## General Assembly

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Question of equitable representation on and increase in the membership of the Security Council and related matters

## Strengthening of the United Nations system

Follow-up to the outcome of the Millennium Summit

## Note verbale dated 24 June 2005 from the Permanent Mission of Costa Rica to the United Nations addressed to the Secretary-General

The Permanent Mission of Costa Rica presents it compliments to the Secretary-General and has the honour to enclose the document entitled "Security Council enlargement and the cascade effect: enlargement of the permanent member category and its effects on the United Nations system", prepared by the Ministry of Foreign Affairs and Worship of Costa Rica, as a contribution to current efforts to reform and revitalize the Security Council and the United Nations at large (see annex).

The Permanent Mission of Costa Rica would like to request that the document be circulated as a document of the General Assembly under agenda items 53, 54 and 55.

## Annex to the note verbale dated 24 June 2005 from the Permanent Mission of Costa Rica to the United Nations addressed to the Secretary-General

## Security Council enlargement and the cascade effect: enlargement of the permanent member category and its effects on the United Nations system

The present working paper is an effort to examine the possible effects of Security Council enlargement, in the Permanent Member category, on the opportunities for the broader membership to be represented in the various organs of the United Nations system. It primarily concentrates on what is commonly known as the 'Cascade Effect' and its collateral impact on the possibilities and opportunities of the broader membership to be elected to various United Nations organs.

The purpose of this paper is not to call into question the status or the privileges enjoyed by the current Permanent Members, although that is an issue that might deserve consideration in its own right, but only to sound a note of warning regarding the Cascade Effect as it would relate to any future enlargement in the Permanent Member category. Costa Rica believes that it is necessary to seriously examine this issue, as any extension of the Cascade Effect could potentially affect the sense of collective ownership which necessarily underlies the United Nations.

The Cascade Effect arises from the structural political and legal advantages that Permanent Members enjoy as a result of their permanency in the Security Council. In some cases, these electoral advantages are enshrined in legal norms, such as the requirement that judges to the International Court of Justice be simultaneously but separately elected by the General Assembly and the Security Council. In other cases, they arise from collateral political influence, such as the customary practice that every Permanent Member is entitled to have at least one national appointed at the Under-Secretary-General level in key departments of the United N ations.

The statistical evidence presented below proves that Permanent Members in the Security Council have generally enjoyed continuous membership in all the key organs and subsidiary bodies of the United Nations system and have had the added benefit of having nationals continuously appointed to the most senior staff positions. The limited exceptions are mostly confined to the transitional period regarding the representation of China (1960s and early 1970s) and to the adoption of voluntary rotation arrangements within the European Union (late 1990s).

For the broader United $\mathbf{N}$ ations membership, the C ascade Effect has a tangible negative impact. By excluding, de iure or de facto, a certain number of seats from those available for open election and rotation, or appointment by the Secretary-General in the case of senior posts, the Cascade Effect substantially reduces the opportunities of Member States or their nationals to serve in various United Nations organs. For all intents and purposes, Permanent

Members of the Security Council displace all other Member States from seats and posts that should, respectively, be open to democratic election by Member States or appointment by the Secretary-General. The precise impact of the Cascade Effect on each seat varies in relation to the total number of seats available for election in each organ. Similarly, it varies on each post in relation to the total number of posts to be appointed by the Secretary-General. Therefore, although comprehensive in its grasp, the Cascade Effect can manifest itself differently in each case.

When considering the expansion of the Security Council and, in particular, the possible creation of new Permanent Members, it is necessary to examine whether new Permanent Members would enjoy the advantages that arise from the Cascade Effect. Without proper safeguards to correct the legal and political factors that give rise to it-- for example, a firm binding commitment otherwise,-- the Cascade Effect will, in all likelihood, extend its asphyxiating grasp on the opportunities and possibilities for the broader membership to be represented in the various organs of the United N ations system.

## Statistical Findings

The Cascade Effect is a rather understudied phenomenon, although its ramifications can be felt throughout the United Nations system. There have been few previous attempts to examine it (probably the most notable, albeit confined to an analysis of the 1984-1993 period, was submitted by Argentina during UNGA49 in 1995 and circulated as part of document A/ 49/965), and not a single attempt that comprehensively extrapolates its full force and scope since 1946. Therefore, to fill in that void, the following analysis seeks to demonstrate, on a case by case basis, and in quantitative and comparative terms, the full force and scope of the Cascade Effect since 1946 and its probable future effects if there is an enlargement in the Permanent M ember category.

