annex to his report to the General Assembly and the Security Council on the question of East Timor (A/53/951-S/1999/513), the Secretary-General transmitted the overall Agreement between the Governments of Indonesia and Portugal, signed on 5 May 1999. Under the Agreement, the parties entrusted the Secretary-General with the organization and conduct of a popular consultation for the purpose of ascertaining whether the East Timorese people, both inside and outside the Territory, accept or reject a proposed constitution framework providing for a special autonomy for East Timor within the unitary Republic of Indonesia, which is appended to the Agreement. The parties also requested the Secretary-General to establish immediately a United Nations mission in East Timor for the purpose of conducting the popular consultation.

2. Two supplementary agreements were also concluded on 5 May 1999 between the United Nations and the Governments of Indonesia and Portugal on the modalities for the popular consultation of the East Timorese through a direct ballot and on security arrangements. The supplementary agreements stipulate that 8 August 1999 will be the date for the ballot to take place, both inside and outside East Timor, and that a secure environment devoid of violence or other forms of intimidation is a prerequisite for the holding of a free and fair popular consultation.

3. In the Supplementary Agreements, the two parties requested the Secretary-General to deploy, immediately upon signature, United Nations personnel adequate for the execution of the various phases of the consultation process. Pursuant to that request, the Secretary-General immediately began deploying personnel to East Timor, particularly in the areas of political affairs, electoral assistance, administration and logistics, with the exception of the civilian police component, together with the necessary administrative and logistics support, to implement the activities called for in the agreements.

## **II. Action taken by the Security Council**

4. The Security Council, by its resolution 1236 (1999) of 7 May 1999, welcomed the intention of the Secretary-General to establish as soon as practicable a United Nations presence in East Timor, with a view to assisting in the implementation of the agreements. It also requested the Secretary-General to report to it as soon as possible, and in any event by 24 May 1999, on the implementation of the resolution and of the agreements, specifying the detailed modalities of the consultation process, to make detailed recommendations to the Council for decision on the mandate, size, structure and budget of the United Nations mission, including civilian police officers, and to report to the Council thereafter every 14 days.

## **III. Conclusions and recommendations**

5. The cost (excluding the civilian police component) is estimated at \$45,677,300 gross (\$44,215,500 net). The details of those requirements are contained in the annex to the present report.

6. Paragraph 3 of General Assembly resolution 52/223 of 22 December 1997 provides that if a decision of the Security Council results in the need for the Secretary-General to enter into commitments related to the maintenance of peace and security in an amount exceeding 10 million dollars in respect of the decision, that matter shall be brought to the General

Assembly. It is on that basis that the matter is now presented for consideration of the request for commitment authority. In addition, as these activities are of an unforeseen and extraordinary nature related to the maintenance of peace and security, they should be dealt with outside the procedures related to the contingency fund, as provided for in annex I, paragraph 11, of General Assembly resolution 41/213 of 19 December 1986.

7. By paragraph F of the Agreement regarding the modalities for the popular consultation of the East Timorese through a direct ballot signed by the Governments of Indonesia and Portugal and the Secretary-General on 5 May 1999 (A/53/951-S/1999/513, annex II), it was agreed that the Secretary-General would seek the approval of the Security Council for the operation in order to ensure assessed budgetary funding. Voluntary contributions would be channelled through a trust fund established for that purpose. Such a trust fund has been established and contributions of \$16,500,000 have been received and in-kind assistance valued at \$2,346,000 pledged. The trust fund will be utilized to supplement assessed resources in carrying out the activities called for in the Agreements. The commitment authority will be drawn only to the extent necessary to ensure the full funding of the operation after taking into consideration all voluntary contributions received in cash and in kind. The actual assessment requirements of the special political mission would be presented to the General Assembly at its fifty-fourth session.

#### **IV. Action required from the General Assembly**

8. The General Assembly is hereby requested to approve a budget of \$45,677,300 gross (\$44,215,500 net) for the operation and to grant the Secretary-General the authority to enter into commitments in an amount not to exceed \$25,369,500 for the biennium 1998–1999.

9. The Secretary-General is preparing the detailed report requested by the Security Council in paragraph 8 of its resolution 1236 (1999). As soon as the Security Council formally establishes the United Nations mission in East Timor, the Secretary-General will report to the General Assembly on any additional requirements arising therefrom, particularly in respect of the civilian police component (whose requirements are estimated on a preliminary basis at \$7,400,000 for the deployment of up to 300 civilian police).