For simplicity, the working paper takes enlargement in the Permanent M ember category to mean 6 new additional Permanent Members as contemplated in Model A of the High-Level Panel Report "A More Secure World: Our Shared Responsibility" and the "In Larger Freedom" Report by the Secretary-General. This should not be construed, in any way, as an endorsement of Model A.

## 1. Economic and Social Council and Subsidiary Bodies

### 1.1 Economic and Social Council [ECO SOC]

With one exception (one Permanent Member did not serve between 1961-1971), Permanent Members have served continuously on the ECOSOC since its creation in 1946 or immediately after in 1947. Of all the elective organs within the United N ations Systems, the ECOSOC is one organ where the Cascade Effect is most evident.

| PERMANENT MEM BER | TERMS | CONTINUITY |
| :--- | :--- | :---: |
| France | $1946-2005$ | $100.0 \%$ |
| United States | $1946-2005$ | $100.0 \%$ |
| Russian Federation | $1947-2005$ | $98.3 \%$ |
| United Kingdom | $1947-2005$ | $98.3 \%$ |
| China | $1946-1960,1972-2005$ | $81.7 \%$ |

Of the 54 seats in the ECOSOC, 5 [9.3\%] seats are affected by the Cascade Effect. This could increase to a total of 11 [20.4\%] seats with the addition of 6 new Permanent Members as contemplated in M odel A, reducing opportunities for the broader membership from $\mathbf{9 0 . 7 \%}$ to 79.6\% of the seats.

### 1.2 Commission on Human Rights [CHR]

With one exception (one Permanent Member did not serve between 1964-1981), and just 4 one-year gaps, Permanent Members have served continuously on the Commission on Human Rights since its creation in 1946 or immediately after in 1947.

| PERMANENT MEM BER | TERMS | CONTINUITY |
| :--- | :--- | :--- |
| France | $1946-1976,1978-2005$ | $98.3 \%$ |
| Russian Federation | $1947-2005$ | $98.3 \%$ |
| United States | $1947-2001,2003-2005$ | $96.7 \%$ |
| United Kingdom | $1947-1978,1980-1990,1992-2005$ | $95.0 \%$ |
| China | $1947-1963,1982-2005$ | $68.3 \%$ |

Of the 53 seats in the CHR, 5 [9.4\%] seats are affected by the Cascade Effect. This could increase to a total of 11 [20.8\%] seats with the addition of 6 new Permanent Members as contemplated in Model A, reducing opportunities for the broader membership from $\mathbf{9 0 . 6 \%}$ to 79.2\% of the seats.

### 1.3 C ommission on N arcotic D rugs [CND ]

With one exception (one Permanent Member did not serve between 1970-1985), Permanent Members have served continuously on the Commission on N arcotic Drugs since its creation in 1946.

| PERMANENT MEMBER | TERMS | CONTINUITY |
| :--- | :--- | :--- |
| France | $1946-2005$ | $100.0 \%$ |
| Russian Federation | $1946-2005$ | $100.0 \%$ |
| United Kingdom | $1946-2005$ | $100.0 \%$ |
| United States | $1946-2005$ | $100.0 \%$ |
| China | $1946-1969,1986-2005$ | $73.3 \%$ |

Of the 53 seats in the CND, 5 [9.4\%] seats are affected by the Cascade Effect. This could increase to a total of 11 [20.8\%] seats with the addition of 6 new Permanent Members as contemplated in M odel A, reducing opportunities for the broader membership from $\mathbf{9 0 . 6 \%}$ to $79.2 \%$ of the seats.

### 1.4 Commission on Population and Development [CPD ]

With two exceptions (one Permanent Member did not serve between 1968-1981, while another Permanent Member has not been a member since 2001), Permanent Members have served continuously on the Commission on Population and Development since its creation in 1947.

| PERMANENT MEM BER | TERMS | CONTINUITY |
| :--- | :--- | :---: |
| France | $1947-2005$ | $100.0 \%$ |
| Russian Federation | $1947-2005$ | $100.0 \%$ |
| United States | $1947-2005$ | $100.0 \%$ |
| United Kingdom | $1947-2001$ | $93.2 \%$ |
| China | $1947-1967,1982-2005$ | $78.0 \%$ |

Of the 47 seats in the CPD, 5 [10.6\%] seats are affected by the Cascade Effect. This could increase to a total of 11 [23.4\%] seats with the addition of 6 new Permanent Members as contemplated in Model A, reducing opportunities for the broader membership from 89.4\% to 76.6\% of the seats.

### 1.5 C ommittee for Program and Coordination [CPC]

With the exception of one Permanent Member that began to serve in 1987, all Permanent Members have served continuously in the Committee for Program and Coordination since its creation in 1973 or immediately after in 1974.

| PERMANENT MEMBER | TERMS | CONTINUITY |
| :--- | :--- | :---: |
| United Kingdom | $1973-2005$ | $100.0 \%$ |
| France | $1974-2005$ | $96.9 \%$ |
| Russian Federation | $1974-2005$ | $96.9 \%$ |
| United States | $1974-2005$ | $96.9 \%$ |
| China | $1987-2005$ | $62.5 \%$ |

Of the 34 seats in the CPC, 5 [14.7\%] seats are affected by the Cascade Effect. This could increase to a total of 11 [32.4\%] seats with the addition of 6 new Permanent Members as contemplated in Model A, reducing opportunities for the broader membership from 85.3\% to 67.6\% of the seats.

### 1.6 Commission on Social D evelopment [CSoD]

With two exceptions (one Permanent Member did not serve in 1965 and between 19691988, another Permanent Member has not served since 1983), Permanent Members have served continuously on the Commission on Social Development since its creation in 1947.

| PERMANENT MEMBER | TERMS | CONTINUITY |
| :--- | :--- | :--- |
| France | $1947-2005$ | $100.0 \%$ |
| Russian Federation | $1947-2005$ | $100.0 \%$ |
| United States | $1947-2005$ | $100.0 \%$ |
| China | $1947-1964,1966-1968,1989-2005$ | $64.4 \%$ |
| United Kingdom | $1947-1982$ | $61.0 \%$ |

Of the 46 seats in the CSoD, 5 [10.9\%] seats have been affected by the Cascade Effect. This could increase to a total of 11 [23.9\%] seats with the addition of 6 new Permanent Members as contemplated in Model A, reducing opportunities for the broader membership from 89.1\% to 76.1\% of the seats.

### 1.7 C ommission on Sustainable D evelopment [CSD ]

All Permanent Members have served continuously on the Commission on Sustainable Development since its creation in 1993.
$\left.\begin{array}{lll}l l & \text { CORMANENT MEMBER } & \text { TERMS }\end{array}\right]$

Of the 53 seats in the CSD, 5 [9.4\%] seats are affected by the Cascade Effect. This could increase to a total of 11 [20.8\%] seats with the addition of 6 new Permanent Members as contemplated in M odel A, reducing opportunities for the broader membership from $\mathbf{9 0 . 6 \%}$ to 79.2\% of the seats.

### 1.8 Commission on the Status of Women [CSW]

With two exceptions (one Permanent Member did not serve between 1968-1972 and betw een 1977-1979, while another did not serve betw een 1987-1996), and just 3 one-year gaps, Permanent Members have served continuously on the Commission on the Status of Women since its creation in 1947.

| PERMANENT MEMBER | TERMS | CONTINUITY |
| :---: | :---: | :---: |
| Russian Federation | 1947-2005 | 100.0\% |
| France | 1947-1983, 1985-2005 | 98.3\% |
| United States | 1947-1994, 1996-2005 | 98.3\% |
| China | 1947-1963, 1965-1967, 1973-1976, 1980-2005 | 84.7\% |
| United Kingdom | 1947-1986, 1997-2005 | 83.1\% |
| Of the 45 seats in the CSW, 5 [11.1\%] seats are affected by the Cascade Effect. This could |  |  |
| crease to a total of 11 [24.4\%] seats with the addition of 6 new Permanent Members as ontemplated in Model A, reducing opportunities for the broader membership from 89.9\% to 5.6\% of the seats. |  |  |
|  |  |  |