## **B. Supplementary explanation**

### **Civilian personnel costs**

*Estimate: \$20,092,900*

#### **International and local staff**

1. Provisions are made for 100 Professional and 141 Field Service officers for the various elements of the mission as detailed in section C of the present annex, at a total cost of \$6,470,100, including common staff costs. International staff costs assume a vacancy rate of 10 per cent. It is expected that 4,061 local staff will be hired at a cost of \$2,366,800. In addition, resources are requested for hiring 100 persons under general temporary assistance for loading, storage and other miscellaneous jobs at total cost of \$185,200.
2. Resources of \$383,800 are requested for consultants and experts in electoral laws and registration.
3. All international staff will be entitled to a mission subsistence allowance at a rate of \$66 per day. In this regard, a total amount of \$1,673,200 is requested.
4. The assistance of 420 United Nations Volunteers will be required at a total cost of \$4,092,200. With the exception of 20, who are medical technicians, the Volunteers will be assigned to polling centres.
5. Travel costs, estimated at \$4,921,600, is attributed mainly to travel on deployment (\$4,275,300). Other international travel relates to travel of staff between New York, Lisbon, Dili, Tokyo and Canberra for meeting with government officials (\$234,400); assessment missions from Headquarters (\$73,600); travel of finance and logistics staff for setting up standard operating systems in their respective areas (\$70,900); and procurement missions between Dili and Darwin (\$10,400). Local travel consists of procurement missions from Dali to Bali (\$4,000) and travel of staff between Dili and Jakarta (\$13,000). A provision is also made for four days of daily subsistence allowance for 400 United Nations Volunteers (electoral officers) during their training in Bali before reporting to Dali (\$240,000).

### **Operational costs**

*Estimate: \$19,647,900*

#### **Premises/accommodation**

6. Resources are requested for the rental of 15 private houses and 50 hotel rooms for office accommodation in Dili. Private accommodation will be rented for three and one half months at \$3,500 per month, while hotel rooms will be rented for 120 days at \$50 per room per day (\$483,800). In addition, one building will be rented for three and one half months for the medical unit at \$6,000 per month (\$21,000). Rental of workshop premises for three and one half months at \$4,500 per month (\$15,750) is proposed; and a storage yard/warehouse is expected to cost \$3,000 per month (\$10,500). For district offices, 16 private houses will be rented for two months at \$3,500 per month (\$112,000). Provisions are made for the rental of 200 private houses for two months for registration and polling centres at \$2,250 per month (\$900,000). Transit accommodation will be required in Bali, estimated at 200 rooms for \$50 per day for 28 days (\$280,000). Provisions are also made for the rental of office space for movement

control personnel in Bali and Darwin for three and one half months (\$14,000), and for rental of a liaison office in Jakarta for three and one half months (\$14,000).

7. Repairs, renovation and minor alterations to premises are estimated at \$57,000 based on 25 per cent of rent for private houses in Dili and 10 per cent of rent for private houses in district centres.

8. Provision has been made for local purchase of electrical consumables, small quantities of construction consumables, such as nails, paint, etc. (\$10,000); and for the replacement cost of two start-up tool kits for electricians and generator mechanics (\$3,400). An amount of \$21,500 would be required for maintenance and cleaning services for office premises.

9. Utility costs are estimated at \$63,000, including fuel for generators.

### **Transport operations**

10. The estimates include a non-recurrent provision for the acquisition of the following vehicles:

(a) 237 4x4 vehicles at a unit cost of \$13,000, 12 of which will be provided as an in-kind contribution by the Government of Australia;

(b) 55 light buses at a unit cost of \$12,250;

(c) 3 heavy buses at a unit cost of \$23,000.

11. Provisions are made for the cost of air freight of the 12 vehicles from Australia (\$42,000) and 150 4x4 vehicles from Japan (\$1,980,000). The balance of vehicles will be shipped to the mission area (\$257,700).

12. It will also be necessary to rent 30 trucks for 60 days at \$100 per day (\$180,000). Workshop equipment is estimated at 10 per cent of vehicle cost (\$382,400). The cost estimates for spare parts, repairs and maintenance of vehicles are calculated at \$100 per vehicle per month (\$118,000). The cost of petrol, oil and lubricants is estimated at 20 litres per day per vehicle at \$0.50 per litre for 120 days (\$354,000). A provision is also made for vehicle insurance (\$29,500).

### **Air operations**

#### *Helicopter operations*

13. Two Super Puma helicopters will be required for movement of people and equipment within the country. The helicopters are expected to be flown for 60 hours each month, for three months, at a cost of \$3,000 per hour (\$1,080,000). They will be provided as an in-kind contribution by the Government of Australia. The cost of positioning/depositioning (\$80,000) and painting/preparation (\$10,000) of the helicopters will also be an in-kind contribution by the Government of Australia.