### 1.9 Statistical Commission

With one exception (one Permanent Member did not serve between 1969-1986), and just 3 one to three-year gaps, Permanent Members have served on the Statistical Commission since its creation in 1947.

| PERMANENT MEMBER | TERMS | CONTINUITY |
| :--- | :--- | :--- |
| United Kingdom | $1947-2005$ | $100.0 \%$ |
| Russian Federation | $1947-2005$ | $100.0 \%$ |
| United States | $1947-1981,1984-2005$ | $96.6 \%$ |
| France | $1947-1980,1982-1997,2001-2004$ | $91.5 \%$ |
| China | $1947-1967,1984-2003$ | $67.8 \%$ |

Of the 24 seats in the Statistical Commission, 5 [20.8\%] seats are affected by the Cascade Effect. This could increase to a total of 11 [45.8\%] seats with the addition of 6 new Permanent Members as contemplated in Model A, reducing opportunities for the broader membership from $\mathbf{7 9 . 2} \%$ to $54.2 \%$ of the seats.

## 2. UN Funds and Programmes Executive Boards and Councils

### 2.1 United $N$ ations D evelopment Programme Executive Board [UN D P]

With just 4 one-year gaps and 1 two-year gap, Permanent Members have served continuously in the UN DP Executive Board since its creation in 1994.

| PERMANENT MEMBER | TERMS | CONTINUITY |
| :--- | :--- | :--- |
| China | $1994-2005$ | $100.0 \%$ |
| United States | $1994-2005$ | $100.0 \%$ |
| Russian Federation | $1994-1995,1997-2005$ | $90.0 \%$ |
| France | $1994-1995,1997-1998,2000-2003$ | $60.0 \%$ |
| United Kingdom | $1994-1995,1997-1999,2002-2004$ | $60.0 \%$ |

Of the 36 seats on the UNDP Executive Board, 5 [13.9\%] seats are affected by the Cascade Effect. This could increase to a total of 11 [30.6\%] seats with the addition of 6 new Permanent Members as contemplated in Model A, reducing opportunities for the broader membership from $\mathbf{8 6 . 1 \%}$ to $\mathbf{6 9 . 4 \%}$ of the seats.

### 2.2 United N ations Environment Programme G overning Council [UNEP]

Permanent Members have served continuously on the UNEP Governing Council since its creation in 1973.

| PERMANENT MEM BER | TERMS | CONTINUITY |
| :--- | :--- | :--- |
| China | $1973-2005$ | $100.0 \%$ |
| France | $1973-2005$ | $100.0 \%$ |
| Russian Federation | $1973-2005$ | $100.0 \%$ |
| United Kingdom | $1973-2005$ | $100.0 \%$ |
| United States | $1973-2005$ | $100.0 \%$ |

Of the 58 seats on the UNEP Governing Council, 5 [8.6\%] seats are affected by the Cascade Effect. This could increase to a total of 11 [19.0\%] seats with the addition of 6 new Permanent Members as contemplated in Model A, reducing opportunities for the broader membership from $\mathbf{9 1 . 4 \%}$ to $\mathbf{8 1 . 0 \%}$ of the seats.

### 2.3 United N ations H uman Settlements Programme G overning Council [UN-H abitat]

With one exception (one Permanent Member did not serve until 1989), Permanent Members have served continuously on the UN-HABITAT Governing Council since its creation in 1977 or immediately after in 1978.

| PERMANENT MEMBER | TERMS | CONTINUITY |
| :--- | :--- | :--- |
| France | $1977-2005$ | $100.0 \%$ |
| Russian Federation | $1978-2005$ | $96.4 \%$ |
| United Kingdom | $1978-2005$ | $96.4 \%$ |
| United States | $1978-2005$ | $96.4 \%$ |
| China | $1989-2005$ | $58.6 \%$ |

Of the 58 seats on the UN-HABITAT Governing Council, 5 [8.6\%] seats are affected by the Cascade Effect. This could increase to a total of 11 [19.0\%] seats with the addition of 6 new Permanent Members as contemplated in Model A, reducing opportunities for the broader membership from $91.4 \%$ to $81.0 \%$ of the seats.

### 2.4 United N ations Children's Fund Executive Board [U NICEF]

With one exception (one Permanent Member did not serve until 1958 and then did not serve between 1974-1979), and just 4 one to two-year gaps, Permanent Members have served in the UNICEF Executive Board since its creation in 1946.

| PERMANENT MEMBER | TERMS | CONTINUITY |
| :--- | :--- | :--- |
| Russian Federation | $1946-2005$ | $100.0 \%$ |
| United States | $1946-2005$ | $100.0 \%$ |
| France | $1946-1996,1998-1999,2001-2005$ | $96.7 \%$ |
| United Kingdom | $1946-1996,1998-2000,2003-2005$ | $95.0 \%$ |
| China | $1958-1973,1980-2005$ | $70.0 \%$ |

Of the 36 seats on the UNICEF Executive Board, 5 [13.9\%] seats are affected by the Cascade Effect. This could increase to a total of 11 [30.6\%] seats with the addition of 6 new Permanent Members as contemplated in Model A, reducing opportunities for the broader membership from $\mathbf{8 6 . 1 \%}$ to $\mathbf{6 9 . 4 \%}$ of the seats.

## 3. International Court of Justice [ICJ]

With one exception (nationals of one Permanent Member did not serve between 19681984), nationals of Permanent Members have served continuously in the International Court of Justice since 1946. Judges in the ICJ are elected by the Security Council and the General A ssembly in separate but simultaneous elections.

| PERMANENT MEMB | TERMS |  | CONTINUITY |
| :---: | :---: | :---: | :---: |
| France | J. Basdevant | 1946-1964 | 100.0\% |
|  | A. Gross | 1964-1984 |  |
|  | G. Ladreit de Lacharrière | 1982-1987 |  |
|  | G. Guillaume | 1987-2004 |  |
|  | R. A braham | 2004-2005 |  |
| Russian Federation | S. B. Krylov | 1946-1952 | 100.0\% |
|  | S. A. Golunsky | 1952-1953 |  |
|  | F.I. Kojevnikov | 1953-1961 |  |
|  | V. M. Koretsky | 1961-1970 |  |
|  | P. D. M orosov | 1970-1985 |  |
|  | N. K. Tarassov | 1985-1994 |  |
|  | V. S. Vereshchentin | 1995-2005 |  |
| United Kingdom | Sir Arnold McNair | 1946-1955 | 100.0\% |
|  | Sir Hersch Lauterpacht | 1955-1960 |  |
|  | Sir Gerald Fitzmaurice | 1960-1973 |  |
|  | Sir H umphrey Waldock | 1973-1981 |  |
|  | Sir Robert Jennings | 1982-1995 |  |
|  | Dame Rosalyn Higgins | 1995-2005 |  |
| United States | G. H. Hackworth | 1946-1961 | 100.0\% |
|  | P. C. Jessup | 1961-1970 |  |
|  | H. C. Dillard | 1970-1979 |  |
|  | R. R. Baxter | 1979-1980 |  |
|  | S. M. Schwebel | 1980-2000 |  |
|  | T. Buergenthal | 2000-2005 |  |
| China | Hsu Mo | 1946-1956 | 66.0\% |
|  | V. K. Wellington Koo | 1957-1967 |  |
|  | Ni Zhengyu | 1985-1994 |  |
|  | Shi Jiuyong | 1994-2005 |  |

Of the 15 seats on the ICJ, 5 [33.3\%] seats are affected by the Cascade Effect. This could increase to a total of 11 [73.3\%] seats with the addition of 6 new Permanent Members as contemplated in M odel A, reducing opportunities for the broader membership from 66.7\% to a mere $\mathbf{2 6 . 7 \%}$ of the seats.