14. Aviation fuel and lubricants are estimated at 600 litres per hour at \$1 per litre plus 10 per cent of the flying hours cost for lubricants (\$324,000). The estimates under this item also include liability and war-risk insurance (\$6,000).

#### *Fixed-wing aircraft*

15. An IL 76 aircraft will be chartered to fly equipment from the United Nations Logistics Base at Brindisi to Dili. Five flights of 35 hours' duration each, at \$7,000 per hour, costing \$1,225,000, is estimated. Short-term charter will be used to deploy the medical unit, by flying

three flights of 8 hours' duration each at \$5,500 per hour plus \$15,000 for crew subsistence and landing and parking fees, totalling \$147,000.

16. One B 727 will be chartered for use within the mission area for three months on the basis of 60 base hours at \$5,500 per hour, and 40 extra hours at \$2,050 per hour per month (\$1,236,000). Aviation fuel and lubricants for this aircraft are estimated at 2,920 litres per hour at \$1 per litre, plus 10 per cent of the flying hours cost for lubricants (\$999,600). Provisions are also made for positioning/depositioning costs (\$175,000); painting/ preparation (\$5,000); and liability and war-risk insurance (\$3,000).

#### *Other air operations costs*

17. Accommodation and meals for aircrew are estimated at \$10,000 per helicopter crew per month (\$60,000) for the two helicopters and will be provided as an in-kind contribution by the Government of Australia. Crew accommodation and meals are expected to be at the same rate as for the B 727 aircraft (\$30,000).

18. Other air operations costs include airport traffic control and airport services: \$60,000 (\$10,000 per helicopter per month) for the helicopters, which will also be provided in kind by the Government of Australia; and \$30,000 for the B 727.

#### **Communications**

19. Reliable and direct communications are crucial in the organization and conduct of the popular consultation. The communication system in the mission area will include satellite connection and radio network. As detailed in annex II.B, provisions are made for the acquisition of communications equipment (\$1,308,600) and workshop and test equipment (\$68,300). The resources requested also include spare parts and supplies (\$218,400), and commercial communications (\$282,000), including satellite transponder lease charges, INMARSAT terminals and telephone charges.

#### **Other equipment**

20. Provisions under this heading relate to acquisition of office furniture (\$222,300), office equipment (\$199,500), data-processing equipment (\$1,167,600) and other miscellaneous equipment (\$68,500), details of which are provided in annex II.B.

#### **Supplies and services**

21. Contractual services (\$406,000) include security of the offices in Dili (\$70,000) and medical evacuations to Darwin (\$336,000), including level 3 treatment costs.

22. The estimates for supplies consist of: stationery/office supplies (\$26,700); medical supplies and services for self-sustainment for basic, level 2 dental and level 2 medical treatment and blood for three months (\$424,800); vaccinations (\$476,200); emergency rations (\$41,400); mosquito nets (\$31,800); sanitation and cleaning materials (\$14,000) and other miscellaneous supplies, including uniform items, decals and maps (\$47,900).

## **Other programmes**

*Estimate: \$4,474,700*

### **Election-related supplies and services**

23. Voting materials are estimated at \$1.50 per voter for 600,000 voters in East Timor (\$900,000). The Government of Australia will provide the materials as an in-kind contribution. For voters outside East Timor, the cost of voting is calculated at the rate of \$22.50 per voter for 50,000 voters (\$1,125,000).

24. Provisions of \$2,049,700 are made for the registration of voters, consisting of data-processing equipment (\$704,000); high-speed servers and related equipment (\$210,500); communications between field units and base server (\$235,200); and registration supplies, such as Polaroid film and laminating chips for identification of voters (\$900,000).

### **Public information programme**

25. The public information programme includes production of radio programmes (\$210,000). The programmes will be broadcast in three languages for two and one half hours daily. The programme will be repeated three times a day with news updates.

26. Resources in the amount of \$100,000 would be required for television programming for approximately five to ten minutes of airtime, which will be broadcast via satellite in Portuguese and Indonesian languages during key phases of the operation.

27. The United Nations will also disseminate to the local population a number of printed materials, including the text of the agreements reached, explanations of the United Nations presence in the area and educational materials on the consultation process (\$90,000).

## **Staff assessment**

*Estimate: \$1,461,800*

28. The amount budgeted under this heading represents the difference between gross and net emoluments, that is, the amount of staff assessment to which the United Nations staff members are subject in accordance with the Staff Regulations of the United Nations.

