## 4. U N Specialized A gencies

### 4.1 Food and A griculture Organization Council [FA O]

With one exception (one Permanent Member did not serve between 1949-1972) and 1 oneyear gap, Permanent Members have served in the FA O Council consecutively since its creation in 1947. The Russian Federation is not included for it is not a member of FAO.

| PERMANENT MEMBER | TERMS | CONTINUITY |
| :--- | :--- | :--- |
| France | $1947-2005$ | $100.0 \%$ |
| United States | $1947-2005$ | $100.0 \%$ |
| United Kingdom | $1947-1955,1957-2005$ | $96.5 \%$ |
| China | $1947-1948,1973-2005$ | $73.1 \%$ |

Of the 49 seats on the FAO Council, 5 [10.2\%] seats are affected by the Cascade Effect. This could increase to a total of 11 [22.4\%] seats with the addition of 6 new Permanent Members as contemplated in Model A, reducing opportunities for the broader membership from $\mathbf{8 9 . 8 \%}$ to 77.6\% of the seats.

### 4.2 International A tomic Energy A gency Board of G overnors [IA EA]

With one exception (one Permanent Member did not serve until 1984), Permanent Members have served continuously on the IAEA Board of Governors since its creation in 1957.

| PERMANENT MEMBER | TERMS | CONTINUITY |
| :--- | :--- | :--- |
| France | $957-2005$ | $100.0 \%$ |
| Russian Federation | $1957-2005$ | $100.0 \%$ |
| United Kingdom | $1957-2005$ | $100.0 \%$ |
| United States | $1957-2005$ | $100.0 \%$ |
| China | $1984-2005$ | $42.6 \%$ |
|  |  |  |
| Of the 35 seats on the IAEA Board of Governors, 5 [14.3\%] seats are affected by the |  |  |
| ascade Effect. This could increase to a total of 11 [31.4\%] seats with the addition of 6 new |  |  |
| Permanent Members as contemplated in M odel A, reducing opportunities for the broader |  |  |
| membership from $\mathbf{8 5 . 7 \%}$ to $\mathbf{6 8 . 6 \%}$ of the seats. |  |  |

### 4.3 International Civil A viation Organization Council [ICA O]

With two exceptions (one Permanent Member did not serve until 1972 while another did not serve until 1974), Permanent Members have served continuously on the Council of the International Civil Aviation Organization since its creation in 1947 or immediately after in 1948.

| PERMANENT MEM BER | TERMS | CONTINUITY |
| :--- | :--- | :---: |
| United Kingdom | $1947-2005$ | $100.0 \%$ |
| United States | $1947-2005$ | $100.0 \%$ |
| France | $1948-2005$ | $98.2 \%$ |
| Russian Federation | $1972-2005$ | $57.1 \%$ |
| China | $1974-2005$ | $53.6 \%$ |

Of the 36 seats on the ICAO Council, 5 [13.8\%] seats are affected by the Cascade Effect. This could increase to a total of 11 [30.6\%] seats with the addition of 6 new Permanent Members as contemplated in Model A, reducing opportunities for the broader membership from $\mathbf{8 6 . 2 \%}$ to $\mathbf{6 9 . 4 \%}$ of the seats.

### 4.4 International Maritime Organization Council [IM O]

With one exception (one Permanent Member did not serve until 1975) and just 2 one-year gaps, Permanent Members have served continuously on the Council of the International M aritime Organization since its creation in 1959.

| PERMANENT MEM BER | TERMS | CONTINUITY |
| :--- | :--- | :---: |
| France | $1959-2005$ | $100.0 \%$ |
| United Kingdom | $1959-2005$ | $100.0 \%$ |
| United States | $1959-2005$ | $100.0 \%$ |
| China | $1975-81,1983-87,1989-2005$ | $63.0 \%$ |

Of the 40 seats on the IM O Council, 5 [12.5\%] seats are affected by the Cascade Effect. This could increase to a total of 11 [27.5\%] seats with the addition of 6 new Permanent Members as contemplated in Model A, reducing opportunities for the broader membership from 87.5\% to 72.5\% of the seats.

### 4.5 International Telecommunications Union Council [ITU]

With one exception (one Permanent Member did not serve between 1990-1993 and has not served since 2003), Permanent Members have served continuously on the Council of the International Telecommunications Union since its creation in 1947.

| PERMANENT MEM BER | TERMS | CONTINUITY |
| :--- | :--- | :--- |
| China | $1947-2005$ | $100.0 \%$ |
| France | $1947-2005$ | $100.0 \%$ |
| Russian Federation | $1947-2005$ | $100.0 \%$ |
| United States | $1947-2005$ | $100.0 \%$ |
| United Kingdom | $1947-1989,1994-2002$ | $86.6 \%$ |

Of the 46 seats on the ITU Council, 5 [10.9\%] seats are affected by the Cascade Effect. This could increase to a total of 11 [23.9\%] seats with the addition of 6 new Permanent Members as contemplated in Model A, reducing opportunities for the broader membership from 89.1\% to 76.1\% of the seats.

### 4.6 Organization for the Prohibition of Chemical Weapons Executive Council

Permanent Members have served continuously on the Executive Council of the Organization for the Prohibition of Chemical Weapons since its creation in 1997 or immediately after in 1998.

| PERMANENT MEMBER | TERMS | CONTINUITY |
| :--- | :--- | :---: |
| China | $1997-2005$ | $100.0 \%$ |
| France | $1997-2005$ | $100.0 \%$ |
| United Kingdom | $1997-2005$ | $100.0 \%$ |
| United States | $1997-2005$ | $100.0 \%$ |
| Russian Federation | $1998-2005$ | $88.8 \%$ |

Of the 41 seats on the OPCW Executive Council, 5 [12.2\%] seats are affected by the Cascade Effect. This could increase to a total of 11 [26.8\%] seats with the addition of 6 new Permanent Members as contemplated in Model A, reducing opportunities for the broader membership from $\mathbf{8 7 . 8 \%}$ to $\mathbf{7 3 . 2} \%$ of the seats.

### 4.7 W orld Health Organization Executive Board [WH O]

With two exception (one Permanent Member did not serve between 1949-1972 and then from 1986-1989 and another that did not serve between 1951-1957) and just 3 one-year gaps, Permanent Members have served on the Executive Board of the World Health Organization since its creation in 1947 or immediately after in 1948.

| PERMANENT MEM BER | TERMS | CONTINUITY |
| :--- | :--- | :--- |
| United States | $1947-2005$ | $100.0 \%$ |
| France | $1948-2001,2003-2005$ | $94.8 \%$ |
| United Kingdom | $1947-1999,2001-2004$ | $94.8 \%$ |
| Russian Federation | $1948-1950,1958-2005$ | $86.2 \%$ |
| China | $1947-48,1973-76,1978-85,1990-2005$ | $50.0 \%$ |

Of the 32 seats on the WHO Executive Board, 5 [15.6\%] seats are affected by the Cascade Effect. This could increase to a total of 11 [34.4\%] seats with the addition of 6 new Permanent Members as contemplated in Model A, reducing opportunities for the broader membership from $84.4 \%$ to $65.6 \%$ of the seats.

### 4.8 W orld M eteorological Organization Executive Council [WM O]

With two exceptions (one Permanent Member did not serve until 1973 and another did not serve until 1979), Permanent Members have served continuously on the Executive Council of the World Meteorological Organization since its creation in 1951.

| PERMANENT MEM BER | TERMS | CONTINUITY |
| :--- | :--- | :---: |
| France | $1951-2005$ | $100.0 \%$ |
| Russian Federation | $1951-2005$ | $100.0 \%$ |
| United States | $1951-2005$ | $100.0 \%$ |
| China | $1973-2005$ | $60.7 \%$ |
| United Kingdom | $1979-2005$ | $50.0 \%$ |

Of the 37 seats on the WM O Executive Council, 5 [13.5\%] seats are affected by the Cascade Effect. This could increase to a total of 11 [29.7\%] seats with the addition of 6 new Permanent Members as contemplated in Model A, reducing opportunities for the broader membership from $\mathbf{8 6 . 5 \%}$ to $\mathbf{7 0 . 3} \%$ of the seats.

### 4.9 International Labor Organization G overning Body [ILO]

The continuity of the Permanent Members in the Governing Body of the International Labor Organization is guaranteed as they hold non-elective seats as "states of chief industrial importance". This status only extends to 5 other Member States. The compounded impact of the Cascade Effect, through the addition of 6 new Permanent Members as contemplated in M odel A, is uncertain and cannot be easily ascertained in this case.

## 5. General A ssembly Subsidiary Bodies

### 5.1 G eneral Committee

By virtue of resolution 33/ 138 of 1978, 5 of the 21 Vice-Presidents of the General Assembly are representatives of the Permanent Members and thereby members of the General Committee. The compounded impact of the Cascade Effect, through the addition of 6 new Permanent Members as contemplated in Model A, is uncertain and cannot be easily ascertained in this case.

### 5.2 Advisory Committee on Administrative and Budgetary Q uestions [ACABQ]

With one exception (nationals from one Permanent Member did not serve between 19521971) and several minor gaps ( 2 one-year gaps, 6 three-year gaps, 1 four-year gap, and 1 fiveyear gap), nationals from Permanent Members have served continuously on the ACABQ since its creation in 1946.

| PERMANENT MEMBER | TERMS | CONTINUITY |
| :--- | :--- | :--- |
| Russian Federation | $1946-2005$ | $100.0 \%$ |
| United States | $1946-1996,2000-2005$ | $94.9 \%$ |
| France | $1946-1983,1987-1989,1993-1995,1997-2002$ | $84.7 \%$ |
| United Kingdom | $1946-1980,1984-1986,1991-1993,1999-2004$ | $78.0 \%$ |
| China | $1946-1951,1972-1998,2002-2005$ | $61.1 \%$ |

Of the 16 seats in the ACABQ, 5 [31.3\%] seats are affected by the Cascade Effect. This could increase to a total of 11 [68.7\%] seats with the addition of 6 new Permanent Members as contemplated in Model A, reducing opportunities for the broader membership from $\mathbf{6 8 . 7 \%}$ to $31.3 \%$ of the seats.

## 6. United N ations Secretariat

Permanent Members have customarily had one or more nationals serving in the most senior positions within the United Nations, typically at the Under-Secretary-General and Assistant Secretary-General level. Moreover, at times several nationals from a single Permanent Member have monopolized the most senior positions within a particular department, and at times a Permanent M ember has traded off one department for another, as is evidenced in part by the following (this is not a comprehensive or exhaustive listing):


| PERMANENT MEMBER | DEPARTMENT HEADS TERMS |
| :---: | :---: |
| France [cont.] | Jean-Louis Ripert 1978-1990 |
|  | A ntoine Blanca 1989-1992 |
|  | Jean-Claude Milleron 1993-1996 |
|  | United N ations Office in Geneva [UN O G ], D irector G eneral |
|  | A ntoine Blanca 1992-1993 |
|  | D epartment of Peacekeeping 0 perations [D PK 0] |
|  | Bernard Miyet 1997-2000 |
|  | Jean-M arie Guehenno 2000 |
| Russian Federation | D epartment of Political Affairs [DPA] or predecessors |
|  | Constantin E. Zinchenko 1949-1952 |
|  | Ilya S. Tchernychev 1953-1954 |
|  | A natoly F. Dobrynin 1958-1959 |
|  | Georgy P. Arkadev 1960-1961 |
|  | Evgeny D. Kiselev 1962 |
|  | Vladimir P. Suslov 1963-1964 |
|  | Alexei E. Nesterenko 1965-1967 |
|  | Leonid N. Kutakov 1968-1972 |
|  | Arkady N. Shevchenko 1973-1977 |
|  | D epartment of Political Affairs [D PA ] or predecessors |
|  | Mikhail D. Sytenko 1978-1980 |
|  | Viacheslav A. Ustinov 1981-1986 |
|  | Vasiliy S. Safronchuk 1987-1991 |
|  | Vladimir Petrovsky 1992-1993 |
|  | United N ations Office in Geneva [UNOG], Director G eneral |
|  | Vladimir Petrovsky 1993-2002 |
|  | Sergei Ordzhonikidze 2002- |
| United Kingdom | Department for Economic and Social Affairs and predecessors |
|  | Sir Arthur David K. Owen 1946-1954 |
|  | United Nations Office in Geneva [UNOG], Director General Sir Arthur Rucker 1953 |
|  | D epartment of Peacekeeping 0 perations [D PK O] and predecessors Sir Humphrey Trevelyan 1958 |



The compounded impact of the Cascade Effect on appointments at the most senior level, through the addition of 6 new Permanent Members as contemplated in Model A, cannot be easily ascertained.

